### **TABLE OF CONTENTS**

	<u>PAGE</u>
INDEPENDENT AUDITOR'S REPORT	1 - 2
MANAGEMENT'S DISCUSSION AND ANALYSIS	3 - 9
BASIC FINANCIAL STATEMENTS	
GOVERNMENT-WIDE FINANCIAL STATEMENTS:	
STATEMENT OF NET POSITION	10
STATEMENT OF ACTIVITIES	11
FUND FINANCIAL STATEMENTS:	
BALANCE SHEET - GOVERNMENTAL FUNDS	12
RECONCILIATION OF THE BALANCE SHEET – GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION	13
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES- GOVERNMENTAL FUNDS	14
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES	15
STATEMENT OF FIDUCIARY NET POSITION	16
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION	17
NOTES TO FINANCIAL STATEMENTS	18 - 46
REQUIRED SUPPLEMENTARY INFORMATION:	
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL – GENERAL FUND – NON–GAAP BUDGET BASIS	47
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL – CAPITAL PROJECTS FUND	48

### **TABLE OF CONTENTS - CONTINUED**

	<u>PAGE</u>
REQUIRED SUPPLEMENTARY INFORMATION (CONTINUED):	
SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS:	
FIREFIGHTERS PLAN GENERAL EMPLOYEES	49 50
SCHEDULE OF CONTRIBUTIONS AND NOTES:	
FIREFIGHTERS PLAN GENERAL EMPLOYEES	51 - 52 53 - 54
SCHEDULE OF INVESTMENT RETURNS:	
FIREFIGHTERS PLAN GENERAL EMPLOYEES	55 56
SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS	57
OTHER SUPPLEMENTAL INFORMATION:	
SCHEDULE OF OPERATING EXPENDITURES – BUDGET TO ACTUAL – GENERAL FUND – NON–GAAP BUDGET BASIS	58
OTHER AUDITOR'S REPORTS	
INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT	
OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS	59 - 60
MANAGEMENT LETTER	61 – 62
INDEPENDENT ACCOUNTANT'S REPORT ON INVESTMENT COMPLIANCE	63

### INDEPENDENT AUDITOR'S REPORT



Board of Commissioners Southern Manatee Fire and Rescue District Manatee County, Florida

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Southern Manatee Fire and Rescue District (the District), as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of the Southern Manatee Fire and Rescue District, as of September 30, 2018, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### Change in Accounting Principles

As described in Note 1 to the financial statements, in 2018, the District adopted new accounting guidance, GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits other than Pensions.* Our opinion is not modified with respect to this matter.

### Other Matters

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3 – 9, the budgetary comparison information on pages 47 – 48, the supplementary schedules of changes in net pension liability and related ratios, contributions and notes, and annual money-weighted rate of return on pages 49 – 56, and the schedule of changes in total OPEB liability and related ratios on page 57 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Southern Manatee Fire and Rescue District's basic financial statements. The supplemental schedule on page 58 as listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplemental schedule is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplemental schedule is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 4, 2019 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

CHRISTOPHER, SMITH, LEONARD, BRISTOW & STANELL, P. A.

Christopher, Sutt, Feorard, Briston + Stanell, P.A.

March 4, 2019 Bradenton, Florida

### SOUTHERN MANATEE

P.O. Box 20216 Phone: (941) 751-7675



### FIRE & RESCUE DISTRICT

Bradenton, Florida 34204 Fax: (941) 751-7694

### MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of Southern Manatee Fire and Rescue District (the District), we offer readers of the District's financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ended September 30, 2018.

### Financial Highlights

- At the close of the current fiscal year, the District's assets and deferred outflows exceeded its liabilities and deferred inflows by \$9,225,059 (net position).
- Beginning net position in the government wide financial statements was decreased by \$348,344 for the retroactive restatement of implementing GASB Statement No. 75.
- As of the close of the current fiscal year, the District's governmental funds reported combined ending fund balances of \$5,705,287, an increase of \$241,081 in comparison with the prior year. Tax assessments increased by \$787,922, impact fees increased \$118,733, charges for services decreased \$9,385, interest income increased \$77,896 from the prior year and the District received \$413,488 from a SAFER grant. Personal service expenses increased \$1,252,853, debt service costs increased \$122,538, and capital outlay increased \$315,342. Of this total amount, \$461,769 is available for spending at the District's discretion (unassigned fund balance).
- The District's total debt was \$3,666,755 which decreased by \$686,223 during the current fiscal year.

### Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to Southern Manatee Fire and Rescue District's basic financial statements. The District's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements. The *government-wide financial statements* are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business. Government-wide financial statements present all non-fiduciary activities of the District.

The statement of net position presents information on all of the District's assets plus deferred outflows of resources and liabilities plus deferred inflows of resources, with the difference reported as net position.

Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The statement of activities presents information showing how the District's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected revenues and earned but unused vacation and sick leave).

Both of the government-wide financial statements distinguish functions of the District that are principally supported by fire assessments (ad valorem and non-ad valorem taxes), impact fees and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The District does not currently have any business-type activities.

The government-wide financial statements can be found on pages 10 and 11 of this report.

**Fund financial statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The District utilizes the following fund types: Governmental and Fiduciary.

Governmental funds. Governmental funds focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. These funds are reported using the modified accrual method of accounting and the current financial resources focus. As a result, long-term assets and liabilities are not included. The District uses a General fund and a Capital Projects Fund. The General Fund is the general operating fund. All general tax revenues and budgeted debt proceeds are accounted for in this fund. From this fund all general operating expenditures and budgeted capital expenditures are paid. The Capital Projects Fund is used to account for impact fees collected on new construction as well as related debt service. These revenues can only be used for the acquisition, construction or purchase of assets required to provide fire protection and emergency services.

The basic governmental fund financial statements can be found on pages 12 and 14 of this report.

Reconciliation to facilitate the comparison between the governmental fund financial statements and the government-wide financial statements are presented on pages 13 and 15.

The District adopts an annual budget for its general fund and capital projects fund. A budgetary comparison statement has been provided for both funds to demonstrate compliance with the budget.

**Fiduciary funds.** Fiduciary funds are used to account for the resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the District's own programs. The accounting used for fiduciary funds is on the accrual basis.

The basic fiduciary fund financial statements can be found on pages 16 and 17 of this report.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found beginning on page 18 of this report.

### Government-Wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of Southern Manatee Fire and Rescue District, assets and deferred outflows exceeded liabilities and deferred inflows of resources by \$9,225,059 at the close of the most recent fiscal year.

A large portion of the District's net position, \$6,976,832 reflects its investment in capital assets (e.g., land, buildings, machinery and equipment and construction in process); less any related debt used to acquire those assets that is still outstanding. The District uses these capital assets to provide fire protection and emergency services to citizens within the boundaries of the District; consequently, these assets are *not* available for future spending. Although the District's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

A condensed statement of net position as of September 30, 2018, with comparative totals for September 30, 2017 follows:

### **Changes in Net Position**

Current and other assets Capital assets Total assets	Governmental	Governmental Activities 2017 \$ 6,696,560 9,818,880 16,515,440
Deferred outflows of resources	9,497,825	10,455,939
Long-term liabilities outstanding Other liabilities Total liabilities	12,940,247 909,782 13,850,029	7,025,975 6,574,367 13,600,342
Deferred inflows of resources	3,671,615	4,331,525
Net position: Invested in capital assets, net of related debt Restricted Unrestricted Total net position	6,976,832 486,116 1,762,111 \$ 9,225,059	5,920,479 456,885 2,662,148 <b>9,039,512</b>

An additional portion of the District's net position, \$486,116, represents resources from impact fees and other amounts that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position of \$1,762,111 may be used to meet the District's ongoing obligations to citizens and creditors.

The changes between years for deferred outflows/inflows of resources and other liabilities are mainly the result of the changes in the related pension and OPEB amounts, as required by GASB 68 and GASB 75.

The District's net position increased by \$533,891 during the current fiscal year.

The following is a condensed statement of activities for the year ended September 30, 2018 with comparative totals for the year ended September 30, 2017.

### **Changes in Net Position**

		Activities 2018		ernmental ctivities 2017
Revenues:				
Program revenues				
Operating grants	\$	418,488	\$	-0-
Charges for services		47,645		57,030
General revenues:				
Fire assessments		14,901,733	1	4,113,811
Impact fees		269,339		151,166
Other	( <u> </u>	539,527	-	222,808
Total revenues	-	16,176,732	_1	4,544,815
Expenses:				
Fire protection services		14,578,777	1	3,233,254
Depreciation		875,615		727,803
Interest on long-term debt		188,449		206,152
Total Expenses	-	15,642,841	_1	4,167,209
(Decrease) Increase in net position		533,891		377,606
Net position – Beginning, as previously stated		9,039,512		8,661,906
Prior period adjustment – GASB 75		(348,344)		-0-
Net Position – Beginning, as restated	9 <del></del>	8,691,168	-	8,661,906
Net position – Ending	\$	9,225,059		9,039,512

- Fire assessments increased by \$787,922 during the year, which includes ad valorem and non-ad valorem assessments.
- Impact fees and related payments from developers increased by \$118,173 due to an increase in construction within the District.
- Expenses increased \$1,475,632. Significant changes compared to the prior year were: Fire protection service expenses increased \$1,345, 523, depreciation expense increased \$147,812, and interest expense on long-term debt decreased \$17,703. Fire protection services also increased as a result of changes in GASB 68 and GASB 75.
- Beginning net position was reduced by \$348,344 to retroactively apply GASB Statement No. 75 on OPEB, based on actuarially calculated amounts.

### Financial Analysis of the District's Funds

The District's Governmental Funds include a General Fund and a Capital Projects Fund.

**Governmental funds.** The focus of the District's *governmental funds* is to provide information on nearterm inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the District's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the District's governmental fund reported combined ending fund balances of \$5,705,287, an increase of \$241,081 in comparison with the prior year. Of this total \$461,769 is *unassigned fund balance*, which is available for spending at the District's discretion. Fund balance in the amount of \$435,297 is restricted from impact fee revenues to be spent only on the acquisition, construction or purchase of assets required to provide fire protection and emergency services. \$50,819 is restricted for the fallen firefighters' fund. Committed fund balance totaled \$772,109, and assigned fund balance totaled \$3,950,000.

The general fund is the operating fund of the District. At the end of the current fiscal year, the general fund had an unassigned fund balance of \$461,769, assigned fund balance of \$3,950,000, committed fund balance of \$772,109, and total fund balance was \$5,269,990. As a measure of the general fund's liquidity, it may be useful to compare unrestricted fund balance to total fund expenditures. Unassigned and assigned fund balance represent 2.9% and 24.8%, respectively of total general fund expenditures.

During the current year, the fund balance of the District's general fund increased by \$19,825.

The capital projects fund has a total fund balance of \$435,297, all of which is restricted for the acquisition, construction, or purchase of assets related debt service required to provide fire protection and emergency services. The net increase in fund balance during the current year in the capital projects funds was \$221,256, due to impact fee revenues and interest earnings in excess of expenditures and transfers out.

**Fiduciary funds.** The fiduciary funds include to Firefighters and General Employee pension trusts, and the OPEB trust. During 2018, the OPEB trust was liquidated and assets in the amount of \$1,140,471 transferred to the two pension plans. At year end the fiduciary funds had ending net position of \$45,797,631, an increase of \$5,279,973. Increases were due to contributions and earnings on plan assets in excess of benefit payments and administrative expenses.

### **General Fund Budgetary Highlights**

During the year, the General Fund budget was amended. Original and final budget revenues were \$14,868,524. Original budgeted expenditures were \$15,576,503 and final budgeted expenditures were \$15,773,001.

For the current fiscal year, actual revenues exceeded budgeted revenues by \$619,174 mainly due to fire assessment and interest revenue being higher than budgeted.

Actual expenditures were lower than the budgeted amount by \$250,844 due primarily to a combination of lower than anticipated personal service and operating expenses.

### Capital Assets

The District's investment in capital assets for the year ended September 30, 2018 is \$10,643,587 (net of accumulated depreciation). Investment in capital assets includes land, buildings and improvements, and machinery and equipment. The District's investment in capital assets for the current fiscal year increased by \$824,708; this was comprised of additions of \$1,753,865, net of depreciation expense of \$875,615 and net disposals of \$53,542.

### Capital Assets

	•		vernmental Activities 2018	vernmental Activities 2017
Land		\$	790,309	\$ 790,309
Buildings and improvements			6,287,916	6,564,341
Machinery and equipment			3,565,362	2,464,229
Construction in progress		_	-0-	 -0-
Total (net of depreciation)		\$	10,643,587	\$ 9,818,879

See note B of this report for additional information on the District's capital assets.

