The City of Gulf Breeze
Comprehensive Annual
Financial Report
For the Fiscal Year ending
September 30, 2020

# Comprehensive Annual Financial Report

The City of Gulf Breeze, Florida Year Ended September 30, 2020

Prepared by the Finance Department Bragg Farmer, Director of Finance

### I. Introductory Section

- **❖ Table of Contents**
- Letter of Transmittal
- **❖ Government Finance Officers**
- Certificate of Achievement in Financial Reporting
- Organizational Chart
- List of Elected and Appointed Officials

1961

#### **GULF BREEZE, FLORIDA**

#### **COMPREHENSIVE ANNUAL FINANCIAL REPORT**

#### FOR THE FISCAL YEAR ENDED

#### **SEPTEMBER 30, 2020**

#### **TABLE OF CONTENTS**

	Page	Exhibit
TITLE PAGE		
I. INTRODUCTORY SECTION Table of Contents	iv	
Letter of Transmittal	viii	
GFOA Certificate of Achievement	XVIII	
Organizational Chart	XX	
City Officials	xxii	
II. FINANCIAL SECTION		
Independent Auditor's Report	1	
A . MANAGEMENT'S DISCUSSION AND ANALYSIS	5	
B. BASIC FINANCIAL STATEMENTS		
Government-Wide Financial Statements		
Statement of Net Position	25	I
Statement of Activities	26	II
Fund Financial Statements		
Governmental Fund Financial Statements		
Balance Sheet	27	III - A
Reconciliation of the Balance Sheet to the Statement of Net Position	28	III - B
Statement of Revenues, Expenditures and Changes in Fund Balances	29	IV - A
Reconciliation of the Statement of Revenues, Expenditures and		
Changes in Fund Balances to the Statement of Activities	30	IV - B
Statement of Revenues, Expenditures and Changes in Fund Balance -		
Budget and Actual - General Fund	31	V
Statement of Revenues, Expenditures and Changes in Fund Balance -		
Budget and Actual - Urban Core Redevelopment Special Revenue	22	X / I
Fund	32	VI

#### **GULF BREEZE, FLORIDA**

#### **COMPREHENSIVE ANNUAL FINANCIAL REPORT**

#### FOR THE FISCAL YEAR ENDED

#### **SEPTEMBER 30, 2020**

### TABLE OF CONTENTS (Continued)

	_Page	Exhibit/ Schedule
II. FINANCIAL SECTION (CONTINUED)		
B. BASIC FINANCIAL STATEMENTS (Continued)		
Proprietary Fund Financial Statements		
Statement of Net Position	34	VII
Statement of Revenues, Expenses and Changes in Net Position	36	VIII
Statement of Cash Flows	38	IX
Fiduciary Fund Financial Statements		
Statement of Fiduciary Net Position	40	X
Statement of Changes in Fiduciary Net Position	41	XI
Notes to Financial Statements	43	
C. REQUIRED SUPPLEMENTARY INFORMATION		
Pension Schedules		
Schedule of Proportionate Share of Net Pension Liability -		
Florida Retirement System Pension Plan	101	A-1
Schedule of Proportionate Share of Net Pension Liability -		
Health Insurance Subsidy Program	102	A-2
Schedule of Changes in Employer Net Pension Liability		
and Related Ratio - Florida Municipal Pension Trust Fund	103	A-3
Schedule of Contributions - Florida Retirement System Pension Plan	104	A-4
Schedule of Contributions - Health Insurance Subsidy Program	105	A-5
Schedule of Contributions - Florida Municipal Pension Trust Fund	106	A-6
Notes to the Schedule of Contributions - Florida Municipal Pension Tr	rust Fund 107	A-7
Schedule of Changes in Total OPEB Liability and Related Ratios	108	A-8

#### **GULF BREEZE, FLORIDA**

#### **COMPREHENSIVE ANNUAL FINANCIAL REPORT**

#### FOR THE FISCAL YEAR ENDED

#### **SEPTEMBER 30, 2020**

### TABLE OF CONTENTS (Continued)

		Page	Schedule/ Table
II. F	TINANCIAL SECTION (CONTINUED)		
]	D. COMBINING AND INDIVIDUAL NON-MAJOR FUND STATEMENTS		
	Non-Major Governmental Funds		
	Combining Balance Sheet	109	B-1
	Combining Statement of Revenues, Expenditures and Changes in Fund		
	Balances	110	B-2
	Statement of Revenues, Expenditures and Changes in Fund Balance -		
	Budget and Actual - Traffic Citation Special Revenue Fund	111	B-3
	Statement of Revenues, Expenditures and Changes in Fund Balance -		
	Budget and Actual - Tourist Development Special Revenue	440	<b>5</b> .4
	Fund	112	B-4
	Non Major Drongistam Funds		
	Non-Major Proprietary Funds Statement of Net Position	113	C-1
	Statement of Revenues, Expenses and Changes in Net Position	113	C-1 C-2
	Statement of Cash Flows	116	C-2 C-3
	Statement of Cash Flows	110	C-3
III.	STATISTICAL SECTION (UNAUDITED)		
	Components of Net Position	119	I
	Changes in Net Position	120	II
	Charges for Services by Function and Program	122	III
	Components of Fund Balance	123	IV
	Changes in Fund Balances - Governmental Funds	124	V
	Property Tax Levies and Collections	125	VI
	Assessed Value of Taxable Property	126	VII
	Property Tax Rates Per \$1,000 of Taxable Value - All Direct and Overlapping		
	Governments	127	VIII
	Principal Taxpayers	128	IX
	Special Assessment Billings and Collections	129	X
	Outstanding Debt	130	XI
	Ratio of Total Debt to Assessed Value and Total Debt per Capita	131	XII
	Computation of Legal Debt Margin	132	XIII
	Ratio of Net General Bonded Debt To Assessed Value and Net Bonded Debt Per		
	Capita	133	XIV

#### **GULF BREEZE, FLORIDA**

#### **COMPREHENSIVE ANNUAL FINANCIAL REPORT**

#### FOR THE FISCAL YEAR ENDED

#### **SEPTEMBER 30, 2020**

### TABLE OF CONTENTS (Continued)

		Page	Table
III.	STATISTICAL SECTION (UNAUDITED) (CONTINUED)		
	Computation of Direct and Overlapping Debt - General Obligations	134	XV
	Revenue Bond Coverage - South Santa Rosa Utility Certificates	135	XVI
	Miscellaneous Demographical Statistics	136	XVII
	Schedule of Property Value, Construction, and Bank Deposits	137	XVIII
	Principal Employers	138	XIX
	Permits	139	XX
	Water Service Rates	140	XXI
	Sewer Service Rates	141	XXII
	Solid Waste Service Rates	142	XXIII
	Natural Gas Service Rates	143	XXIV
	Insurance Coverage	144	XXV
	Full-time Equivalent City Government Employees by Function	145	XXVI
	Operating Indicators by Function	146	XXVII
	Capital Asset Statistics by Function	147	XXVIII
IV.	COMPLIANCE SECTION		
	Independent Auditors' Report on Internal Control over Financial		
	Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government</i>		
	Auditing Standards	149	
	Management Letter	151	
	Independent Accountant's Report on Compliance with Section 218.415, Florida Statutes	154	



May 26, 2021

To the Honorable Mayor, City Council Members and the Citizens of City of Gulf Breeze, Florida

Chapter 218.32, Florida Statutes, requires every local government to publish a complete set of financial statements presented in conformity with generally accepted accounting principles ("GAAP") and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. This report is published to fulfill that requirement for the fiscal year ended September 30, 2020.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that it has established for this purpose. The cost of internal control should not exceed anticipated benefits. Accordingly, the objective of internal control is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

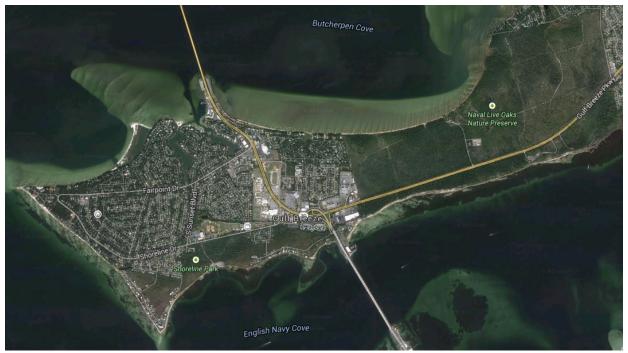
Saltmarsh, Cleaveland & Gund, PA, a firm of certified public accountants, has audited the City of Gulf Breeze's (the City) financial statements. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditors concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the City of Gulf Breeze financial statements for the fiscal year ended September 30, 2020, are fairly presented in conformity with GAAP. The independent auditor's report is presented in Section II - Financial Section, as the first component of the Financial Section of this report.

Management's discussion and analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. MD&A compliments this letter of transmittal and should be read in conjunction with the financial statements.

#### PROFILE OF THE GOVERNMENT

The City of Gulf Breeze was incorporated on August 10, 1961 and is located on the end of the Fairpoint Peninsula in Santa Rosa County. The City is 4.5 square miles and has approximately 5,849 residents. The City has 18 miles of waterfront and three protected bayous, where residents enjoy all types of waterfront activities. Gulf Breeze is separated on the north by a three-mile bridge across the Pensacola Bay from the City of Pensacola and Escambia County, and by the Bob Sikes Bridge (commonly known as the Pensacola Beach Bridge) over Santa Rosa Sound to Pensacola Beach. To the east is the Gulf Islands National Seashore, located within the city limits, and covers approximately 1,329 acres including nature trails, picnic facilities, park ranger facilities, and beach access.

The City operates under the Council/Manager form of government. The City Council is comprised of five members. Under the city charter, one Council office may be the office of the Mayor and four Council members are elected at large. Council terms run for a period of four years with terms expiring on alternating years. Mayoral and Council terms begin 30 days after the date of election. The Mayor and Council enact ordinances and resolutions relative to municipal services, levy taxes, establish appropriations, issue debt and institute other fees and regulations, which aid in the maintenance of equitable treatment and quality standards within the municipality. All legislative and administrative powers of the municipality and the determination of all matters of policy are vested in the municipal council. Each member of Council, including the Mayor, has one vote in each matter. The City Manager is the head of the administrative branch of the government. The City Manager has complete and full authority, acting on behalf of the City Council, over each and every department, department heads, and employees of the City and has full authority over all operations of the City. The City Manager ensures that management functions are carried out within the policies and procedures endorsed by Council along with ensuring personnel requirements and budget constraints are upheld by department heads charged with managing the daily operations necessary to provide services to the residents and businesses of the City.



Google Earth image of City of Gulf Breeze

The City employs approximately 147 total employees with 110 full time employees, divided into seven departments, which provide a full range of municipal services. These services include police protection, volunteer fire protection, finance and accounting, community services, public utility services, recreation and administrative services. The City provided public services include police, fire, parks and recreation, streets and drainage in addition to enterprise operations consisting of water, sewer, stormwater drainage and natural gas. The City contracts with a private firm through a competitive bid process to provide solid waste and recycling collection services within city limits. Public safety is provided through twenty-four-hour police protection by the fully accredited police department along with a fully trained volunteer fire department. The police department has been the recipient of numerous awards for professionalism and innovation; and was the first department to receive accreditation in Northwest Florida. The volunteer fire department, comprised of area firefighter professionals, has earned an ISO rating of 4 based on its professionalism, procedures and adequacy of water supply. The establishment and professional operation of these departments not only contributes to the peace of mind for residents, but also contributes to lower insurance rates for residents.

The City has a stable, full-service, innovative, government recognized as a leader in financial programs. The City, as reported in the accompanying financial statements, includes all the funds of the primary government as well as all of its component units. Component units are legally separate entities for which the primary government is financially accountable, such as the Community Redevelopment Area (CRA). Additionally, the Capital Trust Agency is a separate legal entity with an operating function for the City.

#### **Local Economy**

The economic base of the City is 73% residential with commercial areas accounting for 27% of the City. Because the City consists of only 4.5 square miles, bounded by waterfront and a federal refuge, there is limited potential for expansion. Redevelopment continues to be the most viable alternative for economic improvements inside the peninsula city. In 1988, the City established the Community Redevelopment Agency (CRA) to enable the city to utilize tax increment financing (TIF) to foster improvements and redevelopment in the City's commercial corridor. The CRA Plan was extended in 2018 for thirty years. CRA infill and redevelopment successes include Andrews Institute, a sports medicine and orthopedics center, Andrews stem cell research lab, Baptist Hospital, Sacred Heart Pediatric Clinic, Seashell Collections Shopping Center, and Henghold medical offices. There is also a public library, a variety of churches, a community center that includes a small stage along with two large gymnasiums, and public elementary, middle, and high schools, each of which continues to receive high rankings. Due to Covid-19 and Hurricane Sally which resulted in the closer of the Pensacola Bay Bridge, local retail has suffered. The CRA has offered marketing, promotion, and eligible small business grants.

Some of the best schools in Florida are located in Santa Rosa County. The Gulf Breeze area's five schools rank as the best of the best in the state and are competitive with their peers nationally. Gulf Breeze students consistently score well above state averages on all standardized examinations and have repeatedly earned "Five Star School Awards."

The first Mayor, Dr. C. J. Heinberg, and City Council members requested and received from Santa Rosa County, the ownership of land (more than 255 acres) that is now Shoreline Park. An outstanding range of recreational facilities is provided by the city, which includes 11 sports fields, 6 children's parks, 10 tennis courts, several picnic areas, 2 public boat launches, a dog park, a skate park, a disc golf course, competitive sand volleyball, 2 nature reserves and beaches, various nature trails, and bicycle paths. Residents enjoy a quiet residential community just a few minutes from the Gulf of Mexico and the City of Pensacola. The City has two of the most popular boat ramps in the area in close proximity to the Pensacola pass located at Shoreline Park and Wayside Park. There are 105 acres of undeveloped park property along the water for a leisurely walk in the woods.

#### Tiger Point Golf Course

During fiscal year 2013, the City purchased the Tiger Point Golf Course properties consisting of two courses on 308 acres, of which 27 of 36 holes were operating. Located outside of the city limits, the Tiger Point property is immediately adjacent to the City's wastewater treatment facility. Today, the golf course irrigation system is vital to reintroducing 1.3 million gallons of treated water from the wastewater plant back into the local aquifer each day. When Tiger Point was acquired, the west course had been severely damaged by Hurricane Ivan. The recession also resulted in further decline of the clubhouse and the previous owner had defaulted. The purchase of the golf course not only helped the City with wastewater treatment, but also helped to protect home values in the area.

The east golf course has been revitalized and listed for sale in fiscal year 2020 to return to the private ownership. A portion of the old west course was sold to the school board in fiscal year 2020 for a new school, and a portion of that which remains will be used for the expansion of the wastewater treatment and reclamation facility. Regardless of private or City ownership, all of the property is restricted by an effluent disposal agreement to preserve the public purpose for the wastewater utility's future capacity needs.

#### **Long-term Financial Planning**

Future financial requirements are directly tied to the vision and goals outlined in the City of Gulf Breeze Comprehensive Plan, Most Livable City Plan, and Capital Improvement Plan.

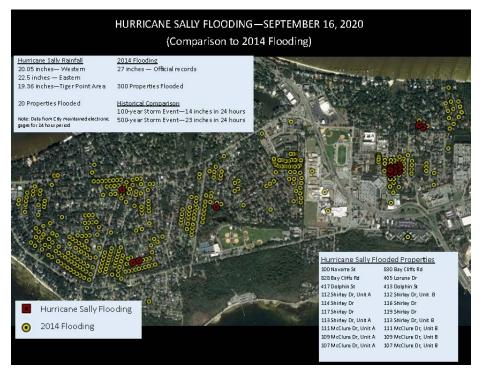
The purpose of the Comprehensive Plan is to help manage the socio-economic growth, development, and redevelopment of the city. Recommended strategies to accomplish the goals of the Comprehensive Plan are organized by plan element to create a five-year implementation plan.

The purpose of the Capital Improvement Plan is to provide a fiscal planning tool to identify needed capital projects, allocate funding, and schedule project start dates. The information is gathered based on submissions by the various City departments. The capital planning process not only includes the costs of capital, but also the on-going maintenance and operational costs associated with the projects.

Gulf Breeze sponsored its first loan pool in 1985. Since that time the loan pools and the sponsorship of bond issuances have generated over \$17 million in fees, allowing the City to make significant capital improvements. Loan pool and sponsorship fees have been used to fund a variety of Gulf Breeze projects over the years.

The Capital Trust Agency (CTA) is an interlocal agency formed by the City and the Town of Century by an interlocal agreement in 1999. The City provides employees to operate the CTA's bond sponsorship programs. Historically, these revenue sources have been the equivalent to over 80% of the City's ad valorem tax revenues and allowed the City to maintain a low millage rate.

The City Council annually reviews and updates its comprehensive 10-year Capital Improvement Plant (CIP) as a budget planning tool. A plan for strengthening project tracking long-term will further enhance the City's budget practices for years to come.



#### The Budget

The annual budget serves as the foundation of the City's financial planning and control. Development of the annual budget is the beginning of the financial transaction process. A town meeting is held commencing the budget development process. All departments of the city submit requests for appropriation to the City Manager, to be finalized by mid-June. The City Manager then reviews the proposed budget, and when a balanced budget is achieved, it is ready for presentation to the City Council. Beginning in July, several public workshops are held, during which time the proposed budget is presented to the Mayor and City Council. A determination regarding the City millage rate is made and all public notices regarding the proposed budget and millage rate are posted. The final budget is adopted following the requisite public hearings no later than September 30, the close of the City's fiscal year.

Budgetary control is maintained by the City Manager, Finance Director and Department Directors through a continual review process. Expenditures are made within the budgetary guidelines. While Department Heads may make transfers of appropriations within a department, they must receive approval by the City Manager. Unbudgeted purchases may be considered provided there are sufficient funds to cover the cost and proper approval for a budget adjustment has been made by the City Manager and the City Council.

#### **Relevant Financial Policies**

The City has a comprehensive formal investment policy to ensure compliance with Florida Statutes, in addition to established reserves for debt service requirements, insurance reserves, and emergency/disaster recovery.

#### FACTORS AFFECTING FINANCIAL CONDITION

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the City operates.

#### Hurricane Sally

Hurricane Sally was the eighteenth named storm and seventh hurricane of the extremely active, record-breaking 2020 Atlantic hurricane season. Hurricane Sally formed out of an area of disturbed weather which was first monitored over the Bahamas on September 10. The system grew to a broad area of low-pressure on September 11 and was designated as a tropical depression late that day. Early the next day, the depression made landfall at Key Biscayne and subsequently strengthened into Tropical Storm Sally that afternoon.



It further intensified into a Category 2 hurricane during the evening of September 14. However, an increase in wind shear and upwelling of colder waters weakened Sally slightly back down to Category 1 on Tuesday, September 15.

In 2020, the City completed a yearlong utility rate study to determine how best to afford needed renewals and replacements of utility assets including machinery and lift stations. Last June 29th, the City Council held a workshop to discuss the study's results and capital priorities for funding. The City had increasingly experienced emergency repairs of aging machinery. Recommended upgrades included new remote-control software and hardware systems for lift stations, called supervisory control and data acquisition (SCADA). The absence of SCADA means that personnel must manually check and adjust each of the City's 87 lift stations daily across 30 square miles, rather than monitor and adjust remotely.

Hurricane Sally hit prior to the implementation of capital upgrades identified in the utility study, which meant that City crews must physically check and adjust all stations in the field. Of 87 sewer lift stations, 38 experienced power loss, power surge, storm surge water inundation or influx of infiltration and inflow. Inside the 4.68 square mile City limits, three residents reported sewer backups. There were approximately 273 addresses (unreported) that may have experienced moderate sewer service interruption based on tidal surge or flood water inundation into sewer collections systems. Outside City limits, in the remaining sewer franchise area of South Santa Rosa Utility, there were 13 reported sewer backups and approximately 1,270 addresses (unreported) estimated to have been impacted by known areas of tidal surge or flood water inundation into the sewer system

The City's improved stormwater system and improved flooding response strategy paid off drastically compared to the City's last federally declared flooding disaster in 2014 under similar conditions. This highlights the need to complete all projects from within the Stormwater Master Plan.

Gulf Breeze pumped groundwater down and lowered stormwater ponds prior to Hurricane Sally. Of the seven stormwater pump stations inside the 4.68 square mile City limits, all pumps intermittently failed to operate due to power outages, requiring staff to deploy portable generators or bypass pumps. Some storm equipment rentals failed or lacked necessary adapters. Yet, overall response was exceptional: the structural flooding was significantly less than the historic 2014 flood with similar rainfall.

Natural gas pumps and generators require a combustion engine. Combustion engines are susceptible to failure in heavy winds, rain and flooding. The City's stormwater master plan, once fully implemented, will result in a system that is dependent on gravity. In the near-term, until stormwater improvements are completed for a gravity system, the City will continue to pre-deploy combustion engine pumps or generators when weather conditions allow.



As a result of Hurricane Sally, the City is evaluating ways to install auxiliary equipment that would be safe and secure in severe storm conditions, without placing an unsightly burden in the neighborhood. A safe installation would be similar to the City Hall generator enclosed in a cinder block building. This can be very intrusive in a neighborhood and is difficult to install with the narrow rights-of-way.

Overall, the City's improved stormwater system and response strategies proved a drastic improvement citywide compared to the City's last federally declared flooding disaster in 2014 under similar conditions.

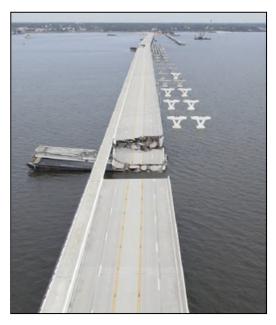
The Florida Department of Transportation Stormwater Design Standards for a 100-year storm event is defined as a storm event that has a 1% chance of occurring and that results in 13 inches of rain within a 24 hour period. There are no FDOT design standards for an event with less than a 1% chance of occurring and over 20 inches of rain in 24 hours, such as the 500-year flood conditions which have occurred twice in the last six years in Gulf Breeze.

When Hurricane Sally hit, two major stormwater projects which took years to study, design and fund were incomplete and in the midst of construction. These projects are the Bear Drive Project located in the Central Drainage Basin and the Plantation Hill Project located in the East Drainage Basin. Both projects include system improvements to surrounding neighborhood collectors. Flooding overwhelmed pumps and caused flooding with five structural impacts in the Central District and 11 structural impacts in the East District, compared to the 2014 flood with 300 structural floods in five areas and three drainage basins.

#### Pensacola Bay Bridge Closure

Late on September 15<sup>th</sup>, twenty-eight barges in the Pensacola Bay broke loose due to heavy surf. Five of the barges washed up near downtown Pensacola, one in Gulf Breeze, another collided with a maritime vessel. Garcon Point Bridge was struck by two barges with one lodging itself underneath the Bridge. Another barge lodged itself beneath the Pensacola Bay Bridge. The next morning, a crane fell onto the same bridge destroying a portion of the roadway. The Florida Department of Transportation was unable to assess any possible damage to the bridge due to ongoing high winds. The Bob Sikes Bridge was structurally compromised due to serious storm washout. The Bob Sikes Bridge was repaired within a week. The Pensacola Bay Bridge remains closed seven months later, devastating small businesses in Gulf Breeze already hard hit by the Covid-19 pandemic.

The Pensacola Bay Bridge, US Hwy98, no longer connects Escambia and Santa Rosa counties which includes Pensacola and Gulf Breeze. Prior to the bridge destruction, the average trip from the Gulf Breeze Hospital to downtown Pensacola, 6.6 miles, was 15 minutes; the same two destination points is now 35 miles on average and takes approximately 65 minutes. Daily commuters now face an additional 1.5 hours of travel time per day. Per FDOT Traffic Online, US Hwy98 hosted 57,000 vehicle trips per day in 2019 moving people and goods across Pensacola Bay. The additional travel time for commuters increases gasoline costs and vehicular maintenance while reducing quality of life. Based on \$0.56/mile (IRS mileage rate), the vehicular cost times 35 miles multiplied by 2 trips per day equals \$39.20 per day cost, compared to approximately \$7.40 previously.



#### Covid-19 Global Pandemic

In response to COVID-19, the City has utilized its emergency fund and significantly reduced spending by cancelling programs and freezing new hires in some instances. The City has seen revenues rise and fall due to the uneven nature of this recession coupled with the Hurricane Sally recovery, but by and large the pandemic has hampered the City's ability to attract nonlocal spending.

#### Property Values



There was a 5.89% increase in assessed City property value in 2020, following consecutive increases of 7.4%, 5.3%, 5.1%, 3.6%, 3.1%, 5.3%, and 2.9% in 2019, 2018, 2017, 2016, 2015, 2014 and 2013, respectively, following consecutive decreases of 0.5% and -1%, in 2012 and 2011 respectively. (Reference Table VII in the Statistical Section).



The millage rate for the city has remained virtually un-changed over the years, as keeping taxes low has been a priority for the City Council. (Reference Table VIII in the Statistical Section).

#### **Major Initiatives**

#### On-going major capital initiatives:

All budgets are constrained by available revenues. Capital projects are prioritized so available funds are allocated based on need, Council priority, and their impact on providing City services. Gulf Breeze is a largely built-out community lauded for its superior City services. General Fund revenues are expected to remain flat, with sales tax and millage rate projections remaining approximately the same as the last two years, yet needs for infrastructure improvements grow. Funds for capital maintenance also rely on enterprise funds from the City's "business-like" operations which consist of natural gas, water and sewer. Other major capital projects will require grants, state and federal appropriations, government bonds, or other long-term borrowing.

Enterprise capital projects are funded by their respective enterprise revenues, such as the Water and Sewer Fund and Natural Gas Fund. Customers grew 25% over the last year, as the city serves 15% of the unincorporated population outside the City. Additional capital projects selected by the Council may be funded, in part or in whole, by funds derived from non-recurring payment sources.

*Transportation:* A number of transportation projects are underway across the City. These include \$1.5 million in paving which is three times the City average, Shoreline Drive and Hwy 98 improvements, and the study and redesign of the 399 overpass as well as multi-modal overpass and trail system.

Technology: The Ten-Year Capital Improvement Plan (CIP) reflects a continued commitment to technology advances with projects such as automating controls and monitoring of waste water treatment operations, utilizing supervisory control and data acquisition (SCADA) for remote monitoring of lift stations, and utilizing digital storage for online security and transference of records and evidence. The Ten-Year CIP also addresses IT through periodic server and security upgrades.

Maintenance of City Facilities and Assets: Buildings require renovation and large equipment items require maintenance and replacement. Most significantly, fiscal year 2021 includes the continued planning of the new police department facility, replacement of two police cars, expansion of the wastewater treatment plant, fire hydrant replacements, potable water plant improvements, water main and sewer main improvements, and natural gas maintenance and expansions.

Environmental Protection and Green Space: The CIP continues to prioritize stormwater run-off hazards and environmental impacts through the replacement of stormwater culverts, waterline replacements related to infrastructure changes, and maintenance projects. The City continues to partner with Santa Rosa County and Gulf Power on environmental projects which address natural seagrass replacement and protection, shoreline erosion, and the replenishment of Deadman's Island. Additionally, the Council may allocate funding for the City's new and voluntary Septic Tank Elimination Program (STEP), to continue to address water quality and protect commercial and recreation fishing and oyster gardening.

