# CITY OF INDIAN HARBOUR BEACH, FLORIDA

Basic Financial Statements and Supplementary Information

> Year ended September 30, 2016

# **OFFICIAL DIRECTORY**

# **September 30, 2016**

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MAYOR: David Panicola

DEPUTY MAYOR: Gene Newberry

COUNCIL MEMBERS: James H. Nolan, Sr.

Frank Guertin Scott Nickle

**ADMINISTRATIVE** 

CITY MANAGER: Mark Ryan

CITY ATTORNEY: Karl Bohne

CITY CLERK: Deborah Maliska

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#### INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and City Council City of Indian Harbour Beach Indian Harbour Beach, Florida

We have audited the accompanying financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of the City of Indian Harbour Beach, Florida (the "City") as of and for the year ended September 30, 2016, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

## Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

## **Auditor's Responsibility**

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



# **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the major fund, and the aggregate remaining fund information of the City, and the respective changes in financial position, thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, schedule of net pension liability, schedule of pension contribution and budgetary comparison information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Other Information

The combining nonmajor fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining nonmajor fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 9, 2017 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

June 9, 2017 Melbourne, Florida Berman Hopkins Wright & LaHam CPAs and Associates, LLP

# City of Indian Harbour Beach, Brevard County, Florida Management's Discussion and Analysis For the Fiscal Year Ended September 30, 2016

Management's Discussion and Analysis is intended to provide an objective analysis of the City of Indian Harbour Beach's (the "City") financial activities for the fiscal year ended September 30, 2016. This analysis provides summary financial information for the City and should be read in conjunction with the City's financial statements.

## **Financial Highlights**

- The City's assets exceeded its liabilities on September 30, 2016, by \$23,757,989 (net position). Of this amount, \$16,228,478 is invested in capital assets and \$7,247,062 is unrestricted and may be used to meet the City's ongoing obligations to citizens and creditors.
- The City's total net position increased by \$2,501,619 over the previous fiscal year's net position resulting from governmental activities.
- As of the close of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$9,982,698, a decrease of \$985,554 over the previous fiscal year. Of this amount, \$9,584,613 is available for spending at the government's discretion (unassigned).
- At the end of the current fiscal year, the City's fiduciary fund had a net position of \$202,860 held in trust for supplemental police officer pension benefits. This net position is an increase of \$22,675 over the previous year.
- As of September 30, 2016, the City had no general long-term debt.

### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The government-wide financial statements are designed to provide the readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the City's assets, deferred outflows, liabilities, and deferred inflows; the difference between the sum of the assets and deferred outflows and the sum of the liabilities and deferred inflows is reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

# **Overview of the Financial Statements (continued)**

The governmental activities of the City include general government, public safety, transportation, and recreation activities.

The government-wide financial statements can be found on pages 17-18 of this report.

**Fund financial statements**. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into two categories: governmental funds and fiduciary funds.

**Governmental Funds**. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources and balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains four individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund, which is considered the only major fund. Data from the other three governmental funds is combined into a single, aggregated presentation.

The City adopts an annual appropriated budget for its governmental funds. A budgetary comparison statement has been provided for these funds to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found on pages 19-22 of this report.

**Fiduciary Fund**. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. The City is the fiduciary for its police officer supplemental pension benefit plan. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the City's own programs.

The basic fiduciary fund financial statements can be found on pages 23-24 of this report.

**Notes to the financial statements**. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 26-64 of this report.

# **Overview of the Financial Statements (continued)**

## **Government-wide Financial Analysis**

Comparative data for fiscal years ending September 30, 2016 and 2015 are shown below:

	Governmental Activities				
	2016	2015	Variance		
Current and other assets	\$ 10,293,027	\$ 11,195,258	\$ (902,231)		
Capital assets	16,228,478	12,918,308	3,310,170		
Total assets	26,521,505	24,113,566	2,407,939		
Deferred outflows of resources	1,639,905	901,050	738,855		
Other liabilities	303,463	206,444	97,019		
Long-term liabilities outstanding					
Compensated absences	646,948	591,439	55,509		
Other post employment benefit obligations	376,000	349,000	27,000		
Net pension liability	2,509,139	2,067,054	442,085		
Total liabilities	3,835,550	3,213,937	621,613		
Deferred inflows of resources	567,871	544,309	23,562		
Net position:					
Net investment in capital assets	16,228,478	12,918,308	3,310,170		
Restricted					
Special revenue funds	25,403	221,475	(196,072)		
Other purposes	257,046	263,571	(6,525)		
Unrestricted	7,247,062	7,853,016	(605,954)		
Total net position	\$ 23,757,989	\$ 21,256,370	\$ 2,501,619		

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City, assets exceeded liabilities by \$23,757,989 at the close of the most recent fiscal year.

Approximately 68.3 percent of the City's net position reflects its investment in capital assets (e.g., land, infrastructure, buildings, and equipment). The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending.

Approximately one percent of the City's net position represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position of \$7,247,062 may be used to meet the government's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, the City is able to report positive balances in all three categories of net position. The same situation held true for the prior fiscal year.

During the current fiscal year, the City's net position increased over the previous fiscal year's net position by \$2,501,619. Approximately, 79.5% of this increase was attributable to the acquisition of Oars & Paddles Park from Brevard County.

# **Net Pension Liability**

With the implementation of GASB 68, the unfunded pension obligations (Net Pension Liability) are a liability on the Statement of Net Position within the City's basic financial statements. The primary objective of GASB 68 is to improve accounting and financial reporting by state and local governments for pensions.

The City's Net Pension Liability is a cumulative total of the City's four pension plans. These four plans include two non-police officer plans: Florida Retirement System (FRS) and Health Insurance Subsidy (HIS), and two police officer plans: Municipal Police Officers' Retirement Fund and Police Officers' Supplemental Pension Plan. GASB 68 recognizes three different types of defined benefit employer plans and the City has at least one of each type:

<u>Single-Employer Plan</u> - A plan that provides pension benefits to the employees of one employer. The City's Municipal Police Officers' Retirement Fund qualifies as this type of plan and is overseen by the City's Police Pension Board of Trustees.

Agent Multiple-Employer Plan - A plan in which the assets of the participating government employers are pooled for investment purposes, but separate accounts are maintained for each individual employer. As a result, each participating employer's share of the pooled assets is legally available to pay the defined benefit pensions of only its retirees. The City's Police Officers' Supplemental Pension Plan falls under this type of defined benefit employer plan.

<u>Cost-Sharing</u>, <u>Multiple-Employer Plan</u> - A plan in which the participating government employers pool their assets and their obligations to provide defined benefit pensions. The plan assets are used to pay the pensions of the retirees of any participating employer. Both the Florida Retirement System and the Health Insurance Subsidy are considered cost-sharing, multiple-employer plans.

According to GASB 68 guidelines, September 30 of the previous fiscal year, was chosen for the City's measurement date. The City's Net Pension Liability comparative balances for fiscal years ending September 30, 2016 and 2015 are shown below.

# CITY OF INDIAN HARBOUR BEACH'S NET PENSION LIABILITIES September 30,

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	 2016	2015
Municipal Police Officers' Retirement Fund (MPORF)	\$ 1,293,361	\$ 1,287,175
Police Officers' Supplemental Pension Plan (POSPP)	78,582	78,187
Florida Retirement System (FRS)	570,844	236,188
Health Insurance Subsidy (HIS)	 566,352	465,504
Total net pension liability	\$ 2,509,139	\$ 2,067,054

# **Analysis of the City's Operations**

The following table provides a summary of the City's operations for the years ended September 30, 2016 and 2015:

# CITY OF INDIAN HARBOUR BEACH'S CHANGE IN NET POSITION

All Governmental Activities

	2016		2015	\	Variance	
Revenues:						
Program revenues:						
Charges for services	\$	365,364	\$ 381,537	\$	(16,173)	
Operating grants and contributions		31,784	265,978		(234,194)	
Capital grants and contributions		218,039	217,640		399	
General revenues:						
Property taxes		3,924,982	3,811,699		113,283	
Other taxes		1,329,073	1,311,189		17,884	
State shared revenues		714,138	699,246		14,892	
Franchise fees		583,425	597,151		(13,726)	
Local shared revenues		8,055	8,466		(411)	
Interest income		58,124	27,520		30,604	
Other revenues		47,953	65,894		(17,941)	
Special item - transfer of park		1,990,931	 		1,990,931	
Total revenues		9,271,868	 7,386,320		1,885,548	
Expenses:						
General government		1,149,544	1,037,590		111,954	
Public safety		3,384,859	3,164,996		219,863	
Transportation		1,340,014	1,206,616		133,398	
Recreation		895,832	 793,554		102,278	
Total expenses		6,770,249	 6,202,756		567,493	
Increase in net position		2,501,619	1,183,564		1,318,055	
Net position beginning of fiscal year		21,256,370	 20,072,806		1,183,564	
Net position end of fiscal year	\$	23,757,989	\$ 21,256,370	\$	2,501,619	

# Financial Analysis of Indian Harbour Beach's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds. The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. Fund balance is composed of:

- Non-spendable Fund Balance Amounts that are (a) not in spendable form or (b) legally or contractually required to be maintained intact.
- Restricted Fund Balance Amounts that have externally enforceable limitations on use
  of resources either (a) externally imposed by creditors, grantors, contributors, or laws or
  regulations of other governments; or (b) imposed by law through constitutional
  provisions or enabling legislation.
- Committed Fund Balance Amounts that can be used only for the specific purposes determined by action of the City Council, the City's highest level of decision making authority.
- Assigned Fund Balance Amounts that are constrained by the City's intent to be used for specific purposes that are neither considered restricted or committed. The authority to assign fund balance lies with the City Manager.
- Unassigned Fund Balance This classification represents fund balance that has not been assigned to other funds and has not been restricted, committed, or assigned to specific purposes within the General Fund. Unassigned fund balance may also include negative balances for any governmental fund if expenditures exceed amounts restricted, committed, or assigned for those specific purposes.

In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the City's governmental funds reported combined fund balances of \$9,982,698, a decrease of \$985,554 in comparison with the prior year. The entire combined fund balance amount constitutes restricted funds of \$282,449, committed funds of \$113,822, assigned funds of \$1,814, and unassigned funds of \$9,584,613 which are available for spending at the government's discretion.

The General Fund is the chief operating fund of the City. At the end of the current fiscal year, total fund balance in the General Fund was \$9,957,295, of which \$257,046 is restricted, \$113,822 is committed fund balance, \$1,814 is assigned fund balance, and \$9,584,613 is unassigned fund balance. The General Fund expenditures for the current fiscal year were \$9,881,543.

### **General Fund Budgetary Highlights**

A budget to actual statement is provided for the General Fund. A budget column for both the original budget adopted for FY 2015/2016 as well as the final budget is presented. The Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual - General Fund can be found on page 66 of this report.

# **General Fund Budgetary Highlights (continued)**

During the year there was a \$2,185,695 increase in appropriations between the original and final amended budget. The following are the main components of the increase:

- Capital outlay had an increase (\$2,258,583) in Council approved appropriations due to:
  - o Acquisition of Oars and Paddles Park from Brevard County (\$1,990,931);
  - Acquisition of land on South Patrick Drive for future stormwater treatment (\$527,632);
  - Construction of Dry Stormwater Retention Facility (\$37,664);
  - Replacement of antiquated, non-functioning Traffic Detection System (\$13,350);
  - Anticipated decreases due to scheduling conflicts with drainage and sidewalk improvement projects (\$196,888) and design conflicts with building renovation (\$116,132).
- Public safety had an overall anticipated increase due to approved appropriations in:
  - Police Department increase related to FOP contract changes: police officer 84hour pay period; holiday pay calculations; police officer shift differential; and related payroll taxes and retirement contributions (\$157,982);
  - Building Department anticipated decrease due to change in Building Official succession planning approach (\$20,870);
  - Fire Department anticipated decreases in maintenance charges, needed supplies, training, and equipment (\$23,479).

The above-mentioned anticipated increase was offset by the anticipated revenue increases of taxes (\$113,561), intergovernmental revenues (\$67,076), interest and other earnings (\$30,435), and donation of Oars & Paddles Park (\$1,990,931). This allowed the City to increase budgeting for the above mentioned unforeseen, necessary capital, personnel and operational expenditures.

At the end of the fiscal year, the City had a deficiency of \$2,780,713 of revenues under expenditures. A comparison of the final operating revenue budget to actual revenues produces a negative variance of \$2,899,576. The majority of the deficiency was due to the recognition of Oars and Paddles Park (\$1,990,931) as an asset to the City. In addition, the expectation of needed reserves was offset by higher than expected deposits for taxes (\$28,516); franchise fees (\$12,686); building permit fees (\$12,184); and a decrease in total annual expenditures.

Actual expenditures were lower than final budgeted expenditures by \$118,863. This variance was due to significant decreases in actual expenditures due to the following:

- Approximately 27.2% of the differential (\$13,096) in General Government actual expenditures was a contingency amount that was available for any unforeseen emergencies or natural disasters that was not needed during the fiscal year. An additional 24% of the decrease is attributable to FRS retirement calculations.
- Approximately 56.2% of the total decrease in the Public Safety expenditures differential (\$37,516) is attributable to Police Department personnel expenditures. The remaining differential is due to maintenance, supply, and other operational costs coming in lower than anticipated in the Police, Fire, and Building Departments.

# **General Fund Budgetary Highlights (continued)**

- A decrease in transportation expenditures (\$13,065) was due to maintenance costs for buildings, equipment, traffic lights, vehicles, roads and drainage; operational supplies costs; and traffic sign project costs coming in lower than anticipated.
- Approximately 58.4% of the total decrease in recreation department expenditures (\$14,528) was due to lower than expected costs for the maintenance of buildings, air conditioners, pool, and other equipment. Also, utility charges for the Recreation Center and parks came in lower than expected.
- Capital outlay decrease (\$40,658) can be attributed to scheduling conflicts of sidewalk, park, and sports complex projects.