### Long-Term Debt

At the end of the current fiscal year, the District had total debt outstanding of \$3,666,755. The District's debt represents notes payable secured solely by specified revenue sources (i.e., fire assessments and impact fee revenues), as well as equipment. The District has also entered into interest rate swap agreements in order to fix a portion of its variable rate debt. The fair value of the swap agreements at September 30, 2018 was \$83,597.

During the current fiscal year, the District's total debt decreased by \$686,223. The decrease was due to principal payments.

Additional information on the District's long-term debt can be found in note C of this report.

### **Economic Factors and Next Year's Budgets and Rates**

- During this period the District took delivery of a new 2018 Pierce Pumper which replaces our 2004 Pierce Pumper. The District also took possession of three (3) new 2018 Ford Explorer staff vehicles as well as a 2018 Ford F-250 Hazmat Pickup Truck. In furtherance of our conversion to a "Full Service" fire department we enrolled four (4) personnel in the Paramedic Program offered at Suncoast Technical College (STC). In FY 2019 we enrolled another four (4) personnel at STC with a projected completion date of October 2019. Given the advancement and integration of information technologies SMFR hired a full time Information Systems Specialist who replaced the position of Administrative Assistant who retired. Our Non-Ad Valorem assessment is unknown at this time, but is likely to increase by the allowable amount based on figures obtained through the Bureau of Economic Analysis (published in the last week of March) and allowed by F.S.191.009(2).
- New residential and commercial construction within the District is down slightly versus last year (FY 17/18), but is progressing at a steady rate as it has for the last four (4) years, although the assessed values (2018) are just now coming in-line with 2008's taxable values.
- In July 2017 Southern Manatee applied for and was awarded a Staffing for Adequate Fire & Emergency Response (SAFER) grant. This award of nine (9) personnel allowed us to add three (3) personnel to shift while only financially absorbing 25% of their costs for two (2) years and 65% for the third year. At the conclusion of the first year of the SAFER Grant SMFR was able stay on

pace with the Grant with only a slight delay due to the Federal Government temporary shut-down which caused a minor backlog as it relates to reimbursement(s). Thanks to receiving the SAFER Grant SMFR was able to make a significant personnel investment in sending several people to Paramedic school in alignment with our Strategic Business Plan. Additionally, with the SAFER Grant award SMFR was able to fully staff (24/7) Squad 328 (Hazmat) which also serves as an "overflow" apparatus, picking up all types of calls throughout the District and in the case of a structure fire serves as the Rapid Intervention Team, furthering our compliance of NFPA 1710. In the fiscal 2019 budget year Southern Manatee has updated its five (5) year strategic plan while further expanding and defining cost centers. These expansions allow for greater detail in capturing expenses and assigning them to a particular area of our operations, giving us better numbers to forecast future budget expenses. Additional factors considered in the development of the fiscal year Financial Plan were/are:

- Third year of the IAFF contract 2016 (October) thru 2019.
- In 2017 the District completed an Insurance Services Office (ISO) review and moved to within ½ point of a 2. The Fire Suppression Rating Schedule (FSRS) contains the criteria ISO uses in reviewing the fire prevention and fire suppression capabilities of individual communities or fire protection areas. The schedule measures the major elements of a community's fire protection system and develops a numerical grading called a Public Protection Classification (PPC). With the addition of our 107' Aerial ladder truck, additional personnel as provided by the SAFER Grant and a year of verifiable data we expect to re-apply with ISO to re-evaluate SMFR. Given this data we expect a dramatic increase in our rating (PPC) which should provide a pronounced savings in our citizen's fire insurance rates.
- Completed a ten (10) year budget projection with debt completions and revenue projections for both personnel and non-personnel costs. From the initial creation of this projection completed year's actual costs are inserted side by side to evaluate the projections. Thus far the actual versus projections are similar and well within the margin of error.
- In conjunction with our Health Insurance carrier (Cigna) developed a wellness program for all of our employees. Cigna provided an additional \$5,000, for a total of \$15,000 per year to sponsor such activities as 5K walk/run, nutrition classes, fitness instruction and much more, resulting in less work time loss due to illness and injury.
- A three year project for payroll conversion is 100% complete. This cutting edge program allows for the processing of payroll to be completed in 30 minutes as compared to the previous time of several hours. This program will save as much as 300 personnel hours per year, saving the District thousands of dollars and freeing up accounting to concentrate their efforts on other District needs.
- -There was a reduction in our Worker's Compensation Experience Modification in 2018 from 1.42 to 1.06 which resulted in a significant decrease in our Worker's Compensation rates. We expect to see an additional decrease in these rates for FY19.

All of these factors were considered in preparing the District's Financial Plan for the 2019 fiscal year and will affect the fiscal year 2019 financial results.

### **Requests for Information**

This financial report is designed to provide a general overview of the Southern Manatee Fire and Rescue District's finances for all those with an interest in the District's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the District at Southern Manatee Fire and Rescue District, 2451 Trailmate Drive, Sarasota, Florida 34243.

### SOUTHERN MANATEE FIRE AND RESCUE DISTRICT STATEMENT OF NET POSITION SEPTEMBER 30, 2018

	GOVERNMENTAL ACTIVITIES
Assets	
Cash and cash equivalents	\$ 285,225
Investments	5,561,854
Due from other governments	235,917
Deposits	886
Prepaid expenses	35,293
Restricted assets:	
Investments	486,116
Capital assets	
Land	790,309
Other capital assets, net of depreciation	9,853,278
Total Assets	17,248,878
Deferred outflows of resources	
Deferred outflows of pension resources	9,050,581
Deferred outflows of OPEB resources	363,647
Accumulated decrease in fair value of hedging derivative	83,597
	9,497,825
Liabilities	
Accounts payable and other current liabilities	900,004
Accrued interest	9,778
Interest rate swap liability	83,597
Noncurrent liabilities:	
Due within one year	751,462
Due in more than one year	12,105,188
Total Liabilities	13,850,029
Deferred inflows of resources	
Deferred inflows of pension earnings	3,627,137
Deferred inflows of OPEB	44,478
	3,671,615
Net Position	
Net investment in Capital Assets	6,976,832
Restricted for:	- , , <del></del>
Impact fees and fallen firefighters fund	486,116
Unrestricted	1,762,111
Total Net Position	\$ 9,225,059

### SOUTHERN MANATEE FIRE AND RESCUE DISTRICT STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2018

Public Safety-Fire Protection Personal services Operating expenses Depreciation Interest on long-term debt Total Program Expenses	\$	13,508,981 1,069,796 875,615 188,449 15,642,841
Program Revenues: Operating grants Charges for services		418,488 47,645
Net Program Expense	<u> </u>	15,176,708
General Revenues: Fire assessments Impact fees Investment earnings Miscellaneous Total General Revenues  Increase (decrease) in Net Position		14,901,733 269,339 150,465 389,062 15,710,599
Net Position - beginning, as previously stated		9,039,512
Prior period adjustment - GASB Statement No. 75		(348,344)
Net Position - beginning, as restated		8,691,168
Net Position – ending	<u>   \$                                 </u>	9,225,059

## SOUTHERN MANATEE FIRE AND RESCUE DISTRICT BALANCE SHEET GOVERNMENTAL FUNDS SEPTEMBER 30, 2018

ASSETS		GENERAL		CAPITAL PROJECTS FUND	GO	TOTAL OVERNMENTAL FUNDS
	\$	285,225	\$		\$	285,225
Cash and cash equivalents Investments	Þ	5,561,854	Þ	_	Þ	5,561,854
Due from other governments		235,917		_		235,917
Deposits		233,917 886		_		233,917 886
Prepaid expenses		35,293		_		35,293
Restricted assets:		33,233				33,233
Investments		50,819		435,297		486,116
TOTAL ASSETS	\$	6,169,994	\$	435,297	\$	6,605,291
LIABILITIES AND FUND BALANCES Liabilities: Accounts payable Accrued wages payable Total Liabilities	\$	80,357 819,647 900,004	\$	- - -	\$	80,357 819,647 900,004
Fund Balances:						
Nonspendable		35,293		_		35,293
Restricted for		,				,
Impact fees		_		435,297		435,297
Fallen firefighters fund Committed		50,819		-		50,819
Apparatus replacement Assigned		772,109		-		772,109
90 day reserve		3,400,000		_		3,400,000
Fire gear and equipment		550,000		_		550,000
Unassigned		461,769		_		461,769
Total fund balances		5,269,990		435,297		5,705,287
TOTAL LIABILITIES AND FUND BALANCES	\$	6,169,994		435,297	\$	6,605,291

### SOUTHERN MANATEE FIRE AND RESCUE DISTRICT RECONCILIATION OF THE BALANCE SHEET – GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION SEPTEMBER 30, 2018

Amounts reported for governmental activities in the statement of net position are different because: Fund Balance - Governmental Fund \$ 5,705,287 Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the governmental funds. 10,643,587 Deferred outflows of pension resources are not recognized in the governmental funds, however, they are recorded in the statement of net position under full accrual accounting Deferred outflows of pension resources 9,050,581 Deferred outflows of OPEB resources 363,647 Deferred inflows are not recognized in the governmental funds, however, they are recorded in the statement of net position under full accrual accounting Deferred inflows of pension earnings (3,627,137)Deferred inflows of OPEB (44,478)Accrued interest is not due and payable for current financial resources. As a result, it is not recorded as a fund liability. (9,778)

(12,856,650)

9,225,059

\$

Long-term liabilities are not due and payable in the current period and therefore are not reported in the governmental funds.

**NET POSITION OF GOVERNMENTAL ACTIVITIES** 

The accompanying notes are an integral part of these financial statements.

### SOUTHERN MANATEE FIRE AND RESCUE DISTRICT STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2018

	GENERAL	CAPITAL PROJECTS	TOTAL GOVERNMENTAL FUNDS
REVENUES			
Tax assessments	\$ 9,641,590	\$ -	\$ 9,641,590
Ad valorem tax	5,260,143	_	5,260,143
Impact fees	_	269,339	269,339
Operating grants	418,488	-	418,488
Interest	144,276	6,189	150,465
Miscellaneous	389,062	_	389,062
Charges for services	47,645		47,645
Total Revenues	15,901,204	275,528	16,176,732
EXPENDITURES Current:			
Personal service	12,729,759	_	12,729,759
Operating	1,460,047	6	1,460,053
Debt service:			
Principal retirement	686,223	_	686,223
Interest	204,128	_	204,128
Capital outlay	855,488		855,488
Total Expenditures	15,935,645	6	15,935,651
Excess of Revenues Over (Under)			
Expenditures	(34,441)	275,522	241,081
OTHER FINANCING SOURCES (USES)			
Transfers in	54,266	_	54,266
Transfers out	_	(54,266)	(54,266)
Total Other Financing Sources (Uses)	54,266	(54,266)	_
Net Change in Fund Balances	19,825	221,256	241,081
FUND BALANCES – Beginning	5,250,165	214,041	5,464,206
FUND BALANCES – Ending	\$ 5,269,990	\$ 435,297	\$ 5,705,287

# SOUTHERN MANATEE FIRE AND RESCUE DISTRICT RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2018

Amounts reported for governmental activities in the statement of activities are different because:	
Net change in fund balance - total governmental fund	\$ 241,081
Governmental funds report capital outlays as expenditures.  However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital additions exceeds depreciation expense and loss on disposal of assets	
in the current year.	370,130
The repayment of the principal on long-term debt consumes the current financial resources of governmental funds. However, the transaction has no effect on net position.	686,223
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	
Change in OPEB liability	(1,614,408)
Change in Net Pension liability	1,690,345
Change in deferred outflows of resources	(862,714)
Change in deferred inflows of resourses	710,555
Change in accrued interest	15,679
Change in long term accrued absences	 (703,000)
CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES	\$ 533,891

### SOUTHERN MANATEE FIRE AND RESCUE DISTRICT STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS SEPTEMBER 30, 2018

ASSETS Investments Due from other governmental units	\$ 45,387,805 409,826
Total Assets	45,797,631
LIABILITIES	 
NET POSITION  Held in Trust for Pension Benefits	\$ 45,797,631

### SOUTHERN MANATEE FIRE AND RESCUE DISTRICT STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2018

ADDITIONS TO NET POSITION Contributions:		
Employer	\$	2,673,600
Plan members	¥	206,105
State contributions		409,826
Total contributions		3,289,531
Investment Income:		
Net appreciation/(depreciation) in fair value of investments		3,090,224
Less investment expense:		48,104
Net investment income		3,042,120
Total additions		6,331,651
DEDUCTIONS FROM NET POSITION		
Benefits and distributions to participants		1,009,582
Administrative expenses		42,096
Total deductions		1,051,678
CHANGE IN NET POSITION		5,279,973
Net Position - Beginning of year		40,517,658
Net Position – End of year	\$	45,797,631

### NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The following is a summary of the significant accounting policies followed by the Southern Manatee Fire and Rescue District (the District), Manatee County, Florida:

(a) Reporting Entity – The District is a public municipal corporation in the State of Florida created by Special Law 84-477, 84-481 and 92-249, as amended, of the Legislature of the State of Florida. During the year 2000, these bills were codified in Chapter 2000-402. It is an independent special district. No other component units exist.