#### **Awards and Acknowledgments**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Gulf Breeze for its comprehensive annual financial report for the fiscal year ended September 30, 2019. That was the 18th consecutive year that the government had achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements. This Certificate of Achievement is valid for one year. We believe our current comprehensive annual financial report continues to meet the Certificate of Achievement Program requirements, and we are submitting this year's report to the GFOA to determine its eligibility for a certificate for the 19th consecutive year.

We would like to express our appreciation to the Mayor and the City Council for their direction and support in conducting the financial operations of the City in a responsible and progressive manner and maintaining the financial integrity of the City. The preparation of this comprehensive annual financial report could not have been accomplished without the dedicated services of the entire staff of the Finance Department, City Clerks, and the City's Department Directors.

Other City departments, while not extensively involved in the year-end audit activities, contribute significantly, ensuring the accuracy and integrity of accounting information throughout the year. Their diligence was essential in assisting the Finance Department in providing the citizens of Gulf Breeze with an outstanding, comprehensive report.

We would also like to acknowledge the accounting firm of Saltmarsh, Cleaveland & Gund for their continued professional assistance. Their suggestions and attention to detail continue to greatly enhance the quality of this report.

Respectfully submitted,

mantha DAbell

Samantha Abell City Manager Bragg Farmer Finance Director



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

### City of Gulf Breeze Florida

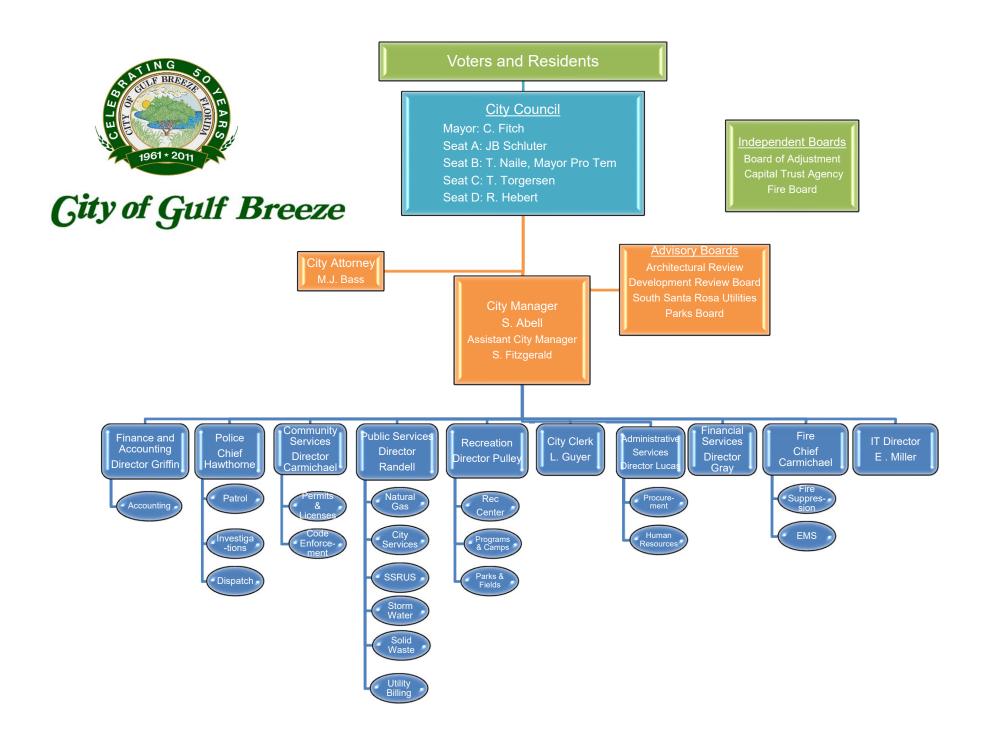
For its Comprehensive Annual Financial Report For the Fiscal Year Ended

September 30, 2019

Christopher P. Morrill

Executive Director/CEO

This page intentionally left blank.



This page intentionally left blank.

## Gity of Gulf Breeze

As of September 30, 2020

### **Elected Officials – City Council**

Mayor: Cherry Fitch

Seat A: JB Schluter

Seat B: Tom Naile\*

Seat C: Todd Torgersen

Seat D: Randy Hebert

\*Mayor Pro Tem

### **Appointed Officials**

City Manager: Samantha Abell

City Attorney: Mary Jane Bass

This page intentionally left blank.

### **II. Financial Section**

- Independent Auditor's Report
- Management's Discussion and Analysis
- ❖ Basic Financial Statements
- (Government-wide Financial Statements)
- (Fund Financial Statements)
- (Notes to the Financial Statements)
- **❖ Required Supplementary Information**
- Combining and Individual Fund Statements and Schedules

1961



#### INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor, City Council Members and the Citizens of City of Gulf Breeze, Florida

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, the aggregate remaining fund information, and the respective budgetary comparison for the General Fund and the Urban Core Redevelopment Fund of the City of Gulf Breeze, Florida (the City) as of and for the year ended September 30, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

-1-

Honorable Mayor, City Council Members and the Citizens of City of Gulf Breeze, Florida

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Gulf Breeze, Florida as of September 30, 2020, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparison for the General Fund and Urban Core Redevelopment Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, the Schedule of Proportionate Share of Net Pension Liability - Florida Retirement System, the Schedule of Proportionate Share of Net Pension Liability - Health Insurance Subsidy Program, the Schedule of Changes in Employer Net Pension Liability and Related Ratio - Florida Municipal Pension Trust Fund, the Schedule of Contributions - Florida Retirement System, the Schedule of Contributions - Health Insurance Subsidy Program, the Schedule of Contributions - Florida Municipal Pension Trust Fund, Notes to the Schedule of Contributions - Florida Municipal Pension Trust Fund, and the Schedule of Changes in Total OPEB Liability and Related Ratios be presented to supplement the basic financial statements. information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Gulf Breeze, Florida's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

Honorable Mayor, City Council Members and the Citizens of City of Gulf Breeze, Florida

The combining and individual nonmajor fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, based on our audit, the procedures performed as described above, and the report of the other auditors, the combining and individual nonmajor fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting by Government Auditing Standards

Saltmarch Cleandand & Gund

In accordance with *Government Auditing Standards*, we have also issued our report dated May 26, 2021, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Pensacola, Florida

May 26, 2021

This page intentionally left blank.

As management of the City of Gulf Breeze, Florida (the "City"), we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended September 30, 2020. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found beginning on page viii of this report.

#### FINANCIAL HIGHLIGHTS

- The assets and deferred outflows of the City of Gulf Breeze exceeded its liabilities and deferred inflows by \$55,591,849 (net position). Of this amount \$28,528,580 (unrestricted net position) may be used to meet the City's ongoing obligations to its citizens and creditors.
- The governmental total unrestricted net position decreased by \$3,070,502 or approximately 30.4% and the business-type total unrestricted net position increased by \$2,934,598 or approximately 15.8%.
- The City's total net position increased by \$1,106,116 or approximately 2% above the prior fiscal year.
- The governmental funds of the City reported combined ending fund balances of \$10,148,861, a decrease of \$3,099,510 or 23.4%, as total revenues of \$8,508,693 minus total other financing uses of \$1,215,829, were less than the total expenditures of \$10,392,374.
- At the end of the current fiscal year, unassigned fund balance for the General Fund was \$7,139,414 or approximately 79% of the total General Fund expenditures for the year ended September 30, 2020.
- The City's total assets and deferred outflows increased by \$2,539,073 or 3.2% over the prior year.
- The City increased the total net investment in capital assets by \$1,585,172 or 6.9%.
- The City's total liabilities and deferred inflows increased \$2,321,171 or 8.2% over the prior year.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide Financial Statements - The City's government-wide financial statements are designed to provide its readers with a broad overview, similar to a private sector business.

The statement of net position provides information on the entire City's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in the net position may serve as a useful indicator of whether the City's financial position is improving or deteriorating.

The statement of activities provides information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, public works, police, fire, parks and recreation and community services. The business-type activities of the City include water and sewer, natural gas, storm water and solid waste.

The government-wide financial statements include not only the City itself (the primary government), but also blended component units, Gulf Breeze Financial Services (GBFS), and the Community Redevelopment Agency (CRA). Blended component units, although legally separate entities, are, in substance, part of the primary government's operations. The government-wide financial statements are found on pages 25-26 of this report.

Fund Financial Statements – A fund is a grouping of related accounts used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

#### **FUNDS**

Governmental Funds - Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the City's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains five individual governmental funds (General Fund, Urban Core Redevelopment Fund, Traffic Citation Special Revenue Fund, Tourism Development Special Revenue Fund, and Police Special Revenue Fund). Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund and the Urban Core Redevelopment Fund (UCR), which are considered major funds. Data from the other three governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of the combining statements elsewhere in this report.

The City adopts an annual appropriated budget for its General Fund and Urban Core Redevelopment Fund. A budgetary comparison statement is provided for the General Fund and Urban Core Redevelopment Fund to demonstrate compliance with the budget.

The basic governmental fund financial statements can be found on pages 27-32 of this report.

Proprietary Funds - All proprietary funds of the City are maintained as enterprise funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its utilities operations (water operations and distribution; sewer collection and treatment; natural gas operations and distribution; stormwater services; and, solid waste control), and to account for the activities of GBFS, a blended component unit of the City.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the City Water & Sewer Fund, Natural Gas Fund, South Santa Rosa Utility Services (SSRUS) Water & Sewer Fund, GBFS Fund, Solid Waste Control Fund, Stormwater Management Fund and Innerarity Point Utilities Fund. The City's Water & Sewer Fund, Natural Gas Fund, SSRUS Water & Sewer Fund, Stormwater Management Fund and GBFS Fund are considered to be major funds of the City. Data from the other two proprietary funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major funds is provided in the form of the combining statements elsewhere in this report.

The basic proprietary fund financial statements can be found on pages 34-39 of this report.

Fiduciary Funds - Fiduciary funds are used to account for resources held for the benefit of parties outside the City. The City's fiduciary funds include the Police Officers' Retirement Fund and the D.A.R.E. Escrow Agency Fund. Fiduciary funds are not reflected in the government-wide financial statements because the resources of these funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The basic fiduciary fund financial statements can be found on pages 40-41 of this report.

#### **NOTES TO FINANCIAL STATEMENTS**

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 43-100 of this report.

#### OTHER INFORMATION

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning budgetary comparisons and the City's progress in funding its obligation to provide pension benefits to its employees. Required supplemental information can be found on pages 101-108 of this report.

The combining statements referred to earlier in connection with non-major governmental and proprietary funds are presented immediately following the required supplementary information. Combining and individual fund statements and schedules can be found on pages 109-117 of this report.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net position may serve, over time, as a useful indicator of a government's financial position. In the case of the City, assets and deferred outflows exceeded liabilities and deferred inflows by \$55,591,849 at the close of the most recent fiscal year, as reported in Table 1, below.

## TABLE 1 CITY OF GULF BREEZE, FLORIDA NET POSITION AS OF SEPTEMBER 30, 2020 AND 2019

	Governmental Activities				Business-type Activities				Total			
		2020		2019		2020 2019		2020		2019		
Current and other assets Capital assets Total assets	\$	12,020,593 14,126,406 26,146,999	\$	14,442,588 14,395,135 28,837,723	\$	25,001,341 33,599,568 58,600,909	\$	21,640,851 30,724,545 52,365,396	\$	37,021,934 47,725,974 84,747,908	\$	36,083,439 45,119,680 81,203,119
Deferred outflows Total assets and		1,530,648		1,448,042				200,108		1,530,648		1,648,150
deferred outflows	\$	27,677,647	\$	30,285,765	\$	58,600,909	\$	52,565,504	\$	86,278,556	\$	82,851,269
Non-current liabilities Current liabilities Total liabilities  Deferred inflows Total liabilities and deferred inflows	\$	7,434,821 2,031,496 9,466,317 1,160,102 10,626,419	\$	7,445,602 1,080,293 8,525,895 1,265,033 9,790,928	\$	15,420,236 4,640,052 20,060,288 - 20,060,288	\$	14,151,816 4,382,648 18,534,464 40,144 18,574,608	\$	22,855,057 6,671,548 29,526,605 1,160,102 30,686,707	\$	21,597,418 5,462,941 27,060,359 1,305,177 28,365,536
Net position: Net investment in capital assets Restricted Unrestricted Total net position Total liabilities and		7,443,163 2,577,468 7,030,597 17,051,228		7,475,882 2,917,856 10,101,099 20,494,837	_	17,014,358 28,280 21,497,983 38,540,621		15,396,467 31,044 18,563,385 33,990,896	_	24,457,521 2,605,748 28,528,580 55,591,849		22,872,349 2,948,900 28,664,484 54,485,733
net position	\$	27,677,647	\$	30,285,765	\$	58,600,909	\$	52,565,504	\$	86,278,556	\$	82,851,269

The City's net investment in capital assets (e.g. land, buildings, machinery and equipment), less any outstanding debt used to acquire those assets, totaled \$24,457,521 (44% of total net position) at September 30, 2020. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. This fiscal year as with the prior fiscal year, all debt proceeds related to the purchase of capital assets have been expended.

An additional portion of the City's net position of \$2,605,748 or 4.7% of total net position, represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position of \$28,528,580 (51.3% of total net position) may be used to meet the government's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, the City is able to report positive balances in all categories of net position, both in the separate governmental and business-type activities.

**Governmental Activities** - Governmental activities before transfers decreased the City's net position by \$2,214,180. The key elements of this change are reported in Table 2A, below.

	Governmental Activ			tivities	Year over year change			
		2020	2019		\$ Amount		Pct of 2019	
Revenues:								
Program revenues:								
Charges for services	\$	1,111,456	\$	1,391,172	\$	(279,716)	-20.1%	
Operating grants and								
contributions		649,954		402,586		247,368	61.4%	
Contributions from								
component unit		1,000,000		1,500,000		(500,000)	-33.3%	
General revenues:								
Property taxes		2,531,028		2,255,487		275,541	12.2%	
Other taxes		2,018,865		2,032,232		(13,367)	-0.7%	
Intergovernmental revenues		991,793		939,971		51,822	5.5%	
Gain (loss) on sale of capital assets		(25,690)		5,883		(31,573)	-536.7%	
Miscellaneous		93,943		148,044		(54,101)	-36.5%	
Investment earnings		111,654		172,634		(60,980)	-35.3%	
<b>Total revenues</b>		8,483,003		8,848,009		(365,006)	-4.1%	
_								
Expenses:								
Governmental activities:								
General government		2,966,666		2,277,727		688,939	30.2%	
Public safety		3,647,928		3,614,370		33,558	0.9%	
Transportation		1,083,492		1,143,987		(60,495)	-5.3%	
Economic environment		413,228		336,300		76,928	22.9%	
Culture and recreation		2,262,678		2,567,123		(304,445)	-11.9%	
Debt service interest		323,191		334,785		(11,594)	-3.5%	
Total expenses		10,697,183		10,274,292		422,891	4.1%	
Change in net position								
before transfers		(2,214,180)		(1,426,283)		(787,897)	55.2%	
octore dansiers		(2,217,100)		(1,720,203)		(101,071)	33.270	
Transfers		(1,229,429)		997,595		(2,227,024)	-223.2%	
Change in net position	\$	(3,443,609)	\$	(428,688)	\$	(3,014,921)	-703.3%	

For comparative purposes, total revenues for government activities decreased \$365,006 or 4.1% over the prior fiscal year. The largest portion of this decrease is related to contributions from component unit, which decreased by \$500,000 over the prior year or approximately 33.3%. The CTA is reported as a discretely presented component unit of the City and issues separate financial statements. The funding received for the fiscal year ending September 30, 2020, decreased from \$1,500,000 in the prior fiscal year to \$1,000,000. The CTA provided \$1,000,000 towards overall City operations to help maintain the low millage rate within the City limits.

Property taxes increased by \$275,541 or 12.2%, with the total City tax levy increasing by 5.6% and with a 102% collection rate for the fiscal year. Intergovernmental revenues increased by \$51,822 or 5.5%, primarily from County gasoline taxes. Other taxes decreased by \$13,367 or only 0.7%, with the decreased revenues due to the communication service taxes. Operating grants increased by \$247,368 or 61.4% primarily related to increased federal grants and state Department for Environmental Protection grants.

In 2016, the City received one-time revenues related sale of property to the Florida Department of Transportation (FDOT). This was one-time extraordinary revenue of approximately \$5.8 million dollars for the sale of property to the State of Florida related to the construction of the Pensacola Bay Bridge. This FDOT project began construction in 2017 and is slated to be completed by 2022. Information related to the construction of this bridge can be found on https://nwflroads.com/projects/409334-1.



Artist's rendering of the new Pensacola Bay Bridge, courtesy of FDOT

The City invested \$3.5 million in long-term investments from the FDOT proceeds in 2016. The purpose of these investments is to fund future capital projects as presented to the Council in the "Most Livable City Plan". At the end of the September 30, 2020 fiscal year, the City had approximately \$2.1 million remaining from the original investment. In addition, approximately \$1.1 million in cash from these investments is remaining to fund the East Basin Storm Water project in the new fiscal year. The City's long-term investments earned approximately \$71,124 in interest income for the September 30, 2020 fiscal year of the total \$111,654 in earnings. The overall investment earnings decreased \$60,980 or 35.3% over the prior fiscal year.

The City experienced decreases in charges for services, \$279,716 or 20.1%, which can be attributed to the cancellation of recreation/community center programs as a result of the COVID-19 pandemic.

The corresponding total expenses increased \$422,891 or approximately 4.1% over the prior year.

The largest spending portion of the governmental activity increase is approximately \$688,939 or 30.2% related to general government. This increase is due to expenses incurred related to Hurricane Sally.

The largest governmental activity decrease in spending is \$304,445 or 11.9% related to culture and recreation as a result of the COVID-19 pandemic.

Transportation expenses decreased \$60,495 or 5.3% primarily due to a decrease in street repair and paving project during 2020. Economic environment expenses increased \$76,928 or 22.9%, primarily related to projects within the tax increment financing district (TIF). Public safety expenses increased \$33,558 or 0.9%. The governmental expenses related to debt service interest decreased \$11,594 or 3.5% related to the outstanding 2007 revenue improvement bond.

**Business-Type Activities** - Business-type activities increased the City's net position by \$3,320,296 before transfers, as indicated on Table 2B, below.

TABLE 2B
CITY OF GULF BREEZE, FLORIDA
COMPONENT CHANGE FROM PRIOR YEAR IN NET POSITION - BUSINESS-TYPE
FOR THE YEARS ENDED SEPTEMBER 30, 2020 AND 2019

	Business-type Activities				Year over year change				
		2020		2019		\$ Amount	Pct of 2019		
Revenues:		,							
Program revenues:									
Charges for services -									
Water and sewer	\$	2,720,911	\$	2,711,322	\$	9,589	0.4%		
Natural gas		2,949,615		3,048,149		(98,534)	-3.2%		
South Santa Rosa Utility		6,518,867		6,165,315		353,552	5.7%		
Tiger Point Golf Course		1,554,015		1,435,469		118,546	8.3%		
Solid waste control		839,642		841,055		(1,413)	-0.2%		
Stormwater management		458,084		440,406		17,678	4.0%		
Gulf Breeze Financial Services		50,588		51,583		(995)	-1.9%		
Innerarity Point		37,617		58,508		(20,891)	-35.7%		
Total charges for services		15,129,339		14,751,807		377,532	2.6%		
Capital grants and									
contributions		3,569,878		2,325,462		1,244,416	53.5%		
General revenues:									
Other revenues		785,940		722,128		63,812	8.8%		
Gain from sale of capital assets		6,419		1,479,082		(1,472,663)	100.0%		
Investment earnings		347,336		659,090		(311,754)	-47.3%		
Total revenues		19,838,912		19,937,569		(98,657)	-0.5%		
Expenses:									
Business-type activities:									
Water and sewer		2,513,018		2,295,977		217,041	9.5%		
Natural gas		2,513,805		2,444,999		68,806	2.8%		
SSRUS utilities		7,806,296		6,221,091		1,585,205	25.5%		
Tiger Point Golf Course		1,985,504		2,190,510		(205,006)	-9.4%		
Solid waste control		880,359		693,248		187,111	27.0%		
Stormwater management		570,162		511,330		58,832	11.5%		
Gulf Breeze Financial Services		240,887		247,735		(6,848)	-2.8%		
Innerarity Point		8,585		16,499		(7,914)	-48.0%		
Total expenses		16,518,616		14,621,389		1,897,227	13.0%		
Change in net position									
before transfers		3,320,296		5,316,180		(1,995,884)	-37.5%		
Transfers		1,229,429		(997,595)		(2,227,024)	-223.2%		
Change in net position	\$	4,549,725	\$	4,318,585	\$	231,140	5.4%		

In the fiscal year ending September 30, 2020, revenues related to charges for services for the business-type activities increased by approximately \$377,532 or 2.6% over the prior fiscal year. The largest part of this increase is revenues generated by the South Santa Rosa Utility Fund which increased by \$353,552 or 5.7% over the prior fiscal year. This increase is due to a 2% rate increase coupled with new customers and increased water usage due to work/school from home because of COVID-19.

The water and sewer charges inside the City limits increased \$9,589 above the prior year or approximately 0.4%. This modest increase is related to having a stable base of customers. The natural gas operations decreased \$98,534 or 3.2%. This decrease is due to lower consumption gas during the year. The Tiger Point Golf Course revenues increased by \$118,546 or 8.3% all associated with increased golf-play. The Solid Waste Fund charges decrease of \$1,413 or 0.2% is minimal. Charges for services by GBFS decrease of by \$995 or 1.9% below the prior year is minimal. The decrease related to Innerarity Point of \$20,891 or 35.7% is the result of lower usage during the year.

Capital grants and contributions increased \$1,244,416 or 53.5% over the prior fiscal. This increase is primarily related to increased requests for sewer taps outside of the City limits. Other revenues for business-type activities increased by approximately \$63,812 or 8.8% over the prior fiscal year. The largest decrease is \$1,472,663 or 100% and is related to the 2019 gain on the sale of the Tiger Point Golf Course driving range.

The enterprise investment earnings decreased \$311,754 or 47.3%, with total earnings of \$347,336. Included in this amount is \$261,994 or 75.4% from the City's blended component unit, GBFS. More information can be gathered by directly contacting GBFS in-writing at 315 Fairpoint Drive, Gulf Breeze, FL 32561. GBFS is a blended component unit of the City and issues separate financial statements. The balance of the investment earnings, \$85,342 or 24.6%, is related to the purchase of a \$4,000,0000 certificate of deposit for the SSRUS fund using reserve funds and other minor investments with the Florida Municipal Investment Trust. The City established an Investment Policy and Investment Committee in in the later part of 2018, and as a result reserve funds are now being invested.

Business-type expenditures increased \$1,897,227 or 13% over the prior fiscal year. The majority of this increase \$1,585,205 or 83.6% is related to South Santa Rosa Utility.

There were other increases related to expenditures in the water and sewer services inside the City which increased \$217,041 or 9.5%; increases to the Natural Gas Fund of \$68,806 or 12.8%, both are primarily operational in nature. The Tiger Point Golf Course expenses decreased \$205,006 or 9.4%, the majority of this decrease is related to the sale of the driving range in fiscal year 2019.

The expenses associated with the Solid Waste Fund increased by \$187,111 or 27%, related to additional personnel manning the transfer station and allocation of internal costs. The Stormwater Management Fund expenses increased by \$58,832 or 11.5%, which are attributed to an increase in personnel. Innerarity Point expenses decreased \$7,914 or 48%.

Table 2C below provides a comparative analysis of both governmental and business- type activities for the past two fiscal years as it relates to the change in net position.

### TABLE 2C CITY OF GULF BREEZE, FLORIDA CHANGE IN NET POSITION FOR THE YEARS ENDED SEPTEMBER 30, 2020 AND 2019

	Government	al Activities	Business-t	ype Activities	Total			
	2020	2019	2020	2019	2020	2019		
Revenues:								
Program revenues:								
Charges for services	\$ 1,111,456	\$ 1,391,172	\$ 15,129,339	\$ 14,751,807	\$ 16,240,795	\$ 16,142,979		
Operating grants and	, , ,	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	, ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	* -, -,	, ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		
contributions	649,954	402,586	_	_	649,954	402,586		
Contributions from	, in the second	,			,	,		
component unit	1,000,000	1,500,000	_	-	1,000,000	1,500,000		
Capital grants and								
contributions	-	-	3,569,878	2,325,462	3,569,878	2,325,462		
General revenues:								
Property taxes	2,531,028	2,255,487			2,531,028	2,255,487		
Other taxes	2,018,865	2,032,232			2,018,865	2,032,232		
Intergovernmental revenues	991,793	939,971			991,793	939,971		
Gain on sale of capital assets	(25,690)	5,883	6,419	1,479,082	(19,271)	1,484,965		
Miscellaneous	93,943	148,044	785,940	722,128	879,883	870,172		
Investment earnings	111,654	172,634	347,336	659,090	458,990	831,724		
Total revenues	8,483,003	8,848,009	19,838,912	19,937,569	28,321,915	28,785,578		
				-				
Expenses:								
Governmental activities:								
General government	2,966,666	2,277,727	-	=	2,966,666	2,277,727		
Public safety	3,647,928	3,614,370	-	=	3,647,928	3,614,370		
Transportation	913,763	1,143,987	-	-	913,763	1,143,987		
Economic environment	413,228	336,300	-	=	413,228	336,300		
Culture and recreation	2,262,678	2,567,123	-	=	2,262,678	2,567,123		
Debt service interest	323,191	334,785	-	=	323,191	334,785		
Business-type activities:								
Water and sewer	-	-	2,513,018	2,295,977	2,513,018	2,295,977		
Natural gas	-	-	2,513,805	2,444,999	2,513,805	2,444,999		
SSRUS utilities	-	-	7,806,296	6,221,091	7,806,296	6,221,091		
Tiger Point Golf Course	-	-	1,985,504	2,190,510	1,985,504	2,190,510		
Solid waste control	-	-	880,359	693,248	880,359	693,248		
Stormwater management	-	-	570,162	511,330	570,162	511,330		
Gulf Breeze Financial Services	-	-	240,887	247,735	240,887	247,735		
Innerarity Point			8,585	16,499	8,585	16,499		
Total expenses	10,527,454	10,274,292	16,518,616	14,621,389	27,046,070	24,895,681		
Change in net position								
before transfers	(2,044,451)	(1,426,283)	3,320,296	5,316,180	1,275,845	3,889,897		
Transfers	(1,229,429)	997,595	1,229,429	(997,595)				
Change in net position	(3,273,880)	(428,688)	4,549,725	4,318,585	1,275,845	3,889,897		
Change in her position	(5,275,000)	(420,000)	1,577,125	1,510,505	1,273,043	2,002,027		
Net position, beginning of year								
Unadjusted	20,494,837	20,923,525	33,990,896	29,672,311	54,485,733	50,595,836		
Net Position, as of September 30	\$ 17,220,957	\$ 20,494,837	\$ 38,540,621	\$ 33,990,896	\$ 55,761,578	\$ 54,485,733		

#### FINANCIAL ANALYSIS OF THE CITY'S FUNDS

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds - The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$10,392,374, which represents a decrease of \$2,855,841 or 21.6% in comparison with the prior year. Definitions related to fund balance classifications can be found in the notes to the financial statements.