### **Capital Assets and Debt Administration**

**Capital assets**. As of September 30, 2016, the City's capital assets total for its governmental activities was \$16,228,478 (net of depreciation). Investment in capital assets includes land, buildings and improvements, infrastructure, improvements other than buildings, equipment, motor vehicles, and software. The total increase in the City's investment in capital assets for the current fiscal year was approximately 25.6%. A comparative summary of net capital assets by category follows:

# Capital Assets at Year End (net of accumulated depreciation)

	2016	2015	Difference	
Land	\$ 3,050,325	\$ 1,682,693	\$	1,367,632
Construction in progress	13,345	25,776		(12,431)
Buildings and improvements	2,758,068	1,539,224		1,218,844
Improvements, other than building	1,590,990	1,452,706		138,284
Equipment	937,627	814,714		122,913
Motor vehicles	681,698	727,370		(45,672)
Software	96,205	73,748		22,457
Infrastructure	7,100,220	6,602,077		498,143
Total capital assets	\$ 16,228,478	\$12,918,308	\$	3,310,170

During the fiscal year, the City continued working diligently to protect those quality services that afford our residents the quality of life they have come to expect from the City. Major capital asset events during the 2015/2016 fiscal year included:

- Oars & Paddles Park (Land: \$840,000; Buildings: \$1,045,979; Playground Equipment: \$70,791; Other Improvements: \$34,161) - transferred from Brevard County;
- Stormwater Park (\$527,632) Acquired through auction for future NPDES projects;
- Roads/Sidewalks (\$226,213) and Drainage (\$263,735) projects designed to protect the quality of the City's infrastructure while meeting the mandates of new State and Federal laws and regulations;

# **Capital Assets and Debt Administration (continued)**

- Beach Park Restrooms (\$224,728) continued construction and completed installation of permanent restrooms at Bicentennial Park and Millennium Park;
- Intersection Upgrades
  - Traffic Mast Arms (\$166,100) currently stored at Brevard County facility awaiting installation at the intersection of Hwy A1A & Pine Tree Drive and Hwy A1A & Palm Springs Blvd;
  - Traffic Detection System (\$13,646) installed at Yacht Club Blvd & South Patrick Drive;
- Firevent Mobile Training Unit (\$65,054) Fire Department;
- Vehicles (\$63,363.50) replacement Police Department vehicles that were purchased included: one administrative car and one SUV;
- Replacement of aging equipment:
  - o Air conditioner units (\$23,695) for Public Works and Police Department;
  - Cell doors (\$14,500) Police Department;
  - SCBA (Self-Contained Breathing Apparatus) packs (\$23,870) final year of Fire Department replacement program;
- Pool Cooler and Pool Heater (\$35,856) purchased in anticipation of pool renovation project;
- Software GIS Mapping Software (\$17,020) utilization by Public Works, Fire Department, and Police Department;
- Mobile Radar Speed Sign with Trailer (\$12,168) for the Police Department and additional utilization by Public Works during road construction projects;
- Surface Pro Tablets (\$11,207) New or replacement tablets purchased for Council Members, City Manager, IT Manager, and Building Department.

### **Major Initiatives**

Over the course of FY 2015/2016 the City continued a philosophy of investing in the community. The Mayor, City Council, and Staff are committed to protecting assets of the community by investing more than \$1,639,494 in various capital assets and acquiring a park from Brevard County valued at \$1,990,931.

### Infrastructure

In FY 2015/2016, the City continued our strategy of investing in the community's infrastructure. Protection of one our most valuable assets, the Indian River Lagoon, is a top priority. Our City continues to take great pride in protecting this natural resource and constructed stormwater improvements to remove the harmful nutrients and debris prior to these waters entering the lagoon. These improvements allow the city to continue our compliance with the NPDES (National Pollutant Discharge Elimination System) nutrient removal requirements.

# **Major Initiatives (continued)**

Other notable investments included construction of new permanent restrooms for Bicentennial and Millennium Beach Parks that enhance these parks and improve utilization by the entire community. Additionally, while other communities have a backlog of roadways in need of resurfacing our community continues a proactive approach of providing quality roadways with a robust resurfacing program that makes our citizens proud.

The enhancement to the mobility of our citizens included the investment in mast arm traffic signals at Pine Tree Drive/SR A1A and Palm Springs Blvd/SR A1A. Despite SR A1A being a state maintained roadway, our community recognized that as a beachfront community these signals were subject to destruction during a hurricane or storm event and place our public safety personnel, citizens, and visitors at risk should this occur. The new mast arm traffic signals will provide hurricane resistant signals and enhance the safety of the community.

# Property

As noted above, the protection of the Indian River Lagoon is paramount for this community. In FY 2015/2016, the City had the rare opportunity to acquire 3.3 acres of valuable land on South Patrick Drive to construct stormwater treatment facilities and to serve other public purposes. This property was acquired through a bankruptcy auction at less than 50% of the market value (Brevard County Property Appraiser estimate).

Additionally, the City acquired Oars & Paddles Park from Brevard County to enhance the maintenance of this park site, plan for further recreational improvements, and examine the opportunity to create improved stormwater treatment capabilities on this land which would provide an additional treatment site to remove harmful nutrients and debris from the stormwater before it enters the Indian River Lagoon.

### Vehicles

During FY 2015/2016 the City continued its vehicle replacement program with one K-9 police SUV and one police administrative vehicle.

The Police Department's replacement plan for vehicles with odometer readings of approximately 100,000 miles or more is fiscally prudent. In law enforcement vehicles, due to numerous electronics within the vehicle, the vehicle experiences significant engine miles versus road miles. In fact, according to Ford Fleet, they have determined one hour of idling is equal to the engine wear of driving 33 miles. Assume that 50% of the time is spent idling. In 200 hours, the odometer may show 2,000 miles, but we must consider the idling-equivalent hours, which in this case is 3,300 miles (100 hours times 33 miles). The actual wear on the engine after 2,000 driving miles is equivalent to the normal wear after 5,300 miles (2,000 odometer miles plus the 3,300 miles idling).

# **Major Initiatives (continued)**

## Equipment and Software

Another strategic initiative of our community is to utilize technology for our strategic advantage. In FY 2015/2016, we acquired a vigorous Geographical Information System (GIS) to map out the City's infrastructure such as, roadways, drainage pipes, utilities, and even street signs. This technology improves the efficiency of the community and tracks the inventory of these assets. Our technology initiative also included the acquisition of a mobile message board and speed monitoring trailer to assist in determining where added traffic enforcement may be warranted and the first beachside E-Commerce Safe Zone that is video recorded and monitored in our Communications Center for the safety our residents.

Additionally, our technology program has allowed the city to go paperless with our meeting agenda and related packet information thru the utilization of tablets by our Council members.

Fiscal Year 2015/2016 saw the acquisition of the City's first ever Police K-9. Officer Kato has been trained for patrol duties, search, and drug enforcement. This acquisition enhances the City's public safety program and allows our City to be one of the safest community's in Florida - Ranked 8<sup>th</sup> Safest Small Places in Florida (2016) by ValuePenguin.

The Indian Harbour Beach Volunteer Fire Department obtained a mobile training apparatus known as a *Firevent* to continue as a well-trained department servicing more than 8,400 residents and the business community.

Gleason Park is one of the shining stars of our community. The renovation of the Gleason Park swimming pool will be a major initiative in Fiscal Year 2016/2017. In anticipation of this renovation the city acquired a new chiller and heater for this tremendous asset.

**Long-term debt**. At the end of the current fiscal year, the City, continuing its long-time practice, did not have any general long-term outstanding debt.

## A Look Ahead

The City's tax rolls have recovered from the economic slowdown and show modest increases in total taxable values (6.27%). The beachside communities are certainly desirable places to live which have improved taxable values.

The Indian River Lagoon is a waterbody that is beneficial to the environment and the economic health of the community. Fiscal Year 2016/2017 will see continued water quality projects to protect this valuable resource and help to rejuvenate this impaired waterway, including the commencement of the design of new stormwater treatment facilities on the newly acquired City property and Oars and Paddles Park.

The City will continue its investment in infrastructure philosophy with road resurfacing and drainage projects. Through our partnership with Brevard County, the City will utilize Transportation Impact Fees to provide sidewalk enhancements, including Yuma Drive and Banana River Drive.

# A Look Ahead (continued)

Our community is very proud of our parks. As noted earlier, we will be renovating our Gleason Park swimming pool. Fiscal Year 2016/2017 will also see the completion of the ADA Ramp at Bicentennial Park, the addition of an emergency vehicle access ramp at Bicentennial Park, land clearing at Algonquin Sports Complex for future athletic fields, and enhanced maintenance of the recently acquired Oars & Paddles Park.

Our pursuit of new technology continues as we leverage technology to the strategic advantage of the community through surveillance equipment, website, records management, and replacement laptops for the police vehicles.

As we move into Fiscal Year 2016/2017, we will begin to look at the need for building improvements - Police Department space assessment, server security for FDLE audit requirements, renovations, Fire Station building security, and City Hall.

This is an exciting time for the City of Indian Harbour Beach as we strive toward excellence in local government. The City is confident that given the continued support of the Mayor and City Council we will continue in this pursuit and provide high levels of service and strong financial stability.

# **Requests for Information**

This financial report is designed to provide a general overview of the City of Indian Harbour Beach's finances for all those with an interest in the City's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Comptroller's Office, City of Indian Harbour Beach, 2055 South Patrick Drive, Indian Harbour Beach, FL 32937.

**BASIC FINANCIAL STATEMENTS** 

# STATEMENT OF NET POSITION

# **September 30, 2016**

		overnmental Activities
ASSETS		
Cash and cash equivalents	\$	10,033,578
Receivables		259,419
Prepaids		30
Total current assets		10,293,027
Capital assets, not being depreciated		. 0,200,02.
Land		3,050,325
Construction in progress		13,345
Capital assets, net of accumulated depreciation		,
Buildings and improvements		2,758,068
Improvements, other than buildings		1,590,990
Equipment		937,627
Motor vehicles		681,698
Software		96,205
Infrastructure		7,100,220
Total capital assets		16,228,478
Total assets		_
i otal assets		26,521,505
DEFERRED OUTFLOWS OF RESOURCES		
Deferred outflows related to pensions		1,639,905
LIABILITIES		
Accounts payable		87,932
Accrued wages payable		164,872
Unearned revenue		39,659
Other liabilities		11,000
Noncurrent liabilities		,
Due within one year		
Compensated absences payable		323,474
Due in more than one year		,
Compensated absences payable		323,474
Other post employment benefits payable		376,000
Net pension liabilities		2,509,139
Total liabilities		3,835,550
, case nas mac		<u> </u>
DEFERRED INFLOWS OF RESOURCES		
Deferred inflows related to pensions	-	567,871
NET POSITION		
		16 000 470
Net investment in capital assets		16,228,478
Restricted		05.400
Special revenue funds		25,403
Other purposes		257,046
Unrestricted		7,247,062
Total net position	\$	23,757,989

The accompanying notes are an integral part of this financial statement.

# **STATEMENT OF ACTIVITIES**

# Year ended September 30, 2016

			Program Revenues						
Function/Program	tion/Program Expenses		Charges Operating for Grants and Services Contribution		ants and	Capital Grants and Contributions		Net (Expense) Revenue and Changes in Net Position	
Governmental activities: General government Public safety Transportation Recreation	\$	1,149,544 3,384,859 1,340,014 895,832	\$	17,854 140,335 30,112 177,063	\$	25,000 6,286 498	\$	- - 218,039 -	\$ (1,106,690) (3,238,238) (1,091,365) (718,769)
Total	\$	6,770,249	\$	365,364	\$	31,784	\$	218,039	(6,155,062)
	General revenues: Taxes: Property taxes Local option, use and fuel taxes Utility service taxes Other general taxes State shared revenues Franchise fees						3,924,982 369,430 542,546 417,097 714,138 583,425		
	Local shared revenues Interest income Special item - transfer of park Other revenues Loss on disposal of capital assets Total general revenues					8,055 58,124 1,990,931 73,256 (25,303) 8,656,681			
				Change in position - b	n net p	osition			2,501,619 21,256,370
			Net	position - e	\$ 23,757,989				

# **BALANCE SHEET - GOVERNMENTAL FUNDS**

# **September 30, 2016**

		Other	Total		
		Governmental	Governmental		
	General	Funds	Funds		
ASSETS					
Cash and cash equivalents	\$ 10,008,226	\$ 25,352	\$ 10,033,578		
Receivables	259,368	51	259,419		
Prepaids	30		30		
Total assets	\$ 10,267,624	\$ 25,403	\$ 10,293,027		
LIABILITIES AND FUND BALANCES					
Liabilities					
Accounts payable	\$ 87,932	\$ -	\$ 87,932		
Accrued wages payable	164,872	-	164,872		
Unearned revenue	46,525	-	46,525		
Other liabilities	11,000		11,000		
Total liabilities	310,329		310,329		
Fund balance					
Restricted					
Special revenue funds	-	25,403	25,403		
Other	257,046	-	257,046		
Committed	113,822	-	113,822		
Assigned	1,814	-	1,814		
Unassigned	9,584,613		9,584,613		
Total fund balances	9,957,295	25,403	9,982,698		
Total liabilities and fund balances	\$ 10,267,624	\$ 25,403	\$ 10,293,027		