Revenue is provided for in the Bill by special assessments against taxable real estate lying within the territorial bounds of the District as defined by the State of Florida. The District also collects ad-valorem taxes on real estate within its territorial boards. Disbursements are made for maintenance and upkeep of the fire stations, purchase of firefighting and rescue equipment, payment of wages, employee benefits, and administrative expenses.

The State of Florida passed Legislation, which took effect June, 1985, and provides for the District to collect impact fees to defray the cost of improvements required to provide fire and emergency service to the new users of the District. The impact fees collected are to be used exclusively for the acquisition, purchase or construction of new facilities and equipment required to provide these services to the new users in the District.

(b) <u>Basis of Presentation</u> -The District's basic financial statements includes Government-wide (which reports the District as a whole excluding fiduciary activities) and Fund financial statements (which report on the General and Capital Projects Funds, as well as Fiduciary Funds). The Basic Financial Statements present only governmental activities, as the District conducts no business type activities.

Basis of Accounting: Basic Financial Statements - Government Wide Statements - The Government-Wide Financial Statements (Statement of Net Position and Statement of Activities) are prepared using the economic resources measurement focus and the accrual basis of accounting. For the most part, interfund activity has been removed from these statements. Government-wide financial statements include a Statement of Net Position and a Statement of Activities. The Statement of Net Position reports all financial and capital resources of the District's governmental activities. It is presented in a net position format (assets plus deferred outflows less liabilities plus deferred inflows equal net position) and shown with three components: net investment in capital assets, restricted net position and unrestricted net position. The statement of activities reports direct program expenses offset by program revenues. The amounts reported as program revenues include charges for services. General revenues include taxes and other items not properly included as program revenue.

### NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

<u>Basic Financial Statements – Fund Financial Statements</u> – The District's accounts are organized on the basis of funds, which are self-balancing set of accounts that comprise its assets, liabilities, reserves, fund equity, revenues and expenditures. The District utilizes Governmental funds, which follow the modified accrual basis of accounting. Under this method, revenues are recorded when they become measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. The District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are generally recorded when a fund liability is incurred. The District also utilizes Fiduciary Funds, which are accounted for on the economic resources focus and accrual basis of accounting. The District reports the following fund types, which are all considered major funds:

### Governmental Funds

- (1) <u>General Fund</u> The General Fund is the general operating fund of the District. All general tax revenues are accounted for in this Fund, as well as loan proceeds and any transfers in. From the fund are paid the general operating expenditures and budgeted capital expenditures, and debt service costs.
- (2) <u>Capital Projects Fund</u> The Capital Projects Fund is used to account for Impact Fees collected on new construction. These revenues can only be used for the acquisition, construction or purchase of assets and related debt service required to provide fire protection and emergency services. Fund balance in the Capital Projects Fund is reserved. A budgeted transfer is made to the General Fund each year for debt service costs.

### Fiduciary Funds

- (3) <u>Pension Trust Funds</u> are used to account for assets held by the District in a trustee capacity. Consequently, net position in the fiduciary fund types, is reserved. Pension trust funds are accounted for on the accrual basis since capital maintenance is critical. Contributions are recognized in the period in which contributions are due. Retirement benefits and refunds are recognized when due and payable in accordance with the Plan.
- (4) Other Post Employment Benefit Trust Fund is used to account for assets held by the District in a trustee capacity. Consequently, net position in the fiduciary fund, is reserved. OPEB trust funds are accounted for on the accrual basis since capital maintenance is critical. Contributions are recognized in the period in which contributions are due. Post employment benefits and refunds are recognized when due and payable in accordance with the Plan. During 2018, the District voted to liquidate the trust and transfer all amounts into the Firefighters and General Employee Pension Plans.

### NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

- (c) <u>Estimates</u> The preparation of financial statements in conformity with U.S. generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.
- (d) <u>Budgets and Budgetary Accounting</u> The District prepares an annual operating budget for the fiscal year commencing October 1. Prior to September 1 of each year, the Secretary/Treasurer of the District's Board of Commissioners prepares a proposed budget for the upcoming fiscal year. The budget is based on an analysis of prior year actual revenues and expenditures along with anticipated spending and revenue sources. Once the proposed budget is compiled, it is brought before the Board of Commissioners for approval.

Expenditures should not exceed the total appropriations. Appropriations lapse at the end of the year.

- (e) <u>Interfund Activity</u> Interfund receivables/payables arise from temporary interfund transfers. When a fund has an interfund receivable and an interfund payable to the same fund, the amounts are recorded in separate accounts. Internal activity and balances between governmental funds has been eliminated in the government-wide statement of net position.
- (f) Property Taxes Property taxes become due and payable on November 1 of each year. The county tax collector remits the District's portion as such revenues are received. The District collects nearly all of its tax revenues during the period November 1 through April 1, at which time the taxes become delinquent. The maximum rates of tax are set by the Legislature of the State of Florida. The District received tax revenues based on millage and also assessments which vary based on a sliding scale of property values and type of property involved and is determined by the Board of Commissioners of the District.

The key dates in the property tax cycle are as follows:

Assessment roll validated
Millage resolution approved
Beginning of fiscal year for which
taxes have been levied
Tax bills rendered and due
Property taxes payable:
Maximum discount
Delinquent
Tax certificates sold

Delinquent Tax certificates sold Fiscal year begins Fiscal year ends July 1 September 30

September 50

October 1 November 1

November 30 April 1 May 31 October 1 September 30

### NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

Property taxes are recognized as revenue in the fiscal year for which the taxes have been levied to the extent they result in current receivables. Under the system outlined above, no material amount of taxes is receivable after the end of the fiscal year.

- (g) <u>Fund Balance Restricted</u> At September 30, 2018, Capital Project Fund Balance is restricted from impact fees. General Fund Balance is restricted for the fallen firefighter's fund.
- (h) <u>Cash and Investments</u> Florida Statute 218.415 authorizes the District to invest in the following:
  - (a) Local Government Surplus Funds Trust Fund or an intergovernmental investment pool authorized through the Florida Interlocal Cooperation Act. (including the Manatee County investment pool)
  - (b) Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating company.
  - (c) Interest bearing time deposits or savings accounts in state-certified Qualified Public Depositories as defined in Section 280.02 Florida Statutes.
  - (d) Direct obligations of the U.S. Treasury.

### Demand Deposits

At September 30, 2018, the District had demand deposits held in a qualified public depository. Deposits whose values exceeded federal depository insurance limits were entirely insured or collateralized pursuant to Chapter 280 of the Florida Statutes. At September 30, 2018, the carrying amount of the District's deposits was \$285,225 and the bank balance was \$434,057.

### Investments

### Credit and Concentration of Credit Risk

The District invests in the Manatee County Investment Pool (the Pool), which is considered an external investment pool. The District's investment in the Pool is its shares held, not the underlying investments held in the Pool. The investments in the Pool are subject to overnight withdrawal, and are recorded at fair value. The Pool is not registered with the Securities and Exchange Commission and has not been rated at September 30, 2018.

### Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. However, the Pool is limited to having investments with a maturity of three years or less from the date of purchase with a weighted average to maturity of less than two years. At September 30, 2018, the Pool had no investments with a maturity exceeding 2 years, and its weighted average

### NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

### Interest Rate Risk - Continued

to maturity was less than 2 years. For further information regarding the Manatee County Investment pool, readers should refer to the financial statements and disclosures of Manatee County, Florida.

### Fair Value Measurements

The District categorized its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation of inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs for similar assets; and Level 3 inputs are significant unobservable inputs, (Note G).

At September 30, 2018, the District had the following investments:

General Fund:	<u> Fair Value</u>	Hierarchy
Manatee County Investment Pool	<u>\$ 5,561,854</u>	Level 2
Capital Projects Fund:	· · · · · · · · · · · · · · · · · · ·	
Manatee County Investment Pool	<u>\$ 435,297</u>	Level 2
Total		

Investments classified as level 2 of the fair value hierarchy use valuation techniques that reflect market participant's assumptions and maximize the use of relevant observable inputs including quoted prices for similar assets, benchmark yield curves and market corroborated inputs.

Also see Note G on investments related to retirement plans.

- (i) <u>Compensated Absences</u> It is the District's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. All benefits are accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in governmental funds only if they have matured or are payable from current financial resources. These liabilities are typically liquidated out of the general fund.
- (j) <u>Capital Assets</u> Capital assets, which include property, plant and equipment, are reported in the government-wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of more than \$500 and an estimated useful life of longer than one year. Capital assets are recorded at historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal repair and maintenance that do not add to the value of the asset or extend the useful life of the asset are expensed as incurred. The District does not have infrastructure assets.

Property, plant and equipment of the District are depreciated on a straight-line basis over the following estimated useful lives:

### NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

<u>Asset</u>	<u>Years</u>
Building and Improvements	20 - 40
Vehicles and Fire Engines	3 - 20
Furniture, fixtures and equipment	5 - 10

(k) <u>Deferred Outflows/Inflows of Resources</u> – In addition to assets, the statement of net position includes a separate section for deferred outflows of resources. This represents a consumption of net position that applies to a future period, which will not be recognized as an outflow of resources (expense/expenditure) until then. Three items qualify for reporting in this category. The accumulated decrease in fair value of hedging derivative agrees to the amount of the interest rate swap included within the liabilities section. In addition, a deferred outflow of pension resources and deferred outflow of OPEB resources are reflected in the government-wide statement of net position.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position or fund balance that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The District has two items that qualify for reporting in this category. A deferred inflow of pension earnings and deferred inflow of OPEB earnings reported in the government-wide statement of net position.

- (l) <u>Long-Term Obligations</u> In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities. In the fund financial statements, no long-term obligations are reported as they are not due to be paid from current financial resources.
- (m) <u>Net Position</u> Net position is reported in three parts as applicable: Net Investment in Capital Assets; restricted and unrestricted. When both restricted and unrestricted resources are available, restricted resources are used first, and then unrestricted resources, as they are needed.
- (n) Fund Balance Government Accounting Standards Board Statement (GASB) 54 established fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources, reported in governmental funds. Fund Balance classifications, under GASB 54, are Nonspendable and Spendable. Spendable is then further classified as Restricted, Committed, Assigned, and Unassigned. These classifications reflect not only the nature of funds, but also provide clarity to the level of restriction placed upon fund balance. Fund Balance can have different levels of restraint, such as external versus internal compliance requirements. Unassigned fund balance is a residual classification within the General Fund. The General Fund should be the only fund that reports a positive unassigned balance.

In accordance with GASB Statement 54, the District classified governmental fund balance as follows:

### NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

### (n) Fund Balance - Continued

Nonspendable - includes fund balance amounts that cannot be spent either because it is not in spendable form or because of legal or contractual requirements.

### Spendable Fund Balance:

- Restricted includes amounts that can be spent only for specific purposes because of State or Federal laws or enabling legislation, or which are externally restricted by providers such as creditors or grantors.
- Committed includes amounts that can be spent only for specific purposes that are approved by a formal action of the Board of Commissioners through a resolution or the budget process.
- Assigned includes amounts designated for a specific purpose by the Board of Commissioners through a resolution or the budget process, which are neither restricted or committed.
- Unassigned includes residual positive fund balance within the General Fund which has not been classified within the other above mentioned categories. Unassigned fund balance may also include negative balances for any governmental fund if expenditures exceed amounts restricted, committed, or assigned for those specific purposes.

The District uses restricted amounts first when both restricted and unrestricted fund balance is available, unless there are legal documents/contracts that prohibit doing this, such as in grant agreements requiring dollar for dollar spending. Additionally, the District would first use committed, then assigned, and lastly unassigned amounts of unrestricted fund balance when expenditures are made. The District does not have a formal minimum fund balance policy.