At September 30, 2020, the governmental funds have a total of \$2,577,468 restricted for the following purposes:

Economic Development	\$1,536,112
Debt service requirements	\$216,189
Infrastructure & improvements	\$637,525
Public safety related projects.	\$187,642

At September 30, 2020, the governmental funds have a total of \$288,272 committed for the following purposes:

Insurance Reserve	\$250,000
Beautification projects/landscaping	\$13,354
Park projects	\$24,481
Utility payment assistance	\$437

At September 30, 2020, the governmental funds have a total of \$115,993 assigned for the following purposes:

Public Safety	\$15,993
Disaster Recovery	\$100,000

Approximately 70.4% or \$7,139,414 of the governmental fund balances remain unassigned by the government and \$27,558 is non-spendable as it is set-aside for inventory and prepaid items. At this time, the City does not have a formal minimum fund balance policy but will be developing additional financial policies over the next few years. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to the fund's total operational expenditures. The unassigned fund balance of \$7,139,414 represents 79% of the total General Fund expenditures of \$9,037,774 at the fiscal year ending September 30, 20.

The CRA Fund is used specifically for improvements within the City's defined commercial TIF district. Long-term planning and projects within the district are managed by the CRA as defined in the CRA plan. The CRA plan is approved by Santa Rosa County taxing authorities and City Council Resolution 19-89, as required under Chapter 163, Part III, Florida Statutes. These tax revenues are also used to support and enhance economic development within the district, some of these costs include traffic management, lighting and landscaping costs. The fiscal year end fund balance in the CRA is \$1,153,639 and these funds will be used towards projects as based on the renewed 30-year plan submitted to the Florida Department of Economic Opportunity in 2020.

**Proprietary Funds** - A government's proprietary funds can be classified into two fund types: enterprise funds and internal service funds. In the case of the City, enterprise funds are used to report activities for which a fee is charged to external users for goods or services. Furthermore, a given activity must be accounted for in an enterprise fund if it meets any of the following criteria: (1) there is outstanding debt that is backed solely by fees and charges; (2) laws or regulations require that fees and charges be set to recover costs, including capital costs (depreciation or debt service); or (3) there is a pricing policy that fees and charges be set to recover costs, including capital costs (depreciation or debt service).

Enterprise fund accounting is designed to highlight the extent to which fees and charges are sufficient to cover the cost of providing goods and services.

Unrestricted net position of the proprietary funds of the City of Gulf Breeze totaled \$21,497,983 at the end of the fiscal year, which represents an increase of \$2,934,598 above the prior fiscal year. The following table illustrates the unrestricted net position for proprietary funds at fiscal year ended September 30, 2020 and 2019.

	FY 2020	FY 2019
Water & Sewer Fund	\$ 1,850,633	\$ 1,582,297
Natural Gas Fund	(122,579)	(756,087)
South Santa Rosa Utility Services	9,467,757	8,375,576
Stormwater Management	380,044	(542,454)
Gulf Breeze Financial Services	9,866,008	9,790,385
Non-major Proprietary Funds	 56,120	 113,668
Total Unrestricted Net Position	\$ 21,497,983	\$ 18,563,385

#### **GENERAL FUND BUDGETARY HIGHLIGHTS**

The General Fund final amended budget for the fiscal year is \$10,549,618 and actual expenditures were \$9,037,774, for a difference of \$1,511,844. The City is required under Florida Statute 166.241, Section 5, "The governing body of each municipality at any time within a fiscal year or within (60) days following the end of the fiscal year may amend a budget for that year." In order to comply with this statute, the final budget amendment for the fiscal year ending September 30, 2020, was adopted by Council on November 4, 2020. Some estimates were used for the final budget and once the final audited figures were calculated the difference between the final actual expenditures to the budget estimates was not material. In prior years, the independent auditor's report on internal controls over financial reporting, cited compliance with this statute as a weakness for the City.

The General Fund final budgeted revenues exceeded the actual revenues by \$146,682. Because estimates are often used for closing the books at the fiscal year end, the final audited figures to the final amended budget are not considered material to an overall \$6,757,511 budget for the fiscal year ending September 30, 2020.

### The highlights of the budgetary changes are as follows:

The original fiscal year General Fund adopted budget was \$9,890,540 and the final amended budget was \$10,549,618, for a difference of \$659,078 or approximately 6.7% more than the original adopted budget. The change from the original adopted budget to final adopted budget is primarily due to costs associated with the cleanup of Hurricane Sally and related COVID-19.

The Council has established the level of budgetary control at the fund and budget classification level. The City Manager and the Director of Finance are authorized to transfer budgeted amounts within departments and within budget categories in the same fund; however, any revisions that alter the total expenditures of any fund or are outside of the budgeted categories must be approved by City Council. The City Council approves budget changes throughout the fiscal year and the Director of Finance prepares quarterly budget Resolutions to ratify budgetary changes approved by Council.

### **CAPITAL ASSET AND DEBT ADMINISTRATION**

### **Capital Assets**

### TABLE 3 CITY OF GULF BREEZE, FLORIDA CAPITAL ASSETS

	Government	al Ac	tivities		Business-ty	pe A	ctivities	Total					
	2020	2019		2020			2019		2020		2019		
Land	\$ 1,646,909	\$	1,646,909	\$	4,133,844	\$	4,133,844	\$	5,780,753	\$	5,780,753		
Construction in progress	804,620		793,772		4,165,701		1,911,479		4,970,321		2,705,251		
Buildings and improvements	12,514,593		12,630,238		2,924,793		2,924,793		15,439,386		15,555,031		
Improvements other													
than buildings	17,128,742		16,045,027		10,405,181		8,536,703		27,533,923		24,581,730		
Infrastructure	1,077,264		1,077,264		53,366,484		52,066,117		54,443,748		53,143,381		
Machinery and equipment	6,988,187		6,743,659		8,226,956		7,879,878		15,215,143		14,623,537		
Accumulated depreciation	(26,033,909)		(24,541,734)		(49,623,391)		(46,728,269)		(75,657,300)		(71,270,003)		
Total	\$ 14,126,406	\$	14,395,135	\$	33,599,568	\$	30,724,545	\$	47,725,974	\$	45,119,680		

The increase in the City of Gulf Breeze's total investment in capital assets for the current fiscal year was \$6,993,594 or approximately 6% above the prior year total investment. The accumulated depreciation related to capital assets increased \$4,387,300 or 6.2% above the prior fiscal year. Overall, the total investment in capital assets increased by \$2,606,294 or 5.8% (net investment less depreciation). As components of this change, government assets increased by \$1,223,446 for a 3.1% increase and accumulated depreciation increased \$1,492,175 or 6.1%, for a total decrease in investment of fixed assets of \$268,729 or 1.9%. Business-type assets increased \$5,770,148 or 7.4% above the prior year total investment and accumulated depreciation increased \$2,895,125 or 6.2% for a total combined increase of \$2,875,023 or 9.4%. Several projects were delayed due to limited staff related to COVID-19 work restrictions. Some of the major changes in capital assets are summarized below.

- Scheduled depreciation of existing assets exceeded investment in capital assets for both governmental assets and business-type assets;
- Police Department engineering and drawings were completed in anticipation of construction in fiscal year 2021;
- Emergency Street/Sidewalk repairs were made during the year;
- Emergency water and sewer repairs were completed during the year;



Shoreline Park location for Dog Beach Park

Additional information on the City of Gulf Breeze's capital assets can be found in Note 5 in the notes to the financial statements.

### **Long-term Debt**

At the end of the current fiscal year, the City had total bonded debt and outstanding loans of \$20,046,343. Governmental debt is to be repaid from general government revenues. Business-type obligations are secured by specified revenue sources.

TABLE 4
CITY OF GULF BREEZE, FLORIDA
NON-CURRENT LIABILITIES

	Governmen	tal A	ctivities		Business-ty	ype Activities			Total				
	2020		2019		2020		2019		2020		2019		
Revenue bonds	\$ 6,436,843	\$	6,681,653	\$	10,903,053	\$	10,471,918	\$	17,339,896	\$	17,153,571		
State revolving loan	-		-		628,959		676,423		628,959		676,423		
Notes payable	-		-		1,517,425		-		1,517,425		-		
Capital lease obligation	-		-		2,077,488		2,476,774		2,077,488		2,476,774		
Unearned revenue	-		-		23,751		20,816		23,751		20,816		
Compensated absences	 286,145		267,492	_	211,112		149,221	_	497,257		416,713		
Total	\$ 6,722,988	\$	6,949,145	\$	15,361,788	\$	13,795,152	\$	22,084,776	\$	20,744,297		

The business-type revenue bonds balance increased largely due to the issuance of the \$1,350,000 2020 Stormwater Improvement Revenue Bond. The business-type notes payable balance represents note agreements with the Florida Department of Transportation to fund water, sewer and gas relocation projects.

The governmental revenue bond balances and the business-type capital lease obligations decreased largely as a result of a principal repayment on debt. There are no limitations placed upon the amount of debt the City may issue either by the City's charter, code of ordinances or by Florida Statutes. Additional information on the City's long-term obligations can be found in Note 13 in the notes to the financial statements.

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGET**

- Total assessed property values within the City increased approximately 5.9% over the prior tax year from \$868,739,730 to \$919,907,098.
- Per capita income increased from \$53,157 to \$56,665 or approximately 6.6% above the prior fiscal year.
- Budgeted capital expenditures increased approximately 60.6% from approximately \$6.6 million in fiscal year ending September 30, 2019 to \$10.6 million for fiscal year ending September 30, 2020.
- Most capital have been deferred to fiscal year 2021.

Major capital projects for the upcoming fiscal year include:

- o Law enforcement \$426,400.
- o CRA \$1.064.600
- o Streets \$3,209,400
- o Natural Gas \$477,435
- o Water/Sewer \$335,000

### • Other Highlights:

- O The County taxing authority approved, and the Council adopted by Ordinance in 2018, a new thirty-year CRA planning document. This plan is projected to bring \$52,600,000 in additional tax revenues to the City over the next thirty years and was submitted to the Florida Department of Economic Opportunity in 2019.
- o The fiscal year ending September 30, 2020, includes wage study related to all governmental and business-type activity employees with an initial projected cost of approximately \$657,500.
- o Council formed a stormwater task force and the task force initiated three feasibility studies for projects and the East District Stormwater project was selected as priority.

### **REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of the City's finances for all of those with an interest in the City's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Director of Finance, 1070 Shoreline Drive, Gulf Breeze, Florida 32561. The City's website address is www.cityofgulfbreeze.com.



This page intentionally left blank.



#### CITY OF GULF BREEZE, FLORIDA STATEMENT OF NET POSITION SEPTEMBER 30, 2020

			Prir	nary Government			Component Unit		
		Governmental		Business-type		_		al Trust Agency	
		Activities		Activities		Total	an	d Subsidiary	
ASSETS Current Assets:									
Cash and cash equivalents	\$	2,771,224	\$	7,842,394	\$	10,613,618	\$	5,770,105	
Investments		1,839,257		9,598,312		11,437,569		-	
Receivables, net		236,626		1,887,271		2,123,897		67,083	
Interfund receivables (payables)  Due from other governments		3,839,000 278,389		(3,839,000) 1,834,188		2,112,577		-	
Note receivable from joint venture		-		17,489		17,489		-	
Prepaid items		16,923		-		16,923		-	
Inventory, at cost		10,635		357,077		367,712		-	
Restricted assets		2 901 625		2,470,828		5 272 462			
Cash and cash equivalents Total current assets		2,801,635 11,793,689		20,168,559		5,272,463 31,962,248		5,837,188	
Total current assets		11,775,007		20,100,337		31,702,240		3,037,100	
Non-Current Assets:									
Restricted assets  Cash and cash equivalents				260,932		260,932			
Other assets		-		200,932		200,932		-	
Investment in limited liability company		-		21,991		21,991		-	
Bond issuance costs, net		-		68,637		68,637		-	
Investment in joint venture		-		4,184,994		4,184,994		-	
Advance to joint venture		-		226,272 69,956		226,272 69,956		-	
Note receivable from joint venture  Net pension asset		226,904		-		226,904		-	
Capital assets		220,701				220,70			
Non-depreciable		2,451,529		8,299,545		10,751,074		-	
Depreciable		11,674,877		25,300,023		36,974,900			
Total non-current assets		14,353,310		38,432,350		52,785,660			
Total Assets		26,146,999		58,600,909		84,747,908		5,837,188	
		-, -,		/ / /		777-			
DEFERRED OUTFLOWS OF RESOURCES		1 520 649				1.520.649			
Pensions		1,530,648				1,530,648			
Total Assets and Deferred Outflows	\$	27,677,647	\$	58,600,909	\$	86,278,556	\$	5,837,188	
					-		-		
LIABILITIES Current Liabilities:									
Accounts payable	\$	1,492,422	\$	1,722,221	\$	3,214,643	\$	11,250	
Accrued liabilities	Ψ	134,883	Ψ	174,952	Ψ	309,835	•	-	
Accrued interest		-		25,033		25,033		-	
Due to other governments		17,679		846		18,525		170,014	
Compensated absences		33,723		40,557		74,280		-	
Notes payable State revolving loan payable		-		146,749 47,464		146,749 47,464		-	
Revenue bonds payable		_		386,535		386,535		-	
Capital lease payable		-		399,285		399,285		-	
Payable from restricted assets									
Accrued interest		106,389		225,515		331,904		-	
Customer deposits Revenue bonds payable		246,400		992,643 478,252		992,643 724,652		-	
Total current liabilities		2,031,496		4,640,052		6,671,548		181,264	
		_,,,,,,,,		.,,,,,,,,		.,.,.,			
Non-current liabilities:									
Unearned revenue Compensated absences		286,145		23,751 211,112		23,751 497,257		61,520	
Notes payable		200,143		1,517,425		1,517,425		-	
State revolving loan payable		-		628,959		628,959		-	
Revenue bonds payable		6,436,843		10,903,053		17,339,896		-	
Capital lease payable		-		2,077,488		2,077,488		-	
Net pension liability		656,517		- 50 440		656,517		-	
Net other postemployment benefits (OPEB) liability  Total non-current liabilities		55,316 7,434,821	-	58,448 15,420,236		113,764 22,855,057		61,520	
Total fion current numities		7,131,021		13,420,230		22,033,037		01,520	
Total Liabilities		9,466,317		20,060,288		29,526,605		242,784	
DEFERRED INFLOWS OF RESOURCES									
Pensions		1,160,102		-		1,160,102		-	
NET POSITION		7 442 162		17.014.250		24 457 521			
Net investment in capital assets Restricted for:		7,443,163		17,014,358		24,457,521		-	
Public safety		187,642		_		187,642		_	
Community redevelopment		1,536,112		-		1,536,112		-	
Debt service and other debt requirements		216,189		28,280		244,469		-	
Infrastructure		637,525		-		637,525		-	
Unrestricted:		7.020.507		21 407 002		20 520 500		5 504 404	
Unassigned		7,030,597		21,497,983		28,528,580		5,594,404	
Total Net Position		17,051,228		38,540,621		55,591,849		5,594,404	
Total Liabilities Deferred Inflows and		_		_	_	_	_	_	
Total Liabilities, Deferred Inflows, and Net Position	\$	27,677,647	\$	58,600,909	\$	86,278,556	\$	5,837,188	
						, /· · ·			

### CITY OF GULF BREEZE, FLORIDA STATEMENT OF ACTIVITIES YEAR ENDED SEPTEMBER 30, 2020

				Pro	gram Revenues			Net (Expense) Revenue and Changes in Net Pos								
										Prim	ary Government			Component Unit		
	Expenses		Charges for Services	•	perating Grants and Contributions		apital Grants and ontributions	G	overnmental Activities	Business-Type Activities		Total		Ca A	apital Trust gency and Subsidiary	
Functions:																
Governmental:	n 2000000	ф	400.022	•	1 117 221	Ф		Ф	(1.240.612)	Φ.		ф	(1.240.612)			
General government	\$ 2,966,666	\$	499,823 490,999	\$	1,117,231	\$	-	\$	(1,349,612)	\$	-	\$	(1,349,612)			
Public safety	3,647,928		490,999		338,844		-		(2,818,085)		-		(2,818,085)			
Transportation	1,083,492		-		-		-		(1,083,492)		-		(1,083,492)			
Economic environment	413,228		-		-		-		(413,228)		-		(413,228)			
Culture and recreation	2,262,678		120,634		193,879		-		(1,948,165)		-		(1,948,165)			
Debt service interest	323,191		-		-		-		(323,191)		-		(323,191)			
Total governmental activities	10,697,183		1,111,456		1,649,954				(7,935,773)				(7,935,773)			
Business-type:																
Water and sewer	2,513,018		2,720,911		-		68,273		-		276,166		276,166			
Natural gas	2,513,805		2,949,615		_		-		_		435,810		435,810			
South Santa Rosa Utility	9,791,800		8,072,882		_		3,501,605		_		1,782,687		1,782,687			
Solid waste control	880,359		839,642		_		-		_		(40,717)		(40,717)			
Stormwater management	570,162		458,084		_		_		_		(112,078)		(112,078)			
Gulf Breeze Financial Services	240,887		50,588		_		_		_		(190,299)		(190,299)			
Innerarity Point	8,585		37,617		_		_		_		29,032		29,032			
Total business-type activities	16,518,616		15,129,339		-		3,569,878		-		2,180,601		2,180,601			
Total primary government	\$ 27,215,799	\$	16,240,795	\$	1,649,954	\$	3,569,878		(7,935,773)		2,180,601		(5,755,172)			
Capital Trust Agency																
and subsidiary	\$ 1,885,487	\$	2,632,416	\$	-	\$								\$	746,929	
	General Revenues:															
	Taxes								2 521 020				2 521 020			
	Property taxes								2,531,028		-		2,531,028		-	
	Tourist develop	ment tax	es						260,273		-		260,273		-	
	Fuel taxes								225,447		-		225,447		-	
	Franchise taxes								427,835		-		427,835		-	
	Communication		taxes						325,497		-		325,497		-	
	Utility service ta								779,813		-		779,813		-	
	Intergovernmental								991,793		-		991,793		-	
	Gain (Loss) from		apital assets						(25,690)		6,419		(19,271)		-	
	Income from joint	venture							-		599,625		599,625		-	
	Miscellaneous								93,943		186,315		280,258		-	
	Unrestricted inves		rnings						111,654		347,336		458,990		26,183	
	Total general re-	venues							5,721,593		1,139,695		6,861,288		26,183	
	Transfers								(1,229,429)		1,229,429		-			
	Change in net position								(3,443,609)		4,549,725		1,106,116		773,112	
	Net position at begin	ning of	year						20,494,837		33,990,896		54,485,733		4,821,292	
	Net position at end o	f year						\$	17,051,228	\$	38,540,621	\$	55,591,849	\$	5,594,404	

### CITY OF GULF BREEZE, FLORIDA BALANCE SHEET - GOVERNMENTAL FUNDS SEPTEMBER 30, 2020

				Urban Core Redevelopment		Non-Major Governmental Funds	Total Governmental Funds
ASSETS		General					 
Cash and cash equivalents	\$	2,394,301	\$	-	\$	376,923	\$ 2,771,224
Investments		1,839,257		_		-	1,839,257
Receivables, net		236,126		-		500	236,626
Interfund receivables		4,090,172		_		_	4,090,172
Due from other governments		161,839		5,180		111,370	278,389
Prepaid items		16,923		_		-	16,923
Inventory, at cost		10,635		_		-	10,635
Restricted assets		,					,
Cash and cash equivalents		1,199,342	. <u> </u>	1,230,440	<u> </u>	371,853	 2,801,635
Total Assets	\$	9,948,595	\$	1,235,620	\$	860,646	\$ 12,044,861
LIABILITIES							
Accounts payable	\$	1,392,076	\$	80,385	\$	19,961	\$ 1,492,422
Accrued liabilities		131,568		1,596		1,719	134,883
Interfund payables		-		-		251,172	251,172
Due to other governments		-		-		17,679	17,679
Total Liabilities		1,523,644		81,981	_	290,531	1,896,156
FUND BALANCES							
Non-spendable							
Inventory		10,635		-		-	10,635
Prepaid items		16,923		-		-	16,923
Restricted							
Public safety		-		-		187,642	187,642
Community redevelopment		-		1,153,639		382,473	1,536,112
Debt service		216,189		-		-	216,189
Infrastructure		637,525		-		-	637,525
Committed							
Community funds		437		-		-	437
Self-insurance		250,000		-		-	250,000
Beautification		13,354		-		-	13,354
Parks subdivision		24,481		-		-	24,481
Assigned							
Disaster recovery		100,000		-		-	100,000
Public safety		15,993		-		-	15,993
Unassigned		7,139,414		-		-	7,139,414
Total Fund Balances		8,424,951		1,153,639	_	570,115	10,148,705
Total Liabilities and Fund Balance	es \$	9,948,595	\$	1,235,620	\$	860,646	\$ 12,044,861

## CITY OF GULF BREEZE, FLORIDA RECONCILIATION OF THE BALANCE SHEET TO THE STATEMENT OF NET POSITION - GOVERNMENTAL FUNDS SEPTEMBER 30, 2020

Fund Balances - Total Governmental Funds (page 29)		\$	10,148,705
Amounts reported for governmental activities in the			
statement of net position are different because:			
Capital assets used in governmental activities are not			
financial resources and therefore are not reported			
in the governmental funds.			
Governmental non-depreciable assets	2,451,529		
Governmental depreciable assets	37,708,786		
Less accumulated depreciation	(26,033,909)		14,126,406
The net pension asset reported in governmental activities is not			
a financial resource and therefore is not reported			
in the governmental funds.			226,904
Deferred outflows related to pensions are not			
financial resources and therefore are not reported			
in the governmental funds.			1,530,648
Long-term liabilities are not due and payable in the current			
period and therefore are not reported as liabilities in the			
governmental funds.	(6 692 242)		
Revenue bonds payable Accrued interest	(6,683,243)		
	(106,389)		
Compensated absences	(319,868)		
Net pension liability	(656,517)		(7.021.222)
Net other postemployment benefits (OPEB) liability	(55,316)		(7,821,333)
Deferred inflows related to pensions are not			
financial resources and therefore are not reported			
in the governmental funds.		_	(1,160,102)
Total Net Position - Governmental Activities (page 25)		\$	17,051,228

## CITY OF GULF BREEZE, FLORIDA STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS YEAR ENDED SEPTEMBER 30, 2020

	General	Urban Core	Non-Major Governmental Funds	Total Governmental Funds
Revenues:	_	 <u> </u>	_	 
Taxes	\$ 3,136,101	\$ 1,153,519	\$ 260,273	\$ 4,549,893
Licenses and permits	83,635	-	-	83,635
Intergovernmental	1,589,381	20,873	31,493	1,641,747
Charges for services	536,822	-	-	536,822
Fines and forfeitures	60,248	-	430,751	490,999
Investment earnings	111,603	-	51	111,654
Contribution from component unit	1,000,000	-	-	1,000,000
Miscellaneous	93,039	854	50	93,943
Total revenues	6,610,829	1,175,246	722,618	8,508,693
Expenditures:				
Current				
General government	1,887,194	615,884	3,757	2,506,835
Public safety	3,003,559	-	277,954	3,281,513
Transportation	725,808	-	-	725,808
Economic environment	331,930	-	-	331,930
Culture and recreation	1,546,626	-	29,416	1,576,042
Capital outlay	980,091	398,997	28,592	1,407,680
Debt service				
Principal	237,600	=	-	237,600
Interest	 324,966	 -		324,966
Total expenditures	9,037,774	1,014,881	 339,719	 10,392,374
Excess (deficiency) of revenues				
over (under) expenditures	 (2,426,945)	 160,365	 382,899	 (1,883,681)
Other Financing				
Sources (Uses):				
Gain from sale of capital assets	13,600	-	-	13,600
Transfers in	1,585,197	=	-	1,585,197
Transfers out	 (1,875,302)	 (370,540)	(568,784)	(2,814,626)
Total other financing				
sources (uses)	(276,505)	(370,540)	 (568,784)	 (1,215,829)
Net change in fund balances	(2,703,450)	(210,175)	(185,885)	(3,099,510)
Fund Balances:				
Beginning of year	 11,128,401	 1,363,814	756,000	 13,248,215
End of year	\$ 8,424,951	\$ 1,153,639	\$ 570,115	\$ 10,148,705

# CITY OF GULF BREEZE, FLORIDA RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES - GOVERNMENTAL FUNDS YEAR ENDED SEPTEMBER 30, 2020

Net change in fund balances - governmental funds (page 31)		\$ (3,099,510)
Amounts reported for <i>governmental activities</i> in the statement of activities are different because:		
Governmental funds report capital outlay as expenditures.  However, in the statement of activities, the cost of those		
assets is depreciated over their estimated lives. The net effect of various miscellaneous transactions involving capital assets, including disposal, which decrease net position, are not reported		
in the governmental funds.		
Expenditures for capital assets	1,407,680	
Disposals of capital assets	(39,290)	
Less current year depreciation	(1,637,119)	(268,729)
Long-term liabilities are not due and payable in the current		
period and therefore are not reported in the governmental funds.		
Debt principal payments	237,600	
Change in accrued interest expense	3,365	240,965
Amortization of bond discounts, reported in the statement of		
activities, does not require the use of current financial		
resources, therefore, it is not reported as an expenditure in		
governmental funds.		(1,590)
Some expenses reported in the statement of activities do not		
require the use of current financial resources and therefore		
are not reported as expenditures in governmental funds.		
Change in long-term compensated absences		(12,431)
Governmental funds do not recognize expenditures for the change in the net pension liability from year to year.		
Change in Florida Retirement System net pension liability Change in Health Insurance Subsidy Program net pension liability	(318,032)	
Change in Florida Municipal Pension Trust Fund net pension asset	27,098	(290,934)
Governmental funds do not recognize expenditures for the change in the net other postemployment benefits liability from year		
to year.		 (11,380)
Change in Net Position - Governmental Activities (page 26)		\$ (3,443,609)

## CITY OF GULF BREEZE, FLORIDA STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - GENERAL FUND YEAR ENDED SEPTEMBER 30, 2020

	Or	iginal Budget	F	inal Budget		Actual	Variance with inal Budget - Positive (Negative)
Revenues:							
Taxes	\$	3,348,438	\$	3,348,438	\$	3,136,101	\$ (212,337)
Licenses and permits		90,100		90,100		83,635	(6,465)
Intergovernmental		1,275,953		1,376,888		1,589,381	212,493
Charges for services		730,540		730,540		536,822	(193,718)
Fines and forfeitures		63,200		63,200		60,248	(2,952)
Investment earnings		86,000		86,000		111,603	25,603
Contribution from component unit		1,000,000		1,000,000		1,000,000	-
Miscellaneous		57,345		62,345		93,039	30,694
Total revenues		6,651,576		6,757,511		6,610,829	 (146,682)
Expenditures:							
Current							
General government		1,659,437		1,575,559		1,887,194	(311,635)
Public safety		2,917,912		3,094,935		3,003,559	91,376
Transportation		1,444,455		1,454,983		725,808	729,175
Economic environment		336,708		363,647		331,930	31,717
Culture and recreation		1,858,140		1,649,677		1,546,626	103,051
Capital outlay		1,111,320		1,848,249		980,091	868,158
Debt service							
Principal		237,600		237,600		237,600	-
Interest		324,968		324,968		324,966	2
Total expenditures		9,890,540		10,549,618		9,037,774	1,511,844
Deficiency of revenues							
under expenditures		(3,238,964)		(3,792,107)		(2,426,945)	1,365,162
Other Financing Sources (Uses):							
Proceeds from sale of capital assets		_		_		13,600	13,600
Transfers in		2,523,520		1,831,404		1,585,197	(246,207)
Transfers out		(1,904,201)		(1,904,201)		(1,875,302)	28,899
Total other financing sources		619,319		(72,797)		(276,505)	(203,708)
Appropriation of Fund Balance		2,619,645		3,864,904	-		 (3,864,904)
Net change in fund balance	\$		\$			(2,703,450)	\$ (2,703,450)
Fund Balance: Beginning of year						11,128,401	
End of year					\$	8,424,951	

# CITY OF GULF BREEZE, FLORIDA STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL URBAN CORE REDEVELOPMENT SPECIAL REVENUE FUND YEAR ENDED SEPTEMBER 30, 2020

						ariance with nal Budget - Positive
	Ori	ginal Budget	Fi	inal Budget	Actual	(Negative)
Revenues:						
Taxes	\$	1,081,917	\$	1,124,942	\$ 1,153,519	\$ 28,577
Intergovernmental		22,830		22,830	20,873	(1,957)
Miscellaneous		-		-	854	854
Total revenues		1,104,747		1,147,772	1,175,246	27,474
Expenditures:						
Current						
Culture and recreation		493,781		855,936	615,884	240,052
Capital outlay		1,337,128		1,122,715	 398,997	 723,718
Total expenditures		1,830,909		1,978,651	1,014,881	 963,770
Excess (Deficiency) of revenues						
over (under) expenditures		(726,162)		(830,879)	 160,365	 991,244
Other Financing Sources (Uses):						
Transfers out		(464,639)		(464,639)	 (370,540)	 94,099
Appropriation of Fund Balance		1,190,801		1,295,518	 	 (1,295,518)
Net change in fund balance	\$		\$		(210,175)	\$ (210,175)
Fund Balance:						
Beginning of year					 1,363,814	
End of year					\$ 1,153,639	

This page intentionally left blank.