# RECONCILIATION OF THE BALANCE SHEET - GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION

# **September 30, 2016**

Fund balances - total governmental funds		\$ 9,982,698
The net position reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the governmental funds. Those assets consist of:  Land  Construction in progress	\$ 3,050,325 13,345	
Buildings and improvements, net Improvements, other than buildings, net	2,758,068 1,590,990	
Equipment, net  Motor vehicles, net	937,627 681,698	
Software, net Infrastructure, net	 96,205 7,100,220	16,228,478
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds. Those liabilities consist of:		10,220, 110
Compensated absences Other post employment benefits payable		(646,948) (376,000)
Unearned revenue in the governmental funds not susceptible to full accrual on the government-wide financial statements		6,866
Deferred amounts are reported in the Statement of Net Position as deferred outflows or deferred inflows of resources but are not reported in the funds. Those deferred amounts consist of:		
Deferred assumptions, contributions, change in proportion (NPL), and experience	1,639,905	
Deferred change in proportion (NPL), experience, and investments	 (567,871)	
Total deferred outflows (inflows)		1,072,034
Noncurrent liabilities are not due and payable in the current period and therefore are not reported in the funds. Those liabilities consist of:		
Net pension liabilities		 (2,509,139)
Total net position of governmental activities		\$ 23,757,989

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS

# Year ended September 30, 2016

	General		Other Governmental Funds		Total Governmental Funds		
REVENUES							
Taxes	\$	5,254,055	\$	-	\$	5,254,055	
Permits, fees and special assessments		724,573		218,039		942,612	
Intergovernmental		736,935		-		736,935	
Charges for services		236,156		-		236,156	
Judgments, fines and forfeits		13,091		707		13,798	
Interest and other earnings		57,764		360		58,124	
Miscellaneous		78,256		-		78,256	
Total revenues		7,100,830		219,106		7,319,936	
EXPENDITURES Current							
General government		1,111,793		_		1,111,793	
Public safety		3,364,080		4,139		3,368,219	
Transportation		1,066,523				1,066,523	
Recreation		708,722		_		708,722	
Capital outlay		3,630,425		411,039		4,041,464	
Total expenditures		9,881,543		415,178		10,296,721	
Excess (deficiency) of revenues							
over (under) expenditures		(2,780,713)		(196,072)		(2,976,785)	
Other financing sources							
Sale of capital assets		300		-		300	
Special item							
Transfer of park		1,990,931				1,990,931	
Net change in fund balances		(789,482)		(196,072)		(985,554)	
Fund balances at October 1, 2015		10,746,777		221,475		10,968,252	
Fund balances at September 30, 2016	\$	9,957,295	\$	25,403	\$	9,982,698	

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

# Year ended September 30, 2016

Net change in fund balances - total governmental funds		\$	(985,554)
The change in net position reported for governmental activities in the statement of activities is different because:			
Governmental funds report capital outlays as expenditures.  However, in the statement of activities, the cost of those assets are allocated over their estimated useful lives and reported as depreciation expense:			
Capital outlay	\$ 4,041,464		
Less depreciation expense	(705,690	<u>))</u>	0.005.774
In the statement of activities, only the loss on the sale of capital			3,335,774
assets is reported. However, in the governmental funds, the loss from the sale decreases financial resources. Thus, the			
change in net position differs from the change in fund balance.			(25,603)
Revenues in the statement of activities that do not provide current financial resources are unearned in the statement of revenues, expenditures and changes in fund balances. Therefore, the recognition of various types of revenue differ between the two statements. This amount represents the net change in unearned revenue:  Revenue earned that does not provide current financial resources			(13,696)
Some expenses reported in the statement of activities did not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds:			
Change in compensated absences Change in other post employment benefits payable Change in pension expense			(55,509) (27,000) 273,207
Change in net position of governmental activities		\$	2,501,619

# STATEMENT OF FIDUCIARY NET POSITION

# **September 30, 2016**

	Police Supplemental Pension Fund	
<b>ASSETS</b>		
Cash and cash equivalents Receivables	\$	195,639 7,221
Total assets	\$	202,860
NET POSITION		
Net position held in trust for supplemental pension benefits	\$	202,860

# STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

# **September 30, 2016**

	Police Supplemental Pension Fund	
ADDITIONS TO NET POSITION ATTRIBUTED TO:		
CONTRIBUTIONS: Employer contributions	\$	28,313
INVESTMENT INCOME:		
Net appreciation in fair value of investments		14,089
Total additions		42,402
DEDUCTIONS TO NET POSITION ATTRIBUTED TO:		
Plan distributions		12,180
Administrative expenses		7,547
Total deductions		19,727
Change in net position		22,675
Net position, beginning of year		180,185
Net position, end of year	\$	202,860

**NOTES TO FINANCIAL STATEMENTS** 

### NOTES TO FINANCIAL STATEMENTS

**September 30, 2016** 

### NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Indian Harbour Beach, Florida (the "City") have been prepared in conformity with accounting principles generally accepted in the United States of America ("GAAP") as applied to government units. The Governmental Accounting Standards Board ("GASB") is the accepted standard-setting body establishing governmental accounting and financial reporting principles. The more significant accounting policies of the City are described below.

### 1. Reporting entity

The City of Indian Harbour Beach was incorporated in 1955 and recognized by a special act of the Florida legislature in 1963 as a municipality with a five member Council. The Council is elected by the registered voters of the City. The Mayor is selected by the Council from the Council Members. The City provides a wide range of services as directed by the City Charter, including general government, public safety, police, fire, public improvements, recreation, planning and zoning and other related general and administrative services for approximately 8,400 residents.

In evaluating how to define the City for financial purposes, management has considered all potential component units. The decision to include a potential component unit in the reporting entity was made by applying the criteria set forth in GASB No. 61, The Financial Reporting Entity, as amended. The basic, but not the only, criterion for including a potential component unit within the reporting entity is the governing body's ability to exercise oversight responsibility. The most significant manifestation of this ability is financial interdependency. Other manifestations of the ability to exercise oversight responsibility include, but are not limited to, the selection of governing authority, the designation of management, the ability to significantly influence operations, and accountability for fiscal matters. A second criterion used in evaluating potential component units is the scope of public service. Application of this criterion involves considering whether the purpose and activities of the potential component unit benefit the government and/or its citizens, or whether they are conducted within the geographic boundaries of the City and is generally available to its citizens. A third criterion used to evaluate potential component units for inclusion or exclusion from the reporting entity is the existence of special financing relationships, regardless of whether the government is able to exercise oversight responsibilities. Based upon the application of these criteria, the following is a brief review of the potential component unit addressed in defining the City's reporting entity.

Excluded from the reporting entity:

The City of Indian Harbour Beach Volunteer Fire Department, Inc.

The City of Indian Harbour Beach Volunteer Fire Department, Inc. is a nonprofit organization separate from the City. This potential component unit is excluded from the reporting entity because the City does not exert significant influence or control over the organization, nor does it have a right to the organization's surplus.

### NOTES TO FINANCIAL STATEMENTS

**September 30, 2016** 

## NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

## 2. Government-wide and fund financial statements

The government-wide financial statements consist of a statement of net position and a statement of activities. These statements report information on all of the nonfiduciary activities of the primary government as a whole. As part of the consolidation process, all interfund activities are eliminated from these statements.

Net position, the difference between assets and liabilities, as presented in the statement of net position, is subdivided into three categories: net investment in capital assets; restricted net position; and unrestricted net position. Net position is reported as restricted when constraints are imposed on the use of the amounts either externally by creditors, grantors, contributors, or laws and regulations of other governments, or by law through constitutional provisions or enabling legislation.

The statement of activities presents a comparison between the direct and indirect expenses of a given function or segment and its program revenues, and displays the extent to which each function or segment contributes to the change in net position for the fiscal year. Direct expenses are those that are clearly identifiable to a specific function or segment. Program revenues consist of charges for services, operating grants and contributions, and capital grants and contributions. Charges for services refer to amounts received from those who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment. Grants and contributions consist of revenues that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not included among program revenues are reported instead as general revenues.

Separate fund financial statements report detailed information about the City's governmental funds. The focus of governmental fund financial statements is on major funds. Therefore, major funds are reported as separate columns in the fund financial statements and non-major funds are aggregated and presented as a single column on each statement. A reconciliation is provided that converts the results of governmental fund accounting to the government-wide presentation.

### 3. Basis of accounting, measurement focus and financial statement presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

### NOTES TO FINANCIAL STATEMENTS

**September 30, 2016** 

## NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

# 3. <u>Basis of accounting, measurement focus and financial statement presentation</u> (continued)

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise taxes, licenses and permits, charges for services, fines and forfeitures and other revenues (except for investment earnings) associated with the current period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Investment earnings are recorded when earned.

The City reports the following major governmental fund:

General Fund - The general fund is the general operating fund of the City. It is used to account for all financial resources except those required to be accounted for in another fund.

### 4. Budgets

Encumbrances represent commitments related to unperformed contracts for goods or services. Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of resources are recorded to reserve that portion of the applicable appropriation, is utilized in the governmental funds. Encumbrances outstanding at year-end are reported as reservations of fund balances, as appropriations lapse at fiscal year-end. Unexpended items which are encumbered at year end are reappropriated in the subsequent year. The City had \$40,289 in encumbrances outstanding that was reported in fund balances for the general fund at September 30, 2016.

### NOTES TO FINANCIAL STATEMENTS

September 30, 2016

## NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

### 5. Cash, cash equivalents, and investments

Cash includes amounts in demand deposits and investment pools as well as short-term investments with a maturity date within three months of the date acquired by the City. Investments are stated at market value and income from investments is recorded in the respective fund when earned.

Dividend income is recognized based on the dividend date and interest income is recognized on the accrual basis as earned. Fair value changes are recorded as investment income or loss. Purchases and sales of investments are recorded as of the trade date.

# 6. Receivables

After reviewing the individual account balances, the City's management has determined that 100% of receivables are fully collectible. Therefore, no allowance for doubtful accounts has been provided.

### 7. Prepaids

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in the government-wide statement of net position. In the governmental funds statement of revenues, expenditures and changes in fund balances, prepaid items are included in expenditures for the current period when consumed.

### 8. Deferred outflows/inflows of resources

In addition to assets, the statement of net position includes a separate section for deferred outflows of resources. This represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of net position includes a separate section for deferred inflows of resources. This represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

# 9. Capital assets

All capital assets, which include land, construction in progress, buildings and improvements, improvements other than buildings, equipment, motor vehicles, software, and infrastructure are valued at historical cost or estimated historical cost if actual historical cost is not available. Donated fixed assets are valued at their estimated fair value on the date donated. The City defines capital assets as assets with an initial, individual cost of more than \$750 and an estimated useful life of one year or greater.

### NOTES TO FINANCIAL STATEMENTS

**September 30, 2016** 

## NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

### 9. Capital assets (continued)

Infrastructure assets consist of certain improvements other than buildings, including roads, bridges, curbs and gutters, streets and sidewalks, and drainage systems. Infrastructure assets acquired prior to October 1, 2003 are not reported in the basic financial statements.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Depreciation has been calculated on each class of depreciable property using the straight-line method.

Estimated useful lives are as follows:

Buildings and improvements	5 - 50 years
Improvements, other than buildings	5 - 50 years
Equipment	3 - 50 years
Motor vehicles	5 - 20 years
Software	5 - 60 years
Infrastructure	10 - 40 years

## 10. Unearned revenue

Unearned revenues are reported in the governmental fund financial statements when potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period. Unearned revenues also arise in both government-wide and fund financial statements when resources are received by the City before it has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the City has a legal claim to the resources, the liability for unearned revenue is removed and revenue is recognized. As of September 30, 2016, The City reported \$39,659 of unearned revenue in the Statement of Net Position.

## 11. Compensated absences

Accumulated unpaid vacation, sick pay, and other employee benefit amounts are granted to City employees. In the event of termination, an employee is reimbursed for accumulated vacation days up to the equivalent of three years' accumulated vacation. Employees are reimbursed for 50 percent of accumulated sick leave only upon retirement per state requirements. However, if an employee leaves in good standing and has had at least two years of service, they are eligible to receive 30 percent of accumulated sick leave. The maximum number of sick hours that can be accumulated is 800 hours (100 working days). If an employee accumulates sick hours in excess of this maximum, 75 percent of the excess will be credited to additional vacation time. Compensated absences are accrued when incurred in the government-wide financial statements. A liability is reported in the governmental funds only if they have matured.

### NOTES TO FINANCIAL STATEMENTS

**September 30, 2016** 

## NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

## 12. Interfund transactions

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as due to/from other funds. Transactions that constitute reimbursements to a fund for expenditures initially made from it that are properly applicable to another fund, are recorded as expenditures in the reimbursing fund and as reductions of expenditures in the fund that is reimbursed. All interfund transactions are reported as transfers.

### 13. <u>Income taxes</u>

The City qualifies as a tax-exempt entity and is, therefore, exempt from income tax. Accordingly, no tax provision has been made in the accompanying financial statements.

## 14. Use of estimates

The process of preparing financial statements in conformity with accounting principles generally accepted in the United States of America requires the use of estimates and assumptions regarding certain types of assets, deferred outflows, liabilities, deferred inflows, revenues and expenses. Such estimates primarily relate to unsettled transactions and events as of the date of the financial statements. Accordingly, upon settlement, actual results may differ from estimated amounts.

### 15. Fund balance classification

The governmental fund financial statements present fund balances based on classifications that comprise a hierarchy that is based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which amounts in the respective governmental funds can be spent. The classifications used in the governmental fund financial statements are as follows:

Fund Balance - The difference between assets and all current operational commitments and liabilities reported in a governmental fund.

Non-spendable Fund Balance - Amounts that are (a) not in spendable form; or (b) legally or contractually required to be maintained intact. "Not in spendable form" includes items that are not expected to be converted to cash (inventories, prepaid expenditures) and items such as long-term amount of loans, property acquired for resale, as well as unrealized gains.