	<u>General Fund</u>	Capital <u>Project Fund</u>
Non-Spendable:		
Prepaid expense	\$ 35,293	\$ -0-
Spendable:		
Restricted	50,819	435,297
Committed	772,109	-0-
Assigned	3,950,000	-0-
Unassigned	461,769	
Total Fund Balances	<u>\$ 5,269,990</u>	<b>\$ 435,297</b>

### NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

- (o) Interest Rate Swap The District applies the provisions of Statement No. 53 of the Governmental Accounting Standards Board, "Accounting and Financial Reporting for Derivative Instruments." The interest rate swap agreement meets the criteria of an effective hedge and as a result the District follows hedge accounting. A liability in the statement of net position has been recorded for the fair value of the interest rate swap in the amount of \$83,597. In addition, a like amount has been recorded as a Deferred Outflow of Resources.
- (p) Change in Accounting Principles During 2018, the District implemented GASB No. 75, Accounting and Financial Reporting for Postemployment Benefits other than Pensions, which was issued to improve accounting and financial reporting by state and local governments for postemployment benefits other than pensions (other postemployment benefits or OPEB). GASB Statement No. 75 replaces the requirements of GASB Statement No. 45. The implementation of this standard reduced beginning net position at September 30, 2017 as reported in the Statement of Activities by \$348,344.

### **NOTE B - CAPITAL ASSETS**

Capital asset activity for the year ended September 30, 2018 was:

	Beginning Balance	<u>Increases</u>	<u>Decreases</u>	<u>Transfers</u>	Ending <u>Balance</u>
Governmental Activities					
Capital assets, not being depreciated:					
Land	\$ 790,309	\$ -0-	\$ -0-	\$ -0-	\$ 790,309
Total capital assets, not being depreciated	790,309			_0-	790,309
Capital assets being depreciated:					
Buildings and improvements	9,394,799	9,500	(4,379)	-0-	9,399,920
Machinery and equipment	6,804,811	1,744,365	(806,609)		7,742,567
Total capital assets being depreciated	16,199,610	1,753,865	(810,988)	-0-	17,142,487
Less accumulated depreciation for:					
Buildings and improvements	(2,830,458)	(282,477)	931	-0-	(3,112,004)
Machinery and equipment	(4,340,582)	(593,138)	756,515		(4,177,205)
Total accumulated depreciation	<u>(7,171,040</u> )	<u>(875,615</u> )	<u>757,446</u>		(7,289,209)
Total capital assets, being depreciated, net	9,028,570	878,250	(53,542)		9,853,278
Governmental activities capital assets, net	<u>\$ 9,818,879</u>	<u>\$ 878,250</u>	<u>\$ (53,542)</u>	<u>\$ -0-</u>	<u>\$ 10,643,587</u>

Depreciation in the amount of \$875,615 was reported as a separate line item in the statement of activities.

### NOTE C - LONG-TERM DEBT

General long-term debt consisted of the following at September 30, 2018:

Series 2000 note payable to Bank of America due in monthly payments of principal beginning at \$2,664 per month plus interest collateralized by special assessments, impact fees and lawfully available non-ad valorem revenues. The note has a variable interest rate effectively fixed at 5.695%

### NOTE C - LONG-TERM DEBT - CONTINUED

through an interest rate swap. Monthly principal reductions increase approximately 6% each year with a final maturity date of November 17, 2020.

\$ 196,985

Series 2003A note payable to Bank of America due in quarterly installments of \$115,134 including interest. The note has a variable interest rate effectively fixed at 4.75% through an interest rate swap. The maturity date is March 31, 2023. The note is collateralized by impact fees, available non—ad valorem revenues and special assessments. Principal reductions began December 31, 2004.

1,989,456

Series 2010 note payable to Bank of America due in monthly installments of principal and interest of \$10,770. The note has a fixed rate of interest at 5.21% and matures in March of 2030. The note is secured by available non-ad valorem revenues.

1,108,934

Note payable related to the financing of two Pierce Custom Contender Big Block Pumpers due in annual installments of \$99,099 including principal and interest at 4.58%. The note matures September of 2019 and is collateralized by the fire equipment.

94,759

Note payable related to the financing of a Pierce Aerial Fire Truck. Payments are due in annual installments of \$96,943 including principal and interest at 2.55%, with the final payment due in February 2021.

276,621 \$ 3,666,755

### **Future Maturities**

Total annual debt service requirements for all long-term debt governmental activities as of September 30, 2018 are as follows:

Year Ending <u>September 30,</u>	<u>Principal</u>	Interest	Total
2019	\$ 751,462	\$ 164,056	\$ 915,518
2020	687,634	128,786	816,420
2021	637,086	98,092	735,178
2022	552,727	69,709	622,436
2023	331,570	44,044	375,614
2024 - 2028	521,599	122,363	643,962
2029 - 2030	<u> 184,677</u>	<u>8,510</u>	193,187
TOTAL	<b>\$ 3,666,755</b>	<u>\$ 635,560</u>	<u>\$ 4,302,315</u>

### NOTE C - LONG-TERM DEBT - CONTINUED

### Interest Rate Swap (Swap)

In order to protect against the possibility of rising interest rates, the District has entered into interest rate swap agreements with Bank of America. Bank of America has a Standard & Poor's credit quality rating of A+. The District's objective of entering into the swaps was to hedge its changes in cash flow and effectively fix the rate on its variable rate debt. The interest rate swaps are derivative financial instruments, which qualify as hedging derivative instruments. The details of the swaps follow:

	Notional	Effective	Maturity		Variable
	<u>Amount</u>	Date	Date	Fixed Rate	Rate
1)	\$ 196,985	11/17/2000	11/17/2020	5.695%	*
2)	\$ 1 941 032	4/17/2003	3/31/2023	4 75%	**

- \* Index is one month LIBOR. At September 30, 2018, the rate was 2.1755%.
- \*\* Index is three month LIBOR. 64% of the 3 month LIBOR rate plus 1.35%. At September 30, 2018, the rate was 2.3494%.
- 1) The notional amount of the swap, which was \$1,156,736 at inception, is equal to the balance outstanding on the original principal drawn on the note less principal reductions. Based on the swap agreement, the District pays a fixed rate of 5.695% on the principal balance outstanding. The swap payment is the difference between the fixed rate and the variable rate. At September 30, 2018, the Fair Market Value of the swap was estimated at \$8,197.
- 2) The notional amount of the swap, which was \$5,600,000 at inception, is equal to the balance outstanding on the original principal drawn on the note less principal reductions. Based on the swap agreement, the District pays a fixed rate of 4.75% on the principal balance outstanding. The swap payment is the difference between the fixed rate and the variable rate. At September 30, 2018, the Fair market value of the swap was estimated at \$75,400.

<u>Fair Value</u> - The swaps had a negative fair value as of September 30, 2018. The negative fair value may be offset by reductions in total interest payments required under the variable-rate-debt, creating lower synthetic interest rates. The principal portion on the notes is not variable; it is only the basis on which interest payments are calculated.

The fair value estimate is provided to the District by a financial institution known to be a high value participant in this market, and is based on the Counterparty's internal valuation models and assumptions, as well as available market data. The District has requested the fair value of its swaps be determined, although it has no intention of selling the agreements and has the ability to hold and meet the swap obligations. The fair value of the swaps at September 30, 2018, is recorded as a liability in the statement of net position. The accumulated decrease in fair value is recorded as a Deferred Outflow of Resources, also in the statement of net position. The swaps are recorded only in the government wide financial statements.

### NOTE C - LONG-TERM DEBT - CONTINUED

<u>Credit Risk</u> - Since the Swaps have a negative fair value at September 30, 2018, the District was not exposed to any credit risk on the swaps. However, should interest rates change and the fair value of the swaps becomes positive, the District would be exposed to credit risk in the amount of the derivative's fair value.

<u>Basis Risk</u> - The District is exposed to basis risk on its pay-fixed interest rate swaps used to hedge the variable rate debt as the variable rates may differ between the swaps and debt agreements.

<u>Termination Risk</u> – The District or the counter party may terminate the swaps if the other party fails to perform under the terms of the contract. If the swap is terminated, the associated variable-rate note would no longer carry a synthetic fixed interest rate. Also, if at the time of the termination the swap has a negative fair value, the District would be liable to the counter party for a payment equal to the swaps' fair value.

	Fa	ir Value	Fair Value Hierarchy
Swap 1	\$	8,197	Level 2
Swap 2	\$	75,400	Level 2

The following tables represent debt service payments on the variable rate notes, net of swap payments associated with the notes at year end. The variable interest at September 30, 2018 is assumed to be constant over the life of the note.

### Swap 1

September 30,:	 Principal_	_	/ariable <u>nterest</u>	Swap <u>nterest</u>	N-	et Cash <u>Flows</u>
2019	\$ 88,077	\$	1,801	\$ 7,161	\$	97,039
2020	93,226		259	3,555		97,040
2021	 15,682		-0-	 <u> 116</u>		15,798
	\$ 196,985	\$	2.060	\$ 10,832	\$	209,877

### Swap 2

		variable	σνναρ	iict Casii
September 30,:	<u>Principal</u>	<u>Interest</u>	<u>Interest</u>	<u>Flows</u>
2019	\$ 406,310	\$ 45,177	\$ 42,156	\$ 493,643
2020	425,956	33,022	34,665	493,643
2021	446,552	20,279	26,812	493,643
2022	468,144	6,920	18,579	493,643
2023	242,494		4,328	246,822
	<u>\$ 1,989,456</u>	<u>\$ 105,398</u>	<u>\$ 126,540</u>	<u>\$ 2,221,394</u>

Variable

Swan

Net Cash

### NOTE C - LONG-TERM DEBT - CONTINUED

Long-term liability activity for the year ended September 30, 2018, was as follows:

Governmental Activities: Notes Payable	Beginning <u>Balance</u>	Additions	Reductions	Ending <u>Balance</u>	Due Within One Year
Bank of America-Series 2000	\$ 280,197	\$ -0-	\$ (83,212)	\$ 196,985	\$ 88,077
Bank of America-Series 2003A	2,344,541	-0-	(355,085)	1,989,456	406,310
Bank of America-Series 2010	1,176,973	-0-	(68,039)	1,108,934	72,418
Sun Trust Financing	186,981	0-	(92,222)	94,759	94,759
Sun Trust Financing	364,286		(87,665)	276,621	<u>89,898</u>
Total Notes Payable	4,352,978		(686,223)	3,666,755	<u>751,462</u>
Interest Rate Swap	178,997	-0-	(95,400)	83,597	-0-
OPEB Liability	1,171,000	1,912,107	-0-	3,083,107	-0-
Net Pension Liability	5,771,133	4,599,020	(6,289,365)	4,080,788	-0-
Compensated absences	1,323,000	1,991,000	(898,000)	2,416,000	390,000
Governmental activity: Long-term liabilities	<u>\$ 12,797,108</u>	<u>\$ 8,502,127</u>	<u>\$(7,968,988</u> )	<u>\$13,330,247</u>	<u>\$1,141,462</u>

### NOTE D - RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

Explanation of certain differences between the governmental fund balance sheet and government-wide statement of net position.

The reconciliation between the fund balance – total governmental funds as reported in the governmental fund balance sheet and net position – governmental activities as reported in the statement of net position, is included on page 13 of the basic financial statements. One line of that reconciliation explains "long-term liabilities, including notes payable, OPEB liability, net pension liability, accrued interest and long-term compensated absences are not due and payable in the current period and therefore are not reported in the governmental funds." The detail of the difference is shown below:

Notes Payable OPFB	\$ 3,666,755 3,083,107
Net Pension Liability	4,080,788
Compensated Absences	 2,026,000
	\$ 12,856,650

### NOTE D - RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS - CONTINUED

Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund net position and the government-wide statement of activities.

The reconciliation between the net changes in fund net position – total governmental funds as reported in the statement of revenues, expenditures and changes in fund net position, and the changes in net position as reported in the statement of activities is included on page 15 of the basic financial statements. One line in that reconciliation explains that "Governmental Funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. The details of the difference are shown below:

Capital additions included as expenditures	
in the governmental funds	\$ 1,299,287
Loss on disposal of assets	(53,542)
Depreciation Expense	(875,615)
	\$ 370 130

### NOTE E - RETIREMENT PLANS

The District has two defined benefit retirement plans.