### CITY OF GULF BREEZE, FLORIDA STATEMENT OF NET POSITION - PROPRIETARY FUNDS SEPTEMBER 30, 2020

	Water & Se	wer	Natural Gas Fund	outh Santa osa Utility	tormwater anagement	_	Gulf Breeze Financial Services	Ion-Major roprietary Funds	:	Total Proprietary Funds
ASSETS										
Current Assets:					***	•				
Cash and cash equivalents	\$ (54,	<b>4</b> 01)	\$ 455,616	\$ 6,208,430	\$ 309,980	\$	797,407	\$ 125,362	\$	7,842,394
Investments		-	-	70,350	-		9,527,962	-		9,598,312
Receivables, net	342,		298,936	1,103,464	49,802		3,958	88,552		1,887,271
Due from other governments		-	715,452	948,722	-		170,014	-		1,834,188
Note receivable from joint venture	- ,	)45	-	9,444	-		-	-		17,489
Inventory, at cost	21,	316	239,815	95,946	-		-	-		357,077
Restricted assets										
Cash and cash equivalents	331,	224	280,702	 1,126,263	 720,614			 12,025		2,470,828
Total current assets	648,	743	1,990,521	 9,562,619	 1,080,396		10,499,341	 225,939	-	24,007,559
Non-Current Assets:										
Investment in limited liability company		<u> </u>		 	 		21,991	 		21,991
Restricted assets										
Cash and cash equivalents				 260,932	 -		-	 _		260,932
Total restricted assets		<u> </u>		 260,932	 			 -		260,932
Capital assets, net										
Land		-	-	4,096,782	37,062		-	-		4,133,844
Construction in progress	37,	382	115,763	1,687,382	2,324,674		-	-		4,165,701
Buildings		-	-	1,721,149	-		-	-		1,721,149
Improvements other than building	29,		262,882	7,101,544	-		43,209	-		7,437,619
Infrastructure	1,326,		2,358,148	8,079,750	3,093,968		-	-		14,858,202
Machinery and equipment	145,		260,557	 818,721	 47,608		10,248	 		1,283,053
Total capital assets	1,540,	121_	2,997,350	 23,505,328	 5,503,312		53,457	 		33,599,568
Other assets:										
Bond issuance costs, net		-	-	30,942	37,695		-	-		68,637
Investment in joint venture	2,134,	347	-	2,050,647	-		-	-		4,184,994
Advance to joint venture	115,	399	-	110,873	-		-	-		226,272
Note receivable from joint venture	32,	180	-	37,776	-		-	-		69,956
Total other assets	2,281,	926	-	2,230,238	37,695		-	-		4,549,859
Total non-current assets	3,822,	)47	2,997,350	25,996,498	 5,541,007		75,448	 		38,432,350
Total Assets	4,470,	790	4,987,871	 35,559,117	 6,621,403		10,574,789	 225,939		62,439,909
Total Assets	\$ 4,470,	790	\$ 4,987,871	\$ 35,559,117	\$ 6,621,403	\$	10,574,789	\$ 225,939	\$	62,439,909

	Wa	iter & Sewer Fund	N	Vatural Gas Fund	outh Santa Losa Utility		tormwater anagement	(	Gulf Breeze Financial Services		on-Major roprietary Funds		Total Proprietary Funds
LIABILITIES, DEFERRED INFLOWS					 								
AND NET POSITION													
Current Liabilities:													
Accounts payable	\$	121,613	\$	232,538	\$ 948,958	\$	144,291	\$	183,991	\$	90,830	\$	1,722,221
Accrued liabilities		29,530		25,453	105,578		8,591		-		5,800		174,952
Accrued interest		-		-	25,033		-		-		-		25,033
Interfund payables		583,219		1,500,000	731,448		500,000		471,333		53,000		3,839,000
Due to other governments		-		-	-		-		-		846		846
Payable from restricted assets													
Accrued interest		14,508		13,407	132,935		64,665		-		-		225,515
Customer deposits		254,612		280,702	445,304		-		-		12,025		992,643
Revenue bonds payable		33,600		-	320,000		124,652		-		-		478,252
Compensated absences		4,429		4,781	28,965		1,721		-		661		40,557
Notes payable		-		63,089	83,660		_		-		-		146,749
State revolving loan payable		-		-	47,464		-		-		-		47,464
Revenue bonds payable		-		-	386,535		-		-		-		386,535
Capital lease payable		-		_	399,285		-		-		-		399,285
Total current liabilities		1,041,511		2,119,970	3,655,165		843,920		655,324		163,162		8,479,052
Non-Current Liabilities: Unearned revenue		-		-	23,751		-		-		-		23,751
Compensated absences		37,583		40,563	112,749		14,604		-		5,613		211,112
Notes payable		-		652,363	865,062		-		-		-		1,517,425
State revolving loan payable		-		-	628,959		-		-		-		628,959
Revenue bonds payable		881,400		-	6,533,111		3,488,542		-		-		10,903,053
Capital lease payable		-		-	2,077,488		-		-		-		2,077,488
Net pension liability		-		-	-		-		-		-		-
Net other postemployment benefits liability		6,262		15,656	31,311		4,175		-		1,044		58,448
Total non-current liabilities		925,245		708,582	10,272,431		3,507,321		-	-	6,657		15,420,236
Total Liabilities		1,966,756		2,828,552	 13,927,596		4,351,241		655,324		169,819	_	23,899,288
Net Position:													
Net investment in capital assets		625,121		2,281,898	12,163,764		1,890,118		53,457		_		17,014,358
Restricted		,		_,_ , _ , _ ,	,,		-,07 0,0		,				,,
Debt service and other debt													
requirements		28,280		_	_		-		_		_		28,280
Unrestricted		1,850,633		(122,579)	9,467,757		380,044		9,866,008		56,120		21,497,983
Total net position		2,504,034		2,159,319	 21,631,521	_	2,270,162	_	9,919,465		56,120	_	38,540,621
Total Liabilities, Deferred Inflows					 	_	<del> </del>	_				_	
and Net Position													
	\$	4,470,790	\$	4,987,871	\$ 35,559,117	\$	6,621,403	\$	10,574,789	\$	225,939	\$	62,439,909

### CITY OF GULF BREEZE, FLORIDA STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION - PROPRIETARY FUNDS YEAR ENDED SEPTEMBER 30, 2020

	Wa	nter & Sewer Fund	1	Natural Gas Fund		South Santa Rosa Utility		Stormwater Management	_	Gulf Breeze Financial Services	Non-Major Proprietary Funds		Total Proprietary Funds
Operating Revenue:													
Charges for services													
Utilities	\$	2,720,911	\$	2,949,615	\$	6,518,867	\$	458,084	\$	-	\$ 877,259	\$	13,524,736
Golf course		-		-		1,554,015		-		-	-		1,554,015
Financial services			_	-	_	-	_	-		50,588	 		50,588
Total charges for services		2,720,911	_	2,949,615		8,072,882		458,084		50,588	 877,259		15,129,339
Operating Expenses:													
Personal services		798,253		893,330		2,883,102		271,513		147,171	195,164		5,188,533
Contractual services		704,540		668,554		996,427		3,466		-	610,065		2,983,052
Insurance		62,909		61,576		184,708		-		-	36,945		346,138
Supplies		161,475		360,071		924,013		4,300		-	11,402		1,461,261
Professional services		72,936		47,052		437,747		10,338		60,637	17,332		646,042
Repairs and maintenance		291,278		32,814		954,240		551		-	3,791		1,282,674
Office and utilities		121,660		66,749		666,792		4,569		12,084	14,245		886,099
Depreciation and amortization		256,213		370,252		2,182,181		133,897		2,995	 -		2,945,538
Total operating expenses		2,469,264	_	2,500,398	_	9,229,210		428,634	_	222,887	 888,944	_	15,739,337
Operating income (loss)		251,647	_	449,217		(1,156,328)	_	29,450		(172,299)	 (11,685)		(609,998)
Non-Operating Revenue (Expenses):													
Investment earnings		-		-		78,308		-		261,994	-		340,302
Interest income from primary government		-		-		-		-		7,034	-		7,034
Interest expense		(43,754)		(13,407)		(562,590)		(141,528)		(18,000)	-		(779,279)
Income from joint venture		305,809		-		293,816		-		-	-		599,625
Miscellaneous		24,369		32,487		129,554		-		(806)	711		186,315
Gain from sale of capital assets		-	_	-		6,419		-			 -		6,419
Total non-operating revenue (expenses)		286,424	_	19,080		(54,493)	_	(141,528)		250,222	 711	_	360,416
Income (Loss) Before Transfers													
and Capital Contributions		538,071	_	468,297		(1,210,821)		(112,078)		77,923	 (10,974)		(249,582)
Transfers and Capital Contributions:													
Transfers in		-		-		834,986		1,616,055		-	-		2,451,041
Transfers out		(546,368)		(223,442)		(348,143)		(57,085)		-	(46,574)		(1,221,612)
Capital contributions		68,273		-		3,501,605		-			 -		3,569,878
Total transfers and						_							
capital contributions		(478,095)	_	(223,442)		3,988,448	_	1,558,970		<u>-</u>	 (46,574)	_	4,799,307
Changes in net position		59,976		244,855		2,777,627		1,446,892		77,923	(57,548)		4,549,725
Net position at beginning of year		2,444,058		1,914,464		18,853,894		823,270	_	9,841,542	 113,668		33,990,896
Net position at end of year	\$	2,504,034	\$	2,159,319	\$	21,631,521	\$	2,270,162	\$	9,919,465	\$ 56,120	\$	38,540,621

This page intentionally left blank.

### CITY OF GULF BREEZE, FLORIDA STATEMENT OF CASH FLOWS - PROPRIETARY FUNDS YEAR ENDED SEPTEMBER 30, 2020

	Wa	ter & Sewer Fund	1	Natural Gas Fund		South Santa Rosa Utility	Stormwater Ianagement	 Gulf Breeze Financial Services	Ion-Major roprietary Funds	Total Proprietary Funds
Cash Flows from Operating Activities: Receipts from customers and users Payments from (to) other funds Payments to suppliers and providers	\$	2,757,920 - (1,342,566)	\$	2,957,337 (500,000) (1,014,791)	\$	8,101,020 (68,530) (4,054,166)	\$ 459,706 - 115,717	\$ 63,637 - (84,924)	\$ 880,913 - (670,453)	\$ 15,220,533 (568,530) (7,051,183)
Payments to employees		(855,069)		(961,988)		(2,910,589)	 (287,703)	 (147,171)	 (193,021)	 (5,355,541)
Net cash provided by (used in) operating activities		560,285		480,558		1,067,735	 287,720	 (168,458)	 17,439	 2,245,279
Cash Flows from Non-Capital Financing Activities:										
Payments received from primary								(( (50		66.650
government on note receivable Transfers in		-		-		834,986	1,616,055	66,659	-	66,659 2,451,041
Transfers out		(546,368)		(223,442)		(348,143)	(57,085)		 (46,574)	 (1,221,612)
Net cash provided by (used in)		(****		(222.442)		100010	4			4.000.000
non-capital financing activities		(546,368)		(223,442)		486,843	 1,558,970	 66,659	 (46,574)	 1,296,088
Cash Flows from Capital and Related Financing Activities:										
Proceeds from sale of capital assets		-		-		9,182	-	-	-	9,182
Proceeds from issuance of bonds payable		-		-		-	1,350,000	-	-	1,350,000
Acquisition and construction of capital assets		(18,217)		(697,051)		(2,547,818)	(1,907,658)	(5,294)	_	(5,176,038)
Principal paid on bonds payable		(32,400)		-		(1,189,296)	(100,633)	-	-	(1,322,329)
Principal paid on state revolving loan		-		-		(46,049)	-	-	-	(46,049)
Principal paid on capital leases Interest paid on long-term debt		(61,533)		(13,407)		(364,821) (407,104)	(160,379)	-	-	(364,821) (642,423)
Capital contributions and grants		68,273		-		2,854,320	-		 	 2,922,593
Net cash provided by (used in) capital and related financing activities		(43,877)		(710,458)		(1,691,586)	 (818,670)	 (5,294)	 	 (3,269,885)
One h Floure from										
Cash Flows from Investing Activities:										
Purchases of investments		-		-		-	-	(2,166,067)	-	(2,166,067)
Proceeds from sale of investments		-		-		-	-	2,350,428	-	2,350,428
Interest on note receivable from primary government Loss from investment in limited		-		-		-	-	7,034	-	7,034
liability company		-		-		-	-	(806)	-	(806)
Principal repayment from joint venture		8,045		-		9,445	-	-	-	17,490
Interest income  Net cash provided by						75,970	 	 262,205	 -	 338,175
investing activities		8,045		-		85,415	 	 452,794	 	 546,254
Net Change in Cash and Cash Equivalents		(21,915)		(453,342)		(51,593)	1,028,020	345,701	(29,135)	817,736
Cash and Cash Equivalents - Beginning of the Year		298,738	_	1,189,660	_	7,647,218	 2,574	451,706	 166,522	9,756,418
Cash and Cash Equivalents -										
End of the Year	\$	276,823	\$	736,318	\$	7,595,625	\$ 1,030,594	\$ 797,407	\$ 137,387	\$ 10,574,154
Displayed As: Cash and cash equivalents	\$	(54,401)	\$	455,616	\$	6,208,430	\$ 309,980	\$ 797,407	\$ 125,362	\$ 7,842,394
Current - Restricted cash and cash equivalents		331,224		280,702		1,126,263	720,614	-	12,025	2,470,828
Non-current - Restricted cash and cash equivalents		-		<u>-</u>		260,932	 -		 	 260,932
	\$	276,823	\$	736,318	\$	7,595,625	\$ 1,030,594	\$ 797,407	\$ 137,387	\$ 10,574,154

#### CITY OF GULF BREEZE, FLORIDA STATEMENT OF CASH FLOWS - PROPRIETARY FUNDS YEAR ENDED SEPTEMBER 30, 2020 (Continued)

	Wa	ter & Sewer Fund	N	atural Gas Fund		South Santa Rosa Utility		tormwater anagement		Gulf Breeze Financial Services		on-Major roprietary Funds	I —	Total Proprietary Funds
Reconciliation of Operating Income (Loss) to Net Cash Provided by														
(Used in) Operating Activities:														
Operating income (loss)	\$	251,647	\$	449,217	\$	(1,156,328)	\$	29,450	\$	(172,299)	\$	(11,685)	\$	(609,998)
Adjustments to reconcile operating														
income (loss) to net cash														
provided by (used in) operating activi	ities -													
Depreciation and														
amortization expense		256,213		370,252		2,182,181		133,897		2,995		_		2,945,538
Miscellaneous income		24,369		32,487		129,554		-		-		711		187,121
Changes in operating assets		<b>,</b>		,		- ,								,
and liabilities:														
Receivables		12,640		(24,765)		(104,351)		1,622		_		2,943		(111,911)
Inventory, at cost		4,306		60,405		33,821		´-		-		´-		98,532
Deferred outflows of		-				•								
resources - pensions		15,051		22,576		_		7,524		-		-		45,151
Accounts payable		46,671		158,131		41,026		121,542		(12,203)		23,327		378,494
Accrued liabilities		34,505		(33,481)		70,396		21,808		-		4,873		98,101
Interfund payables		-		(500,000)		(68,530)		-		13,049		-		(555,481)
Customer deposits		3,935		8,540		27,160		-		-		-		39,635
Unearned revenue		-		-		2,935		-		-		-		2,935
Compensated absences		11,155		11,182		33,016		5,001		-		5,168		65,522
Net pension liability		(87,130)		(60,634)		(132,860)		(30,608)		-		(8,942)		(320,174)
Net OPEB liability		304		6,720		9,715		4,175		-		1,044		21,958
Deferred inflows of														
resources - pensions		(13,381)		(20,072)		-		(6,691)				-		(40,144)
Total adjustments		308,638		31,341		2,224,063		258,270		3,841	_	29,124	_	2,855,277
Net Cash Provided By (Used in)														
Operating Activities	\$	560,285	\$	480,558	\$	1,067,735	\$	287,720	\$	(168,458)	\$	17,439	\$	2,245,279
oporating retirmed	Ψ	200,203	Ψ	100,550	Ψ	1,007,733	Ψ	207,720	Ψ	(100,130)	Ψ	17,137	Ψ	2,2 13,277
Supplemental Schedule of Noncash	Capita	al												
and Related Financing Activities	p													
Change in fair value of investment														
in joint venture	\$	305,809	\$	_	\$	293,816	\$	_	\$	_	\$	_	\$	599,625
Acquisition of capital assets	<u> </u>		÷		÷		÷		<u> </u>		÷		÷	
contributed	\$	_	\$	_	\$	647,825	\$	_	\$	_	\$	_	\$	647,825
- 511110 4000			4		Ψ	0.7,023	¥		4		Ψ		4	0.7,025
Note payable and amount due from														
other governments	\$	_	\$	715,452	\$	948,722	\$	_	\$	_	\$	_	\$	1,664,174
Santi go (crimients	Ψ		Ψ	713,132	Ψ	710,722	Ψ		Ψ		Ψ		Ψ	1,001,171

### CITY OF GULF BREEZE, FLORIDA STATEMENT OF FIDUCIARY NET POSITION - FIDUCIARY FUNDS SEPTEMBER 30, 2020

	Police Officers' Retirement Fund					
ASSETS						
Cash and cash equivalents	\$ -	\$	6,248			
Due from employer	6,688		-			
Due from plan members	1,047					
Investments:						
Equity Mutual Funds	5,731,703		-			
Total Assets	 5,739,438		6,248			
LIABILITIES						
Due to others	 		6,248			
NET POSITION						
Restricted for pension benefits	\$ 5,739,438	\$	-			

### CITY OF GULF BREEZE, FLORIDA Exhibit XI STATEMENT OF CHANGES IN FIDUCIARY NET POSITION - FIDUCIARY FUNDS YEAR ENDED SEPTEMBER 30, 2020

	Police Officers' Retirement Fund					
ADDITIONS:						
Contributions						
Employer	\$	246,139				
Plan members		38,549				
State of Florida		77,015				
Total contributions		361,703				
Investment income		368,635				
Less investment expense		(10,671)				
Net investment income		357,964				
Total additions		719,667				
DEDUCTIONS:						
Benefits and refunds paid to plan members and beneficiaries		300,906				
Administrative expenses		8,275				
Total deductions		309,181				
NET INCREASE		410,486				
NET POSITION RESTRICTED FOR PENSION BENEFITS:						
Beginning of year		5,328,952				
End of year	\$	5,739,438				

This page intentionally left blank.

### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The City of Gulf Breeze, Florida (the City) was chartered as a municipality by a Special Act of the Florida Legislature on May 1, 1961, under Chapter 61.2207, Laws of Florida, pursuant to House Bill number 557. On August 10, 1961 residents voted to adopt the charter and elected the first city officials. As authorized by its charter, the City provides the following services: public safety (police, fire, and inspection), highways and streets, water and sewer, natural gas, sanitation, stormwater drainage, culture and recreation, public improvements, planning and zoning, and general administrative services.

The financial statements of the City have been prepared in accordance with accounting principles generally accepted (GAAP) in the United States of America applicable to governmental units and the Uniform Accounting System mandated by Section 218.33, Florida Statutes. The Governmental Accounting Standards Board (GASB) is the standard-setting body for governmental accounting and financial reporting.

The following is a summary of the more significant accounting policies of the City:

### A. Reporting Entity

A four member City Council and a Mayor govern the City, each elected at-large for four-year terms for Council Members and a two-year term for the Mayor. The Council has no powers other than those expressly vested in it by State Statute and the City Charter, and their governmental powers cannot be delegated. Each Councilman and the Mayor receive \$1.00 per year in compensation for their service.

As required by accounting principles generally accepted in the United States of America, these financial statements present the City of Gulf Breeze (the primary government) and its component units. In evaluating the City as a reporting entity, management has considered all potential component units for which the City may or may not be financially accountable and, as such, be includable within the City's financial statements. Management utilized criteria set forth in GASB Statement No. 61 (GASB 61) for determining financial accountability of potential component units in evaluating all potential component units. In accordance with GASB 61, the City (primary government) is financially accountable if it appoints a voting majority of the potential component unit's governing board and (1) it is able to impose its will on the organization or (2) there is a potential for the organization to provide specific financial benefit to or impose specific financial burden on the City. In addition, component units can be other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

As of September 30, 2020, the City of Gulf Breeze had three component units, as defined by GASB 61, which have been presented in the financial statements of the primary government as either "discretely presented component units" or "blended component units." The component units are: the Urban Core Redevelopment (Community Redevelopment Agency), Gulf Breeze Financial Services, Inc., and Capital Trust Agency, Inc. and Subsidiary.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### A. Reporting Entity (Continued)

Urban Core Redevelopment (Community Redevelopment Agency) was established by the City in December 1989 based on the Finding of Necessity documentation required pursuant to Chapter 163, Florida Statutes and is a blended component unit reported as a major governmental fund in the City's financial statements. Pursuant to Resolution No. 18-89, the City Council, including the Mayor, serve as the Community Redevelopment Agency board of directors who approves the annual operating budget and has operational responsibility for the component unit. The Community Redevelopment Agency issues separate financial statements which may be obtained by writing to Gulf Breeze Financial Services, Inc., 315 Fairpoint Drive, Gulf Breeze, FL 32561 or calling (850) 934-4046.

Gulf Breeze Financial Services, Inc. (GBFS) was incorporated as of March 6, 1997. The members of the City Council, including the Mayor, serve as directors of GBFS. GBFS was formed exclusively for the purposes of assisting the City of Gulf Breeze in administration, operation, marketing, organizing, and servicing of various financing programs such as the Gulf Breeze Local Government Loan Program through which the City is either a participant or a sponsor of such financing programs, usually involving the issuance of bonds. Gulf Breeze Financial Services, Inc. is a blended component unit reported as an enterprise fund in the City's financial statements. GBFS issues separate financial statements which may be obtained by writing to Gulf Breeze Financial Services, Inc., 315 Fairpoint Drive, Gulf Breeze, FL 32561 or calling (850) 934-4046.

Capital Trust Agency, Inc. (CTA) was established by the City on May 19, 1999, with Resolution 14-99 and incorporated on June 30, 1999, with the directors appointed by the City Council. CTA was formed for the purposes of assisting in the financing, acquisition, construction, development, equipping, maintenance, operation, and/or promotion of certain facilities, intangibles, and capital projects. The City exclusively benefits from the activity of CTA and received \$1,000,000 in miscellaneous revenues during the fiscal year ending September 30, 2020. In 2007, CTA and GBFS formed Capital Trust Agency Community Development Entity, LLC (CTA-CDE) to attract tax credit fund incentives into financing projects to help renew Florida's distressed neighborhoods. CTA holds a 99% ownership interest in CTA-CDE and is the managing member. Accordingly, CTA presents its financial information consolidated with that of CTA-CDE (Subsidiary). CTA and Subsidiary is reported as a discretely presented component unit. CTA and Subsidiary issues separate financial statements which may be obtained by writing to Capital Trust Agency, Inc., 315 Fairpoint Drive, Gulf Breeze, FL 32561 or calling (850) 934-4046.

### **Conduit Debt**

The City has sponsored the following financing programs involving the issuance, by the City of Gulf Breeze, Florida, of the following bonds:

- \$20,500,000 Variable Rate Demand Revenue Bonds, Series 1999, \$15,830,000 outstanding.
- \$22,500,000 Floating Rate Demand Revenue Bonds, Series 2001, \$1,170,000 outstanding.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

A. Reporting Entity (Continued)

### **Conduit Debt** (Continued)

- \$69,775,000 Floating Rate Demand Revenue Bonds, Series 2010, \$44,870,000 outstanding.
- \$40,000,000 Refunding Bond (Local Government Loan Program), Series 2010, \$40,000,000 outstanding.

These bonds were issued pursuant to a Trust Indenture by and between the City and SunTrust Bank, as Trustee, for the purpose of funding the Gulf Breeze Local Government Loan Pool Program, which makes loans to local government and not-for-profit entities. The bonds are payable solely from the Trust and the proceeds generated from loans to the borrowing entities. The City is not liable for repayment of the bonds under the terms of the Trust Agreement, and the sole remedy for any bondholder as set forth in the Trust Agreement is limited to the assets of the Trust. Accordingly, the activity of the trust is not included in these financial statements.

### B. Government-Wide and Fund Financial Statements

The basic financial statements include both government-wide (based on the City as a whole) and fund financial statements. The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely, to a significant extent, on charges and fees for support. Likewise, the primary government is reported separately from the legally separate component units for which the primary government is financially accountable.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Some centralized expenses, to include an administrative overhead component, are included in fund direct expenses. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### B. Government-Wide and Fund Financial Statements (Continued)

Separate fund financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though fiduciary funds are excluded from the government-wide financial statements. Major individual governmental funds and major enterprise funds are reported as separate columns in the fund financial statements.