Restricted Fund Balance - Amounts that have externally enforceable limitations on use of resources either (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

### NOTES TO FINANCIAL STATEMENTS

**September 30, 2016** 

## NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

## 15. Fund balance classification (continued)

Committed Fund Balance - Amounts that can be used only for the specific purposes determined by a formal action (resolution) of the City Council, the City's highest level of decision making authority. Commitments may only be removed or changed by the City Council taking the same formal action (resolution) that imposed the constraint originally.

Assigned Fund Balance - Amounts that are constrained by the City's intent to be used for specific purposes that are neither considered restricted or committed. The authority to assign fund balance lies with the City Manager.

Unassigned Fund Balance - The residual classification for the General Fund resources. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the General Fund. Unassigned fund balance may also include negative balances for any governmental fund if expenditures exceed amounts restricted, committed, or assigned for those specific purposes.

Restricted amounts shall be spent first unless there are legal documents/contracts prohibiting this, such as grant agreements. Further, the order of priority shall be Committed Fund Balance, followed by Assigned Fund Balance, and then Unassigned Fund Balance when expenditures are incurred for purposes for which amounts in any of classifications could be used.

Additionally, the City has designated a minimum level of unassigned fund balance:

Unassigned Fund Balance is the residual classification for the General Fund and represents fund balance that has not been restricted, committed or assigned to specific purposes within the General Fund. All excess funds shall be transferred to Unassigned Fund Balance until that account equals a minimum of 75% of the General Fund Operating Budget. In the event of a City emergency, the minimum unassigned fund balance may be overridden by the City Council. The City Manager shall be required to notify the City Council of any use of Unassigned Fund Balance for a recurring purpose as a precaution to avoid imprudent financial activity. As of September 30, 2016, the City met the minimum level of unassigned fund balance per their policy.

### **NOTES TO FINANCIAL STATEMENTS**

September 30, 2016

# NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

# 15. Fund balance classification (continued)

Thereafter, any remaining excess funds may be identified by the City Manager as available to fund capital purchases, capital construction, non-recurring expenditures, or to establish an assignment of fund balance.

For the year ending September 30, 2016, the breakout of the fund balances is shown below:

	Other							
			Go	vernmental				
	Ge	eneral Fund		Funds		Total		
Restricted		_						
Police training	\$	-	\$	52	\$	52		
Drug investigation		-		25,322		25,322		
Stormwater		-		29		29		
Other		257,046		-		257,046		
Committed								
Budgeted use of reserves		113,822		-		113,822		
Assigned				-		-		
Prior year funds		1,814		-		1,814		
Unassigned		9,584,613		-		9,584,613		
Total fund balance	\$	9,957,295	\$	25,403	\$	9,982,698		

# 16. Accounting and financial reporting for pensions

GASB Statement No. 68, Accounting for Financial Reporting for Pensions - An Amendment of GASB Statement No. 27, was issued June 2012 and effective for periods beginning after June 15, 2014. The City's active pension employees are members of the Florida Retirement System, Health Insurance Subsidy, Municipal Police Officers' Retirement Trust Fund, and Police Officers' Supplemental Pension Plan and the primary activity associated with the pension arrangements are to be reflective for the year ending September 30, 2016 (Notes G through J).

#### NOTES TO FINANCIAL STATEMENTS

**September 30, 2016** 

# NOTE B - CASH, CASH EQUIVALENTS, AND INVESTMENTS

The requirements of GASB Statement No. 72, Fair Value Measurement and Application are effective for financial statements for periods beginning after June 15, 2015. However, the City's investments are not required to be measured at fair value. Therefore, the application of GASB Statement No. 72 does not apply to the City. The City's deposits and investments are insured by the Federal Depository Insurance Corporation ("FDIC") for up to \$250,000. Monies invested in amounts greater than the insurance coverage are secured by the qualified public depositories pledging securities with the State Treasurer in such amounts required by the Florida Security for Public Deposits Act. In the event of a default or insolvency of a qualified public depositor, the State Treasurer will implement procedures for payment of losses according to the validated claims of the City pursuant to Section 280.08, Florida Statutes. Financial institutions must meet the criteria of being a Qualified Public Depository as described in the Florida Security for Public Deposits Act, under Chapter 280, Florida Statutes, before any investments are made with those institutions.

The deposits with the State Board of Administration (the "SBA"), Florida Municipal Investment Trust ("FMIT"), and with Florida Surplus Asset Fund Trust (the "Florida SAFE") are composed of local government surplus funds deposited therein by units of local government and are insured by the multiple financial institution collateral pool established by Florida Statutes. Section 218.407, Florida Statutes, governs the investing of public funds with the SBA.

The Florida PRIME is operated as a "2a-7 like" money market fund. As of September 30, 2016, the City had \$256,434 in the Florida PRIME.

The FMIT and the Florida SAFE are authorized investments under section 218.415, Florida Statutes as intergovernmental investment pools authorized pursuant to the "Florida Interlocal Cooperation Act" as provided in section 163.01, Florida Statutes. The investments consist largely of federal agency obligations, primary dealer repurchase agreements, and highly rated commercial paper.

#### NOTES TO FINANCIAL STATEMENTS

# **September 30, 2016**

# NOTE B - CASH, CASH EQUIVALENTS AND INVESTMENTS (continued)

The following deposit accounts were included in the various funds at September 30, 2016:

Deposits and insured investments	F	air Value	Duration	Rating
Government - wide		_		
Cash	\$	9,467,678	N/A	Not rated
Public funds now		53,774	N/A	Not rated
Local government pooled investment				
accounts:				
Florida PRIME		256,434	50 days	AAAm (S&P)
Florida municipal investment trust				
(FMIT)		218,079	0.62 years	AAAf/S1 (Fitch)
Florida SAFE		37,613	< 60 days	AAAm (S&P)
Total cash, cash equivalents,		_		
and investments	\$ 1	0,033,578		
Defined benefit plans				
Cash	\$	1,623	N/A	Not rated
Bond Fund		31,646	4.45 years	AAf/S4 (Fitch)
Fixed income fund		48,281	2.04 years	Not rated
Equity funds		121,310	N/A	Not rated
	\$	202,860		

Investment Policy, Interest Rate Risk, Credit Risk & Concentration Risk - The City's adopted investment guidelines require that the investments of the City be limited to those investments contained in Florida Statutes 218.415(17) subparagraphs (a) through (d), which allow investments in the local government pooled investment account, securities and exchange commission money market funds which are required to have the highest credit quality rating from a nationally recognized rating agency, interest-bearing time deposits or savings accounts in qualified public depositories, and direct obligations of the United States Treasury.

The City's investment policy does not further limit its investment maturities as a means of managing its exposure to fair value losses arising from increasing interest nor does it further limit its investment choices to mitigate its exposure to credit risk.

As of September 30, 2016, all of the local government investment accounts were rated and shown in the table above.

The investments in the City's defined benefit plan are with an investment pool and not the individual securities that make up the pool.

#### **NOTES TO FINANCIAL STATEMENTS**

# **September 30, 2016**

#### **NOTE C - RECEIVABLES**

# 1. Receivables

Receivables at September 30, 2016, consist of the following:

				Other
			Go	vernmental
	Ger	neral Fund		Funds
Taxes	\$	62,177	\$	-
Franchise fees		87,784		-
Utilities		78,545		-
Special assessments		6,866		-
Other		23,996		51
	\$	259,368	\$	51

### 2. Special assessments

The City has levied special assessments against the benefiting property owners of various canal dredging improvement projects that the City has undertaken since 2005. These assessments are levied to reimburse the City for a predetermined portion of the total expenses for the improvement projects. The aforementioned residents entered into individual promissory notes with the City, in which they will make a one-time payment for the total amount due or will be subject to an interest rate of 5% per annum, payable in quarterly installments for ten years. The City believes that all amounts will be collectible; therefore, there is not an allowance for doubtful account. The amounts payable to the City as of September 30, 2016, were \$6,866.

The following is a summary of changes in special assessment receivables reported in the financial statements for the year ended September 30, 2016:

	Ва	lance at					Bal	ance at		
	Oc	tober 1,					Septe	ember 30,	Due	e within
		2015	Incre	ases	De	creases		2016	on	e year
Special assessment							. '			
receivable	\$	20,562	\$		\$	13,696	\$	6,866	\$	5,729

# NOTES TO FINANCIAL STATEMENTS

# **September 30, 2016**

# **NOTE D - CAPITAL ASSETS**

Capital asset activity for the year ending September 30, 2016 was as follows:

	Beginning Balance	Increases	Decreases	Transfers	Ending Balance
Capital assets, not being depreciated:					
Land	\$ 1,682,693	\$1,367,632	\$ -	\$ -	\$ 3,050,325
Construction work in progress	25,776	13,345		(25,776)	13,345
Total capital assets not being depreciated	1,708,469	1,380,977	_	(25,776)	3,063,670
Capital assets, being depreciated:					
Building and improvements	3,517,049	1,313,555	11,955	25,776	4,844,425
Improvements, other than buildings	2,201,181	242,549	3,270	-	2,440,460
Equipment	2,038,349	289,194	69,526	-	2,258,017
Motor vehicles	1,777,441	63,364	25,655	-	1,815,150
Software	158,699	33,107	-	-	191,806
Infrastructure	8,054,066	718,717	9,141		8,763,642
Total capital assets being					
depreciated	17,746,785	2,660,486	119,547	25,776	20,313,500
Less accumulated depreciation for:					
Building and improvements	1,977,825	116,392	7,860	-	2,086,357
Improvements, other than buildings	748,475	102,499	1,504	-	849,470
Equipment	1,223,635	164,359	67,604	-	1,320,390
Motor vehicles	1,050,071	97,141	13,760	-	1,133,452
Software	84,951	10,650	-	-	95,601
Infrastructure	1,451,989	214,649	3,216		1,663,422
Total accumulated depreciation	6,536,946	705,690	93,944		7,148,692
Total capital assets, being depreciated, net	11,209,839	1,954,796	25,603	25,776	13,164,808
Governmental activities capital assets, net	\$12,918,308	\$ 3,335,773	\$ 25,603	\$ -	\$ 16,228,478

# **NOTES TO FINANCIAL STATEMENTS**

# **September 30, 2016**

# **NOTE D - CAPITAL ASSETS (continued)**

Depreciation expense was charged to functions/programs of the City as follows:

General government	\$ 49,417
Public safety	209,547
Transportation	267,195
Recreation	 179,531
	\$ 705,690

# **NOTE E - LONG-TERM LIABILITIES**

The following is a summary of changes in long-term liabilities reported in the government-wide financial statements for the year ended September 30, 2016:

	Balance at			Balance at						
	0	ctober 1,					Se	ptember 30,	D	ue within
Long-term liabilities		2015	In	creases	De	ecreases		2016	0	ne year
Compensated absences	\$	591,439	\$	357,612	\$	302,103	\$	646,948	\$	323,474
OPEB		349,000		27,000		-		376,000		-
Net pension liability		2,067,054		2,368,013		1,925,928		2,509,139		-
	\$ :	3,007,493	\$2	2,752,625	\$ 2	2,228,031	\$	3,532,087	\$	323,474

Compensated absences in the governmental activities are classified as non-current liabilities and in the past have been paid out of the general fund.

### **NOTE F - UNEARNED REVENUE**

Unearned revenue, in the governmental funds at September 30, 2016, consists of the following:

Unearned business tax	\$ 30,486
Other unearned revenue	9,173
Unearned revenue - net position	39,659
Unearned special assessment revenues	6,866
Unearned revenue - balance sheet	\$ 46,525

#### NOTES TO FINANCIAL STATEMENTS

**September 30, 2016** 

#### NOTE G - EMPLOYEE RETIREMENT SYSTEMS SINGLE-EMPLOYER

Municipal Police Officers' Retirement Fund (MPORF)

# 1. Plan description

The MPORF is a single-employer, defined benefit pension plan, which covers all of the City's police officers. The MPORF was created by Section 13.36 of the City of Indian Harbour Beach, Florida, Municipal Code.

The MPORF is administered by a five member Board of Trustees. The Board of Trustee members are selected as follows: two members are City Council appointees who are City residents, two are elected by members of the police department, and one is appointed by the other four members and approved by the City Council.

All of the City's full-time police officers participate in the MPORF, which includes a deferred compensation MPORF. Current membership in the MPORF is comprised of the following:

Group	Participants
Actives	18
Service retirees	7
DROP retirees	1
Beneficiaries	1
Deferred vested	2
Disability retirees	1
Total	30

As of November 10, 1998, Ordinance No. 98-3, amended through Ordinance No. 2001-1, was adopted which stated employees attaining the age of 52 and who have completed ten years or more of service are entitled to annual benefits equal to three percent of their Average Final Compensation times years of credited service. Average Final Compensation is the average compensation for the five final calendar years of employment.

Employees who have attained the age of 50 and who have completed at least ten years of service are eligible for early retirement. This entitles the employee to receive benefits computed similarly to normal retirement as described above, reduced three percent for each year that the early retirement precedes normal retirement.

Active employees who are determined to have a disability in service are entitled to receive benefits. The benefit amount is the greater of 50% of the regular base salary or the accrued benefit for life and the life of the surviving beneficiary in the event of death with the first 120 payments guaranteed.

#### NOTES TO FINANCIAL STATEMENTS

**September 30, 2016** 

# NOTE G - EMPLOYEE RETIREMENT SYSTEMS SINGLE-EMPLOYER (continued)

Municipal Police Officers' Retirement Fund (MPORF) (continued)

# 1. Plan description (continued)

If a member dies and the death was service related, his or her surviving beneficiary receives annual benefits equal to 50 percent of the member's base pay to date of death, payable until death or remarriage with the first 120 payments guaranteed in any event. If there is no spouse, or upon death or remarriage, then benefits are equal to 15 percent of the base pay, payable to each unmarried child until the age of 18 (or to age 22, if in school), with a maximum of 50 percent. If the death is non-service related then benefits are equal to 50 percent of base pay payable monthly for a period of one year. If death occurs and the member is eligible for retirement, the beneficiary receives the accrued benefit for ten years.