- Pension plan for firefighters (FFPP)
- Pension plan for general employees (GEPP)

### a) Plan Description

FFPP - Effective March 11, 1997, the District established a single employer, defined benefit, public employee retirement system plan for the Firefighters. Benefit provisions and contributions to the FFPP are established under the authority of the District. The FFPP is a Section 175 pension plan, and is accounted for in the accompanying financial statements as a pension trust fund. A separate financial statement is issued with respect to the FFPP. Administrative costs are paid by the plan. The FFPP is administered by a five member Board of Trustees. The Board of Trustees through approval of the District's Board of Commissioners have the authority to amend or extend provisions of the FFPP. The Florida League of Cities through the Florida Municipal Pension Trust Fund (FMPTF) is the custodian of the plan assets.

### Plan Membership:

Retirees and beneficiaries receiving benefits Terminated plan members entitled to, but	15
not yet receiving benefits	13
Active plan members	73
Drop participants	5
Total	<u>106</u>

### NOTE E - RETIREMENT PLANS - CONTINUED

<u>GEPP</u> - Effective October 1, 1999, the District established a single employer, defined benefit, public employee retirement system plan for the general employees. Benefit provisions and contributions to the GEPP are established under the authority of the District. The GEPP is accounted for in the accompanying financial statements as a pension trust fund. A separate financial statement is not available for the GEPP. Administrative costs are paid for by the plan. The GEPP is administered by the District's Board of Commissioners, which has the authority to amend or extend provisions of the GEPP. The Florida League of Cities through the Florida Municipal Pension Trust Fund (FMPTP) is the custodian of the plan assets.

### Plan Membership:

Retirees and beneficiaries receiving benefits	3
Terminated plan members entitled to, but	
not yet receiving benefits	0
Active plan members	7
Drop participants	_1
Total	<u>11</u>

<u>Basis of Accounting</u> – The Plans follow the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. Employer contributions to each plan are recognized when due and the employer has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of each plan. Investment income is recognized when earned. Gains and losses on sale and exchanges of securities are recognized on the transaction date.

<u>Asset Valuation</u> - Investments are reported at fair value. FMIvT determines the fair value of its shares based on quoted market prices of the underlying securities. Changes in the fair value of investments includes gains and losses on investments bought and sold, as well as held during the year. Purchases and sales of investments are recorded on the trade-date basis. Interest and dividend income is recorded on the accrual basis.

### b) **Benefit Provisions**

<u>FFPP</u> - The plan covers all full-time and volunteer firefighters effective on their date of hire. Normal retirement occurs at age 55 and 10 years of service or attainment of 25 years of service. Normal retirement benefit is 3.5% of the number of years of credited service multiplied by the average final compensation. A participant may retire early upon the completion of 10 years of credited service, and the accrued benefit will be reduced by 3% for each year before age 50 and 3% for each year between age 50 and normal retirement age.

Beginning October 1, 2002, each eligible participant who has met all plan requirements, or, if the participant is deceased, his or her

### NOTE E - RETIREMENT PLANS - CONTINUED

### b) Benefit Provisions - Continued

<u>FFPP. Continued</u> – spouse who is the participant's designated beneficiary, shall receive a monthly retiree health insurance subsidy payment equal to the number of years of creditable service, as provided in this subparagraph, completed at the time of retirement, multiplied by \$15; however, no eligible retiree or beneficiary may receive a subsidy payment of more than \$450 or less than \$50.

The balance transferred in from a previous defined contribution plan is the minimum benefit payable to respective firefighters.

Vesting of employer contributions occurs after 10 years of service, and immediately for all employee contributions.

<u>Death and Disability</u> – A service incurred disability benefit provides a monthly 10 year certain and life annuity equal to the larger of the monthly accrued benefit or 42% of Average Final Compensation, but offset as necessary to preclude the total participant's workers compensation disability benefit, and other District provided disability compensation from exceeding Average Final Compensation. A non-service incurred disability benefit is also available under the same criteria as noted above, but limited to 25% of Average Final Compensation.

### Pre-retirement death benefits

In the case of the death of a participant in the line of duty prior to retirement, a beneficiary will receive the greater of the participant's Monthly Accrued Benefit or 50% of the participant's salary payable for life. In the case of the death of a vested participant other than in the line of duty prior to retirement, a beneficiary will receive the participant's Monthly Accrued Benefit payable for 10 years beginning on the participant's early or normal retirement date. In the case of the death of a non-vested participant prior to retirement, a beneficiary will receive the participant's Accumulated Contributions in lieu of any other benefits payable from the plan.

### Deferred Retirement Option Program (DROP)

Available to participants who have attained normal retirement age. Individuals may participate in DROP for up to 96 months. Interest is credited on a participant's DROP account at the rate of 6.5% per annum. The DROP balance at September 30, 2018 is approximately \$1,070,300.

GEPP – The plan covers all full-time non-firefighters of the District effective on their date of hire. Normal retirement occurs at age 62 and 10 years of service or attainment of 30 years of service. Normal retirement benefit is 2.25% of the number of years of credited service multiplied by the average final compensation. A participant may retire early upon the completion of 10 years of credited service, and the accrued benefit will be reduced by 5% for each year prior to the normal retirement date. Benefits include COLA increases of 3%.

### NOTE E - RETIREMENT PLANS - CONTINUED

### b) Benefit Provisions - Continued

GEPP - Continued - Beginning October 1, 2002, each eligible participant who has met the requirements, or, if the participant is deceased, his or her spouse who is the participant's designated beneficiary, shall receive a monthly retirement subsidy payment equal to the number of years of creditable service, as provided in this subparagraph, completed at the time of retirement, multiplied by \$15; however, no eligible retiree or beneficiary may receive a subsidy payment of more than \$450 or less than \$50.

Vesting of employer contributions occurs after 10 years of service, and immediately for all employee contributions.

Death and Disability – A member determined to be totally and permanently disabled who has at least 10 years of credited service (6 years if the participant was employed prior to March 11, 1997) prior to becoming totally and permanently disabled, will receive the greater of a monthly pension equal to 25% of average monthly salary at the time of disability or an amount equal to the accrued retirement benefit. Before 10 years (6 years if employed prior to March 11, 1997) of Credited Service, a member deemed to be totally and permanently disabled will receive a return of employee contributions. If a member dies prior to retirement in–the–line–of–duty, and is not vested, the beneficiary shall receive a refund of one hundred percent (100%) of the member's accumulated contributions. If a member dies prior to retirement in–the–line–of–duty, but is vested, the beneficiary shall receive benefits otherwise payable to the member at the early or normal retirement date.

<u>Deferred Retirement Option Program (DROP)</u> – Available to participants who have attained normal retirement age. Individuals may participate in DROP for up to 60 months. Interest is credited on a participant's account at the rate of 6.5% per annum. The DROP balance at September 30, 2018 is approximately \$78,300.

### Contributions

<u>FFPP</u> - Employer contributions are made on an actuarially determined basis. Per resolution 97–01, the District imposed a 1.85% excise tax on insurers' receipts of premiums collected within the District, which are used to partially fund the plan. Employees are required to contribute 3.5% of compensation on a pre-tax basis. Total actuarially required contributions were 47.46% of covered payroll, which includes State contributions received. Total employer contributions were \$2,494,664 on a covered payroll of \$4,785,662 for the year ended September 30, 2018. Additional contributions to the plan included the Casualty Insurance Premium Tax in the amount of \$409,826.

<u>GEPP</u> - Employee contributions are made on an actuarially determined basis. Employees are required to contribute 3.5% of compensation on a pre-tax basis. Total actuarially required contributions were 34.38% of covered payroll. Total employer contributions were \$178,936 on a covered payroll of \$383,968 for the year ended September 30, 2018.

#### NOTE E - RETIREMENT PLANS - CONTINUED

#### c) Plan Investments

Both of the District's pension plans assets are held with the Florida Municipal Pension Trust Fund (FMPTF) an agent multiple employer pension plan administered by the FMPTF Board of Trustees. The FMPTF issues a publicly available report that includes the combined financial statements of all plan members. Separate accounts are maintained for each employer group.

Both plans follow the investment policies of the FMPTF. The Master Trustees of the FMPTF have the exclusive authority and discretion to manage and control the assets of the FMPTF. The District has elected to participate in the FMPTF 60/40 Target Fund. The maximum target asset allocation for equities is 60%. The following was the adopted asset allocation policy as of September 30, 2018:

Asset Class	<u>Total Allocation</u>
Equities	
Large Cap	39%
Small Cap	11%
International	10%
Fixed Income	
Core Bonds	16%
Core Plus	24%

All employee pension plans assets with the FMPTF are included in the trust's master Trust Fund. Employee pension plan assets of the defined benefit type are invested by the FMPTF through the Florida Municipal Investment Trust (FMIvT) for the benefit of the Participating Employers, Participating Employees and Beneficiaries. The FMIvT is a Local Government Investment Pool (LGIP) and, therefore, considered an external investment pool. The plans have a beneficial interest in shares in the FMIvT portfolios listed below. The plan's investment is the beneficial interest in the FMIvT portfolio, not the individual securities held within each portfolio.

As of September 30, 2018, the asset allocations for the various investment models were as follows:

	Asset Allocation
	Model/Percentage
	FFPP/GEPP
	6 <u>0/40</u>
Cash and Money Market	0.4%
FMIvT Broad Market High Quality Bond	14.5%
FMIvT Core Plus Fixed Income	17.2%
FMIvT Diversified Large Cap Equity	32.7%
FMIvT Diversified Small to Mid Cap Equity	12.0%
FMIvT International Equity	14.2%
FMIvT Core Real Estate Portfolio	9.0%
	_100%

#### NOTE E - RETIREMENT PLANS - CONTINUED

#### c) Investments - Continued

#### Credit Risk

Credit risk exists when there is a possibility that the issuer or other counterparty to an investment may be unable to fulfill its obligations.

The FMIvT Broad Market High Quality Bond fund has a Fitch Rating of AAF/S4. The FMIvT Core Plus Fixed Income Fund and the equities are in portfolios which are not rated.

#### Interest Rate Risk

Interest rate risk exists when there is a possibility that changes in interest rates could adversely affect an investment's fair value.

The FMIvT Broad Market High Quality Bond Fund has a modified duration of 5.00 years and a weighted average maturity of 6.40 years.

The FMIvT Core Plus Fixed Income Fund has a modified duration of 2.13 years and a weighted average maturity of 7.00 years.

#### Foreign Currency Risk

Participating employer's investments in the FMIvT are not subject to foreign currency risk.

#### Rate of Return

For the year ended September 30, 2018 the annual money-weighted rate of return on Pension Plan Investments, net of pension plan investment expense, was 7.56% for the FFPP and 7.56% for the GEPP. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

#### d) Net Pension Liability

The components of the net pension liability of the District at September 30, 2018 were as follows:

	<u> </u>	<u>GEPP</u>
Total Pension Liability	\$ 46,287,849	\$ 3,509,304
Plan Fiduciary Net Position	<u>(42,486,104</u> )	(3,230,261)
Sponsors Net Pension Liability	<u>\$ 3,801,745</u>	\$ 279,043
Plan Fiduciary Net Position as a		
Percentage of Total Pension Liability	91.79%	92.05%

#### NOTE E - RETIREMENT PLANS - CONTINUED

#### d) Net Pension Liability - Continued

FFPP	Total Pension Liability	Fiduciary Net Position	Net Pension Liability
Balance as of September 30, 2017	\$ 42,112,842	\$ (36,627,689)	\$ 5,485,153
Change due to: Service cost Expected interest growth Unexpected investment income Demographic experience Employer contributions Employee contributions Benefit payments & refunds Administrative expenses Changes in benefit terms Assumption changes	1,483,450 2,908,506 -0- 935,094 -00- (1,152,043) -00-	-0- (2,664,147) (281,903) -0- (3,938,097) (191,645) 1,152,043 65,334 -00-	1,483,450 244,359 (281,903) 935,094 (3,938,097) (191,645) -0- 65,334 -0- -0-
Balance as of September 30, 2018	\$ 46,287,849	<u>\$ (42,486,104</u> )	\$ 3,801,745
GEPP Balance as of September 30, 2017	Total Pension Liability \$ 3,085,291	Fiduciary Net Position \$ (2,799,311)	Net Pension Liability \$ 285,980
	<u>Liability</u>	Position	<u>Liability</u>

#### NOTE E - RETIREMENT PLANS - CONTINUED

#### e) Actuarial Assumptions

The total pension liability, net pension liability, and certain sensitivity information are based on an actuarial valuation performed as of October 1, 2017. The total pension liability was rolled-forward from the valuation date to the plan's fiscal year ending September 30, 2018. The total pension liability was determined using the following actuarial assumptions, applied to all periods included in the measurement.