### C. Measurement Focus and Basis of Accounting

The government-wide financial statements are reported using the *economic resources measurement* focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Pension plans recognize revenue when contributions are due, as there is a statutory requirement to make the contribution. Property taxes are recorded as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Agency funds do not have a measurement focus, as they only report assets and liabilities; however, agency funds do use the accrual basis of accounting to recognize receivables and payables.

Governmental fund financial statements are reported using the *current financial resources* measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period, except for certain grant revenues which are recognized as revenues in the same period in which the grant expenditures occurred. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Franchise taxes, licenses, and interest associated with the current fiscal period have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable within the current fiscal period is revenue of the current period. Sales taxes, gasoline taxes, and other intergovernmental revenues collected and held by the state at year-end on behalf of the City, are also recognized as revenue. All other revenue items are considered to be measurable and available only when cash is received by the government.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### C. Measurement Focus and Basis of Accounting (Continued)

The Santa Rosa County Tax Collector bills and collects property taxes for the City in accordance with the laws of the State of Florida. Property taxes attach as an enforceable lien on property as of the date of assessment and remain in effect until discharge by payment. Taxes are payable when levied (on November 1, or as soon thereafter as the assessment roll becomes available to the Tax Collector).

The following is the current property tax calendar:

Lien Date	January 1, 2020
Levy Date	November 1, 2020
Due Date	November 1, 2020
Delinquent Date	April 1, 2021

Discounts of 1% are granted for each month that taxes are paid prior to March 2021.

Revenue recognition criteria for property taxes under the GASB requires that property taxes expected to be collected within 60 days of the current period be accrued. No accrual has been made for 2020 ad valorem taxes because property taxes are not legally due until subsequent to the end of the fiscal year. Current year taxes, which are uncollected as of the end of the fiscal year, are generally immaterial in amount and highly susceptible to uncollectability and, therefore, are not recorded as a receivable as of September 30, 2020.

#### D. Basis of Presentation

The financial transactions of the City are recorded in individual funds. Each fund is a separate accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are other charges between the government's utility function and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish *operating* revenues and expenses from *non-operating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds are charges to customers for sales and services.

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# D. Basis of Presentation (Continued)

Operating expenses for enterprise funds include the cost of sales and service, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses, including tap and impact fees intended to cover the impact of future additional infrastructure costs.

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first and then unrestricted resources, as they are needed.

The following three broad classifications are used to categorize the fund types used by the City:

#### Governmental

Governmental funds focus on the determination of financial position and changes in financial position (sources, uses, and balances of financial resources) and not net income. The City has the following major governmental funds.

<u>General Fund</u> - This is the City's primary operating fund and is used to account for all financial resources except those required to be accounted for in another fund.

<u>Urban Core Redevelopment Fund</u> - This fund is used to account for the activities of the Gulf Breeze Community Redevelopment Agency. The Community Redevelopment Agency was established to enable the City to utilize tax increment financing (TIF) to foster improvements and redevelopment in the City's commercial corridor.

## **Proprietary**

Proprietary funds focus on the determination of net income, financial position, and cash flows. All of the City's proprietary funds are enterprise funds, as fees are charged to external users for services. The following is a description of the major proprietary funds of the City.

<u>Water and Sewer Fund</u> - Used to account for the provision of water and sewer services to the residents of the City and some residents of Santa Rosa County. All activities necessary to provide such services are accounted for in this fund, including, but not limited to, administration, operations, maintenance, financing and related debt service, and billing and collection.

<u>Natural Gas Fund</u> - Used to account for the activity associated with providing gas service to the citizens of the City.

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## D. Basis of Presentation (Continued)

#### **Proprietary (Continued)**

<u>South Santa Rosa Utility Fund</u> - Used to account for the operations of the water and sewer system for residents east of Gulf Breeze to Midway and sewage disposal for the residents of the City.

<u>Stormwater Management Fund</u> - To account for activities associated with managing stormwater.

<u>Gulf Breeze Financial Services</u> - Used to account for the activities relating to the administration, operation, marketing, organizing, and servicing of various financing programs, such as the Gulf Breeze Local Government Loan Pool.

### **Fiduciary**

Fiduciary funds are used to account for the assets held on behalf of outside parties, including other governments. The City has two major fiduciary funds.

<u>Pension Trust Fund</u> - Used to report the resources that are required to be held in trust for the members and beneficiaries of the one defined benefit pension plan administered by the City; the Police Officers' Retirement Pension Fund.

<u>Agency Funds</u> - Used to account for assets held by the City on behalf of others. The City's agency funds include the Donations Fund, which accounts for contributions for various organizations with the City, and the D.A.R.E. fund, used to account for assets contributed to the Police Department for special projects.

#### E. Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position or Fund Balances

#### Cash and Cash Equivalents

The City considers all highly liquid investments (including restricted assets) with a maturity of ninety days or less when purchased and investments with the State Board of Administration (SBA) to be cash equivalents. Additionally, each fund's equity in the City's investment pool is considered to be a cash equivalent since the City can deposit or effectively withdraw cash at any time without prior notice or penalty.

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

E. <u>Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position or Fund Balances</u> (Continued)

#### **Deposits and Investments**

The investment of surplus funds and restricted reserve funds is governed by the City's investment policy under the provisions of Section 218.415, Florida Statutes. Investments authorized by the City's investment policy and state statute include intergovernmental investment pools, money market funds, including money market mutual funds, interest bearing time deposits or savings accounts in qualified public depositories, direct obligations of the U.S. Treasury and U.S. agencies and instrumentalities, and other investments authorized by law or by resolution for a municipality. All the City's investments are stated at fair value.

Chapter 280, Florida Statutes, provides that deposits must be placed in a depository designated under the provisions of Chapter 136 and the regulations of the Department of Banking and Finance as a qualified public depository. As such, these deposits are considered to be fully insured.

The City's cash and investment pool and certain individual funds participate in the Local Government Surplus Funds Trust Fund, operated by Florida's State Board of Administration (SBA). The SBA is governed by Chapter 19-3 of the Florida Administrative Code (FAC). The FAC provides guidance and establishes the general operating procedures for the administration of the Local Government Surplus Funds Trust Fund. Additionally, the Florida Auditor General performs an operational audit of activities and investments of the SBA. In accordance with GASB Statement No. 31, the Local Government Surplus Funds Trust Fund is a "2a-7 like" pool, and thus, SBA investments are valued using the pooled share price. City investments with the SBA may be made or liquidated by wire on a same day basis. The City's investments with the SBA are considered to be cash equivalents for reporting purposes.

Pension trust funds may invest in annuity and life insurance contracts of life insurance companies in amounts sufficient to provide, in whole or in part, the benefits to which all of the participants in the municipal police officers' retirement trust fund shall be entitled under the provisions of Chapter 185, Florida Statutes, and pay the initial and subsequent premiums thereon; time or savings accounts of a national bank, a state bank insured by the Bank Insurance Fund, or a savings and loan association insured by the Savings Association Insurance Fund which is administered by the Federal Deposit Insurance Corporation or a state or federal chartered credit union whose share accounts are insured by the National Credit Union Share Insurance Fund; obligations of the United States or obligations guaranteed as to principal and interest by the United States; bonds issued by the State of Israel; bonds, stocks, or other evidences of indebtedness issued or guaranteed by a corporation organized under the laws of the United States, any state or organized territory of the United States, or the District of Columbia, provided:

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

E. <u>Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position or Fund Balances</u> (Continued)

## Deposits and Investments (Continued)

The corporation is listed on any one or more of the recognized national stock exchanges or on the National Market System of the NASDAQ Stock Market and, in the case of bonds only, holds a rating in one of the three highest classifications by a major rating service; and

The board of trustees shall not invest more than 5 percent of its assets in the common stock or capital stock of any one issuing company, nor shall the aggregate investment in any one issuing company exceed 5 percent of the outstanding capital stock of the company nor shall the aggregate of its investments at cost, in accordance with the trust's investment policy, exceed 50 percent of the fund's assets.

#### Receivables

Revenues receivable are reflected net of an allowance for doubtful accounts. For the General Fund, the Water & Sewer Fund, the Natural Gas Fund, the South Santa Rosa Utility Fund, and the Stormwater Management Fund, the amount of the allowance is equal to accounts receivable in excess of 90 days past due.

#### Interfund Receivables and Payables

Interfund transactions are reflected as loans, services provided, reimbursements, or transfers. Loans between funds outstanding at the end of the fiscal year are referred to as "interfund balances" (i.e., the current portion of interfund loans) or "advances" (i.e., the non-current portion of interfund loans). Any residual balances outstanding between governmental activities and business-type activities are reported in the government-wide financial statements as interfund receivables (payables).

Services provided, deemed to be at market, or near market rates, are treated as revenues and expenditures/expenses. Reimbursements occur when one fund incurs a cost, charges the appropriate benefiting fund, and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers. Transfers between governmental or proprietary funds are netted as part of the reconciliation to the government-wide columnar presentation.

#### Inventory

Inventory is valued at cost (first-in, first-out). The consumption method is used to account for the inventory. Under the consumption method, inventory items are recorded as expenditures during the period inventory is used. The General Fund balance equal to the inventory amount has been reserved in the fund financial statements to indicate that it is not available for appropriation.

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

E. Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position or Fund Balances (Continued)

## Restricted Assets

Certain resources in the City's General Fund and proprietary funds have been set aside for repayment of debt, certain projects, and customer deposits and are classified as restricted assets because their use is limited by applicable bond covenants and project requirements.

#### **Bond Issuance Costs**

Bond issuance costs for proprietary funds are amortized over the estimated life of the issue using the straight-line method. The City follows GASB Statement No. 62 which allows matching the regulated rate recovery of the costs if certain criteria are met.

#### Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (roads, bridges, curbs and sidewalks, drainage systems, lighting systems, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. The City defines capital assets as assets with an initial cost more than the following:

Land	\$ > 0
Buildings and improvements	\$ 10,000
Infrastructure	\$ 10,000
Improvements other than buildings	\$ 10,000
Machinery and equipment	\$ 1,000

Such assets are recorded at historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The City chose not to retroactively report infrastructure in accordance with Phase III implementation of GASB Statement No. 34. The City's infrastructure consists of roads, bridges, curbs and sidewalks, drainage systems, lighting systems, and similar items constructed or improved after 2003.

As the government constructs or acquires additional capital assets each period, including infrastructure assets, they are capitalized and reported at cost. The reported value excludes normal maintenance and repairs which are essentially amounts spent in relation to capital assets that do not increase the capacity or efficiency of the item or extend its useful life beyond the original estimate.

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

E. <u>Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position or Fund Balances</u> (Continued)

## **Capital Assets** (Continued)

Major outlays for capital assets and improvements are capitalized as projects are constructed. The amount of interest to be capitalized is calculated by offsetting interest expense incurred from the date of the borrowing until the completion of the project with interest earned on invested proceeds over the same period.

Property, plant, and equipment and infrastructure assets of the primary government, as well as the component units, are depreciated using the straight-line method over the following estimated useful lives:

	<u> Y ears</u>
Buildings and improvements	39
Infrastructure	20-40
Improvements other than buildings	15-27
Machinery and equipment	3-10

#### Deferred Outflows and Inflows of Resources

The City has implemented the provisions of GASB Statement Nos. 63 and 65. Statement No. 63, Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position, provides financial reporting guidance for deferred outflows and inflows of resources, originally introduced and defined in GASB Concepts Statement No. 4, Elements of Financial Statements, as an acquisition or consumption, respectively, of net assets applicable to a future reporting period. Further, Concepts Statement No. 4 also identifies net position as the residual of all other elements presented in a statement of financial position. Statement No. 65, Items Previously Reported As Assets and Liabilities, reclassifies and recognizes certain items that were formerly reported as assets and liabilities as one of the four financial statement elements, (1) deferred outflows of resources, (2) outflows of resources, (3) deferred inflows of resources, and (4) inflows of resources. Concepts Statement No. 4 requires that deferred outflows and deferred inflows be recognized only in those instances specifically identified in GASB pronouncements. Statement No. 65 provides that guidance.

The City reports increases and decreases in net position that relate to future periods as deferred inflows of resources and deferred outflows of resources, respectively, in a separate section of the statement of net position. The deferred outflows and inflows of resources related to pensions are further discussed in Note 6.

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

E. Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position or Fund Balances (Continued)

## **Pensions**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Retirement Plan for the Police Officers of the City of Gulf Breeze, FL (Police Pension Plan) and additions to/deductions from the Police Pension Plan's fiduciary net position have been determined on the same basis as they are reported by the Police Pension Plan.

For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

## **Compensated Absences**

It is the City's policy to permit employees to accumulate earned but unused vacation and sick pay based on the length of service to the City. All vacation and sick pay is accrued when earned and/or incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in general fund financial statements only if they have matured.

## Non-Current Liabilities

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

E. <u>Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position or Fund Balances</u> (Continued)

# Non-Current Liabilities (Continued)

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums from refundings received on debt issuances are reported as other financing sources while discounts are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### Classification of Fund Balance

GASB Statement No. 54 (GASB 54), Fund Balance Reporting and Governmental Fund Type Definitions, establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. Fund balance classifications, under GASB 54, are comprised of the following:

- <u>Nonspendable</u> includes amounts that are (a) not in spendable form, or (b) legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash, for example: inventories, deposits, prepaid items, and advances to other funds.
- <u>Restricted</u> includes amounts that can be spent only for the specific purposes stipulated by external resource providers, constitutionally or through enabling legislation. Restrictions may effectively be changed or lifted only with the consent of resource providers.
- <u>Committed</u> includes fund balance amounts that can be used only for the specific purposes that are internally imposed by a formal action (a Resolution) of the government's highest level of decision making authority, the City Council. Commitments may be changed or lifted only by the City taking the same formal action (a Resolution) that imposed the constraint initially. Contractual obligations are included to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual obligations.
- <u>Assigned</u> includes amounts intended to be used by the government for specific purposes. The City Council by formal vote (or management designee via Council action) has the authority authorized to assign fund balance to a specific purpose. In governmental funds other than the General Fund, assigned fund balance represents the amount that is not restricted or committed. This indicates that the resources in other governmental funds are, at a minimum, intended to be used for the purpose of that fund.

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

E. <u>Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position or Fund Balances</u> (Continued)

## Classification of Fund Balance (Continued)

• <u>Unassigned</u> - includes residual positive fund balance within the General Fund which has not been classified within the other above mentioned categories. Unassigned fund balance may also include negative balances for any governmental fund if expenditures exceed amounts restricted, committed, or assigned for those specific purposes.

These classifications reflect not only the nature of funds, but also provide clarity to the level of restriction placed upon fund balance. Fund balance can have different levels of restraint, such as external versus internal compliance requirements. Unassigned fund balance is a residual classification with the General Fund. The General Fund should be the only fund that reports a positive unassigned balance. In all other funds, unassigned is limited to negative residual fund balance. The City does not have a formal minimum fund balance policy.

In circumstances when an expenditure is made for a purpose for which amounts are available in multiple fund balance classifications, fund balance is generally depleted in the order of restricted, committed, assigned, and unassigned.

## Classification of Net Position

The government-wide and business-type fund financial statements utilize a net position presentation. Net position is categorized as net investment in capital assets, restricted and unrestricted.

- <u>Net Investment in Capital Assets</u> is intended to reflect the portion of net position which is associated with non-liquid, capital assets, net of related debt.
- <u>Restricted Net Position</u> are liquid assets, generated from revenues and net bond proceeds, which are not accessible for general use because of third-party (statutory, bond covenant or granting agency) limitations.
- *Unrestricted Net Position* represents unrestricted liquid assets.

#### F. Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

## NOTE 2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### A. Budgets

Budgets are adopted on a basis consistent with generally accepted accounting principles. Annual appropriated budgets are adopted by ordinance for all major governmental and all proprietary funds. However, budgets for proprietary funds are not legally required to be reported on and are not included in these financial statements. All appropriations lapse at fiscal year-end except for appropriations related to multi-year capital projects.

Budgetary data reflected in the financial statements are established by the following procedures:

Prior to September 1, of each year, proposed budgets are received by the City Council from the City Manager. These proposed expenditures, along with all estimated receipts, taxes to be levied, and balances expected to be brought forward are considered by the City Council. The City Council requires such changes as deemed necessary, sets proposed millages, and establishes dates for tentative and final public budget hearings as prescribed by Florida Statutes.

Proposed budgets are advertised in a newspaper of general circulation in the City. Public hearings are conducted for the purposes of receiving input, responding to complaints, and providing reasons and explanations for intended actions to all citizens participating.

Prior to October 1, the budget for all governmental funds (except for the Police Special Revenue Fund, for which no budget is prepared due to the uncertainty of annual revenues) and proprietary funds of the City is legally enacted through passage of an ordinance. Budget amendments are periodically passed through resolutions during the fiscal year. Budgeted beginning fund balance in the accompanying financial statements reflects planned utilization of prior years' unassigned fund balance to the level required to accomplish current year objectives.

The level of budgetary control (that is the level at which expenditures cannot legally exceed appropriations) has been established at the fund level. The City Manager and Finance Director are authorized to transfer budgeted amounts within departments of a fund and between departments of a fund; however, any revisions that alter the total expenditures of any fund must be approved by the City Council. Budget amounts reflected in the financial statements are originally adopted amounts and amounts as amended by action of the City Council by revision of fund totals.

# NOTE 2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (Continued)

#### B. Encumbrances

Encumbrances represent commitments related to unperformed contracts for goods or services. Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of resources are recorded in order to reserve that portion of the applicable appropriation, is employed in the governmental funds. Encumbrances outstanding at year-end are reported as assignments of fund balances and do not constitute expenditures or liabilities because the commitments will be reappropriated and honored during the subsequent year.

#### **NOTE 3 - DEPOSITS AND INVESTMENTS**

#### Deposits:

Deposits may be exposed to custodial credit risk, which is the risk that in the event of a bank failure, the government's deposits may not be returned. The City manages its custodial credit risk by maintaining its deposits with "Qualified Public Depositories" (QPDs), as defined in Chapter 280, Florida Statutes, which bear no custodial credit risk or are in institutions which meet the exemption requirements of Chapter 280. The exemptions qualify under the exemptions of Section 280.03(e) or 280.03(f), Florida Statutes as a deposit made in accordance with Section 17.57(g), Florida Statutes. The provisions of Chapter 280 allow "Qualified Public Depositories" to participate in a multiple financial institution collateral pool to ensure the security for public deposits. All Qualified Public Depositories must place with the Treasurer of the State of Florida, securities which have a market value equal to 50% of all public funds on deposit at the end of each month in excess of any applicable deposit insurance. In the event of default by a qualified public institution, the State Treasurer will pay public depositors all losses. Losses in excess of insurance and collateral will be paid through assessments between all Qualified Public Depositories. Under this method, all deposits are fully insured or collateralized with securities held by the State Treasurer in the City's name.

# **NOTE 3 - DEPOSITS AND INVESTMENTS (Continued)**

Investments:

As of September 30, 2020, the City had the following investments:

	Weighted	
	Average	
	Maturity (Years)	 2020
Money Market Mutual Funds	0.099	\$ 35,528
Florida Municipal Investment Trust	1.69	70,350
Exchange-traded Funds	N/A	1,351,311
Federal Instrumentalities	7.169	5,493,019
Corporate Notes	5.135	1,336,139
State and Local Government Debt	4.673	 3,186,750
		11,437,569
Total Investments		\$ 11,473,097

#### Fair Value Measurements:

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The following table presents assets carried at fair value at September 30, 2020:

	Level 1		_	Level 2	Level 3		Total		
Money Market Mutual Funds	\$	35,528	\$		\$	\$	35,528		
Exchange-traded Funds		1,351,311					1,351,311		
Federal Instrumentalities				5,493,019			5,493,019		
Corporate Notes				1,336,139			1,336,139		
State and Local Government Debt	-		_	3,186,750		- —	3,186,750		
Total Investments	\$	1,386,839	\$	10,015,908	\$ -	\$	11,402,747		

The Florida Municipal Trust Fund is measured at cost and excluded from the fair value hierarchy disclosure.

## **NOTE 3 - DEPOSITS AND INVESTMENTS (Continued)**

#### Fair Value Measurements:

Securities are valued using the following approaches:

Money Market Mutual Funds and Exchange-traded Funds: Valued at the closing price reported on the active market on which the individual securities are traded.

Federal Instrumentalities, Corporate Notes and State and Local Government Debt: Valued based on institutional bond quotes and evaluations based on various market and industry inputs.

#### Interest Rate Risk:

The City's investment policy sets limits to match investment maturities with known cash needs and anticipated cash flow requirements. Investments of current operating funds have same day liquidity. Investments of reserves, project funds, debt proceeds and other non-operating funds have a term appropriate to the needs for funds and in accordance with debt covenants, but shall not exceed ten (10) years.

#### Credit Risk:

The City is authorized under Section 218.415, Florida Statutes, and the City investment policy of the City, to invest and reinvest surplus public funds in its control or possession, in accordance with resolutions to be adopted from time-to-time, in:

- The Local Government Surplus Funds Trust Fund or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act as provided in Section 163.01, Florida Statutes.
- Securities and Exchange Commission registered money market funds.
- Interest-bearing time deposits or savings accounts in qualified public depositories as defined in Section 280.02, Florida Statutes.
- Direct obligations of the United States Treasury.
- Federal agencies and instrumentalities.
- Rated or unrated bonds, notes, or instrument backed by the full faith and credit of the government of Israel.
- United States government obligations, United States government agency or instrumentality obligations, and the obligations of federal government sponsored enterprises, which have a liquid market with a readily determinable market value, and securities whose timely payment of principal and interest are fully guaranteed by the foregoing.

## NOTE 3 - DEPOSITS AND INVESTMENTS (Continued)

#### *Credit Risk (Continued):*

- Securities of, or other interests in, any open-end or closed-end management type investment company or investment trust registered under the Investment Company Act of 1940, 15 U.S.C. ss. 80a-1 et seq., as amended from time-to-time, provided the portfolio of such investment company or investment trust is limited to obligations of the United States Government or any agency or instrumentality thereof and to repurchase agreements fully collateralized by such United States Government obligations and provided such investment company or investment trust takes delivery of such collateral either directly or through an authorized custodian.
- Investment-grade obligations of state and local governments and public authorities.
- Collateralized guaranteed investment contracts.
- Mutual funds, or exchange-traded funds ("high grade equity funds") that are comprised primarily of U.S. based, large cap companies that are dividend achievers or dividend aristocrats.
- High grade corporate debt consisting of U.S. dollar denominated debt obligations of domestic or foreign corporations, or foreign sovereignties issued in the U.S. or in foreign markets.
- Other investments authorized by law or by ordinance for a county or a municipality.

At September 30, 2020, the City's investments had the following credit quality:

	Credit	Portfolio Asset
Security Type	Rating	Allocation
Money Market Mutual Funds	NR	0.31%
Equity Funds	N/A	11.85%
Federal Instrumentalities	AAA	30.31%
Federal Instrumentalities	AA	17.86%
Corporate Notes	AA	2.86%
Corporate Notes	A	8.86%
State and Local Government Debt	AAA	2.01%
State and Local Government Debt	AA	17.94%
State and Local Government Debt	A	8.00%

# **NOTE 3 - DEPOSITS AND INVESTMENTS (Continued)**

## Credit Risk (Continued):

The City's investment policy has established asset allocation and issuer limits on the following investments to reduce concentration of credit risk of the entity's investment portfolio.

	Asset	
	Allocation	Individual
	Maximum	Issuer Limit
U.S. Government Obligations	100%	N/A
Local Government Investment Pools	100%	N/A
Certificates of Deposit	25%	50%
Federal Agency & Instrumentality Obligations	100%	50%
Collateralized Repurchase Agreements	15%	50%
Other Investment Pools (Rated "A" or better)	30%	50%
State and/or Local Government Taxable and/or Tax-Exempt Debt	30%	50%
High Grade Corporate Debt and Commercial Paper	15%	50%
High Grade Exchange-traded Funds	25%	50%

# Concentration of Credit Risk:

As of September 30, 2020, the City had the following issuer concentrations based on fair value:

			Portfolio Asset
	F	air Value	Allocation
Money Market Mutual Funds:			
Schwab Government Money Fund	\$	35,528	0.31%
Equity Funds:			
ALPS Alerian MLP ETF		73,766	0.65%
ISHARES Select Dividend ETF		255,628	2.24%
ISHARES US Utilities ETF		319,346	2.80%
Schwab US Dividend ETF		347,450	3.05%
Vanguard Dividend Appreciation ETF		355,121	3.12%
Federal Instrumentalities:			
Federal Home Loan Bank Notes		1,530,556	13.44%
Federal Home Loan Mortgage Corporation		1,228,530	10.77%
Federal National Mortgage Association		2,698,239	23.69%
Government National Mortgage Association		35,694	0.31%

# **NOTE 3 - DEPOSITS AND INVESTMENTS (Continued)**

Concentration of Credit Risk (Continued):

	Fair Value	Portfolio Asset Allocation
Corporate Notes:		
Apple, Inc.	358,958	3.15%
BP Capital Market	268,772	2.36%
J P Morgan Chase	102,156	0.90%
Wal-Mart Stores	306,663	2.69%
Wells Fargo Bank	191,466	1.68%
American Express	69,429	0.61%
Exxon Mobil Corporation	38,695	0.34%
State and Local Government Debt:		
Alameda County, California	72,573	0.64%
Antelope Valley Community College District	55,675	0.49%
Bay Area Toll R	188,610	1.66%
City of Chicago/Chicago Midway Airport Revenue Refunding Bonds	125,432	1.10%
Dormitory Authority of the State of New York	230,445	2.02%
Energy Northwest / Columbia Generating Station Electric Revenue Bonds	170,409	1.50%
Greater Orlando Aviation Authority	118,492	1.04%
Guilford County, North Carolina Build America Bonds	182,184	1.60%
Kansas Development Finance Authority	55,811	0.49%
L'Anse Creuse Public Schools County of Macomb, State of Michigan	104,958	0.92%
Minneapolis - St. Paul Metropolitan Airports Commission	25,209	0.22%
New Orleans Aviation Board	75,636	0.66%
Niagara Falls Bridge Commission/Toll Bridge System Revenue Bonds	144,649	1.27%
North Carolina A&T University	151,176	1.33%
Oregon State Lottery Revenue Bonds	195,436	1.72%
Passaic Valley Water Commission Water Supply System	119,686	1.05%
Public Finance Authority/Taxable Refunding Revenue Bonds	177,328	1.56%
State of California	355,898	3.12%
State of Hawaii	81,862	0.72%
State of Louisiana	156,243	1.37%
State of New York General Obligation Bonds	204,850	1.80%
State of Oregon	59,024	0.52%
The Oklahoma Development Finance Authority	25,431	0.22%
The Regents of the University of California	109,733	0.96%
	\$ 11,402,747	100%

#### NOTE 4 - RECEIVABLES AND DUE FROM OTHER GOVERNMENTS

Receivables at September 30, 2020, were as follows:

		Gove	rnmei	ntal														
		Act	ivitie	s		Business-Type Activities												
			N	on-Major		Gulf Breeze Non-Major						Total						
			Go	vernmental	W	ater and		Natural	S	outh Santa	Sto	ormwater	F	inancial	Pro	prietary		Primary
	_	General	_	Funds	_	Sewer	_	Gas	R	osa Utility	Ma	nagement	S	Services		Funds	G	overnment
Accounts	\$	238,285	\$	-	\$	-	\$	-	\$	38,663	\$	-	\$	3,958	\$	-	\$	280,906
Utilities		-		-		367,332		326,113		962,680		52,623		-		96,056		1,804,804
Notes		-		-		-		-		-		-		-		-		-
Other		2,523		500		7,847		2,911		177,993		-				-		191,774
		240,808		500		375,179		329,024		1,179,336		52,623		3,958		96,056		2,277,484
Less allowance for																		
uncollectible accounts	_	4,682	_	-		32,620		30,088	_	75,872		2,821				7,504		153,587
Total	\$	236,126	\$	500	\$	342,559	\$	298,936	\$	1,103,464	\$	49,802	\$	3,958	\$	88,552	\$	2,123,897

The City's due from other governments for governmental activities was \$278,389 as of September 30, 2020, which consisted of amounts due from the State of Florida and Santa Rosa County, Florida, primarily for taxes.