If an employee terminates his or her employment as a police officer and is not eligible for any other benefits under the MPORF, the employee is entitled to the following:

- > with less than ten years of continuous service, a refund of member contribution without interest.
- > with ten years or more of continuous service, the pension accrued to the date of termination, payable commencing at his or her normal retirement date, or a refund of contribution without interest.

The MPORF issues a publicly available annual financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the City of Indian Harbour Beach Municipal Police Officers' Retirement Fund, 40 Cheyenne Court, Indian Harbour Beach, FL 32937.

### 2. Funding policy

The contribution requirements of the MPORF members and the City are established in a collective bargaining labor agreement.

Police officers are required to contribute 6.5 percent of their annual salary to the MPORF. The City receives contributions of approximately 5.4 percent of the total annual payroll, from the State of Florida, which are credited towards part of the City's annual required contribution. (The state provided contributions do not meet the criteria for special funding situations under GASB 68.) The City is required to contribute the remaining amounts necessary to fund the MPORF, using the entry age normal actuarial method and the amortization of the accrued past service liability over 30 years. Administrative costs are financed through investment earnings.

The City's funding policy is to provide for periodic employer contributions at actuarially determined rates that, expressed as percentages of annual covered payroll, are designed to accumulate sufficient assets to pay benefits when due. The contribution rate for normal cost is determined using the projected benefits actuarial funding method with proration based on service.

### **NOTES TO FINANCIAL STATEMENTS**

**September 30, 2016** 

# NOTE G - EMPLOYEE RETIREMENT SYSTEMS SINGLE-EMPLOYER (continued)

Municipal Police Officers' Retirement Fund (MPORF) (continued)

# 2. Funding policy (continued)

The estimated contribution requirements for the year ended September 30, 2016, determined through an actuarial valuation as of October 1, 2014, that was rolled forward to September 30, 2015 (measurement date), consisted of the following: employees - estimated 6.5% of current year covered payroll and City and State - 44.7% of the projected current year covered payroll, both of which are normal costs. Actual City and State contributions totaled \$632,645. Actual employee contributions totaled \$81,918.

# 3. <u>Pension liabilities, pension expense, and deferred outflows of resources and deferred inflows of resources related to pensions</u>

For the fiscal year ended September 30, 2016, the City reported the changes in net pension liability from the following sources:

	Increase (Decrease)					
	Total	Plan's	Net			
Changes in net pension liability	pension	fiduciary	pension			
Changes in her pension hability	liability	net position	liability			
	(a)	(b)	(a) - (b)			
Beginning balances of:	\$9,168,538	\$7,881,363	\$1,287,175			
Service cost	321,952	-	321,952			
Interest on the total pension liability	708,590	-	708,590			
Change in excess State money	6,244	-	6,244			
Changes of benefit terms	(25,397)	-	(25,397)			
Differences between expected and actual experience	(401,941)	-	(401,941)			
Contributions from the City	-	549,519	(549,519)			
Contributions from the State (non-special funding)	-	61,494	(61,494)			
Contributions from employees	-	70,062	(70,062)			
Net investment income	-	613,962	(613,962)			
Benefit payments	(575,838)	(575,838)	-			
Plan administrative expense	-	(23,770)	23,770			
Difference between projected and actual earnings		(668,005)	668,005			
Ending balances of:	\$9,202,148	\$7,908,787	\$1,293,361			

#### NOTES TO FINANCIAL STATEMENTS

**September 30, 2016** 

# NOTE G - EMPLOYEE RETIREMENT SYSTEMS SINGLE-EMPLOYER (continued)

Municipal Police Officers' Retirement Fund (MPORF) (continued)

3. <u>Pension liabilities, pension expense, and deferred outflows of resources and deferred inflows of resources related to pensions (continued)</u>

For the fiscal year ended September 30, 2016, the City recognized pension expense of \$260,960. In addition, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

		D	eferred	D	eferred
	Recognition	Ou	tflows of	In	flows of
Description	Period	Re	sources	Re	sources
Differences between expected and					
actual experience	5 years	\$	-	\$	321,552
Change in assumptions	5 years		121,799		-
Net difference between projected and actual					
earnings on pension plan investments	5 years		534,404		56,094
City pension plan contributions subsequent					
to the measurement date			568,723		
Total		\$ 1	,224,926	\$	377,646

The deferred outflows of resources related to the pension plan, totaling \$568,723 resulting from City contributions to the plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2017. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the pension plan will be recognized in pension expense as follows:

Fiscal	Year	<b>Ending</b>
ııscai	ı caı	LIIUIIIU

September 30:	 Amount		
2017	\$ 95,414		
2018	95,414		
2019	34,515		
2020	53,214		

#### NOTES TO FINANCIAL STATEMENTS

**September 30, 2016** 

# NOTE G - EMPLOYEE RETIREMENT SYSTEMS SINGLE-EMPLOYER (continued)

Municipal Police Officers' Retirement Fund (MPORF) (continued)

# 4. Actuarial assumptions

The total pension liability in the October 1, 2014 actuarial valuation was determined using the following actuarial assumption:

Inflation	3.00%
Salary increases	6.00%
Discount rate	7.75%
Investment rate of return	7.75%

Mortality rates were based on the RP-2000 with no projection. (Disabled lives set forward five years).

The actuarial assumptions used in the October 1, 2014, valuation were based on the results of an actuarial experience study for the period 1993 - 2013.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of September 30, 2015 (measurement date), are summarized in the following table:

	Long Term
Target	Expected Real
Allocation (1)	Rate of Return
45%	6.6%
15%	3.1%
40%	3.4%
100%	
	Allocation (1) 45% 15% 40%

(1) As outlined in the Pension Plan's investment policy

#### NOTES TO FINANCIAL STATEMENTS

**September 30, 2016** 

# NOTE G - EMPLOYEE RETIREMENT SYSTEMS SINGLE-EMPLOYER (continued)

Municipal Police Officers' Retirement Fund (MPORF) (continued)

#### 5. Discount rate

The discount rate used to measure the total pension liability was 7.75%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that the City contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

# 6. Sensitivity of net position liability to changes in the discount rate

The following represents the City's net pension liability calculated using the discount rate of 7.75%, as well as what the City's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.75%) or one percentage point higher (8.75%) than the current rate:

		Current				
	1% Decrease	Discount Rate	1% Increase			
	(6.75%)	(7.75%)	(8.75%)			
City's net pension liability	\$ 2,445,783	\$ 1,293,361	\$ 337,017			

### 7. Pension plan fiduciary net position

Detailed information regarding the pension plan's fiduciary net position is available in the separately issued financial statements for the pension plan from the City.

# 8. Payables to the pension plan

At September 30, 2016, the City reported a payable in the amount of \$15,467 for outstanding contributions to the pension plan required for the fiscal year ended September 30, 2016.

#### 9. Deferred retirement option plan

On August 23, 2011, the City Council approved ordinance 2011-1 "Deferred Retirement Option Plan" to establish a Deferred Retirement Option Plan ("DROP") for police officers. The DROP program was effective as of the date of approval by the City Council.

#### NOTES TO FINANCIAL STATEMENTS

September 30, 2016

# NOTE G - EMPLOYEE RETIREMENT SYSTEMS SINGLE-EMPLOYER (continued)

Municipal Police Officers' Retirement Fund (MPORF) (continued)

# 9. Deferred retirement option plan (continued)

Once a police officer achieves normal retirement age under the City of Indian Harbour Beach's Police Officers' Retirement System, as described above, an officer may elect to enter the DROP program for a period of no less than twelve months and no more than thirty six months. During this time, the benefit that would have been received had the officer terminated employment will be deposited into a DROP account to accumulate interest and earnings. For the year ended September 30, 2016, the City did not have any police officers participate in the DROP program.

### NOTE H - EMPLOYEE RETIREMENT SYSTEMS MULTI-EMPLOYER

Police Officers' Supplemental Pension Plan (POSPP)

# 1. Plan description

The POSPP is an agent multiple-employer, defined benefit pension plan, which covers all of the City's police officers. The POSPP was created by Ordinance 2010-19 of the City of Indian Harbour Beach, Florida.

If an employee terminates his or her employment as a police officer and is not eligible for any other benefits under the POSPP, the employee is entitled to the following:

- with less than ten years of continuous service, the member shall not be entitled to any benefits under the plan.
- with ten years or more of continuous service, the accrued retirement benefit to the date
  of termination, payable commencing at his or her normal retirement date of age 52, and
  provided survival to the normal retirement date.

Under Ordinance 2012-3 of the City, officers that qualify for early retirement will receive all of their benefits.

The number of covered individuals is 31 (ten inactive employees and beneficiaries currently receiving benefits; two inactive employees entitled to but not yet receiving benefits; and 19 active employees).

The Board of Trustees of the City of Indian Harbour Beach Police Officers' Supplemental Pension Plan is composed of three members of the City of Indian Harbour Beach's administration: City Manager, City Comptroller and City Clerk.

### **NOTES TO FINANCIAL STATEMENTS**

**September 30, 2016** 

# NOTE H - EMPLOYEE RETIREMENT SYSTEMS MULTI-EMPLOYER (continued)

Police Officers' Supplemental Pension Plan (POSPP) (continued)

# 2. Funding policy

The City will contribute the necessary amount to fund the POSPP, using the entry age normal actuarial cost method. No explicit administrative costs are assumed. The assumed interest rate is net of investment expenses and commissions.

All of the City's full-time police officers participate in the POSPP, which includes a deferred compensation POSPP. The payroll for employees covered by the POSPP for the year ended September 30, 2016, was \$1,137,484. Actual contributions by the City totaled \$28,962.

# 3. <u>Pension liabilities, pension expense, and deferred outflows of resources and deferred</u> inflows of resources related to pensions

For the fiscal year ended September 30, 2016, the City reported the changes in net pension liability from the following sources:

	Increase (Decrease)					
Changes in net pension liability	Total pension liability (a)		Total Plan's pension fiduciary liability net position		Net pension	
Beginning balances of:	\$	198,315	\$	120,128	\$	78,187
Service cost		5,668		-		5,668
Interest on the total pension liability		13,798		10,301		3,497
Differences between expected and actual experience in the measurement of the total pension liability		2,419		-		2,419
Changes of assumptions or other inputs		43,993		-		43,993
Contributions from the City		-		68,454		(68,454)
Net investment income		-		(12,032)		12,032
Benefit payments, including refunds of employee contributions		(12,230)		(12,230)		-
Plan administrative expense		-		(1,240)		1,240
Ending balances of:	\$	251,963	\$	173,381	\$	78,582

#### **NOTES TO FINANCIAL STATEMENTS**

**September 30, 2016** 

# NOTE H - EMPLOYEE RETIREMENT SYSTEMS MULTI-EMPLOYER (continued)

Police Officers' Supplemental Pension Plan (POSPP) (continued)

3. <u>Pension liabilities, pension expense, and deferred outflows of resources and deferred inflows of resources related to pensions (continued)</u>

For the fiscal year ended September 30, 2016, the City recognized pension expense of \$33,754. In addition the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Description	Recognition Period	Out	eferred tflows of sources	Defer Inflow Resou	vs of
Differences between expected and					
actual experience	10.89 years	\$	4,249	\$	-
Change in assumptions	10.89 years		41,670		-
Net difference between projected and actual earnings on pension plan investments	5 years		10,380		-
City pension plan contributions subsequent to the measurement date			19,808		
Total		\$	76,107	\$	

The deferred outflows of resources related to the pension plan, totaling \$19,808 resulting from City contributions to the plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2017. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the pension plan will be recognized in pension expense as follows:

Fiscal	Year	Ending
1 10001		

September 30:	A	Amount		
2017	\$	7,391		
2018		7,391		
2019		7,392		
2020		7,142		
2021		4,734		
Thereafter		22,249		

#### NOTES TO FINANCIAL STATEMENTS

September 30, 2016

# NOTE H - EMPLOYEE RETIREMENT SYSTEMS MULTI-EMPLOYER (continued)

Police Officers' Supplemental Pension Plan (POSPP) (continued)

# 4. Actuarial assumptions

The total pension liability in the October 1, 2014, actuarial valuation was determined using the following actuarial assumption, and roll forward and applied to all periods included in the measurement:

Inflation	2.92%
Salary increases	4.00%
Investment rate of return	7.00%

Sex-distinct rates set forth in RP-2000 Mortality Table for annuitants, projected to 2015 by Scale AA, as published by the Internal Revenue Service (IRS) for purposes of Internal Revenue Code (IRC) section 430; future generational improvements in mortality have not been reflected.

The long-term expected rate of return on pension plan investments was determined using a weighted arithmetic average. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of the September 30, 2015 measurement date, are summarized in the following table:

		Long term
	Target	Real Rate
Asset Class	Allocation (1)	of Return
Core bonds	16%	0.58%
Multi-sector	24%	1.08%
U.S. large cap equity	39%	6.08%
U.S. small cap equity	11%	6.83%
Non-U.S. equity	10%	6.83%
Total	100%	

(1) As outlined in the Pension Plan's investment policy

# 5. Discount rate

The discount rate used to measure the total pension liability was 7.00%. The fiduciary net position is projected to be sufficient to cover all future benefit payments when due. The plan requires only a 7.00% average investment return per year to avoid a crossover date. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### NOTES TO FINANCIAL STATEMENTS

**September 30, 2016** 

# NOTE H - EMPLOYEE RETIREMENT SYSTEMS MULTI-EMPLOYER (continued)

Police Officers' Supplemental Pension Plan (POSPP) (continued)

# 6. Sensitivity of net position liability to changes in the discount rate

The following represents the City's net pension liability calculated using the discount rate of 7.00%, as well as what the City's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current rate:

	Current					
	1%	1% Decrease		count Rate	1%	Increase
	(6.00%)		(7.00%)		(8.00%)	
City's total pension liability	\$	279,328	\$	251,963	\$	228,938
Less fiduciary net position		173,381		173,381		173,381
City's net pension liability	\$	105,947	\$	78,582	\$	55,557

Plan fiduciary net position as a percentage of the total pension liability

68.81%

### 7. Pension plan fiduciary net position

Detailed information regarding the pension plan's fiduciary net position is available in the fiduciary financial statements for the pension plan included in the City's financial statements.