	<u> FFPP</u>	<u>GEPP</u>
Investment rate of return (2.92% for inflation)	7.00%	7.00%
Projected salary increases	4.50%	4.00%
COLA	None Assumed	3.00%

10% of eligible employees are assumed to retire at each of the three years prior to normal retirement age. 40% are assumed to retire at normal retirement age, 20% are assumed to retire at each of the two years after normal retirement age, and 100% are assumed to retire three years after normal retirement age; no retirements are assumed prior to age 50.

Sex-distinct rates set forth in the RP-2000 Combined Mortality Table, with full generational improvements in mortality using Scale BB, as published by the Internal Revenue Service (IRS) for purposes of Internal Revenue Code (IRC) section 430.

The long-term expected rate of return on pension plan investments was determined using a building-block in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included the pension plan's target asset allocation as of September 30, 2018 are summarized in the following table:

	Long-Term Expected
Asset Class	Real Rate of Return
Equities	
Large Cap	0.58%
Small Cap	1.08%
International	6.08%
Fixed Income	
Core Bonds	6.83%
Multi-Sector	<u>6.83%</u>
Total or weighted arithmetic average	4.08%

#### NOTE E - RETIREMENT PLANS - CONTINUED

#### e) Actuarial Assumptions - Continued

#### Discount Rate

The discount rate used to measure the total pension liability was 7%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that sponsor contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

### Sensitivity of the net pension liability to changes in the discount rate. The following presents the net pension liability of the District, calculated using the discount rate of 7%, as well 1% higher and 1% lower than the current rate:

	Current Discount			
	1% Decrease	Rate	1% Increase	
	6.00%	7.00%	8.00%	
FFPP Net Pension Liability	\$ 10,529,340	\$ 3,801,745	\$ (1,683,589)	
GEPP Net Pension Liability	\$ 722,737	\$ 279,043	\$ (90,262)	

#### f) <u>Pension Expense and Deferred Outflows of Resources and Deferred Inflows of</u> Resources Related to Pensions

#### **FFPP**

For the year ended September 30, 2018 the District will recognize pension expense of \$2,757,451. At September 30, 2018 the Sponsor reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources				erred Inflows Resources
Balance as of September 30, 2017	\$	\$ 9,623,018		4,047,908	
Change due to:					
Amortization payments	(2,077,087)		(921,134)		
Investment gain/loss		-0-		281,903	
Demographic gain/loss		935,094		-0-	
Assumption changes		-0-		-0-	
Total change		(1,141,993)		(639,231)	
Balance as of September 30, 2018	\$	8,481,025	\$	3,408,677	

#### NOTE E - <u>RETIREMENT PLANS - CONTINUED</u>

f) <u>Pension Expense and Deferred Outflows of Resources and Deferred Inflows of</u> Resources Related to Pensions – Continued

#### FFPP - Continued

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	Dete	rred Outflows	Dete	erred Inflows
Year ended September 30:	<u>of Resources</u>		es of Resou	
2019	\$	\$ 2,077,089		902,773
2020	\$	1,592,552	\$	902,772
2021	\$	1,592,552	\$	838,913
2022	\$	1,515,627	\$	423,134
2023	\$	1,105,971	\$	341,085
Thereafter	\$	597,234	\$	-0-

#### GEPP

For the year ended September 30, 2018 the District will recognize pension expense of \$278,032. At September 30, 2018 the Sponsor reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources			
Balance as of September 30, 2017	\$	653,924	\$	283,617
Change due to:				
Amortization payments		(239,554)		(77,643)
Investment gain/loss		-0-		12,486
Demographic gain/loss		155,186		-0-
Assumption changes		-0-		-0-
Total change		(84,368)		(65,157)
Balance as of September 30, 2018	<u>\$</u>	<u> 569,556</u>	\$	218,460

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	Deferred Outflows		Defe	rred Inflows
Year ended September 30:	of F	of Resources		Resources
2019	\$	\$ 239,554		76,043
2020	\$	203,006	\$	76,042
2021	\$	109,147	\$	63,877
2022	\$	17,849	\$	2,498
2023	\$	-0-	\$	-0-
Thereafter	\$	-0-	\$	-0-

#### NOTE E - <u>RETIREMENT PLANS - CONTINUED</u>

The following financial statements present the combining statement of fiduciary net position and statement of changes in fiduciary net position by trust fund as of and for the year ended September 30, 2018:

#### **Combining Statement of Fiduciary Net position**

	General Employees Pension <u>Fund</u>	Firefighter Pension Fund	Other Post Employment Benefit <u>Fund</u>		Total Employee Pension Funds
ASSETS					
Investments	\$ 3,230,260	\$ 42,157,545	\$	-0-	\$ 45,387,805
Due from other governmental units		<u>409,826</u>		-0-	<u>409,826</u>
Total Assets	3,230,260	42,567,371		<u>-0-</u>	45,797,631
LIABILITIES				-0-	
NET POSITION					
Held in Trust for Pension Benefits	<u>\$ 3,230,260</u>	<u>\$ 42,567,371</u>	<u>\$</u>	<u>-0-</u>	<u>\$ 45,797,631</u>

#### NOTE E - RETIREMENT PLAN - CONTINUED

#### **Combining Statement of Changes in Fiduciary Net Position**

ADDITIONS	General Employees Pension Fund	Firefighter Pension Fund	Other Post Employment Benefit Fund	Total Employee Pension Funds		
Contributions:			_			
Employer	\$ 178,936	\$ 2,494,664	\$ -	\$ 2,673,600		
Plan members	14,460	191,645	_	206,105		
State contributions	102 206	409,826		409,826		
Total Contributions	193,396	3,096,135	<u> </u>	3,289,531		
Investment Income: Net appreciation/(depreciation)	215.020	2 020 414	45.071	2 000 224		
in fair value of investments	215,839	2,828,414	45,971	3,090,224		
Less Investment Expense:	5,869	42,235	-	48,104		
Net Investment Income	209,970	2,786,179	45,971	3,042,120		
Total Additions	403,366	5,882,314	45,971	6,331,651		
<b>DEDUCTIONS</b> Benefits and distributions						
to participants	53,737	955,845	_	1,009,582		
Administrative expenses	5,501	23,099	13,496	42,096		
Total Deductions	59,238	978,944	13,496	1,051,678		
Transfer to pension plans	107,338	1,033,133	(1,140,471)	-		
Change in Net Position	451,466	5,936,503	(1,107,996)	5,279,973		
Net Position – Beginning of year	2,778,794	36,630,868	1,107,996	40,517,658		
Net Position – End of year	\$ 3,230,260	\$ 42,567,371	<u>\$</u> _	\$ 45,797,631		

#### NOTE F - POST-EMPLOYMENT BENEFITS OTHER THAN PENSIONS

The District's board of commissioners adopted a single-employer retiree health insurance policy, which became effective January 1, 2008, (the Plan). The policy provides eligible District personnel who retire from the District other post employment health benefits, (OPEB). All employees are eligible to participate in the Plan after reaching normal retirement age and receiving retirement benefits.

The District, under the authority established within the policy, may amend the Plan in whole or in part. The District's board of commissioners provides oversight of the OPEB Plan. The Plan is construed and governed by the laws of Florida, except as preempted by Federal law. The District has included the Plan as a fiduciary fund. A standalone report is not available. During 2018, the District terminated the trust established by the Plan pursuant to Resolution 2008–1. All Plan assets were transferred to the fire fighters and general employee pension plans. Although the trust was terminated, the District allows retired employees to purchase health insurance through the District.

Membership in the Plan consisted of the following:

Inactive employees or beneficiaries receiving benefits	2
Inactive employees entitled to, but	
not receiving benefits	0
Active plan members	<u>86</u>
Total	88

Retirees pay the full amount of premiums on a "pay-as-you-go" basis.

#### Total OPEB Liability

The District's total OPEB liability of \$3,083,107 was measured as of September 30, 2018 and was determined by an actuarial valuation as of September 30, 2016 and rolled forward.

#### Actuarial Assumptions and Other Inputs

The total OPEB liability in the September 30, 2016 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Salary increases 3.00% per annum

Healthcare cost trend 8% for 2016/2017 decreasing .50% per year to 5.00%

for 2022/2023 and later years

Retirees share of

benefit related costs 100%

The discount rate was 3.64% per annum, based on S&P Municipal Bond 20-year High Guide Index.

#### NOTE F - OTHER POST-EMPLOYMENT HEALTHCARE BENEFIT PLAN - CONTINUED

Mortality rates were based on the RP-2000 Blue Collar Mortality Table with full generational improvement in mortality using Scale BB.

#### Changes in the Total OPEB Liability

Balance as of 9/30/17	Total OPEB Liability \$ 1,468,699
Changes for the year:	
Service cost	19,306
Expected interest growth	56,213
Unexpected investment income	(8,117)
Benefit payments and transfers	1,116,776
Administrative expenses	13,496
Changes in assumptions or other inputs	<u>416,734</u>
Balance at 9/30/18	\$ 3,083,107

Changes in assumptions and other inputs reflect a change in the discount rate from 4.71% to 3.64%.

#### Sensitivity of the Total OPEB Liability to change in the Discount Rate

The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is 1% point lower (2.64%) or 1% point higher (4.64%) than the current discount rate:

	1	l% Decrease	Di	scount Rate	1% Increase
		(2.64%)		(3.64%)	 (4.64%)
Total OPEB Liability	\$	3,532,294	\$	3,083,107	\$ 2,703,964

#### Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1% point lower (7.0% decreasing to 4.0%) or 1% point higher (9.0% decreasing to 6.0% than the current healthcare cost trend rates:

		Healthcare Cost	
	1% Decrease	Trend Rate	1% Increase
	(7% to 4%)	(8% to 5%)	(9% to 6%)
Total OPEB Liability	\$ 2,758,875	\$ 3,083,107	\$ 3,468,257

### OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended September 30, 2018, the District recognized OPEB expense of \$1,244,594. At September 30, 2018, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

#### NOTE F - OTHER POST-EMPLOYMENT HEALTHCARE BENEFIT PLAN - CONTINUED

	Deferred Outflows	Deferred Inflows
	of Resources	of Resources
Balance as of September 30, 2017	\$ -0-	\$ 50,645
Change due to:		
Amortization payments	(53,087)	(14,284)
Investment gain/loss	-0-	8,117
Demographic gain/loss	-0-	-0-
Assumption changes	416,734	
Total change	363,647	(6,167)
Balance as of September 30, 2018	\$ 363,647	<u>\$ 44,478</u>

Amounts reported as deferred outflows and inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	Deferre	ed Outflows	Deferre	d Inflows
Year ended September 30:	of Re	of Resources		sources
2019	\$	53,087	\$	14,284
2020	\$	53,087	\$	14,284
2021	\$	53,087	\$	14,285
2022	\$	53,087	\$	1,625
2023	\$	53,087	\$	-0-
Thereafter	\$	98,212	\$	-0-

#### NOTE G - FAIR VALUE MEASUREMENTS

The District uses fair value measurements to record fair value adjustments to certain assets and liabilities. Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. Fair value is best determined based upon quoted market prices. However, in certain instances, there are no quoted market prices for certain assets or liabilities. In cases where quoted market prices are not available, fair values are based on estimates using present value or other valuation techniques. Those techniques are significantly affected by the assumptions used, including the discount rate and estimates of future cash flows. Accordingly, the fair value estimates may not be realized in an immediate settlement of the asset or liability.

Fair value measurements focus on exit prices in an orderly transaction (that is, not a forced liquidation or distressed sale) between market participants at the measurement date under current market conditions. If there has been a significant decrease in the volume and level of activity for the asset or liability, a change in valuation technique or the use of multiple valuation techniques may be appropriate. In such instances, determining the price at which willing market participants would transact at the measurement date under current market conditions depends on the facts and circumstances and requires the use of significant judgement.

#### NOTE G - FAIR VALUE MEASUREMENTS - CONTINUED

The three categories within the hierarchy are as follows:

Level 1: Quoted prices in active markets for identical assets and liabilities.

Level 2: Inputs other than quoted prices included within Level 1 that are observable for the asset or liability, either directly or indirectly, including quoted prices for identical assets or liabilities in markets that are not active, interest rates and yield curves observable at commonly quoted intervals, implied volatilities, credit spreads, and market-corroborated inputs.

Level 3: Unobservable inputs shall be used to measure fair value to the extent that relevant observable inputs are not available, thereby allowing for situations in which there is little, if any, market activity for the asset or liability at the measurement date. Level 3 assets and liabilities include financial instruments whose value is determined using pricing models, discounted cash flows methodologies, or similar techniques, as well as instruments for which the determination of fair value requires significant management judgement.