The City's due from other governments for business-type activities was \$1,834,188 as of September 30, 2020, which consisted of amounts due to GBFS from CTA for expenses for shared personnel and office space and amounts due from Santa Rosa County, Florida, for FEMA reimbursements.

# **NOTE 5 - CHANGES IN CAPITAL ASSETS**

Capital asset activity for the year ended September 30, 2020, was as follows:

# **Primary Government**

	Beginning Balance	Increases	Decreases/ Transfers	Ending Balance
<b>Governmental Activities</b>				
Capital assets not being depreciated				
Land	\$ 1,646,909	\$ -	\$ -	\$ 1,646,909
Construction in progress	793,772	911,008	900,160	804,620
Total capital assets not being depreciated	2,440,681	911,008	900,160	2,451,529
Capital assets being depreciated				
Buildings and improvements	12,630,238	_	115,645	12,514,593
Improvements other than buildings	16,045,027	183,555	(900,160)	17,128,742
Infrastructure	1,077,264	-	-	1,077,264
Machinery and equipment	6,743,659	313,117	68,589	6,988,187
Total capital assets being depreciated	36,496,188	496,672	(715,926)	37,708,786
Less accumulated depreciation				
Buildings and improvements	(5,032,124)	(502,420)	(76,355)	(5,458,189)
Improvements other than buildings	(13,652,025)	(662,894)	(70,333)	(14,314,919)
Infrastructure	(456,961)	(55,499)	-	(512,460)
Machinery and equipment			(69.590)	
Total accumulated depreciation	(5,400,624)	(416,306)	(68,589)	(5,748,341)
1 otal accumulated depreciation	(24,541,734)	(1,637,119)	(144,944)	(26,033,909)
Total capital assets being depreciated, net	11,954,454	(1,140,447)	(860,870)	11,674,877
Governmental Activities, net	\$ 14,395,135	\$ (229,439)	\$ 39,290	\$ 14,126,406
<b>Business-Type Activities</b>				
Capital assets not being depreciated				
Land	\$ 4,133,844	\$ -	\$ -	\$ 4,133,844
Construction in progress	1,911,479	3,541,704	1,287,482	4,165,701
Total capital assets not being depreciated	6,045,323	3,541,704	1,287,482	8,299,545
Capital assets being depreciated				
Buildings and improvements	2,924,793	_	_	2,924,793
Improvements other than buildings	8,536,703	1,234,080	(634,398)	10,405,181
Infrastructure	52,066,114	647,285	(653,085)	53,366,484
Machinery and equipment	7,879,878	400,259	53,181	8,226,956
Total capital assets being depreciated	71,407,488	2,281,624	(1,234,302)	74,923,414
Less accumulated depreciation				
Buildings and improvements	(1,067,296)	(136,348)	_	(1,203,644)
Improvements other than buildings	(2,385,836)	(581,726)	_	(2,967,562)
Infrastructure	(36,855,169)	(1,653,113)	_	(38,508,282)
Machinery and equipment	(6,419,965)	(574,351)	(50,413)	(6,943,903)
Total accumulated depreciation	(46,728,266)	(2,945,538)	(50,413)	(49,623,391)
Total capital assets being depreciated, net	24,679,222	(663,914)	(1,284,715)	25,300,023
Business-Type Activities, net	\$ 30,724,545	\$ 2,877,790	\$ 2,767	\$ 33,599,568

## NOTE 5 - CHANGES IN CAPITAL ASSETS (Continued)

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental Activities	
General government	\$ 115,670
Public safety	366,415
Transportation	357,684
Economic environment	81,298
Culture and recreation	 716,052
Total depreciation expense - governmental activities	\$ 1,637,119
Business-Type Activities	
Water and Sewer	\$ 256,213
Natural Gas	370,252
South Santa Rosa Utility	2,182,181
Stormwater Management	133,897
Gulf Breeze Financial Services	 2,995
Total depreciation expense - business-type activities	\$ 2,945,538

#### **NOTE 6 - DEFINED BENEFIT PENSION PLANS**

## Florida Retirement System - General Employees:

The Florida Retirement System (FRS) was created in Chapter 121, Florida Statutes, to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program (DROP) under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members. Chapter 112, Florida Statutes, established the Retiree Health Insurance Subsidy Program (HIS), a cost-sharing multiple-employer defined benefit pension plan to assist retired members of any state-administered retirement system in paying the costs of health insurance.

The State of Florida issues a publicly available financial report that includes financial statements and required supplementary information for the FRS. That report may be obtained by writing to the Florida Division of Retirement, 2639 N. Monroe Street, Building C, Tallahassee, Florida 32399, or calling 1-850-488-6491.

## **NOTE 6 - DEFINED BENEFIT PENSION PLANS (Continued)**

Florida Retirement System - General Employees (Continued)

#### FRS Pension Plan

# A. Plan Description

The City contributes to the FRS Pension Plan, a cost-sharing multiple-employer defined benefit pension plan administered by the State of Florida Division of Retirement, Department of Management Services. The FRS Pension Plan provides retirement, disability, or death benefits to plan members or their designated beneficiaries. Chapters 121, 122, and 123, Florida Statutes, provide the authority under which benefit provisions are established. The provisions may only be amended by legislative action. All permanent employees hired prior to January 1, 1996, participate in this plan.

# B. Contribution and Funding Policy

Contribution requirements of the plan are established in Chapter 121, Florida Statutes, and may only be amended by legislative action. Effective July 1, 2011, the Florida Legislature passed Senate Bill 2100 requiring all employee members to contribute 3% to the FRS Pension Plan. Formerly, only employers were required to contribute to the FRS Pension Plan. The FRS Pension Plan funding policy now provides for monthly employer and employee contributions at actuarially determined rates that, expressed as percentages of annual covered payroll are adequate to accumulate sufficient assets to pay benefits when due. Level percentages of payroll employer contribution rates, established by state law, are determined using the entry-age actuarial funding method. If an unfunded actuarial liability reemerges as a result of future plan benefit changes, assumption changes, or methodology changes, it is assumed any unfunded actuarial liability would be amortized over 30 years, using level dollar amounts. Except for gains reserved for rate stabilization, it is anticipated future actuarial gains and losses are amortized on a rolling 10% basis, as a level dollar amount.

In July 2002, the Florida Legislature established a uniform contribution rate system for the FRS, which remained in effect with the passage of Senate Bill 2100. The uniform contribution system covers both the FRS Pension Plan and the FRS Investment Plan. Employers and employees contribute a percentage of the total payroll for each class of FRS membership.

Effective July 1, 2020, the actuarially determined contribution rates, expressed as a percentage of covered payroll, including the required employee 3% contribution are 27.45% for police officer and firefighter (special risk) employees, 13.00% for regular employees, and 16.98% for DROP.

## **NOTE 6 - DEFINED BENEFIT PENSION PLANS (Continued)**

Florida Retirement System - General Employees (Continued)

FRS Pension Plan (Continued)

## B. Contribution and Funding Policy (Continued)

The City contributed 100% of its statutorily required contributions for the current and preceding three years. The City's contributions to the FRS Pension Plan for fiscal year ended September 30, 2020 are listed below.

General employees	\$ 6,194
Special risk employees	17,978
DROP	6,022
Total contributions	\$ 30,194

# C. <u>Pension Liabilities</u>, <u>Pension Expense</u>, and <u>Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u>

At September 30, 2020, the City reported a net pension liability of \$562,040 for its proportionate share of the FRS Pension Plan's net pension liability. The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2020. The City's proportionate share of net pension liability was based on the City's fiscal year 2020 contributions relative to the fiscal year 2020 contributions of all participating members. At June 30, 2020, the City's proportionate share was 0.001296713%, which was a decrease of 0.000578725% from its proportionate share measured at June 30, 2019.

## **NOTE 6 - DEFINED BENEFIT PENSION PLANS (Continued)**

Florida Retirement System - General Employees (Continued)

#### FRS Pension Plan (Continued)

# C. <u>Pension Liabilities</u>, <u>Pension Expense</u>, and <u>Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)</u>

For the year ended September 30, 2020, the City recognized pension expense of \$59,295 related to the FRS Pension Plan. In addition, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

		Deferred		Deferred
		Outflows		Inflows
	of	Resources	of	Resources
Differences between expected and actual experience	\$	21,509	\$	-
Change in assumptions		102,700		-
Net difference between projected and actual earnings				
on FRS Pension Plan investments		33,463		-
Changes in proportion and differences between City FRS Pension Plan				
contributions and proportionate share of FRS Pension Plan contributions		7,664		191,654
City FRS Pension Plan contributions subsequent to measurement date		6,914		
	\$	172,250	\$	191,654

The deferred outflows of resources related to pensions totaling \$6,914 resulting from City contributions to the FRS Pension Plan subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending September 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending	
September 30	
2021	\$ (14,774)
2022	4,073
2023	6,055
2024	(4,026)
2025	(17,646)
Thereafter	<del>_</del>
	\$ (26,318)

## **NOTE 6 - DEFINED BENEFIT PENSION PLANS (Continued)**

Florida Retirement System - General Employees (Continued)

#### FRS Pension Plan (Continued)

#### D. Actuarial Assumptions

The total pension liability in the July 1, 2020 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.40%
Salary increases 3.25%, average, including inflation
Investment rate of return 6.90%, net of pension plan investment expense, including inflation

Mortality rates were based on the PUB-2010 base table, projected generationally with Scale MP-2018.

The actuarial assumptions used in the July 1, 2020 valuation were based on the results of an actuarial experience study for the period July 1, 2013 through June 30, 2018.

The long-term expected rate of return on FRS Pension Plan investments was not based on historical returns, but instead is based in a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major class are summarized in the following table:

	Target Allocation (1)	Annual Arithmetic Return	Compound Annual (Geometric) Return	Standard Deviation
	Allocation (1)	Ketuili	Return	Deviation
Cash	1.00%	2.20%	2.20%	1.20%
Fixed income	19.00%	3.00%	2.90%	3.50%
Global equity	54.20%	8.00%	6.70%	17.40%
Real estate (property)	10.30%	6.40%	5.80%	11.70%
Private equity	11.10%	10.80%	8.10%	25.70%
Strategic investments	4.40%	5.50%	5.30%	6.90%
	100.00%			
Assumed inflation - Mean		2.40%		1.70%

Note: (1) As outlined in the FRS Pension Plan's investment policy.

## **NOTE 6 - DEFINED BENEFIT PENSION PLANS (Continued)**

Florida Retirement System - General Employees (Continued)

FRS Pension Plan (Continued)

#### E. Discount Rate

The discount rate used to measure the total pension liability was 6.80%. The FRS Pension Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return.

# F. <u>Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate</u>

The following table presents the City's proportionate share of net pension liability calculated using the discount rate of 6.80% as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1% point lower (5.80%) or 1% point higher (7.80%) than the current rate:

	1%		Current	1%
	Decrease	Dis	scount Rate	Increase
	 (5.80%)		(6.80%)	 (7.80%)
City's proportionate share of				
the net pension liability	\$ 897,443	\$	562,040	\$ 281,863

#### G. Pension Plan Fiduciary Net Position

Detailed information about the FRS Pension Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report.

#### H. Payables to the Pension Plan

At September 30, 2020 the City reported a payable of \$2,229 for the outstanding amount of contributions to the FRS Pension Plan required for the year ended September 30, 2020.

## **NOTE 6 - DEFINED BENEFIT PENSION PLANS (Continued)**

Florida Retirement System - General Employees (Continued)

#### HIS Pension Plan

# A. Plan Description

The Retiree Health Insurance Subsidy Program ("HIS Plan") is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes, and may be amended by the Florida Legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Division of Retirement within the Florida Department of Management Services.

#### B. Benefits Provided

For the year ended September 30, 2020, eligible retirees and beneficiaries received a monthly HIS payment of \$5 for each year of creditable service completed at the time of retirement, with a minimum payment of \$30 and a maximum payment of \$150 per month pursuant to Section 112.363, Florida Statutes. To be eligible to receive a HIS Plan benefit, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which includes Medicare.

#### C. Contributions

The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. At September 30, 2020 the contribution rate was 1.66%. The City contributed 100% of its statutorily required contributions for the current and preceding three years. HIS Plan contributions are deposited in a separate trust fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or cancelled.

The City's contributions to the HIS Plan totaled \$7,074 for the year ended September 30, 2020.

## **NOTE 6 - DEFINED BENEFIT PENSION PLANS (Continued)**

Florida Retirement System - General Employees (Continued)

#### HIS Pension Plan (Continued)

D. <u>Pension Liabilities</u>, <u>Pension Expense</u>, and <u>Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u>

At September 30, 2020, the City reported a net pension liability of \$94,477 for its proportionate share of the HIS Plan's net pension liability. The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2020.

The City's proportionate share of net pension liability was based on the City's fiscal year 2020 contributions relative to the fiscal year 2020 contributions of all participating members. At June 30, 2020, the City's proportionate share was 0.000773781%, which was a decrease of 0.000359652% from its proportionate share measured at June 30, 2019.

For the year ended September 30, 2020, the City recognized pension expense (income) of \$(18,304) related to the HIS Plan. In addition, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	(	Deferred Outflows Resources	I	Deferred Inflows Resources
Differences between expected and actual experience	\$	3,865	\$	73
Change in assumptions		10,159		5,493
Net difference between projected and actual earnings				
on HIS Plan investments		75		-
Changes in proportion and differences between City HIS Plan				
contributions and proportionate share of HIS Plan contributions		-		81,061
City HIS Plan contributions subsequent to measurement date		725		-
	\$	14,824	\$	86,627

The deferred outflows of resources related to pensions totaling \$725 resulting from City contributions to the HIS Plan subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending September 30, 2021.

## **NOTE 6 - DEFINED BENEFIT PENSION PLANS (Continued)**

Florida Retirement System - General Employees (Continued)

#### HIS Pension Plan (Continued)

# D. <u>Pension Liabilities</u>, <u>Pension Expense</u>, and <u>Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)</u>

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending	
September 30	
2021	(10.066)
2021	\$ (18,966)
2022	(16,052)
2023	(15,585)
2024	(9,020)
2025	(7,157)
Thereafter	(5,748)
	\$ (72,528)

#### E. Actuarial Assumptions

Actuarial valuations for the HIS Plan are conducted biennially. The July 1, 2020 HIS valuation is the most recent actuarial valuation and was used to develop the total pension liability amount as of June 30, 2020. The July 1, 2020 actuarial valuation was determined using the following actuarial assumptions at the June 30, 2019 measurement date:

Inflation 2.60%
Salary increases 3.25%, average, including inflation
Municipal Bond Rate 3.50%

Mortality rates were based on the Generational RP-2000 with Projection Scale BB.

Because the HIS Plan is funded on a pay-as-you-go basis, no experience study has been completed for that plan. The actuarial assumptions that determined the total pension liability for the HIS Plan were based on certain results of the most recent experience study conducted for the FRS Pension Plan.

## **NOTE 6 - DEFINED BENEFIT PENSION PLANS (Continued)**

Florida Retirement System - General Employees (Continued)

#### HIS Pension Plan (Continued)

#### F. Discount Rate

The discount rate used to measure the total pension liability was 3.50%. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate and the single equivalent discount rate is equal to the municipal bond rate selected by the HIS Plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

# G. Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following table presents the City's proportionate share of net pension liability calculated using the discount rate of 3.50% as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1% point lower (2.50%) or 1% point higher (4.50%) than the current rate:

		1%		Current	1%
		Decrease	Dis	count Rate	Increase
	<u> </u>	(2.50%)	(	(3.50%)	 (4.50%)
City's proportionate share of					
the net pension liability	\$	109,212	\$	94,477	\$ 82,417

#### H. Pension Plan Fiduciary Net Position

Detailed information about the HIS Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report.

#### I. Payables to the Pension Plan

At September 30, 2020 the City reported a payable of \$444 for the outstanding amount of contributions to the HIS Plan required for the year ended September 30, 2020.

## **NOTE 6 - DEFINED BENEFIT PENSION PLANS (Continued)**

## Florida League of Cities - Police Officers

#### A. Plan Description

Contribution requirement:

Police officers hired after January 1, 1996 participate in the Retirement Plan for the Police Officers of the City of Gulf Breeze, Florida, a single-employer defined benefit pension plan administered by the City of Gulf Breeze, FL. which uses the Florida Municipal Pension Trust Fund (FMPTF), a division of the Florida League of Cities, Inc. to manage the Plan's investments. Chapter 185, Florida Statutes provides the authority under which benefit provisions are established. An employee becomes fully vested after six years of credited service with normal retirement at age 55 or age 52 with 25 years of credited service. These provisions may only be amended by legislative action. The FMPTF issues a publicly available financial report that includes financial statements and required supplementary information of the defined benefit pension plan of the City's police employees. The Retirement Plan for the Police Officers of the City of Gulf Breeze, FL (Police Pension Plan) does not issue audited stand-alone financial statements.

Name of the pension plan: Retirement Plan for the Police Officers of the City of Gulf Breeze, FL
Legal plan administrator: Board of Trustees of the Retirement Plan for the Police Officers of the City of

Gulf Breeze, FL

Plan type: Single-employer defined benefit pension plan

Number of covered individuals: 32 (five inactive employees and beneficiaries currently receiving benefits; 9

inactive employees entitled to but not yet receiving benefits; 18 active employees) Employer contributions are actuarially determined; employees must contribute 4.00% of pensionable earnings; employee contribution requirement may be

amended by City ordinance, but employer contribution requirement is subject to State minimums.

Pension plan reporting: The plan issues an unaudited stand-alone financial report each year, which

contains information about the plan's fiduciary net position. The plan's fiduciary net position has been determined on the same basis used by the pension plan and is equal to the market value of assets calculated under the accrual basis of accounting. This report is available to the public at the plan's administrative office: Retirement Department, Florida League of Cities, Inc., P.O. Box 1757,

Tallahassee, FL 32302, (800) 342-8112.

## **NOTE 6 - DEFINED BENEFIT PENSION PLANS (Continued)**

## Florida League of Cities - Police Officers (Continued)

## B. Benefits Provided

Employees covered: Police officers employed by the City of Gulf Breeze, FL Types of benefits offered: Retirement, disability, and pre-retirement death benefits

Basic pension formula: 3.50% of average earnings times service earned through March 2, 2014 plus 3%

of average earnings times service earned on and after March 2, 2014.

Early retirement adjustment: Early retirement pension is reduced by 3% for each year by which the early

retirement date precedes the normal retirement date.

Disability pension: Larger of basic pension formula or 42% of average earnings (for service-

connected disabilities)

Larger of basic pension formula or 25% of average earnings (for non-service-connected disabilities if the participant has earned at least 10 years of service) Disability benefits are offset as necessary to preclude the total of the disability benefit, worker's compensation, and other City-provided disability compensation

from exceeding average earnings.

Pre-retirement death benefit: Basic pension formula payable for 10 years at early or normal retirement age

(payable to the beneficiary of a vested participant)

Return of accumulated employee contributions (payable to the beneficiary of a

non-vested participant)

Normal retirement age: Age 55 with at least six years of service, or age 52 with at least 25 years of

service.

Early retirement age: Age 50 with at least six years of service Vesting requirement: 100% vesting after six years of service Form of payment: Actuarially increased single life annuity

10-year certain and life annuity

Actuarially equivalent 50%, 66.67%, 75%, or 100% joint and contingent annuity Any other actuarially equivalent form of payment approved by the Board of

Trustees

Average earnings: Average of the highest five years of pensionable earnings out of the last 10 years Cost-of-living adjustment: 3.00% per year, delayed three years after retirement with respect to benefits

earned after February 3, 2014.

Supplemental benefit: \$5.00 per month times years of service (payable as a single life annuity)

Legal authority: The plan was established effective January 1, 1996 pursuant to City ordinance

and has been amended several times since that date.

Changes: No plan changes were adopted since the prior measurement date.

## **NOTE 6 - DEFINED BENEFIT PENSION PLANS (Continued)**

Florida League of Cities - Police Officers (Continued)

#### C. Contributions

Article X, Section 14 of the State Constitution and Part IV, Chapter 112, Florida Statutes grant the authority to establish and amend the contribution requirements of the City. Both of these provisions require that any increase in retirement benefits must be funded concurrently on an actuarially sound basis. Rates are based on an actuarially determined rate recommended by an independent actuary. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year with an additional amount to finance any unfunded accrued liability. The City is required to contribute the difference between the actuarially determined rate and the contribution rate of employees. Active plan members are required to contribute 4% to the plan. All required employer contributions are made monthly at actuarially determined rates.

Under the aggregate cost valuation method, funding amounts are determined by computing future plan costs. The City is responsible for the non-employee actuarially determined annual required contribution; however, State contributions can be used when determining the City's actual contribution. As a result, State contributions are included when computing percentage contributions.

The City's contributions to the Police Pension Plan totaled \$246,139 for the year ended September 30, 2020.

# **NOTE 6 - DEFINED BENEFIT PENSION PLANS (Continued)**

# Florida League of Cities - Police Officers (Continued)

## D. Actuarial Assumptions

Employer's reporting date: September 30, 2020
Measurement date: September 30, 2020
Actuarial valuation date: October 1, 2019

Discount rate: 7.00% per annum (2.77% per annum is attributable to long-term inflation); this

rate was used to discount all future benefit payments.

Salary increases: 4.00% per annum

Cost-of-living increases: 3.00% per year, delayed three years after retirement with respect to benefits

earned after February 3, 2014.

Mortality basis: Sex-distinct rates set forth in the RP-2000 Blue Collar Mortality Table, with full

generational improvements in mortality using Scale BB

Retirement: Retirement is assumed to occur at normal retirement age.

Other decrements: None assumed

Non-investment expenses: Liabilities have been loaded by 1.75% to account for non-investment expenses. Future contributions: Contributions from the employer and employees are assumed to be made as

legally required.

Changes: No assumptions have changed since the prior measurement date.

## **NOTE 6 - DEFINED BENEFIT PENSION PLANS (Continued)**

## Florida League of Cities - Police Officers (Continued)

#### D. Actuarial Assumptions (Continued)

The long-term expected rate of return on Police Pension Plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the Police Pension Plan's target asset allocation as of September 30, 2020 (see the discussion of the Police Pension Plan's investment policy) are summarized in the following table:

		Expected	
	Target	Long-Term	
Investment Category	Allocation	Real Return	_
Core bonds	15.00%	1.60%	per annum
Core plus	15.00%	2.10%	per annum
U.S. large cap equity	34.00%	4.60%	per annum
U.S. small cap equity	11.00%	5.50%	per annum
Non-U.S. equity	15.00%	6.70%	per annum
Core real estate	10.00%	5.00%	per annum
Total or weighted arithmetic average	100.00%	4.23%	per annum

#### E. Discount Rate

The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that the employee contributions will be made at the current contribution rate and that the City's contributions will be made at rates equal to the difference between the actuarially determined contribution rates and the employee rate. Based on those assumptions, the Police Pension Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current employees. Therefore, the long-term expected rate of return on Police Pension Plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

# **NOTE 6 - DEFINED BENEFIT PENSION PLANS (Continued)**

## Florida League of Cities - Police Officers (Continued)

## F. Changes in Net Pension Liability

	Total	Plan		Net
	Pension	Fiduciary		Pension
	 Liability	Net Position	_Lia	ability (Asset)
Balance as of September 30, 2019	\$ 4,752,090	\$ (5,253,469)	\$	(501,379)
Change due to:				
Service cost	320,289	-		320,289
Expected interest growth	352,866	(368,544)		(15,678)
Unexpected investment income	-	8,312		8,312
Demographic experience	285,728	-		285,728
Employer contributions	-	(304,573)		(304,573)
Employee contributions	-	(38,549)		(38,549)
Benefit payments & refunds	(300,906)	300,906		-
Administrative expenses	-	18,946		18,946
Changes in benefit terms	-	-		-
Assumption changes	-	-		-
Balance as of September 30, 2020	\$ 5,410,067	\$ (5,636,971)	\$	(226,904)

# G. <u>Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate</u>

The following presents the net pension liability of the City, calculated using the discount rate of 7.00%, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1% -point lower (6.00%) or 1% -point higher (8.00%) than the current rate.

	1% Decrease (6.00%)	Γ	Current Discount Rate (7.00%)	1% Increase (8.00%)
Total pension liability Less fiduciary net position	\$ 6,356,277 (5,636,971)	\$	5,410,067 (5,636,971)	\$ 4,654,477 (5,636,971)
Net pension asset	\$ 719,306	\$	(226,904)	\$ (982,494)

# **NOTE 6 - DEFINED BENEFIT PENSION PLANS (Continued)**

## Florida League of Cities - Police Officers (Continued)

## H. Pension Plan Fiduciary Net Position

Detailed information about the Police Pension Plan's fiduciary net position is available in the separately issued FMPTF report.

# I. <u>Pension Expense</u>, and <u>Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u>

For the year ended September 30, 2020, the City recognized pension expense of \$277,475. At September 30, 2020 the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	 Deferred Outflows of Resources	C	Deferred Inflows of Resources
Balance as of September 30, 2019	\$ 1,242,340	\$	1,082,160
Change due to:			
Amortization payments	(192,806)		(200,339)
Investment gain/loss	8,312		-
Demographic gain/loss	285,728		-
Assumption changes	-		-
Total change	101,234		(200,339)
Balance as of September 30, 2020	\$ 1,343,574	\$	881,821

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending September 30	
2021	\$ 2,912
2022	57,252
2023	66,407
2024	53,154
2025	51,490
Thereafter	 230,538
	\$ 461,753

## **NOTE 6 - DEFINED BENEFIT PENSION PLANS (Continued)**

## Florida League of Cities - Police Officers (Continued)

## J. Payables to the Pension Plan

At September 30, 2020 the City had no payable to the pension plan required for the year ended September 30, 2020.

# K. Required Supplementary Information

The Schedule of Contributions and Schedule of Changes in Employer Net Pension Liability and Related Ratio can be found in the required supplementary information of this comprehensive annual financial report.

#### **Entity-wide Information**

Pension expense for all defined benefit pension plans totaled \$318,466 for the year ended September 30, 2020.

# NOTE 7 - OTHER POSTEMPLOYMENT BENEFITS (OPEB)

GASB Statement No. 75, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, requires governments to account for other postemployment benefits (OPEB) on an accrual basis, rather than on a pay-as-you-go basis. The effect is the recognition of an actuarially determined expenses when a future retiree earns their postemployment benefits, rather than when they use their postemployment benefits. The total OPEB liability is recorded at the fund level for proprietary activities and the allocated amount for governmental activities is presented at the government-wide level. The annual OPEB cost is included in the line item of personal services for proprietary fund statements and is allocated by function for governmental activities on the government-wide financial statements.