# 8. Payables to the pension plan

At September 30, 2016, the City reported a payable in the amount of \$1,461 for outstanding contributions to the pension plan required for the fiscal year ended September 30, 2016.

#### NOTE I - EMPLOYEE RETIREMENT SYSTEMS COST-SHARING

# Florida Retirement System

General Information - All of the City's employees other than police officers participate in the Florida Retirement System (FRS). As provided by Chapters 121 and 112, Florida Statutes, the FRS provides two cost sharing, multiple employer defined benefit plans administered by the Florida Department of Management Services, Division of Retirement, including the FRS Pension Plan ("Pension Plan") and the Retiree Health Insurance Subsidy ("HIS Plan"). Under Section 121.4501, Florida Statutes, the FRS also provides a defined contribution plan ("Investment Plan") alternative to the FRS Pension Plan, which is administered by the State Board of Administration ("SBA").

#### NOTES TO FINANCIAL STATEMENTS

**September 30, 2016** 

# NOTE I - EMPLOYEE RETIREMENT SYSTEMS COST-SHARING (continued)

# Florida Retirement System (continued)

As a general rule, membership in the FRS is compulsory for all employees working in a regularly established position for a state agency, county government, district school board, state university, community college, or a participating city or special district within the State of Florida. The FRS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefits are established by Chapter 121, Florida Statutes, and Chapter 60S, Florida Administrative Code. Amendments to the law can be made only by an act of the Florida State Legislature.

The State of Florida annually issues a publicly available financial report that includes financial statements and required supplementary information for the FRS. The latest available report may be obtained by writing to the State of Florida Division of Retirement, Department of Management Services, P.O. Box 9000, Tallahassee, Florida 32315-9000, or from the Web site:

www.dms.myflorida.com/workforce operations/retirement/publications.

### 1. Pension description

The pension plan is a cost-sharing multiple-employer defined benefit pension plan, with a Deferred Retirement Option Program ("DROP") for eligible employees.

Benefits under the pension plan are computed on the basis of age, average final compensation, and service credit. For pension plan members enrolled before July 1, 2011, Regular class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary, for each year of credited service. Vested members with less than 30 years of service may retire before age 62 and receive reduced retirement benefits. Special Risk Administrative Support class members who retire at or after age 55 with at least six years of credited service or 25 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary, for each year of credited service. Special Risk class members (sworn law enforcement officers, firefighters, and correctional officers) who retire at or after age 55 with at least six years of credited service, or with 25 years of service regardless of age, are entitled to a retirement benefit payable monthly for life, equal to 3.0% of their final average compensation based on the five highest years of salary for each year of credited service. Senior Management Service class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 2.0% of their final average compensation based on the five highest years of salary for each year of credited service.

#### NOTES TO FINANCIAL STATEMENTS

**September 30, 2016** 

# NOTE I - EMPLOYEE RETIREMENT SYSTEMS COST-SHARING (continued)

# Florida Retirement System (continued)

# 1. Pension description (continued)

Elected Officers' class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 3.0% (3.33% for judges and justices) of their final average compensation based on the five highest years of salary for each year of credited service.

For plan members enrolled on or after July 1, 2011, the vesting requirement is extended to eight years of credited service for all these members and increasing normal retirement to age 65 or 33 years of service regardless of age for Regular, Senior Management Service, and Elected Officers' class members, and to age 60 or 30 years of service regardless of age for Special Risk and Special Risk Administrative Support class members. Also, the final average compensation for all these members will be based on the eight highest years of salary.

As provided in Section 121.101, Florida Statutes, if the member is initially enrolled in the Pension Plan before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is three percent per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of three percent determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by three percent. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

In addition to the above benefits, the DROP program allows eligible members to defer receipt of monthly retirement benefit payments while continuing employment with a FRS employer for a period not to exceed 60 months after electing to participate. Deferred monthly benefits are held in the FRS Trust Fund and accrue interest. There are no required contributions by DROP participants.

### 2. Funding policy

Effective July 1, 2011, all enrolled members of the FRS, other than DROP participants, are required to contribute three percent of their salary to the FRS. In addition to member contributions, governmental employers are required to make contributions to the FRS based on state-wide contribution rates established by the Florida Legislature. These rates are updated as of July 1 of each year. The employer contribution rates by job class for the periods from October 1, 2015 through June 30, 2016 and from July 1, 2016 through September 30, 2016, respectively, were as follows: Regular—7.26% and 7.52%; Special Risk Administrative Support—32.95% and 28.06%; Special Risk—22.04% and 22.57%; Senior Management Service—21.43% and 21.77%; Elected Officers'—42.27% and 42.47%; and DROP participants—12.88% and 12.99%.

#### **NOTES TO FINANCIAL STATEMENTS**

**September 30, 2016** 

# NOTE I - EMPLOYEE RETIREMENT SYSTEMS COST-SHARING (continued)

# Florida Retirement System (continued)

3. <u>Pension liabilities, pension expense, and deferred outflows of resources and deferred</u> inflows of resources related to pensions

These employer contribution rates include 1.66% HIS Plan subsidy for the period of October 1, 2015 through September 30, 2016.

The City's contributions, including employee contributions, to the pension plan totaled \$211,149 for the fiscal year ended September 30, 2016.

At September 30, 2016, the City reported a liability of \$570,844 for its proportionate share of the Pension Plan's net pension liability. The net pension liability was measured as of June 30, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2015. The City's proportionate share of the net pension liability was based on the City's 2014-2015 fiscal year contributions relative to the 2013-2014 fiscal year contributions of all participating members. At June 30, 2015, the City's proportionate share was 0.004479430 percent, which was an increase of 0.000371739 percent from its proportionate share measured as of June 30, 2014.

For the fiscal year ended September 30, 2016, the City recognized pension expense of \$100,745. In addition the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Recognition	Deferred Outflows of				Deferred Inflows of			
Description	Period	Re	Resources		Resources I		esources Resourc		sources
Differences between expected and									
actual experience	6.3 years	\$	58,655	\$	13,179				
Change in assumptions	6.3 years		36,880		-				
Net difference between projected and actual									
earnings on Pension Plan investments	5 years		-		131,247				
Changes in proportion and differences									
between City Pension Plan contributions									
and proportionate share of contributions	6.3 years		47,862		23,666				
City Pension Plan contributions subsequent									
to the measurement date			91,814		-				
Total		\$	235,211	\$	168,092				

#### **NOTES TO FINANCIAL STATEMENTS**

**September 30, 2016** 

# NOTE I - EMPLOYEE RETIREMENT SYSTEMS COST-SHARING (continued)

# Florida Retirement System (continued)

3. <u>Pension liabilities, pension expense, and deferred outflows of resources and deferred inflows of resources related to pensions (continued)</u>

The deferred outflows of resources related to the Pension Plan, totaling \$91,814 resulting from City contributions to the Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2017. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Pension Plan will be recognized in pension expense as follows:

Fiscal Year Ending	
September 30:	Amount
2017	\$ (13,177)
2018	(13,177)
2019	(13,177)
2020	(13,177)
2021	(13,177)
Thereafter	16.994

# 4. Actuarial assumptions

The total pension liability in the July 1, 2015, actuarial valuation was determined using the following actuarial assumption, applied to all period included in the measurement:

Inflation 2.60%

Salary increases 3.25%, average, including inflation

Investment rate of return 7.65%, net of pension plan

investment expense, including

inflation

Mortality rates were based on the Generational RP-2000 with Projection Scale BB tables.

The actuarial assumptions used in the July 1, 2015, valuation were based on the results of an actuarial experience study for the period July 1, 2008 through June 30, 2013.

#### **NOTES TO FINANCIAL STATEMENTS**

**September 30, 2016** 

# NOTE I - EMPLOYEE RETIREMENT SYSTEMS COST-SHARING (continued)

# Florida Retirement System (continued)

# 4. Actuarial assumptions (continued)

The long-term expected rate of return on pension plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

		Annual	Compound Annual	
	Target	Arithmetic	(Geometric)	Standard
Asset Class	Allocation (1)	Return	Return	Deviation
Cash	1%	3.2%	3.1%	1.7%
Fixed income	18%	4.8%	4.7%	4.7%
Global equity	53%	8.5%	7.2%	17.7%
Real estate (property)	10%	6.8%	6.2%	12.0%
Private equity	6%	11.9%	8.2%	30.0%
Strategic investments	12%	6.7%	6.1%	11.4%
Total	100%			
Assumed Inflation - Mean		2.6%		1.9%

<sup>(1)</sup> As outlined in the Pension Plan's investment policy

#### 5. Discount rate

The discount rate used to measure the total pension liability was 7.65%. The pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculation the total pension liability is equal to the long-term expected rate of return.

#### NOTES TO FINANCIAL STATEMENTS

**September 30, 2016** 

# NOTE I - EMPLOYEE RETIREMENT SYSTEMS COST-SHARING (continued)

#### Florida Retirement System (continued)

# 6. Sensitivity of net position liability to changes in the discount rate

The following represents the City's proportionate share of the net pension liability as of the June 30, 2015 measurement date calculated using the discount rate of 7.65%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.65%) or one percentage point higher (8.65%) than the current rate:

	Current					
	1% Decrease (6.65%)		Dis	Discount Rate		1% Increase
			(7.65%)		(8.65%)	
City's proportionate share of		_				
the net pension liability	\$	1,499,228	\$	578,578	\$	(187,553)

#### 7. Pension plan fiduciary net position

Detailed information regarding the Pension Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report.

# 8. Payables to the pension plan

At September 30, 2016, the City reported a payable in the amount of \$21,325 for outstanding contributions to the Pension Plan required for the fiscal year ended September 30, 2016.

#### NOTE J - EMPLOYEE RETIREMENT SYSTEMS COST-SHARING SUPPLEMENT

# Health Insurance Supplement (HIS)

# 1. Plan description

The HIS plan is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes, and may be amended by the Florida legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

#### NOTES TO FINANCIAL STATEMENTS

**September 30, 2016** 

# NOTE J - EMPLOYEE RETIREMENT SYSTEMS COST-SHARING SUPPLEMENT (continued)

Health Insurance Supplement (HIS) (continued)

# 1. Plan description (continued)

For the fiscal year ended September 30, 2016, eligible retirees and beneficiaries received a monthly HIS payment of \$5 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of \$30 and a maximum HIS payment of \$150 per month. To be eligible to receive these benefits, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which may include Medicare.

# 2. Funding policy

The HIS plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended September 30, 2016, the HIS contribution was 1.66%. The City contributed 100% of its statutorily required contributions for the current and preceding three years. HIS Plan contributions are deposited in a separate trust fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or cancelled.

The City's contributions to the HIS Plan totaled \$2,740 for the fiscal year ended September 30, 2016.

# 3. <u>Pension liabilities, pension expense, and deferred outflows of resources and deferred inflows of resources related to pensions</u>

At September 30, 2016, the City reported a liability of \$566,352 for its proportionate share of the HIS plan's net pension liability. The net pension liability was measured as of June 30, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2014. The City's proportionate share of the net pension liability was based on the City's 2014-2015 fiscal year contributions relative to the 2013-2014 fiscal year contributions of all participating members. At June 30, 2015, the City's proportionate share was 0.005463236 percent, which was an increase of 0.00049143 percent from its proportionate share measured as of June 30, 2014.

### NOTES TO FINANCIAL STATEMENTS

**September 30, 2016** 

# NOTE J - EMPLOYEE RETIREMENT SYSTEMS COST-SHARING SUPPLEMENT (continued)

Health Insurance Supplement (HIS) (continued)

3. <u>Pension liabilities, pension expense, and deferred outflows of resources and deferred inflows of resources related to pensions (continued)</u>

For the fiscal year ended September 30, 2016, the City recognized pension expense of \$26,942. In addition the City reported deferred outflows of resources and deferred in flows of resources related to pensions from the following sources:

Description	Recognition Period	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience		\$ -	\$ -
Change in assumptions	7.2 years	42,311	-
Net difference between projected and actual earnings on Pension Plan investments	5 years	288	-
Changes in proportion and differences between City Pension Plan contributions and proportionate share of contributions	7.2 years	37,667	22,133
City Pension Plan contributions subsequent to the measurement date		23,395	<u>-</u>
Total		\$ 103,661	\$ 22,133

The deferred outflows of resources related to the HIS plan, totaling \$23,395 resulting from City contributions to the HIS plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2017.

### **NOTES TO FINANCIAL STATEMENTS**

**September 30, 2016** 

# NOTE J - EMPLOYEE RETIREMENT SYSTEMS COST-SHARING SUPPLEMENT (continued)

Health Insurance Supplement (HIS) (continued)

3. <u>Pension liabilities, pension expense, and deferred outflows of resources and deferred inflows of resources related to pensions (continued)</u>

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the HIS plan will be recognized in pension expense as follows:

Fiscal Year Ending		
September 30:	A	mount
2017	\$	5,934
2018		5,934
2019		5,934
2020		5,934
2021		5,934
Thereafter		12,928

# 4. Actuarial assumptions

The total pension liability in the July 1, 2014, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.60%
Salary increases	3.25%, average, including inflation
Municipal bond rate	3.80%

Mortality rates were based on the Generational RP-2000 with Projection Scale BB tables.