The pension plans have the following recurring fair value measurements as of September 30:

	September 30, 2018	In Ma Id	ed Prices Active Active Arkets for Lentical Assets Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
Investments by fair value level:					
Mutual Funds and Short-Term					
Investments	\$ 181,551	\$	181,551	\$ -0-	\$ -0-
FMIvT Broad Market High Quality Bond	6,581,232		-0-	6,581,232	-0-
FMIvT Core Plus Fixed Income	7,806,703		-0-	-0-	7,806,703
FMIvT Diversified Large Cap	14,841,812		-0-	14,841,812	-0-
FMIvT Diversified Small to Mid Cap Equity	5,446,536		-0-	5,446,536	-0-
FMIvT International Equity	6,445,068		-0-	6,445,068	-0-
FMIvT Core Real Estate	4,084,903		-0-		4,084,903
Total Investments	<u>\$ 45,387,805</u>	\$	181,551	\$ 33,314,648	<u>\$ 11,891,606</u>

Mutual funds and short-term investments classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities. Investments held with Florida Municipal Investment Trust (FMIvT) are held in a Local Government Investment Pool (LGIP) which are classified as either Level 2 or Level 3. Level 2 investments are invested in funds or portfolios in which underlying asset values are based on quoted prices or market-corroborated inputs, however, the net asset value of the portfolio is not publicly quoted. FMIvT Core Plus Fixed Income is a fund classified as Level 3 since the shares of the funds are not publicly quoted and the underlying funds invest in a variety of financial instruments. FMIvT Core Real Estate is a fund classified as Level 3 since the shares are not publicly quoted and investment values are based on quarterly real estate appraisals.

#### NOTE H - RISK MANAGEMENT

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. The District has obtained commercial insurance from independent third parties to mitigate the costs of these risks; coverage may not extend to all situations. Settled claims from these risks have not exceeded commercial insurance coverage over the past three years.

#### NOTE I - CONCENTRATIONS OF LABOR SUBJECT TO COLLECTIVE BARGAINING AGREEMENT

The District's professional firefighters, which represent a significant portion of the District's employees are represented by a union.

#### NOTE J - SUBSEQUENT EVENTS

Subsequent to year end, the District approved the purchase of a Pierce Impel Heavy Rescue Pumper in the amount of \$769,890, of which \$384,945 will be financed. The District also approved the purchase of eight new Physio Control Lifepak 15 monitor/defibrillators in the amount of \$324,767 all of which will be financed.



# SOUTHERN MANATEE FIRE AND RESCUE DISTRICT SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -BUDGET AND ACTUAL-GENERAL FUND NON-GAAP BUDGET BASIS FOR THE YEAR ENDED SEPTEMBER 30, 2018

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE WITH FINAL BUDGET FAVORABLE (UNFAVORABLE)
REVENUES				
Tax assessments	\$ 14,641,306	\$ 14,641,306	\$ 14,901,733	\$ 260,427
Operating grants	3,000	3,000	5,000	2,000
Interest	35,000	35,000	144,276	109,276
Miscellaneous	142,718	142,736	389,062	246,326
Charges for services	46,500	46,500	47,645	1,145
Total Revenues	14,868,524	14,868,542	15,487,716	619,174
EXPENDITURES				
Current:				
Personal service	12,452,960	12,493,704	12,316,271	177,433
Operating	1,552,238	1,562,690	1,460,047	102,643
Debt service	883,385	883,385	890,351	(6,966)
Capital outlay	687,920	833,222	855,488	(22,266)
Total Expenditures	15,576,503	15,773,001	15,522,157	250,844
Excess of Revenues Over (Under) Expenditures	(707,979)	(904,459)	(34,441)	870,018
OTHER FINANCING SOURCES Transfers in			54,266	54,266
Total Other Financing Sources			54,266	54,266
Net Change in Fund Balances	(707,979)	(904,459)	19,825	924,284
FUND BALANCE – Beginning	5,250,165	5,250,165	5,250,165	
FUND BALANCE - Ending	\$ 4,542,186	\$ 4,345,706	\$ 5,269,990	\$ 924,284

#### Note 1 - Budgetary Basis

The general fund budget is presented on a basis consistent with U.S. generally accepted accounting principles, with the exception of grants.

#### Note 2 - Reconciliation between Non-GAAP budgetary basis and GAAP basis

The District's budget did not include revenues or expenditures for a SAFER grant received during the year.

J	Actual on GAAP Basis		Ťo	Budgetary Basis	E	Actual on Budget Basis
Operating grant revenue	\$	418,488	\$	(413,488)	\$	5,000
Personal Service expenditures	\$	12,729,759	\$	(413,488)	\$	12,316,271
Net Change in fund balance	\$	19,825	\$	_	\$	19,825

# SOUTHERN MANATEE FIRE AND RESCUE DISTRICT SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL – CAPITAL PROJECTS FUND FOR THE YEAR ENDED SEPTEMBER 30, 2018

	ORIGINAL BUDGET		FINAL BUDGET	ACTUAL	FIN/ FA	ANCE WITH AL BUDGET VORABLE AVORABLE)
REVENUES	 		_	_		_
Impact fees	\$ 150,000	\$	150,000	\$ 269,339	\$	119,339
Interest	 650		650	 6,189		5,539
Total Revenues	150,650		150,650	275,528		124,878
EXPENDITURES						
Operating	_		_	6		(6)
Capital outlay	_		_	_		_
Total Expenditures	 			6		(6)
Excess of Revenues Over (Under) Expenditures	150,650		150,650	275,522		124,872
OTHER FINANCING SOURCES (USES) Transfers out				(54,266)		(54,266)
Net Change in Fund Balance	150,650		150,650	221,256		70,606
FUND BALANCES – Beginning	 214,041	-	214,041	 214,041		
FUND BALANCES – Ending	\$ 364,691	\$	364,691	\$ 435,297	\$	70,606

#### Note 1 - Budgetary Basis

The capital projects fund budget is presented on a basis consistent with U.S. generally accepted accounting principles.

# SOUTHERN MANATEE FIRE AND RESCUE DISTRICT SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS FIREFIGHTERS RETIREMENT PLAN LAST 4 FISCAL YEARS \*

		2015	2016	2017	2018
Total Pension Liability					
Service cost	\$	747,705	\$ 1,229,781	\$ 1,378,414	\$ 1,483,450
Expected interest growth		2,454,433	1,832,081	2,614,817	2,908,506
Demographic experience		53,998	577,969	674,713	935,094
Benefit payments & refunds		(1,223,598)	(680,847)	(739,639)	(1,152,043)
Assumption changes		(3,275,125)	8,117,345	1,677,426	_
Net change in Total Pension Liability		(1,242,587)	11,076,329	5,605,731	4,175,007
Total Pension liability – Beginning		26,673,369	25,430,782	36,507,111	42,112,842
Total Pension liability – Ending	\$	25,430,782	\$ 36,507,111	\$ 42,112,842	\$ 46,287,849
Plan fiduciary net position					
Exepected interest growth	\$	2,394,202	\$ 1,919,835	\$ 2,196,887	\$ 2,664,147
Unexpected investment income		(2,422,677)	319,309	2,078,877	281,903
Employer contributions		1,836,541	2,123,606	2,537,622	3,938,097
Employee contributions		152,860	162,048	170,272	191,645
Benefit payments & refunds		(1,280,101)	(680,847)	(739,639)	(1,152,043)
Adminsitrative expenses		(63,768)	(64,657)	(64,794)	(65,334)
Net change in plan fiduciary net position		617,057	3,779,294	6,179,225	5,858,415
Plan fiduciary net position – Beginning		26,052,113	26,669,170	30,448,464	36,627,689
Plan fiduciary net position – Ending	\$	26,669,170	\$ 30,448,464	\$ 36,627,689	\$ 42,486,104
Net Pension liability	\$	(1,238,388)	\$ 6,058,647	\$ 5,485,153	\$ 3,801,745
Plan fiduciary net position as a percentage					
of the total pension liability		104.87%	83.40%	86.98%	91.79%
Covered-employee payroll	\$	4,067,897	\$ 4,221,200	\$ 4,470,500	\$ 4,785,662
Net pension liability as a percentage of covere	ed-				
employee payroll		-30.44%	143.53%	122.70%	79.44%

#### \* Available years

#### Notes to Schedule:

Benefit changes: There were no changes in benefits since the prior measurement date.

Changes of assumptions: There were no changes in assumptions since the prior measurement date.

# SOUTHERN MANATEE FIRE AND RESCUE DISTRICT SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS GENERAL EMPLOYEES RETIREMENT PLAN LAST 4 FISCAL YEARS \*

		2015		2016		2017		2018
Total Pension Liability								
Service cost	\$	60,938	\$	104,615	\$	105,131	\$	101,348
Expected interest growth		175,442		132,982		184,633		221,216
Demographic experience		(47,655)		31,751		15,274		155,186
Benefit payments & refunds		(51,327)		(44,192)		(45,355)		(53,737)
Assumption changes		(212,047)		521,628		257,123		_
Net change in Total Pension Liability		(74,649)		746,784		516,806		424,013
Total Pension liability – Beginning		1,896,350		1,821,701		2,568,485		3,085,291
Total Pension liability – Ending	\$	1,821,701	\$	2,568,485	\$	3,085,291	\$	3,509,304
Dian fiduciam mat maritim								
Plan fiduciary net position	\$	170 763	¢	145.655	¢	167671	¢.	202 252
Exepected interest growth	<b>3</b>	178,762	\$	145,655	\$	167,671	\$	203,353
Unexpected investment income		(182,740) 143,992		24,574 161,687		152,474 205,151		12,486
Employer contributions		145,992		16,611		15,690		265,758
Employee contributions Benefit payments & refunds		*		•		(45,355)		14,460
' '		(43,062)		(44,192)		, , ,		(53,737)
Adminsitrative expenses		(9,002)		(9,826)		(10,531)		(11,370)
Net change in plan fiduciary net position Plan fiduciary net position – Beginning		103,558 1,916,144		294,509 2,019,702		485,100 2,314,211		430,950 2,799,311
Plan fiduciary net position – Beginning  Plan fiduciary net position – Ending	\$	2,019,702	\$	2,019,702 <b>2,314,211</b>	\$	2,314,211 <b>2,799,311</b>	\$	3,230,261
Fian nauciary net position – Enamy	<b>—</b>	2,019,702	<u> </u>	2,314,211	<del>-</del>	2,799,311	<u> </u>	3,230,201
Net Pension liability	\$	(198,001)	\$	254,274	\$	285,980	\$	279,043
Plan fiduciary net position as a percentage								
of the total pension liability		110.87%		90.10%		90.73%		92.05%
Covered-employee payroll	\$	375,841	\$	429,316	\$	424,163	\$	383,968
Net pension liability as a percentage of covere	ed-							
employee payroll		-52.68%		59.23%		67.42%		72.67%

<sup>\*</sup> Available years

#### Notes to Schedule:

Benefit changes: There were no changes in benefits since the prior measurement date.

Changes of assumptions: There were no changes in assumptions since the prior measurement date.

# SOUTHERN MANATEE FIRE AND RESCUE DISTRICT SCHEDULE OF CONTRIBUTIONS FIREFIGHTERS RETIREMENT PLAN LAST 4 FISCAL YEARS \*

	2015	2016 2017		2017	2018	
Actuarially determined contribution	\$ 1,843,933	\$	2,286,726	\$	2,667,433	\$ 2,615,127
Contributions in relation to the actuarially determined contribution	1,836,541		2,123,606		2,537,622	3,938,097
determined contribution	\$ 7,392	\$	163,120	\$	129,811	\$ (1,322,970)
Contribution deficiency (excess)						
Covered-employee payroll	\$ 4,067,897	\$	4,221,200	\$	4,470,500	\$ 4,785,662
Contributions as a percentage of covered- employee payroll	45.15%		50.31%		56.76%	82.29%

<sup>\*</sup> Available years

#### SOUTHERN MANATEE FIRE AND RESCUE DISTRICT NOTES TO REQUIRED SUPPLEMENTARY INFORMATION FIREFIGHTERS PLAN

Valuation Date: 10/01/2017 Measurement Date: 9/30/2018

Actuarially determined contribution rates are calculated as of October 1, prior to the end of the fiscal year in which contributions are reported.

**Actuarial assumptions** 

Retirement:

Discount rate: 7.00% per annum (2.92% per annum is attributable to long-term

inflation): this rate was used to discount all future benefit

payments.

Salary increases: 4.50% per annum Cost-of-living increases: None assumed

Mortality basis: Sex-distinct rates set forth in the RP-2000 Combined Mortality

Table Scale BB, with full generational improvements in mortality. 10% are assumed to retire at each of the three years prior to normal retirement age, 40% are assumed to retire at normal retirement age,

20% are assumed to retire at each of the two years after normal retirement age, and 100% are assumed to retire three years after normal retirement age; no retirements are assumed prior to age 50.