#### A. Plan Description

The City provides postemployment benefits for eligible participants enrolled in the City-sponsored single-employer plans for health care through BlueCare HMO 59. These benefits are provided in the form of an implicit rate subsidy where retirees pay combined active/retiree rates for health coverage.

The City has followed a pay-as-you-go funding policy, contributing only those amounts necessary to provide for its portion of current year benefit costs and expenses. The contribution requirement for plan members are established by the City. For active employees, the City pays any remaining required amounts after contributions of plan members are taken into account. Retired members pay the full premium associated with the coverage elected. No assets are accumulated in a trust that meets the criteria of paragraph 4 of GASB Statement No. 75.

#### NOTE 7 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) (Continued)

The City contracted with a recognized and certified actuarial firm to provide an actuarial valuation of postemployment benefits. A copy of this report can be obtained by contacting the City of Gulf Breeze's Finance Department.

At September 30, 2020, plan membership consisted of the following:

Retired employees currently receiving health benefits	3
Inactive employees entitled to but not yet receiving health benefits	0
Active employees	110
Total	113

#### B. Benefits Provided

The City uses BlueCare HMO 59 as their provider to provide retiree health care medical and prescription drug coverage to eligible retirees of any age.

#### C. Total OPEB Liability

At September 30, 2020, the City reported a total OPEB liability of \$113,764 for the single-employer plan. The total OPEB liability was measured as of September 30, 2020 and was determined by an actuarial valuation as of that date. The total OPEB liability as of September 30, 2020, reflects the following changes of benefit terms and actuarial assumptions for the plan:

- The interest rate changed from the beginning of the year of 2.66% to 2.21% as of the end of the year.
- The initial trend rate was reset to 6.5%, grading down 0.5% per year until reaching the ultimate rate of 4.5%.
- The retirement and termination rates were updated based on the rates used in the Florida Retirement Systems Actuarial Valuation as of July 1, 2019.
- The mortality assumptions was updated from RP-2014 table projected forward using the MP-2018 to Pub-2010 table projected forward using scale MP-2020.

#### NOTE 7 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) (Continued)

#### D. Actuarial Assumptions

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. As such, amounts regarding the funding status of the plan and the annual required contributions of the employer are subject to revision as actual results are compared to past expectations and new estimates are made about the future. Actuarial calculations reflect long-term perspective. Significant accrual methods and assumptions for the reporting period September 30, 2020 were as follows:

Discount rate: 2.21% per annum (source) Bond Buyer 20-Bond GO index

Salary increases: 3.50% per annum

Medical inflation rate Chained-CPI (C-CPI) of 2.0% per annum

Marriage rate An assumed marriage rate of 50% was used for all future retirees.

Medicare eligibility All current and future retirees are assumed to be eligible for Medicare at age 65.

Actuarial cost method Entry Age Normal based on level percentage of projected salary.

Retirement: Retirement is assumed to occur at normal retirement age.

Plan participation percentage The participation percentage is the assumed rate of future eligible retirees who elect

to continue health coverage at retirement. It is assumed that 10% of all employees and their dependents who are eligible for early retirement benefits will participate in the retiree medical plan. Based on City's expectations, no (0%) participants will

enroll in the plan once Medicare eligible.

Plan election rate It is assumed 100% of eligible future retirees will elect the BlueCare HMO 59 plan. Mortality rates Pub-2010 generational scaled using MP-20 and applied on a gender-specific basis.

Health care cost trend rate Annual trends are based on the current HCA Consulting trend study and are

applied on a select and ultimate basis. Select trends are reduced 0.5% each year

until reaching the ultimate trend rate.

Pre-Medicare medical and Rx benefits; select rate 6.5%; ultimate rate 4.5%

Administrative fees; select rate 4.5%; ultimate rate 4.5%

# NOTE 7 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) (Continued)

#### E. Changes to Total OPEB Liability

	Total OPEB Liability	Plan Fiduciary Net Position	Net OPEB Liability
Balances as of October 1, 2019	\$ 80,426	\$ -	\$ 80,426
Change for the year:			
Service cost	4,615	-	4,615
Interest cost	2,178	-	2,178
Differences between expected			
and actual experience	14,793	-	14,793
Changes in assumptions or			
other inputs	18,068	-	18,068
Benefit payments	(6,316)	 -	 (6,316)
Balances as of September 30, 2020	\$ 113,764	\$ -	\$ 113,764

#### F. Sensitivity Analysis

The following table represents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is 1% point lower (1.21%) or 1% point higher (3.21%) than the current discount rate.

<b>OPEB Discount Rate Sensitivity</b>	1%			Current		1%
	Decrease 1.21%		Discount Rate 2.21%			Increase 3.21%
City's total OPEB Liability	\$	100,000	\$	113,764	\$	131,000

#### NOTE 7 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) (Continued)

The following table represents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1% point lower (5.50% decreasing to 3.50%) or 1% point higher (7.50% decreasing to 5.50%) than the current rate.

<b>Health Care Cost Trend Rate Sensitivity</b>		Healthcare Cost							
	1%	Decrease (5.50%	Trend Rates (6.50%			1% Increase (7.50%			
		creasing to 3.50%)		creasing to 4.50%)		decreasing to 5.50%)			
City's total OPEB Liability	\$	106,000	\$	113,764	\$	123,000			

#### **NOTE 8 - DEFINED CONTRIBUTION PENSION PLAN**

The City, for general employees hired after January 1, 1996, participates in the Florida Municipal Pension Trust Fund, a defined contribution pension plan administered by the Florida League of Cities. This plan provides benefits at retirement to general employees of the City. Chapter 121, Florida Statutes provides the authority under which benefit provisions are established. These provisions may only be amended by legislative action. Eligible employees must have completed one year of service before the City begins making contributions on their behalf. The City is required to make contributions equal to 8% of compensation for each eligible employee. Employees are not allowed to contribute to the plan. Contribution requirements are established and may be amended by City Council action.

Florida League of Cities financial statements are prepared using the accrual basis of accounting. Employer contributions are recognized in the period that the contributions are due. Annual valuations are required for all defined contribution plans. The Florida League of Cities, as administrator, will provide these valuations. The valuations provide allocation of employer contributions, earnings and losses, distributions, and forfeitures. The Florida League of Cities issues a publicly available financial report that includes financial statements and required supplementary information. That report can be obtained by writing to Florida League of Cities, Inc., 201 West Park Avenue, Tallahassee, FL 32302-1757, or by calling (850) 222-9684.

The City's contributions to the plan for the year ended September 30, 2020 totaled \$314,285, which was equal to the required contributions for the year.

#### **NOTE 9 - DEFERRED COMPENSATION PLAN**

The City offers employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan is a tax-deferred supplemental retirement program that allows City employees to contribute a portion of their salary before federal income taxes to a retirement account. The assets are held in trust for the employee's benefit. The plan participants, individually, select and make changes in funding options made available by the independent plan administrator. Since plan participants select the investment fund or funds in which their deferred compensation accounts are invested, the City has no liability for investment losses. The City's fiduciary responsibility is to administer the plan properly and to assure the investment alternatives made available are reasonable.

In accordance with GASB Statement No. 32, the assets and liabilities of the plan are not reflected in the City's financial statements since the City has no fiduciary responsibilities, other than administrative, in connection with the plan.

Contributions made by plan members during the year ended September 30, 2020, were \$83,457.

#### **NOTE 10 - GOVERNMENTAL FUND BALANCES**

Fund balances are classified either as non-spendable or as spendable. Spendable fund balances are further classified in a hierarchy based on the extent to which there are external and internal constraints on the spending of these fund balances. These classifications are described as follows:

Non-spendable fund balances include amounts that cannot be spent because they are not in spendable form or are legally or contractually required to be maintained intact.

Spendable fund balances are classified as follows depending on the City's ability to control the spending of these fund balances.

Restricted fund balances can only be used for specific purposes which are externally imposed by creditors, grantors, contributors, or laws or regulations or are imposed by law through constitutional provisions or enabling legislation.

Committed fund balances can only be used for specific purposes imposed internally by the City's formal action of highest level of decision making authority.

Assigned fund balances are fund balances intended to be used for specific purposes, but which do not meet the more formal criterion to be considered either restricted or committed.

Unassigned fund balances represent the residual positive fund balance within the General Fund, which has not been assigned to other funds and has not been restricted, committed, or assigned. In funds other than the General Fund, unassigned fund balances are limited to negative residual balances.

#### **NOTE 11 - RISK MANAGEMENT**

#### General Liability, Automobile, and Property Insurance

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; employee medical benefits; and natural disasters. The City of Gulf Breeze is insured for liability and casualty losses through the Florida League of Cities' Florida Municipal Insurance Program. Under this program the League assumes the full risk of loss on claims over \$10,000 for which insurance is purchased. There has been no significant reduction in insurance coverage from the prior year. The City retains some risk of loss in the form of deductibles and has designated a portion of fund balance/net position as a reserve for these possible losses. Based on prior claims experience, management believes this reserve to be adequate. A self-insurance reserve has been established in the General Fund for \$250,000, Water and Sewer Fund for \$75,000, and the Natural Gas Fund for \$50,000. There were no settlements in excess of the insurance coverage in any of the three prior fiscal years.

#### Workers' Compensation Insurance

Effective October 1, 2015, the City of Gulf Breeze is insured for workers' compensation through the Florida League of Cities' Florida Municipal Insurance Program. Under this program the League assumes the risk of loss on claims for which insurance is purchased subject to certain limits. Prior to October 1, 2015, the City was self-insured for workers' compensation. The City remains self-insured for workers' compensation for claims existing prior to October 1, 2015. These activities are recorded in the General Fund. There were no settlements in excess of the insurance coverage in any of the three prior fiscal years.

Changes in the estimated liability for self-insured losses for the past two years are as follows:

	 2020				
Unpaid claims, beginning Claims incurred and changes in estimates Less: claims paid	\$ 75,000 (49,378) (335)	\$	75,000 919 (919)		
Unpaid claims, ending	\$ 25,287	\$	75,000		

### **NOTE 11 - RISK MANAGEMENT (Continued)**

Unpaid claims are reported in accrued liabilities on the balance sheet.

Incurred but not reported claims have not been determined by actuarial valuation and are not reported in the accompanying financial statements. It is the opinion of management that such claims that may presently exist would not have a material effect on the City's financial position.

#### **NOTE 12 - NON-CURRENT LIABILITIES**

### **Changes in Non-Current Liabilities**

The following is a summary of changes in long-term debt and other non-current liabilities of the City:

	I	Beginning						Ending	Due Within	
		Balance	A	dditions	R	eductions		Balance	One Year	
Governmental activities:										
Revenue Improvement Bonds,										
Series 2007	\$	6,947,600	\$	-	\$	(237,600)	\$	6,710,000	\$	246,400
Less deferred amounts										
for issuance discount		(28,347)		-		1,590		(26,757)		-
Compensated absences		307,437		292,175		(279,744)		319,868		33,723
Total governmental activities, long	\$	7,226,690	\$	292,175	\$	(515,754)	s	7,003,111	s	280,123

# **NOTE 12 - NON-CURRENT LIABILITIES (Continued)**

# **Changes in Non-Current Liabilities (Continued)**

		Beginning Balance	Additions Reductions			Ending Balance	Due Within One Year	
Business-type activities:								
SSRU Refunding Revenue Note,								
Series 2016	\$	1,135,000	\$ -	\$	(815,000)	\$ 320,000	\$	320,000
Add deferred amounts								
for issuance premium		23,843	-		(23,843)	-		-
Revenue Improvement Bonds,								
Series 2007		947,400	-		(32,400)	915,000		33,600
SSRU Refunding Revenue Note		2,706,578	-		(237,732)	2,468,846		244,507
Revenue Improvement Bonds,								
Series 2016A		4,587,364	-		(136,564)	4,450,800		142,028
Revenue Improvement Bonds,								
Series 2016B		2,363,827	-		(70,396)	2,293,431		73,212
Stormwater Improvement Bonds,								
Series 2020		-	1,350,000		(30,237)	1,319,763		51,440
Capital lease payable, meters		2,841,594	-		(364,821)	2,476,773		399,285
State revolving loan		722,472	-		(46,049)	676,423		47,464
Water relocation note payable		-	195,845		-	195,845		17,270
Sewer relocation note payable		-	752,877		-	752,877		66,390
Gas relocation note payable		-	715,452		-	715,452		63,089
Unearned revenue		20,816	2,935		-	23,751		-
Compensated absences		186,147	 296,484		(230,962)	 251,669		40,557
Total business-type activities, long	g							
term debt and other liabilities	\$	15,535,041	\$ 3,313,593	\$	(1,988,004)	\$ 16,860,630	\$	1,498,842

# **NOTE 12 - NON-CURRENT LIABILITIES (Continued)**

# Description of Long-Term Debt and Other Liabilities Outstanding

	Current			on-Current		Total
Governmental Activities						
Revenue Bonds \$10,225,000 City of Culf Progra Florida Payonya						
\$10,225,000, City of Gulf Breeze, Florida, Revenue Improvement Bonds, Series 2007; \$8,998,000 allocated						
to the General Fund; due in annual installments of						
\$175,000 to \$610,000 through 2038; interest payable						
at 4.0% to 5.0%. Secured by pledged non-ad valorem						
revenues of the City. Proceeds used to refund various		246.400	•	6.462.600	Φ.	6.710.000
City loans and to finance certain capital improvements.	\$	246,400	\$	6,463,600	\$	6,710,000
Less unamortized bond discount		-		(26,757)		(26,757)
<b>Total Governmental Activities</b>	\$	246,400	\$	6,436,843	\$	6,683,243
\$2,650,000, City of Gulf Breeze, Florida, South Santa						
Rosa Utility System Refunding Revenue Note, Series 2016, due in annual installments of \$320,000 to \$815,000						
through 2021; interest rate at 1.339%. Secured by						
pledged revenues of the City's utility systems. Proceeds						
used to refund all of the City's Series 2004 South Santa						
Rosa Utility System Revenue Bonds.	\$	320,000	\$	-	\$	320,000
Add unamortized bond premium						
		320,000		-		320,000
\$10,225,000, City of Gulf Breeze, Florida, Revenue						
Improvement Bonds, Series 2007; \$1,227,000 allocated to						
the Water and Sewer Fund; due in annual installments of \$175,000 to \$610,000 through 2038; interest payable at						
4.0% to 5.0%. Secured by pledged non-ad valorem						
revenues of the City. Proceeds used to refund various						
City loans and to finance certain capital improvements.		33,600		881,400		915,000
\$3,800,000, South Santa Rosa Utility System Refunding						
Revenue Note, 2013, due in annual installments ranging						
from \$206,569 to \$306,144 plus semi-annual interest payments through 2028; bearing an interest rate of 2.85%;						
Non-ad valorem revenues are pledged for payment;						
Proceeds used for the payment of the SSRU Refunding						
Revenue Note, 2009B.		244,507		2,224,339		2,468,846

# **NOTE 12 - NON-CURRENT LIABILITIES (Continued)**

# Description of Long-Term Debt and Other Liabilities Outstanding (Continued)

Business-Type Activities (Continued)	Current	Long-Term	Total
Revenue Bonds (Continued)			
\$5,000,000, City of Gulf Breeze, Florida, South Santa Rosa			
Utility System Capital Improvement Revenue Bond,			
Series 2016A, due in annual installments of \$155,060 to			
\$3,681,530 through 2026, interest rate at 4.0%. Secured			
by pledged revenues of the City's utility systems. Proceeds			
used to refund various City loans and to finance certain			
capital improvements.	142,028	4,308,772	4,450,800
\$2,756,520, City of Gulf Breeze, Florida, South Santa Rosa			
Utility System Capital Improvement Revenue Bond,			
Series 2016B, due in annual installments of \$79,920 to			
\$1,896,374 through 2026, interest rate at 4.0%. Secured			
by pledged revenues of the City's utility systems. Proceeds			
used to refund various City loans and to finance certain			
capital improvements.	73,212	2,220,219	2,293,431
\$1,350,00, City of Gulf Breeze, Florida, South Santa Rosa			
Stormwater Improvement Revenue Bond,			
Series 2020, due in annual installments of \$25,538 to			
\$43,721 through 2040, interest rate at 2.85%. Secured			
by pledged revenues of the City's utility systems. Proceeds			
used to finance certain capital improvements.	51,440	1,268,323	1,319,763
Total Bonds and Notes	864,787	10,903,053	11,767,840
Capital Lease			
Capital lease with SunTrust for water and gas meters and			
other equipment; due in semi-annual installments			
ranging from \$161,102 to \$289,000; payments through			
2026; bearing an interest rate of 2.8%; secured by			
meters and other financed equipment; net book value at			
September 30, 2018 of \$2,564,993.	399,285	2,077,488	2,476,773
State Revolving Loan			
State revolving loan payable of \$971,323, due in			
semi-annual payments of \$33,868, through			
September 15, 2032, bearing an interest rate	45 464	(20.050	(5( 100
of 3.05%.	47,464	628,959	676,423

# **NOTE 12 - NON-CURRENT LIABILITIES (Continued)**

# **Description of Long-Term Debt and Other Liabilities Outstanding (Continued)**

Business-Type Activities (Continued) Relocation Notes	Current	Long-Term	Total
Relocation note payable of \$195,845, due in annual payments of \$22,775, through			
January 15, 2030, imputed interest rate			
of 2.85%.	17,270	178,575	195,845
Relocation note payable of \$752,877, due in			
annual payments of \$87,553, through			
January 15, 2030, imputed interest rate			
of 2.85%.	66,390	686,487	752,877
Relocation note payable of \$715,452, due in			
annual payments of \$83,200, through			
January 15, 2030, imputed interest rate			
of 2.85%.	63,089	652,363	715,452
Total Business-Type Activities	\$ 1,458,285	\$ 15,126,925	\$ 16,585,210
Grand Total Long-Term Debt			\$ 23,268,453

# Annual Requirements to Amortize Debt Outstanding

The annual requirements to amortize all debt outstanding as of September 30, 2020, are as follows:

Years Ending	Re	Revenue Improvement Bonds					
September 30,	<u>P</u>	Principal					
2021	\$	246,400	\$	313,778			
2022		255,200		302,774			
2023		268,400		291,121			
2024		281,600		278,570			
2025		290,400		265,342			
2026-2030		1,685,200		1,102,731			
2031-2035		2,138,400		635,432			
2036-2040		1,544,400		99,380			
	\$	6,710,000	\$	3,289,128			

# **NOTE 12 - NON-CURRENT LIABILITIES (Continued)**

# Annual Requirements to Amortize Debt Outstanding (Continued)

# **Business-Type Activities (Continued)**

		2016 Refunding 2007 Revenue				2013 Refunding							
Years Ending		Reven	ue No	te		Improven	nent B	onds		Revenue Note			
September 30,		Principal		Interest	_	Principal		Interest		Principal		Interest	
2021	\$	320,000	\$	2,148	\$	33,600	\$	42,788	\$	244,507	\$	67,816	
2022	Ψ	-	Ψ.	_,1.0	Ψ.	34,800	Ψ	41,287	Ψ	251,476	Ψ	60,651	
2023		_		_		36,600		39,698		258,643		53,281	
2024		_		_		38,400		37,987		266,014		45,816	
2025		_		_		39,600		36,183		273,596		37,905	
2026-2030		_		_		229,800		124,842		1,174,610		69,145	
2031-2035		_		_		291,600		100,652		-		-	
2036-2040					_	210,600		25,080	_			-	
	\$	320,000	\$	2,148	\$	915,000	\$	448,517	\$	2,468,846	\$	334,614	
		Series	2016	A		Series	s 2016I	3	Series 2020				
Years Ending		Revenu	e Bon	ds		Improven	nent B	onds		Improver	nent Bo	onds	
September 30,		Principal		Interest	Ξ	Principal		Interest		Principal		Interest	
2021	\$	142,028	\$	181,332	\$	73,212	\$	93,417	\$	51,440	\$	37,249	
2022	Ψ	147,709	Ψ	175,546	Ψ	76,140	Ψ	90,434	Ψ	52,916	Ψ	35,773	
2023		153,618		169,528		79,186		87,332		54,435		34,254	
2024		159,762		163,269		82,353		84,106		55,998		32,692	
2025		166,153		156,761		85,647		80,751		57,604		31,084	
2026-2030		3,681,530		149,991		1,896,893		77,261		313,793		129,650	
2031-2035		-		-		-		-		361,490		81,955	
2036-2040	_	-				-		-		372,087		27,011	
	\$	4,450,800	\$	996,427	\$	2,293,431	\$	513,301	\$	1,319,763	\$	409,668	
Years Ending		SunTrust Equ	uipmei	nt Lease		State Revo	olving	Loan		Relocat	ion No	te	
September 30,		Principal		Interest		Principal		Interest		Principal	]	Interest	
2021	\$	399,285	\$	66,715	\$	47,464	\$	20,727	\$	17,270	\$	5,505	
2022		442,721		55,279		48,923		18,813		17,686		5,089	
2023		490,495		42,505		50,426		17,310		18,190		4,585	
2024		534,547		28,453		51,976		15,760		18,708		4,067	
2025		443,945		13,157		53,573		14,162		19,241		3,534	
2026-2030		165,780		2,323		293,600		45,080		104,751		9,124	
2031-2035	_	-		-		130,461		5,011				-	
	\$	2,476,773	\$	208,432	\$	676,423	\$	136,863	\$	195,846	\$	31,904	

#### **NOTE 12 - NON-CURRENT LIABILITIES (Continued)**

#### Annual Requirements to Amortize Debt Outstanding (Continued)

#### Business-Type Activities (Continued)

Years Ending		Relocat	ion No	ote		Relocat	ion No	ote
September 30,	P	Principal		Interest	P	Principal		Interest
2021	\$	66,390	\$	21,163	\$	63,089	\$	20,111
2022		67,988		19,565		64,608		18,592
2023		69,925		17,627		66,449		16,751
2024		71,918		15,634		68,343		14,857
2025		73,968		13,585		70,291		12,909
2026-2030		402,688		35,075		382,671		33,331
	\$	752,877	\$	122,649	\$	715,451	\$	116,551

#### **Debt Covenants**

There are a number of covenants in the debt agreements, including a rate covenant requiring net revenue of South Santa Rosa Utilities to be at least 125% of annual debt service requirements.

#### Compensated Absences

For the governmental activities, claims and judgments and compensated absences were generally liquidated by the General Fund.

#### **NOTE 13 - ADVANCE REFUNDING OF DEBT**

The City has issued refunding revenue bonds to defease certain outstanding bonds to achieve debt service coverage savings. The City has placed the proceeds from the refunding issues in irrevocable escrow accounts with a trust agent to insure payment of debt service on the refunded bonds.

Accordingly, the trust account assets and the liabilities for the defeased bonds are not included in the City's financial statements. Although defeased, the refunded debt from these earlier issues will not be actually retired until the call dates have come due or until maturity if they are not callable issues.

At September 30, 2020, the City has \$320,000 of bonds outstanding that are considered to be defeased.

#### NOTE 14 - INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

The composition of interfund balances at September 30, 2020 is as follows:

#### Interfund Balances

Receivable Fund	Payable Fund	Amount
General	Natural Gas	\$ 1,500,000
General	Stormwater Management	500,000
General	South Santa Rosa Utility	1,150,000
General	Red Light	251,172
General	Gulf Breeze Financial Services	636,000
General	Solid Waste	53,000
		\$ 4,090,172

Interfund balances are comprised of a receivable from the Natural Gas Fund to the General Fund for providing funding for the pipeline extension project; a receivable from the Stormwater Management Fund to the General Fund for providing funding for capital improvements; a receivable from the South Santa Rosa Utility Fund to the General fund for providing funding for capital improvements; a receivable from the Water & Sewer Fund to the South Santa Rosa Utility Fund for utility and impact fees; and a receivable from the Solid Waste fund to the General Fund for providing funding for operations.

During 2018, GBFS settled a lawsuit with the Government Credit Corporation and paid \$600,000. GBFS borrowed those funds from the City, which have to be paid back by October 1, 2021. The advance accrues interest at 3% annually. The balance at September 30, 2020 includes accrued interest of \$36,000.

#### Interfund Transfers

#### Transfers In

Transfers Out	 General	-major rnmental	ater and Sewer	 uth Santa osa Utility	_	tormwater anagement	 Total
General	\$ -	\$ -	\$ -	\$ 347,491	\$	1,527,811	\$ 1,875,302
Urban Core Redevelopment	282,296	-	-	-		88,244	370,540
Water and Sewer	198,258	-	-	348,110		-	546,368
Natural Gas	84,057	-	-	139,385		-	223,442
South Santa Rosa Utility	348,143	-	-	-		-	348,143
Stormwater Management	57,085	-	-	-		-	57,085
Non-major Governmental	568,784	-	-	-		-	568,784
Non-major Proprietary	 46,574	 	 	 		-	 46,574
Totals	\$ 1,585,197	\$ 	\$ -	\$ 834,986	\$	1,616,055	\$ 4,036,238

#### **NOTE 14 - INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS (Continued)**

Interfund balances are comprised of transfers between funds to provide funding for various programs, initiatives, debt payments, shared overhead costs, and to provide funding for capital projects and improvements. The total transfers into the General Fund from other funds is \$1,585,197 for the 2020 fiscal year. Some examples of transfers to the General Fund include transfers from the Red Light Fund (non-major governmental) to provide funding for overtime provided by the police department for traffic enforcement, plus funding for new police cruisers and other law enforcement equipment. The Tourism Development Fund (non-major governmental fund) transfers to the General Fund are used to help defray the costs for the maintenance of beach access points, fishing piers and other tourism related destinations. The Urban Core Redevelopment fund provides funding to defray the costs associated with law enforcement in the CRA, in addition to funds associated with defraying the payroll costs associated with planning and management of the area. The City Water Fund contributed to the General Fund for shared debt agreements and shared payroll costs. The Natural Gas Fund contributed to the City for shared payroll costs and for debt between the two funds. The City's General Fund contributed towards Stormwater initiatives and operations. The South Santa Rosa Utilities received funding from the City Water and Sewer Fund towards shared capital infrastructure costs between the two utilities; received funding for prior debt payments agreements with the Natural Gas Fund; and received funding from the General Fund related to financing/debt agreements. The total amount of transfers into the South Santa Rosa Utilities is \$834,986 for the 2020 fiscal year. The SSRUS Fund contributed \$171,000 towards the operations of the Tiger Point Golf Course in the 2020 fiscal year.

#### **NOTE 15 - JOINT VENTURE**

As defined in GASB Statement No. 14, Accounting for Municipal Solid Waste Landfill Closure and Postclosure Care Costs, a joint venture is a separate legal entity or other organization that results from a contractual arrangement (or interlocal agreement) and that is owned, operated or governed by two or more participants as a separate and specific activity subject to joint control in which the participants retain (a) an on-going financial interest or (b) an ongoing financial responsibility. The City, Holley-Navarre Water System, Inc. and Midway Water System, Inc. agreed to work together and pursue collective solutions to future water supply needs to residents of Santa Rosa County and the surrounding areas. As a result, they created the Fairpoint Regional Utility System (FRUS), which is owned one-third by each.