The actuarial assumptions used in the July 1, 2014, valuation were based on the results of an actuarial experience study for the period July 1, 2008 through June 30, 2013.

#### NOTES TO FINANCIAL STATEMENTS

**September 30, 2016** 

# NOTE J - EMPLOYEE RETIREMENT SYSTEMS COST-SHARING SUPPLEMENT (continued)

Health Insurance Supplement (HIS) (continued)

#### 5. <u>Discount rate</u>

The discount rate used to measure the total pension liability was 3.80%. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the HIS Plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

### 6. Sensitivity of net position liability to changes in the discount rate

The following represents the City's proportionate share of the net pension liability as of the June 30, 2015 measurement date calculated using the discount rate of 3.80%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (2.80%) or one percentage point higher (4.80%) than the current rate:

	Current						
	1%	Decrease	Dis	count Rate	1%	6 Increase	
	(2.80%)			(3.80%)		(4.80%)	
City's proportionate share of				_		_	
the net pension liability	\$	634,863	\$	557,164	\$	492,375	

#### 7. Pension plan fiduciary net position

Detailed information regarding the HIS plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report.

# 8. Payables to the pension plan

At September 30, 2016, the City reported a payable in the amount of \$360 for outstanding contributions to the HIS plan required for the fiscal year ended September 30, 2016.

#### NOTES TO FINANCIAL STATEMENTS

**September 30, 2016** 

#### **NOTE K - OTHER POST EMPLOYMENT BENEFITS**

### 1. Plan description

The City administers an employee group medical insurance plan (the "Plan") that provides medical insurance benefits to its employees and their eligible dependents. In accordance with Section 112.0801 of the Florida Statutes, because the City provides a medical plan to active employees and their eligible dependents, the City is also required to provide retirees with the opportunity to participate in this Plan. Benefit provisions for the Plan are established and may be amended by the City Council. The retirees pay the full group premium amount for health insurance with no explicit subsidy from the City.

# 2. Funding policy

Contribution rates for the Plan are established on an annual basis. Eligible retirees and their covered dependents receiving benefits contribute 100% of their premium costs for medical insurance. While the City does not directly contribute towards the costs of retiree premiums via an explicit subsidy, the ability of retirees to obtain health insurance coverage at a group rate which includes active employees constitutes a significant economic benefit to retirees, or an "implicit" subsidy. This implicit subsidy is considered to be an Other Post Employment Benefit (OPEB) obligation of the City.

The City is currently funding this OPEB obligation on a pay-as-you-go basis, contributing only those amounts necessary to provide for its portion of current year benefit costs and expenses. For the year ended September 30, 2016, the City estimates it subsidized \$4,200 of medical costs for its retirees and \$4,800 for the retirees' spouses.

### 3. Annual OPEB cost and net OPEB obligation

The City's annual OPEB cost (expense) is calculated based on an annual required contribution of the employer ("ARC"), an amount actuarially determined in accordance with parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and to amortize an unfunded liability of the plan over a period not to exceed thirty years.

#### **NOTES TO FINANCIAL STATEMENTS**

**September 30, 2016** 

# NOTE K - OTHER POST EMPLOYMENT BENEFITS (continued)

# 3. Annual OPEB cost and net OPEB obligation (continued)

The following table shows the components of the City's annual OPEB cost for the year, the amount actually contributed to the plan, and change in the City's net OPEB obligation to the City's Plan, including the implicit rate subsidy for insurance:

Annual Required Contribution (ARC)	\$ 56,000
Interest on net OPEB obligation	14,000
Adjustment to annual required contribution	 (31,000)
Annual OPEB cost (expense)	39,000
Increase (decrease) in the OPEB	
Obligation	 (12,000)
Increase in net OPEB obligation	27,000
Net OPEB Obligation - beginning of year	349,000
Net OPEB Obligation - end of year	\$ 376,000

As of September 30, 2016, no trust has been established for the Plan.

The City's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for the fiscal year ended September 30, 2016, are presented below. Data is only presented for fiscal years in which GASB 45 was first applied.

The following is the schedule of employer contributions:

Fiscal year ended	Annual OPEB		Annual OPEB	N	et OPEB	
September 30,		Cost	Cost Contributed	O	bligation	
2014	\$	47,000	19%	\$	309,000	
2015	\$	46,000	13%	\$	349,000	
2016	\$	39,000	31%	\$	376,000	

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and historical pattern of sharing of benefit costs between the employer and plan members at that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with long-term perspective of the calculations.

#### NOTES TO FINANCIAL STATEMENTS

**September 30, 2016** 

# NOTE K - OTHER POST EMPLOYMENT BENEFITS (continued)

# 3. Annual OPEB cost and net OPEB obligation (continued)

The actuarial valuation as of October 1, 2015 used the following methods and assumptions:

- a. actuarial cost method projected unit credit cost method;
- b. the annual required contribution ("ARC") reflects a 15-year open period, level-dollar amortization of the unfunded actuarial accrued liability ("AAL");
- c. an investment rate of return of 4% which includes inflation at 2.75%;
- d. annual medical costs are assumed to increase 8% in the current year of valuation, with expected future annual fluctuations ranging from 5.5% to 8%, thereafter.

#### **NOTE L - DEFERRED COMPENSATION PLAN**

The City offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457 that is administered by an agent of the National Association of Counties. The plan, available to all City employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency.

Effective January 1, 1997, all assets and income of the plan are held in trust for the exclusive benefit of the participants in the plan; therefore, assets of the plan are not reported in the accompanying financial statements.

### **NOTE M - PROPERTY TAXES**

Under Florida law, the assessment of all properties and the collection of all county, municipal and school board property taxes are consolidated in the offices of the County Property Appraiser and County Tax Collector. The laws of the State regulating tax assessments are also designed to assure a consistent property valuation method statewide. State statutes permit municipalities to levy property taxes at a rate of up to 10 mills. For the year ended September 30, 2016 the City's millage rate was 5.4802 mills.

The tax levy of the City is established by the City Council prior to October 1 of each year and the Brevard County Property Appraiser incorporates the City millage into the total tax levy, which includes the County and the County School Board tax requirements among other overlapping governments. All property is reassessed according to its fair market value on January 1 of each year.

Each assessment roll is submitted to the Executive Director of the State Department of Revenue for review to determine if the rolls meet all of the appropriate requirements of State Statutes. The assessed value on January 1, 2015, upon which the 2015-2016 levy was based, was \$739,152,829.

#### NOTES TO FINANCIAL STATEMENTS

**September 30, 2016** 

# **NOTE M - PROPERTY TAXES (continued)**

All taxes are due and payable on November 1 (levy date) of each year or as soon thereafter as the assessment roll is certified and delivered to the County Tax Collector. All unpaid taxes become delinquent on April 15 following the year in which they are assessed. Discounts are allowed for early payment at the rate of 4% in the month of November, 3% in the month of December, 2% in the month of January and 1% in the month of February. Taxes are paid in March without discount. Current tax collections, net of discounts taken, for the year ended September 30, 2016, were approximately 96.9% of the total tax levy.

On or prior to June 1 of each fiscal year, tax certificates are sold for all delinquent taxes on real property. After sale, tax certificates bear interest at 18% per year or at any lower rate bid by the buyer. Application for a tax deed on any unredeemed tax certificates are held by the County.

#### **NOTE N - COMMITMENTS AND CONTINGENCIES**

The City is party to various pending or threatened legal actions arising in the normal course of operations. Although the outcome of these actions is not presently determinable, it is the City's opinion that any ultimate liability is not expected to have a material adverse effect on the City's financial position.

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the City expects such amount, if any, to be immaterial.

#### **NOTE O - RISK MANAGEMENT**

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. In order to limit its exposure to these risks, the City is a participant in the Florida League of Cities (a not-for-profit corporation) insurance program for workers compensation, general and auto liability. The insurance program purchases excess and specific coverages from third party carriers. Participants in the program are billed annually for their portion of the cost of the program adjusted for actual experience during the period of coverage. Participants are not assessed for unanticipated losses incurred by the program. Additionally, the City has purchased commercial property insurance and various other insurance coverages from third parties to cover other risks that the City may be exposed to. Premiums paid by the City during the year totaled \$190,593. There have been no significant reductions in insurance coverages during fiscal year 2016. Settled claims resulting from the risks described above have not exceeded the insurance coverage in any of the previous three years.

# NOTES TO FINANCIAL STATEMENTS

**September 30, 2016** 

# **NOTE P - SUBSEQUENT EVENT**

The City has evaluated subsequent events through June 9, 2017, the date which the financial statements were available for issuance, and has determined that no material events occurred that would require additional disclosure in the financial statements.

REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - GENERAL FUND

# Year ended September 30, 2016

	Budgeted	d Amounts		
	Original	Final	Actual	Variance with Final Budget
REVENUES				
Taxes	\$ 5,111,978	\$ 5,225,539	\$ 5,254,055	\$ 28,516
Permits, fees and special assessments	695,400	699,097	724,573	25,476
Intergovernmental	663,682	730,758	736,935	6,177
Charges for services	227,247	232,654	236,156	3,502
Judgments, fines and forfeits	19,100	11,985	13,091	1,106
Interest and other earnings	26,000	56,435	57,764	1,329
Miscellaneous	1,071,304	3,043,938	78,256	(2,965,682)
Total revenues	7,814,711	10,000,406	7,100,830	(2,899,576)
EXPENDITURES				
Current	4 000 700	4 40 4 000	4 444 700	40.000
General government	1,230,766	1,124,889	1,111,793	13,096
Public safety	3,287,963	3,401,596	3,364,080	37,516
Transportation	1,093,951	1,079,588	1,066,523	13,065
Recreation	789,531	723,250	708,722	14,528
Capital outlay	1,412,500	3,671,083	3,630,425	40,658
Total expenditures	7,814,711	10,000,406	9,881,543	118,863
Excess (deficiency) of revenues				
over (under) expenditures	-	-	(2,780,713)	(2,780,713)
Other financing sources				
Sale of capital assets	-	-	300	300
Special item				
Transfer of park			1,990,931	1,990,931
Net change in fund balances	-	-	(789,482)	(789,482)
Fund balances at October 1, 2015	10,746,777	10,746,777	10,746,777	
Fund balances at September 30, 2016	\$ 10,746,777	\$ 10,746,777	\$ 9,957,295	\$ (789,482)

# SCHEDULE OF FUNDING PROGRESS - OTHER POST EMPLOYMENT BENEFITS

# **September 30, 2016**

Actuarial valuation dates	10/1/2013	10/1/2015
Actuarial value of assets (a)	\$ -	\$ -
Actuarial accrued liability (AAL) (b)	489,000	393,000
Unfunded AAL (UAAL) (b-a)	489,000	393,000
Funded ratio (a/b)	0.00%	0.00%
Annual covered payroll (c)	2,415,000	2,487,000
UAAL as a percentage of covered		
payroll [(b-a)/c]	20.2%	15.8%

# SCHEDULE OF NET PENSION LIABILITY - FLORIDA MUNICIPAL POLICE OFFICERS' RETIREMENT FUND

# **Last 10 Fiscal Years\***

	2016		2015		2014
City's total pension liability	\$	9,202,148	\$	9,168,538	\$ 8,468,241
The plan's fiduciary net position		7,908,787		7,881,363	7,191,362
City's net pension liability (asset)		1,293,361		1,287,175	1,276,879
City's covered-employee payroll		1,138,129		911,867	876,742
City's net pension liability (asset) as a percentage of its covered- employee payroll		113.64%		141.16%	145.64%
Plan fiduciary net position as a percentage of the total pension liability		85.95%		85.96%	84.92%

Information is required to be presented for 10 years. However, until a full 10 year trend is compiled, the City will present information for only those years for which information is available.

See notes to required supplementary information.

<sup>\*</sup> The amounts presented for each fiscal year were determined as of September 30.

# SCHEDULE OF NET PENSION LIABILITY POLICE OFFICERS' SUPPLEMENTAL PENSION PLAN

## Last 10 Fiscal Years\*

	 2016	2015		 2014
City's total pension liability	\$ 251,963	\$	198,315	\$ 186,958
The plan's fiduciary net position	173,381		120,128	100,198
City's net pension liability (asset)	78,582		78,187	86,760
City's covered-employee payroll	929,086		1,005,543	1,124,957
City's net pension liability (asset) as a percentage of its covered- employee payroll	8.46%		7.78%	7.71%
Plan fiduciary net position as a percentage of the total pension liability	68.81%		60.57%	53.59%

<sup>\*</sup> The amounts presented for each fiscal year were determined as of September 30.

# SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY - FLORIDA RETIREMENT SYSTEM

## Last 10 Fiscal Years\*

		2016		2015
City's proportion of the net pension liability (asset)	0.0	04479430%	0.0	04107691%
City's proportionate share of the net pension liability (asset)	\$	570,844	\$	236,188
City's covered-employee payroll		1,708,020		1,495,194
City's proportionate share of the net pension liability (asset) as a percentage of its covered- employee payroll		33.42%		15.80%
Plan fiduciary net position as a percentage of the total pension liability		92.00%		96.09%

Information is required to be presented for 10 years. However, until a full 10 year trend is compiled, the City will present information for only those years for which information is available.

See notes to required supplementary information.

<sup>\*</sup> The amounts presented for each fiscal year were determined as of September 30.

# SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY - HEALTH INSURANCE SUBSIDY

## Last 10 Fiscal Years\*

		2016		2015
City's proportion of the net pension liability (asset)	0.005463236%		0.0	04971806%
City's proportionate share of the net pension liability (asset)	\$	566,352	\$	465,504
City's covered-employee payroll		1,708,020		1,495,194
City's proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll		33.16%		31.13%
Plan fiduciary net position as a percentage of the total pension liability		0.50%		0.99%

<sup>\*</sup> The amounts presented for each fiscal year were determined as of September 30.

# SCHEDULE OF CONTRIBUTIONS - FLORIDA MUNICIPAL POLICE OFFICERS' RETIREMENT FUND

## Last 10 Fiscal Years\*

	2016	2015	2014
Contractually required contribution	\$ 545,405	\$ 438,982	\$ 361,218
Contributions in relation to the contractually required contribution	(604,769)	 (438,982)	(361,218)
Contribution deficiency (excess)	\$ (59,364)	\$ -	\$ 
Covered-employee payroll Contributions as a percentage of	\$ 1,138,129	\$ 911,867	\$ 876,742
covered-employee payroll	53.14%	48.14%	41.20%

<sup>\*</sup> The amounts presented for each fiscal year were determined as of September 30.

# SCHEDULE OF CONTRIBUTIONS POLICE OFFICERS' SUPPLEMENTAL PENSION PLAN

## Last 10 Fiscal Years\*

	2016			2015	2014		
Actuarially required contribution	\$	25,258	\$	26,298	\$	28,747	
Contributions in relation to the contractually required contribution		(68,454)		(26,298)		(28,747)	
Contribution deficiency (excess)	\$	(43,196)	\$		\$	-	
Covered-employee payroll Contributions as a percentage of	\$	929,086	\$	1,005,543	\$	1,124,957	
covered-employee payroll		7.37%		2.62%		2.56%	

<sup>\*</sup> The amounts presented for each fiscal year were determined as of September 30.

# SCHEDULE OF CONTRIBUTIONS - FLORIDA RETIREMENT SYSTEM

Last 10 Fiscal Years\*

	2016		2015	2014
Contractually required contribution  Contributions in relation to the contractually required	\$ 109,212	\$	89,976	\$ 57,988
contribution	(109,212)		(89,976)	(57,988)
Contribution deficiency (excess)	\$ -	\$	_	\$ -
Covered-employee payroll	\$ 1,708,020	\$	1,495,194	\$ 1,538,303
Contributions as a percentage of covered-employee payroll	6.39%		6.02%	3.77%

<sup>\*</sup> The amounts presented for each fiscal year were determined as of September 30.

# SCHEDULE OF CONTRIBUTIONS - HEALTH INSURANCE SUPPLEMENT

## Last 10 Fiscal Years\*

		2016		2015		2014	
Contractually required contribution  Contributions in relation to the	\$	20,884	\$	17,032	\$	17,439	
contractually required contribution		(20,884)		(17,032)		(17,439)	
Contribution deficiency (excess)	\$		\$		\$		
Covered-employee payroll	\$ 1,708,020		\$ 1	,495,194	\$ 1,538,303		
Contributions as a percentage of covered-employee payroll		1.22%		1.14%		1.13%	

<sup>\*</sup> The amounts presented for each fiscal year were determined as of September 30.

#### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

#### **September 30, 2016**

#### **NOTE A - LEGAL COMPLIANCE - BUDGETS**

Budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America. Annual appropriated budgets are adopted for the general and special revenue funds. Budgets may be amended by ordinance only. The budgets presented for fiscal year ended September 30, 2016, have been amended according to City procedures. All annual appropriations lapse at fiscal year-end.

On or before the first day of August of each year, the City Manager submits to the Council a budget for the ensuing fiscal year. The operating budget includes proposed expenditures and the means of financing them.

Upon receipt of the budget from the City Manager, the Council shall have it published on the City bulletin board and in at least one local daily newspaper serving the City. The notice will show the times and place where copies of the budget will be available for inspection by the public and establish the time and place, not less than two weeks after publication, for a public hearing on the budget. Pursuant to Florida Statute 129.03, the tentative budget shall be posted on the official website of the City at least 2 days before the budget hearing to consider such budget. The final adopted budget shall be posted on the website within 30 days after adoption and any amendments to the adopted budget shall be posted on the website within 5 days after adoption.

After the public hearing, the Council may adopt the budget with or without amendments. In amending the budget, the Council may add, delete, increase or decrease any programs or amounts, other than expenditures required for debt service, provided that no amendment to the budget shall increase the authorized expenditure to an amount greater than the total of estimated income.

The budget shall be formally adopted no later than the twenty-seventh (27th) day of September of the ensuing year. Should the Council take no final action on or prior to that day, the budget, as submitted, shall be deemed to have been formerly adopted by the Council.

The Council may, by ordinance, transfer any unused and unencumbered appropriation or portion thereof between general classifications of expenditures within any office, department, or agency of the City, or may transfer any unused and unencumbered appropriation or portion thereof from any office, department, or agency to another.

The annual operating budget serves as legal authorization for expenditures and proposed means of financing them. The legal level of budgetary control is the department level. Budgetary information is integrated into the accounting system and appropriations are controlled at the object level within each department for management control purposes.

All appropriations shall lapse at the end of the budget year to the extent that such appropriations have not been expended or encumbered, and any appropriation made in one budget year shall not be valid or effective during any subsequent budget year.

#### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

#### **September 30, 2016**

#### **NOTE B - SCHEDULE NET PENSION LIABILITY**

#### 1. Ten year trend

GASB 68 requires information for 10 years. However, until a full 10-year trend is completed, the City is presenting information for only those years for which information is available for the Florida Municipal Police Officers' Retirement Fund (FMPORF) and Police Officers' Supplemental Pension (POSPP) plans.

#### 2. Fiduciary net position

The FMPORF plan's fiduciary net position as a percentage of the total pension liability is published in the City of Indian Harbour Beach, Florida Municipal Police Officers' Retirement Fund financial statements.

The POSPP plan's fiduciary net position as a percentage of the total pension liability is disclosed in Note H-6.

#### NOTE C - SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY

#### 1. Ten year trend

GASB 68 requires information for 10 years. However, until a full 10-year trend is completed, the City is presenting information for only those years for which information is available for the Florida Retirement System (FRS) and the Health Insurance Supplement (HIS) plans.

#### 2. Fiduciary net position

The FRS and HIS plans' fiduciary net position as a percentage of the total pension liability is published in the FRS Comprehensive Annual Financial Report (See Note I for reference to FRS CAFR information).

#### **NOTE D - SCHEDULE OF CONTRIBUTIONS**

#### 1. Ten year trend

GASB 68 requires information for 10 years. However, until a full 10-year trend is completed, the City is presenting information for only those years for which information is available for the Florida Municipal Police Officers' Retirement Fund (FMPORF), Police Officers' Supplemental Pension (POSPP), Florida Retirement System (FRS) and the Health Insurance Supplement (HIS) plans.

SUPPLEMENTAL COMBINING FUND
FINANCIAL STATEMENTS

# **NONMAJOR GOVERNMENTAL FUNDS**

**Nonmajor governmental funds** are special revenue funds which are used to account for specific revenues that are legally restricted to expenditures for particular purposes and are funds that were not deemed a major fund by GASB 34 standards.

**Impound Fund** is used to account for revenues obtained by the City through seizure of money and property, related to illegal activities that are legally restricted for police expenditures.

**Police Training Fund** is used to account for revenues received by the City that are legally restricted for police training expenditures.

**Stormwater Utility Fund** is used to account for revenues received by the City that are legally restricted for drainage expenditures.

# NONMAJOR GOVERNMENTAL FUNDS - COMBINING BALANCE SHEET

# **September 30, 2016**

	Impound Fund		Police Training Fund		Stormwater Utility Fund		Total Other Governmental Funds	
ASSETS								
Cash	\$	25,322	\$	30	\$	-	\$	25,352
Receivables		-		22		29		51
Total assets	\$	25,322	\$	52	\$	29	\$	25,403
LIABILITY AND FUND BALANCES								
Fund balances								
Restricted	\$	25,322	\$	52	\$	29	\$	25,403
Total fund balances		25,322		52		29		25,403
Total liabilities and fund balances	\$	25,322	\$	52	\$	29	\$	25,403

# NONMAJOR GOVERNMENTAL FUNDS COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES

# Year ended September 30, 2016

			Р	olice			To	otal Other	
	In	npound	Tra	aining	St	ormwater	Governmental		
		Fund	F	und	U	tility Fund		Funds	
REVENUES									
Permits, fees and special assessments	\$	-	\$	-	\$	218,039	\$	218,039	
Judgments, fines and forfeits		250		457		-		707	
Interest and other earnings		11		-		349		360	
Total revenues		261		457		218,388		219,106	
EXPENDITURES									
Current									
Public safety		3,673		466		-		4,139	
Capital outlay						411,039		411,039	
Total expenditures		3,673		466	1	411,039		415,178	
Net change in fund balances		(3,412)		(9)		(192,651)		(196,072)	
Fund balances at October 1, 2015		28,734		61		192,680		221,475	
Fund balances at September 30, 2016	\$	25,322	\$	52	\$	29	\$	25,403	

# NONMAJOR GOVERNMENTAL FUNDS -COMBINED STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL

# Year ended September 30, 2016

	Final	Variance with			
	Budget	 Actual	Final Budget		
REVENUES					
Permits, fees and special assessments	\$ 214,049	\$ 218,039	\$	3,990	
Judgments, fines and forfeits	682	707		25	
Interest and other earnings	178	360		182	
Miscellaneous	 195,711	 		(195,711)	
Total revenues	410,620	 219,106		(191,514)	
EXPENDITURES		_			
Current					
Public safety	4,816	4,139		677	
Capital outlay	 405,804	 411,039		(5,235)	
Total expenditures	410,620	415,178		(4,558)	
Net change in fund balances	-	(196,072)		(196,072)	
Fund balances at October 1, 2015	221,475	221,475			
Fund balances at September 30, 2016	\$ 221,475	\$ 25,403	\$	(196,072)	

## CITY OF INDIAN HARBOUR BEACH, FLORIDA

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

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**MANAGEMENT LETTER** 

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INDEPENDENT ACCOUNTANT'S REPORT ON INVESTMENT COMPLIANCE

**September 30, 2016** 



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# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Mayor and City Council City of Indian Harbour Beach, Florida Indian Harbour Beach, FL

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of the City of Indian Harbour Beach, Florida as of and for the year ended September 30, 2016, and the related notes to the financial statements, which collectively comprise City of Indian Harbour Beach, Florida's basic financial statements, and have issued our report thereon dated June 9, 2017.

## **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Indian Harbour Beach, Florida's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of City of Indian Harbour Beach, Florida's internal control. Accordingly, we do not express an opinion on the effectiveness of City of Indian Harbour Beach, Florida's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.



## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether City of Indian Harbour Beach, Florida's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

June 9, 2017 Melbourne, Florida Berman Hopkins Wright & LaHam CPAs and Associates, LLP



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#### MANAGEMENT LETTER

Honorable Mayor and City Council City of Indian Harbour Beach, Florida

#### **Report on the Financial Statements**

We have audited the financial statements of the City of Indian Harbour Beach, Florida, as of and for the fiscal year ended September 30, 2016, and have issued our report thereon dated June 9, 2017.

## **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and Chapter 10.550, Rules of the Auditor General.

## Other Reports and Schedule

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, Section 601, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated June 9, 2017, should be considered in conjunction with this management letter.

## **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. No findings were made during the prior year audit.

#### Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The name or official title and legal authority are disclosed in Note A-1 to the financial statements.



#### **Financial Condition**

Sections 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, requires that we apply appropriate procedures and report the results of our determination as to whether or not the City of Indian Harbour Beach has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific condition(s) met. In connection with our audit, we determined that the City of Indian Harbour Beach did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.c. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures. It is management's responsibility to monitor the City of Indian Harbour Beach's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

#### **Annual Financial Report**

Sections 10.554(1)(i)5.b. and 10.556(7), Rules of the Auditor General, require that we apply appropriate procedures and report the results of our determination as to whether the annual financial report for the City of Indian Harbour Beach for the fiscal year ended September 30, 2016, filed with the Florida Department of Financial Services pursuant to Section 218.32(1)(a), Florida Statutes, is in agreement with the annual financial audit report for the fiscal year ended September 30, 2016. In connection with our audit, we determined that these two reports were in agreement.

#### **Special District Component Units**

Section 10.554(1)(i)5.s., Rules of the Auditor General, requires that we determine whether or not a special district that is a component unit of a county, municipality, or special district, provided the financial information necessary for proper reporting of the component unit, within the audited financial statements of the county, municipality, or special district in accordance with Section 218.39(3)(b), Florida Statutes. In connection with our audit, we determined that the City of Indian Harbour Beach does not have a special district that is a component unit.

#### Other Matters

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we address in the management letter any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we address noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

# **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Council Members, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

June 9, 2017 Melbourne, Florida Berman Hopkins Wright & LaHam CPAs and Associates, LLP



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#### INDEPENDENT ACCOUNTANT'S REPORT ON INVESTMENT COMPLIANCE

To the Honorable Mayor and City Council City of Indian Harbour Beach Indian Harbour Beach, FL

We have examined the City of Indian Harbour Beach's (the "City") compliance with Section 218.415, Florida Statutes, regarding the investment of public funds during the year ended September 30, 2016. Management of the City is responsible for the City's compliance with the specified requirements. Our responsibility is to express an opinion on the City's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the City complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the City complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the City's compliance with specified requirements.

In our opinion, the City complied, in all material respects, with Section 218.415, Florida Statutes, during the year ended September 30, 2016.

Melbourne, Florida June 9, 2017 Berman Hopkins Wright & LaHam CPAs and Associates, LLP