Other decrements: Assumed employment termination is based on gender, age,

and service; for participants with less than 10 years of service, termination rates range from 15.00% for males and 10.01% for females with less than two years of service to 4.30% for males and 4.75% for females with between 8 and 10 years of service; for participants with at least 10 years of service, termination rates range from 4.28% for males and 5.41% for females at age 25 to 0.00% at age 55. Assumed disability is based on gender and age and ranges from

0.067% for males and 0.040% for females at age 25 to 1.00%

for males and 0.84% for females at age 55.

Non-investment expenses: Liabilities have been loaded by 1.00% to account for non-investment

expenses.

Future contributions: Contributions from the employer and employees are assumed to be

made as legally required.

# SOUTHERN MANATEE FIRE AND RESCUE DISTRICT SCHEDULE OF CONTRIBUTIONS GENERAL EMPLOYEES RETIREMENT PLAN LAST 4 FISCAL YEARS \*

	2015	2016		2017		2018	
Actuarially determined contribution	\$ 131,597	\$	169,387	\$	209,846	\$	265,758
Contributions in relation to the actuarially	 143,992		161,687		205,151		265,758
determined contribution	\$ (12,395)	\$	7,700	\$	4,695	\$	
Contribution deficiency (excess)							
Covered-employee payroll	\$ 375,841	\$	429,316	\$	424,163	\$	383,968
Contributions as a percentage of covered- employee payroll	38.31%		37.66%		48.37%		69.21%

<sup>\*</sup> Available years

#### SOUTHERN MANATEE FIRE AND RESCUE DISTRICT NOTES TO REQUIRED SUPPLEMENTARY INFORMATION GENERAL EMPLOYEES PLAN

Valuation Date: 10/01/2017 Measurement Date: 9/30/2018

Actuarially determined contribution rates are calculated as of October 1, prior to the end of the fiscal year in which contributions are reported.

**Actuarial assumptions** 

Discount rate: 7.00% per annum (2.92% per annum is attributable to long-term

inflation): this rate was used to discount all future benefit

payments.

Salary increases: 4.00% per annum

Cost-of-living increases: 3.00% per annum for all benefits other than the health

supplement.

Mortality basis: Sex-distinct rates set forth in the RP-2000 Combined Mortality

Table Scale BB, with full generational improvements in mortality.

Retirement: 10% are assumed to retire at each of the three years prior to normal

retirement age, 40% are assumed to retire at normal retirement age, 20% are assumed to retire at each of the two years after normal retirement age, and 100% are assumed to retire three years after normal retirement age; no retirements are assumed prior to age 50.

Other decrements: Assumed employment termination is based on gender, age,

and service; for participants with less than 10 years of service, termination rates range from 15.00% for males and 10.01% for females with less than two years of service to 4.30% for males and 4.75% for females with between 8 and 10 years of service; for participants with at least 10 years of service, termination rates range from 4.28% for males and 5.41% for females at age 25 to 0.00% at age 55.

Assumed disability is based on gender and age and ranges from 0.067% for males and 0.040% for females at age 25 to 1.00%

for males and 0.84% for females at age 55.

Non-investment expenses: Liabilities have been loaded by 2.50% to account for non-investment

expenses.

Future contributions: Contributions from the employer and employees are assumed to be

made as legally required.

# SOUTHERN MANATEE FIRE AND RESCUE DISTRICT SCHEDULE OF INVESTMENT RETURNS FIREFIGHTERS RETIREMENT PLAN LAST 4 FISCAL YEARS \*

### Annual money-weighted rate of return, net of investment expense

#### September 30,

2015	-0.20%
2016	8.21%
2017	13.44%
2018	7.56%

#### \* Available years

# SOUTHERN MANATEE FIRE AND RESCUE DISTRICT SCHEDULE OF INVESTMENT RETURNS GENERAL EMPLOYEES RETIREMENT PLAN LAST 4 FISCAL YEARS \*

### Annual money-weighted rate of return, net of investment expense

#### September 30,

-0.20%
8.21%
13.44%
7.56%

\* Available years

## SOUTHERN MANATEE FIRE AND RESCUE DISTRICT SCHEDULED OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS LAST 2 FISCAL YEARS \*

	2017	2018
Total OPEB Liability		
Service cost	\$ 15,722	\$ 19,306
Expected interest growth	116,150	94,067
Benefit payments & refunds	(10,842)	(23,695)
Assumption changes	_	416,734
Net change in Total OPEB Liability	121,030	506,412
Total OPEB liability - Beginning	2,455,665	2,576,695
Total OPEB liability - Ending	\$ 2,576,695	\$ 3,083,107
Plan fiduciary net position		
Exepected interest growth	\$ (68,540)	\$ (37,854)
Unexpected investment income	(63,306)	(8,117)
Benefit payments & refunds	_	1,140,471
Adminsitrative expenses	5,874	13,496
Net change in plan fiduciary net position	(125,972)	1,107,996
Plan fiduciary net position – Beginning	(982,024)	(1,107,996)
Plan fiduciary net position - Ending	\$ (1,107,996)	\$ _
Net OPEB liability	\$ 3,684,691	\$ 3,083,107
Covered-employee payroll	\$ 5,209,825	\$ 5,209,825
Total OPEB liability as a percentage of covered- employee payroll	70.73%	59.18%

<sup>\*</sup> Available years

#### Notes to Schedule:

There are no assets accumulated in a trust that meets the criteria in GASB Statement No. 75, paragraph 4 to pay related benefits.

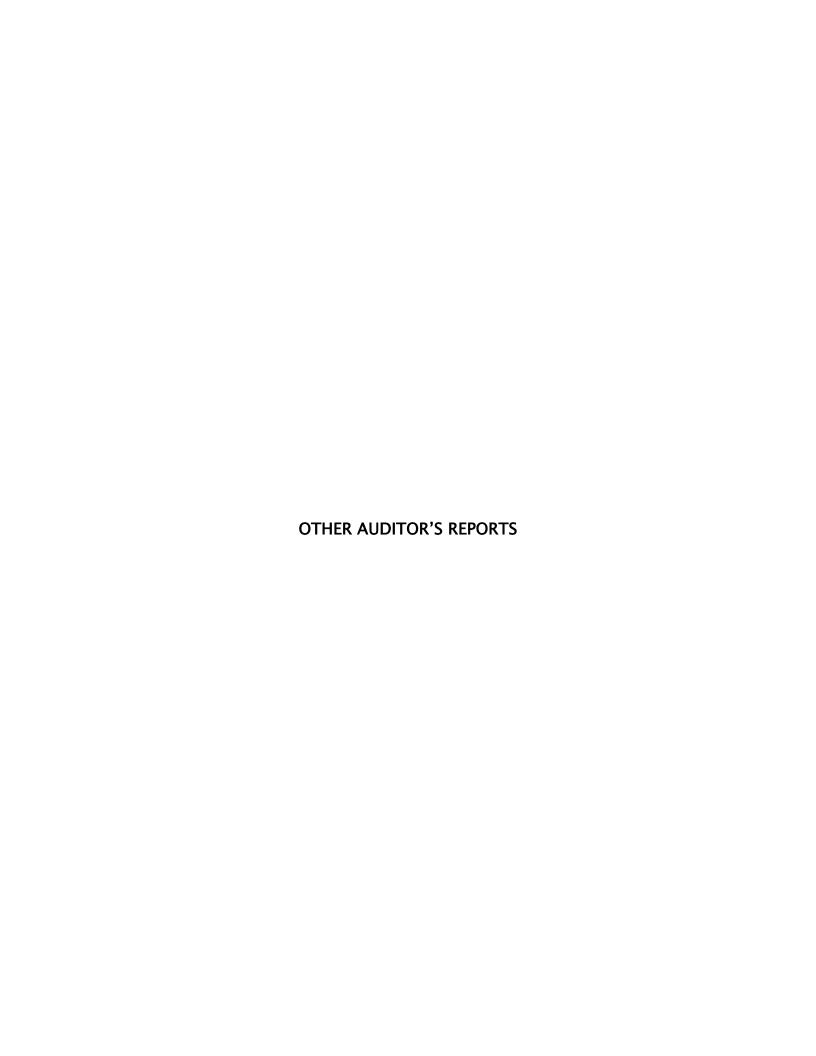
Benefit changes: There were no changes in benefits since the prior measurement date.

Changes of assumptions: The discount rate was changed from 4.71% to 3.64% since the prior measurement date, and the OPEB Trust was terminated



#### SOUTHERN MANATEE FIRE AND RESCUE DISTRICT SCHEDULE OF OPERATING EXPENDITURES – BUDGET TO ACTUAL – GENERAL FUND NON-GAAP BUDGET BASIS FOR THE YEAR ENDED SEPTEMBER 30, 2018

		BUDGET	ACTUAL	F.A	'ARIANCE AVORABLE FAVORABLE)
Personal Services Expenditures					
Wages	\$	7,383,680	\$ 7,197,400	\$	186,280
Insurance – health, disability,					
and workers' compensation		1,919,473	1,904,892		14,581
Retirement and OPEB		2,608,135	2,607,258		877
Payroll taxes		565,031	536,846		28,185
Uniforms and protective gear		17,385	69,875		(52,490)
<b>Total Personal Service Expenditures</b>	\$	12,493,704	\$ 12,316,271	\$	177,433
Operating Expenditures					
Information technology	\$	197,398	\$ 159,101	\$	38,297
Travel and training		71,731	59,715		12,016
Repairs and maintenance		236,777	258,604		(21,827)
Professional fees		84,349	48,291		36,058
Fuel		71,150	63,860		7,290
Supplies		157,121	135,481		21,640
Other operating expenses		83,722	66,305		17,417
Fees, collector and appraiser		459,289	450,066		9,223
Utilities		69,579	83,125		(13,546)
General insurance	-	131,574	135,499		(3,925)
<b>Total Operating Expenditures</b>	\$	1,562,690	\$ 1,460,047	\$	102,643





### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Commissioners
Southern Manatee Fire and Rescue District

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Southern Manatee Fire and Rescue District (the District) as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated March 4, 2019.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we considered to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CHRISTOPHER SMITH, LEONARD, BRISTOW & STANELL, P.A.

Christopher State, Leonard, Briton + Stanell, P.A.

March 4, 2019 Bradenton, Florida



#### MANAGEMENT LETTER

Board of Commissioners
Southern Manatee Fire and Rescue District

We have audited the financial statements of the Southern Manatee Fire and Rescue District, (the District), as of and for the fiscal year ended September 30, 2018, and have issued our report thereon dated March 4, 2019.

#### Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and Chapter 10.550, Rules of the Florida Auditor General.

#### Other Reporting Requirements

We have issued our Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*, and Independent Accountant's Report on an examination conducted in accordance with AICPA Professional Standards, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated March 4, 2019 should be considered in conjunction with this management letter.

#### Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no recommendations made in the preceding audit report.

#### Financial Condition and Management

Sections 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not Southern Manatee Fire and Rescue District has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific conditions met. In connection with our audit, we determined that the Southern Manatee Fire and Rescue District, was not in a state of financial emergency and as a result, did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures. It is management's responsibility to monitor the Southern Manatee Fire and Rescue District's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

#### Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

#### Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Board of Commissioners, and applicable management, and is not intended to be and should not be used by anyone other than those specified parties.

CHRISTOPHER, SMITH, LEONARD, BRISTOW & STANELL, P.A.

Christopher, Suth, Levery, Bristow + Stanell, P. K.

March 4, 2019 Bradenton, Florida



### INDEPENDENT ACCOUNTANT'S REPORT ON INVESTMENT COMPLIANCE

Board of Commissioners Southern Manatee Fire and Rescue District Manatee County, Florida

We have examined the Southern Manatee Fire and Rescue District's compliance with Section 218.415, Florida Statutes, regarding the investment of public funds during the year ended September 30, 2018. Management of the District is responsible for the District's compliance with the specified requirements. Our responsibility is to express an opinion on the District's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the District complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the District complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the District's compliance with specified requirements.

In our opinion, the District complied in all material respects, with Section 218.415, Florida Statutes, regarding the investment of public funds for the year ended September 30, 2018.

This report is intended solely for the information and use of the District and the Auditor General, State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.

CHRISTOPHER, SMITH, LEONARD, BRISTOW & STANELL, P.A.

Christopher, Spith, Leonard, Bristow & Starell, P.A.

March 4, 2019 Bradenton, Florida