The investment is accounted for under the equity method of accounting and is included with other assets on the Statement of Net Position. During 2020, the City's investment value in the joint venture increased by \$599,625 and as of September 30, 2020, was \$4,184,994. A copy of the financial statements for FRUS is available by writing to 8574 Turkey Bluff Road, Navarre, Florida 32569.

#### **NOTE 15 - JOINT VENTURE (Continued)**

The City has a non-interest bearing note receivable from FRUS requiring monthly payments of \$1,457 through September 2025. The amount due from FRUS totaled \$87,445 at September 30, 2020.

The City has a "take or pay" minimum purchase commitment with FRUS. The on-going commitment requires the City to accept and pay for an average of 1,957,909 gallons of water per day over the billing period. If FRUS cannot provide those volumes despite its best efforts, then the commitment is reduced proportionately to the deliverable volumes. As of September 30, 2020, the FRUS rate was \$1.55 per thousand gallons.

#### **NOTE 16 - RELATED PARTY TRANSACTIONS**

The City Council appoints the Directors of CTA. During the year ended September 30, 2020, CTA transferred \$1,000,000 to the City. The transaction was reflected as revenue of the City and an expense of CTA in the statement of activities. The purpose of the transfer was to subsidize the governmental operations of the City.

CTA and CTA-CDE share office space with GBFS. In addition, certain expenses incurred by GBFS, such as payroll and related fringe benefits, general and administrative expenses, and professional fees are also allocated to CTA and CTA-CDE. Total costs allocated to CTA for the year ended September 30, 2020 were \$40,694, of which \$3,486 remained unpaid and is included in CTA accrued liabilities as of September 30, 2020.

The salaries and benefits related to the CTA Executive Director's employment contract are charged in full to CTA, but are paid by GBFS and reimbursed. For the year ended September 30, 2020, those expenses totaled \$300,000, of which \$166,528 remained unpaid and is included in CTA's accrued liabilities as of September 30, 2020.

In August 2007, CTA-CDE was certified as a Community Development Entity (CDE) by the Community Development Financial Institutions (CDFI) Fund of the United States Department of the Treasury. Certification as a CDE allowed CTA-CDE to become eligible to apply to the CDFI Fund for the allocation of New Market Tax Credits (NMTCs). CTA-CDE was granted an allocation of \$75 million of NMTC authority from the CDFI Fund under the American Recovery and Reinvestment Act of 2009 and pursuant to an Allocation Agreement dated June 18, 2009. Through this allocation, CTA-CDE is authorized to allocate the tax credits to private equity investors in CTA-CDE.

The funds raised by CTA-CDE through the NMTCs are used to invest in or lend to projects in Florida meeting the low-income community eligibility requirements, as outlined by the CDFI Fund.

Under CTA-CDE's Allocation Agreement with the CDFI Fund, the following entities have become approved Subsidiary Allocatees of CTA-CDE: CTA CDE Sub 1, LLC; CTA CDE Sub 2, LLC; CTA CDE Sub 3, LLC; CTA CDE Sub 4, LLC; and CTA CDE Sub 5, LLC. The membership interest in the final Subsidiary Allocatee ceased during the year ended September 30, 2019.

#### NOTE 16 - RELATED PARTY TRANSACTIONS (Continued)

Per the management and administration agreement between CTA-CDE and the Subsidiary Allocatees, CTA-CDE is to receive an annual asset management fee in the aggregate amount of up to \$271,995 for its services in managing and administering the Subsidiary Allocatees. For the year ended September 30, 2020, no asset management fee had been earned and recognized. In addition, in accordance with the terms of the Subsidiary Allocatees operating agreement, CTA-CDE is to be paid fees in connection with the assignment of a portion of CTA-CDE's NMTC allocation to the Subsidiary Allocatees. No such fees were earned during the year ended September 30, 2020.

Per the operating agreements of the Subsidiary Allocatees, CTA-CDE earns fees for its payment of operating expenses on the Subsidiary Allocatees' behalf. For the year ended September 30, 2020, such fees earned were \$25,391 and are included in miscellaneous income on the statement of activities.

#### **NOTE 17 - COMMITMENTS AND CONTINGENCIES**

#### **Grant Receipts**

Amounts received or receivable from grants are subject to audit and adjustment by the grantor. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time, although the City expects such amount, if any, to be immaterial.

#### Construction Contracts

The City has approximately \$5,360,000 in engineering services and construction contracts. As of September 30, 2020, the remaining contractual commitments under these contracts totaled approximately \$2,291,000.

#### Minimum Purchase Commitment

As discussed in Note 16, the City has a minimum purchase commitment with FRUS which requires the City to accept and pay for an average of 1,957,909 gallons of water per day over the billing period.

# REQUIRED SUPPLEMENTARY INFORMATION PENSION SCHEDULES

# CITY OF GULF BREEZE, FLORIDA SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY FLORIDA RETIREMENT SYSTEM PENSION PLAN LAST TEN FISCAL YEARS\*

	 2020	2019		2018			2017	2016		2015		 2014
City of Gulf Breeze's proportion of net pension liability	0.001296713%		0.001875438%		0.002028501%		0.002008423%		0.002777516%		0.002590508%	0.003036459%
City of Gulf Breeze's proportionate share of net pension liability	\$ 562,040	\$	645,875	\$	610,995	\$	594,282	\$	701,325	\$	334,599	\$ 185,269
City of Gulf Breeze's covered payroll	\$ 211,198	\$	371,073	\$	445,524	\$	438,197	\$	554,088	\$	618,721	\$ 608,979
City of Gulf Breeze's proportionate share of net pension liability as a percentage of its covered payroll	266.12%		174.06%		137.14%		135.62%		126.57%		54.08%	30.42%
Plan fiduciary net position as a percentage of the total pension liability	78.85%		82.61%		84.26%		83.89%		84.88%		92.00%	96.09%

<sup>\*</sup> The amounts presented for each fiscal year were determined as of June 30. Information provided above was obtained from an actuarial valuation; information prior to fiscal year 2014 was not available.

# CITY OF GULF BREEZE, FLORIDA SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY HEALTH INSURANCE SUBSIDY PROGRAM LAST TEN FISCAL YEARS\*

	 2020	 2019	 2018	 2017	 2016	 2015	 2014
City of Gulf Breeze's proportion of net pension liability	0.000773781%	0.001133433%	0.001364057%	0.001368461%	0.001884406%	0.001995196%	0.002228351%
City of Gulf Breeze's proportionate share of net pension liability	\$ 94,477	\$ 126,820	\$ 144,373	\$ 146,322	\$ 219,620	\$ 203,479	\$ 208,356
City of Gulf Breeze's covered payroll	\$ 211,198	\$ 371,073	\$ 445,524	\$ 438,197	\$ 554,088	\$ 618,721	\$ 608,979
City of Gulf Breeze's proportionate share of net pension liability as a percentage of its covered payroll	44.73%	34.18%	32.41%	33.39%	39.64%	32.89%	34.21%
Plan fiduciary net position as a percentage of the total pension liability	3.00%	2.63%	2.15%	1.64%	0.97%	0.50%	0.99%

<sup>\*</sup> The amounts presented for each fiscal year were determined as of June 30. Information provided above was obtained from an actuarial valuation; information prior to fiscal year 2014 was not available.

# CITY OF GULF BREEZE, FLORIDA SCHEDULE OF CHANGES IN EMPLOYER NET PENSION LIABILITY AND RELATED RATIO FLORIDA MUNICIPAL PENSION TRUST FUND LAST TEN FISCAL YEARS\*

	 2020	 2019	 2018	 2017	 2016	 2015	 2014	 2013
Total pension liability Plan fiduciary net position	\$ 5,410,067 5,636,971	\$ 4,752,115 5,253,469	\$ 4,609,688 4,764,022	\$ 4,076,747 4,916,410	\$ 4,181,611 4,134,613	\$ 3,720,885 3,901,457	\$ 2,986,232 3,769,799	\$ 2,724,845 3,314,601
Employer net pension liability (asset) - ending	\$ (226,904)	\$ (501,354)	\$ (154,334)	\$ (839,663)	\$ 46,998	\$ (180,572)	\$ (783,567)	\$ (589,756)
Plan fiduciary net position as a % of total pension liability	104.19%	110.55%	103.35%	120.60%	98.88%	104.85%	126.24%	121.64%
Covered payroll	\$ 879,140	\$ 757,353	\$ 702,730	\$ 621,418	\$ 632,650	\$ 560,545	\$ 573,863	\$ 573,863
Employer's net pension liability as a percentage of covered payroll	-25.81%	-66.20%	-21.96%	-135.12%	N/A	N/A	N/A	-102.77%

<sup>\*</sup> The amounts presented for each fiscal year were determined as of October 1. Information provided above was obtained from an actuarial valuation; information prior to fiscal year 2012 was not available.

# CITY OF GULF BREEZE, FLORIDA SCHEDULE OF CONTRIBUTIONS FLORIDA RETIREMENT SYSTEM PENSION PLAN LAST TEN FISCAL YEARS\*

	 2020	2019	2018	2017	2016	2015	2014
Contractually required contribution	\$ 30,194	\$ 51,715	\$ 53,247	\$ 47,110	\$ 57,239	\$ 59,916	\$ 67,591
Contributions in relation to the contractually required contribution	(30,194)	(51,715)	(53,247)	(47,110)	(57,239)	(59,916)	(67,591)
Contribution deficiency (excess)	\$ 						
City of Gulf Breeze's covered payroll **	\$ 211,198	\$ 371,073	\$ 438,225	\$ 438,197	\$ 554,088	\$ 618,721	\$ 608,979
Contribution as a percentage of covered payroll	14.30%	13.94%	12.15%	10.75%	10.33%	9.68%	11.10%

<sup>\*</sup> The amounts presented for each fiscal year were determined as of June 30. Information provided above was obtained from an actuarial valuation; information prior to fiscal year 2014 was not available.

<sup>\*\*</sup> The amounts presented for each fiscal year were determined as of September 30.

# CITY OF GULF BREEZE, FLORIDA SCHEDULE OF CONTRIBUTIONS HEALTH INSURANCE SUBSIDY PROGRAM LAST TEN FISCAL YEARS\*

	 2020	2019	2018	2017	2016	2015	 2014
Contractually required contribution	\$ 7,074	\$ 12,895	\$ 13,923	\$ 13,114	\$ 16,807	\$ 13,687	\$ 14,066
Contributions in relation to the contractually required contribution	(7,074)	(12,895)	(13,923)	(13,114)	 (16,807)	(13,687)	(14,066)
Contribution deficiency (excess)	\$ 						
City of Gulf Breeze's covered payroll **	\$ 211,198	\$ 371,073	\$ 438,225	\$ 438,197	\$ 554,088	\$ 618,721	\$ 608,979
Contribution as a percentage of covered payroll	3.35%	3.48%	3.18%	2.99%	3.03%	2.21%	2.31%

<sup>\*</sup> The amounts presented for each fiscal year were determined as of June 30. Information provided above was obtained from an actuarial valuation; information prior to fiscal year 2014 was not available.

<sup>\*\*</sup> The amounts presented for each fiscal year were determined as of September 30.

# CITY OF GULF BREEZE, FLORIDA SCHEDULE OF CONTRIBUTIONS FLORIDA MUNICIPAL PENSION TRUST FUND LAST TEN FISCAL YEARS\*

	 2020	 2019	 2018	 2017	 2016	 2015	2014	2013
Actuarially determined contribution	\$ 246,139	\$ 203,262	\$ 174,722	\$ 190,129	\$ 152,604	\$ 120,446	\$ 196,200	\$ 268,765
Contributions in relation to the actuarially determined contribution	 (246,139)	 (203,262)	 (174,722)	 (190,129)	 (152,604)	 (120,446)	(196,200)	(268,765)
Contribution deficiency (excess)	\$ 	\$ _						
City of Gulf Breeze's covered payroll	\$ 879,140	\$ 757,353	\$ 702,730	\$ 621,418	\$ 632,650	\$ 560,545	573,863	573,863
Contribution as a percentage of covered payroll	28.00%	26.84%	24.86%	30.60%	24.12%	21.49%	34.19%	46.83%

<sup>\*</sup> The amounts presented for each fiscal year were determined as of September 30. Information provided above was obtained from an actuarial valuation; information prior to fiscal year 2012 was not available.

# CITY OF GULF BREEZE, FLORIDA NOTES TO THE SCHEDULE OF CONTRIBUTIONS FLORIDA MUNICIPAL PENSION TRUST FUND YEAR ENDED SEPTEMBER 30, 2020

	Police Officer Retirement Fund	
Contribution rates:		
City		18.89%
Plan members		4.0%
Chapter 185 contribution		6.65%
Annual pension cost	\$	77,475
Contributions made:		
Plan members	\$	38,549
Employer	\$	46,139
State of Florida	\$	77,015
Net pension asset	\$	26,904
Actuarial valuation date	10/1/2019	
Actuarial cost method	Aggregate cost method	
Asset valuation method	Market value	
Actuarial assumptions:		
	7.00% per annum (2.77% per an	num is
Interest (or discount) rate	attributable to long-term inflation)	
Projected salary increases	4.00% per annum	
Cost-of-living increases	3.00% per year, delayed three year	ırs after
	retirement with respect to benefits	earned
	after February 3, 2014	
Non-investment expenses	Liabilities have been loaded by 1.	75% to
	account for non-investment expenses	S.
Retirement age	Assumed to occur at normal retirement	ent age
Mortality basis	Sex-distinct rates set forth in the R	RP-2000
	Blue Collar Mortality Table, w	ith full
	generational improvements in n	nortality
	using Scale BB	
Future contributions	Contributions from the employ	er and
	employees are assumed to be m	nade as
	legally required.	
Changes	No assumptions have been change	ed since
	the prior measurement date.	

# CITY OF GULF BREEZE, FLORIDA SCHEDULE OF CHANGES IN TOTAL OTHER POSTEMPLOYMENT BENEFITS (OPEB) LIABILITY AND RELATED RATIOS

	 2020
Total OPEB liability	
Service cost	\$ 4,615
Interest	2,178
Differences between expected and actual experience	14,793
Changes in assumptions or other inputs	18,068
Benefit payments	(6,316)
Net change in total OPEB liability	33,338
Total OPEB liability - beginning	80,426
Total OPEB liability - ending	\$ 113,764
Covered payroll	\$ 5,354,935
City's total OPEB liability as a percentage of covered-employee payroll	2%

NOTE: Information is presented for those years in which information is available.

# CITY OF GULF BREEZE, FLORIDA

#### **COMBINING AND INDIVIDUAL FUND STATEMENTS**

These financial statements provide a more detailed view of the "Basic Financial Statements" presented in the preceding subsection.

Combining statements are presented when there is more than one fund of a given fund type.

#### **NON-MAJOR GOVERNMENTAL FUNDS**

#### **SPECIAL REVENUE FUNDS**

The special revenue funds are used to account for the proceeds of specific sources (other than special assessments, expendable trusts, or for major capital projects) that are legally restricted to expenditure for specified purposes.

#### Traffic Citation Special Revenue Fund

To account for funds received for traffic red-light citations.

#### Police Special Revenue Fund

To account for funds received for certain fines as well as other police related revenues.

# Tourist Development Special Revenue Fund

To account for funds received for tourist development.

# CITY OF GULF BREEZE, FLORIDA COMBINING BALANCE SHEET - NON-MAJOR GOVERNMENTAL FUNDS SEPTEMBER 30, 2020

	ffic Citation Special Revenue		Police Special Revenue	Tourist evelopment cial Revenue	Total
Assets:					
Cash and cash equivalents	\$ 284,964	\$	91,959	\$ -	\$ 376,923
Due from other governments	5,598		2,852	102,920	111,370
Receivables	-		500	-	500
Restricted assets					
Cash and cash equivalents	 	-	92,300	 279,553	 371,853
Total Assets	\$ 290,562	\$	187,611	\$ 382,473	\$ 860,646
Liabilities:					
Accounts payable	\$ 19,622	\$	339	\$ -	\$ 19,961
Accrued liabilities	1,489		230	-	1,719
Interfund payables	251,772		(600)	-	251,172
Due to other governments	 17,679			-	 17,679
Total liabilities	 290,562		(31)	-	290,531
Fund Balances:					
Restricted					
Public safety	-		187,642	-	187,642
Community redevelopment	-		-	382,473	382,473
Assigned					
Public safety	-		-	-	-
Total fund balances	-		187,642	382,473	570,115
Total Liabilities and Fund Balances	\$ 290,562	\$	187,611	\$ 382,473	\$ 860,646

# CITY OF GULF BREEZE, FLORIDA COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - NON-MAJOR GOVERNMENTAL FUNDS YEAR ENDED SEPTEMBER 30, 2020

	ffic Citation Special Revenue	 Police Special Revenue	Tourist evelopment cial Revenue	 Total
Revenues:				 _
Taxes	\$ -	\$ -	\$ 260,273	\$ 260,273
Intergovernmental	-	31,493	-	31,493
Fines and forfeitures	416,284	14,467	-	430,751
Investment earnings	-	51	-	51
Miscellaneous	50	-	-	50
Total revenues	416,334	46,011	260,273	722,618
Expenditures:				
Current				
General government	-	3,757	-	3,757
Public safety	268,130	9,824	-	277,954
Culture and recreation	-	-	29,416	29,416
Capital outlay	-	28,592	-	28,592
Total expenditures	268,130	42,173	 29,416	339,719
Excess of Revenues Over				
Expenditures	148,204	3,838	230,857	382,899
Other Financing Sources (Uses):				
Transfers out	(451,204)	 	(117,580)	 (568,784)
Net change in fund balances	(303,000)	3,838	113,277	(185,885)
Fund Balances:				
Beginning of year	 303,000	 183,804	 269,196	 756,000
End of year	\$ 	\$ 187,642	\$ 382,473	\$ 570,115

# CITY OF GULF BREEZE, FLORIDA STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL TRAFFIC CITATION SPECIAL REVENUE FUND YEAR ENDED SEPTEMBER 30, 2020

	Oriș	ginal Budget	Fii	nal Budget		Actual	Fir	riance with aal Budget - Positive Negative)
Revenues:		<u> </u>	-		-			
Fines and forfeitures	\$	428,900	\$	428,900	\$	416,284	\$	(12,616)
Miscellaneous		-		-		50		50
Total revenues		428,900		428,900		416,334		(12,566)
Expenditures:								
Current		272 000		272 047		260 120		5.717
Public safety		273,900		273,847		268,130		5,717
Excess of revenues over expenditures		155,000		155,053		148,204		(6,849)
Other Financing Uses:								
Transfers out		(555,000)		(480,000)		(451,204)		28,796
Appropriation of Fund Balances		400,000		324,947				(324,947)
Net change in fund balance	\$		\$			(303,000)	\$	(331,796)
Fund Balance: Beginning of year						303,000		
Degining of your						303,000		
End of year					\$	_		

# CITY OF GULF BREEZE, FLORIDA Sta STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL TOURIST DEVELOPMENT SPECIAL REVENUE FUND YEAR ENDED SEPTEMBER 30, 2020

						Fina	iance with al Budget - Positive
	Orig	ginal Budget	Fin	al Budget	Actual	(N	legative)
Revenues:							
Taxes	\$	260,000	\$	199,680	\$ 260,273	\$	60,593
Expenditures:							
Culture and recreation		82,100		82,100	29,416		52,684
Excess of revenues							
over expenditures		177,900		117,580	230,857		113,277
Other Financing Uses:							
Transfers out		(177,900)		(117,580)	(117,580)		
Net change in fund balance	\$	<del>-</del>	\$		113,277	\$	113,277
Fund Balance:							
Beginning of year					 269,196		
End of year					\$ 382,473		

#### NON-MAJOR PROPRIETARY FUNDS

#### **ENTERPRISE FUNDS**

Enterprise funds are used to account for operations that are financed and operated in a manner similar to private business enterprises - where the intent of the government's council is that the costs of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or where the government's council has decided that periodic determination of net income is appropriate for accountability purposes.

#### Solid Waste Control Fund

To account for the activities associated with managing the City's solid waste.

#### Innerarity Point Utilities Fund

To account for the activities associated with operation of the water and sewer utilities of Innerarity Point, an unincorporated community in Escambia County, Florida.

# CITY OF GULF BREEZE, FLORIDA STATEMENT OF NET POSITION - NON-MAJOR PROPRIETARY FUNDS SEPTEMBER 30, 2020

#### **ASSETS AND DEFERRED OUTFLOWS OF RESOURCES**

	Solid Waste Control			erarity Point Utilities	Total	
Current Assets:				_		
Cash and cash equivalents	\$	4,023	\$	121,339	\$	125,362
Receivables, net		75,244		13,308		88,552
Restricted cash and cash equivalents		12,025				12,025
Total Assets	\$	91,292	\$	134,647	\$	225,939
LIABILITIES, DEFERRED	INFLO	WS OF RESOU	RCES A	ND NET POSIT	ION	
Current Liabilities:						
Accounts payable	\$	79,261	\$	11,569	\$	90,830
Accrued liabilities		5,800		-		5,800
Interfund payables		53,000		-		53,000
Due to other governments		-		846		846
Payable from restricted assets						
Customer deposits		12,025		-		12,025
Compensated absences		661				661
Total current liabilities		150,747		12,415		163,162
Non-Current Liabilities:						
Compensated absences		5,613		-		5,613
Net pension liability		-		-		-
Net other postemployment benefits liability		1,044		-		1,044
Total non-current liabilities		6,657		-	'	6,657
Total Liabilities		157,404		12,415		169,819
Net Position:						
Unrestricted		(66,112)		122,232		56,120
Total Liabilities, Deferred Inflows,						

\$

and Net Position

91,292 \$

134,647 \_ \$

225,939

# CITY OF GULF BREEZE, FLORIDA STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION - NON-MAJOR PROPRIETARY FUNDS YEAR ENDED SEPTEMBER 30, 2020

	Solid Waste Control	Innerarity Poi Utilities	nt Total
Operating Revenues:			
Charges for services	\$ 839,6	\$ 37,0	<u>\$ 877,259</u>
Operating Expenses:			
Personal services	195,1	64	- 195,164
Contractual services	607,4	98 2,5	610,065
Insurance	36,9	45	- 36,945
Supplies	5,4	28 5,9	974 11,402
Professional services	17,3	32	- 17,332
Repairs and maintenance	3,7	91	- 3,791
Office and utilities	14,2	01	44 14,245
Total operating expenses	880,3	59 8,5	888,944
Operating income (loss)	(40,7	17) 29,0	032 (11,685)
Non-Operating Revenues:			
Miscellaneous	7	11	
Income Before Transfers	(40,0	29,0	032 (10,974)
Transfers:			
Transfers out	(46,5)	74)	(46,574)
Changes in Net Position	(86,5	80) 29,0	032 (57,548)
Net Position at Beginning of Year	20,4	68 93,2	200 113,668
Net Position at End of Year	\$ (66,1	12) \$ 122,2	\$ 56,120

This page intentionally left blank.

#### CITY OF GULF BREEZE, FLORIDA St STATEMENT OF CASH FLOWS - NON-MAJOR PROPRIETARY FUNDS YEAR ENDED SEPTEMBER 30, 2020

	So	olid Waste Control		erarity Point Utilities	Total
Cash Flows from Operating Activities:					
Receipts from customers and users	\$	844,600	\$	36,313	\$ 880,913
Payments to suppliers and providers		(662,672)		(7,781)	(670,453)
Payments to employees		(193,021)		-	(193,021)
Net cash provided by (used in)		(150,021)			(150,021)
operating activities		(11,093)		28,532	17,439
r. r		(==,=,=)	-		 
Cash Flows from Non-Capital					
Financing Activities:					
Transfers out		(46,574)		_	(46,574)
		(10)071)			(10,000)
Net Change in Cash					
and Cash Equivalents		(57,667)		28,532	(29,135)
4		( ) )		- ,	( - ) )
Cash and Cash Equivalents -					
Beginning of Year		73,715		92,807	166,522
Cash and Cash Equivalents -					
End of Year	\$	16,048	\$	121,339	\$ 137,387
		·		·	·
Displayed As:					
Cash and cash equivalents	\$	4,023	\$	121,339	\$ 125,362
Restricted cash		12,025		_	12,025
			-		 
Total cash and cash equivalents	\$	16,048	\$	121,339	\$ 137,387

## CITY OF GULF BREEZE, FLORIDA Statement C-3 STATEMENT OF CASH FLOWS - NON-MAJOR PROPRIETARY FUNDS YEAR ENDED SEPTEMBER 30, 2020 (Continued)

	olid Waste Control	rarity Point Utilities	Total
Reconciliation of Operating Income	_	 	
to Net Cash Provided by			
Operating Activities:			
Operating income (loss)	\$ (40,717)	\$ 29,032	\$ (11,685)
Adjustments to reconcile operating income (loss)			
to net cash provided by (used in)			
operating activities -			
Miscellaneous income	711	-	711
Changes in operating assets			
and liabilities:			
Receivables	4,247	(1,304)	2,943
Accounts payable	22,523	804	23,327
Accrued liabilities	4,873	-	4,873
Compensated absences	5,168	-	5,168
Net pension liability	(8,942)	-	(8,942)
Net OPEB liability	 1,044	 	 1,044
Net Cash Provided By			
Operating Activities	\$ (11,093)	\$ 28,532	\$ 17,439

This page intentionally left blank.

### **III. Statistical Section**

Statistical tables differ from financial statements as they usually cover more than one fiscal year and may present non-accounting data, financial trends and the fiscal capacity of the government. These tables have been included as part of this report for information purposes only, and therefore, have not been subjected to audit by the City's independent certified public accountants.

There are no limitations placed upon the amount of debt the City of Gulf Breeze may issue by either the City's Code of Ordinances or by Florida Statutes.

1961

#### **III. STATISTICAL SECTION**

The Statistical Section is part of the City of Gulf Breeze's comprehensive annual financial report and presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information say about the City's overall financial health.

**Financial Trends** - These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.

Revenue Capacity - These schedules contain information to help the reader assess the factors affecting the city's ability to generate its property, sales taxes, and utility revenue.

**Debt Capacity** - These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future. Note the City has no general obligation debt.

**Demographic and Economic Information** - These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place and to help make a comparison over time and with other governments.

**Operating Information** - These schedules contain information about the City's operations and resources to help the reader understand how the City's financial information relates to the services the City provides and the activities it performs.

<u>Sources</u>: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

#### CITY OF GULF BREEZE, FLORIDA COMPONENTS OF NET POSITION LAST TEN FISCAL YEARS UNAUDITED

		2020	_	2019		2018		2017		2016	_	2015		2014		2013		2012		2011
Net Investment in Capital Assets Governmental activities	s:	7,443,163	\$	7,475,882	\$	7,640,557	c	7,085,403	\$	8,178,037	\$	9,722,091	e	10,625,849	¢	11,302,841	\$	9,652,675	\$	4,895,426
	Ф		Ф		Ф		Ф		Ф		Ф		Ф		Ф		Ф		Ф	
Business-type activities	_	17,014,358		15,396,467		14,337,571		12,931,062		11,653,347	_	15,705,656		18,625,464		17,147,289		14,049,602		12,368,789
Total primary government	\$	24,457,521	\$	22,872,349	\$	21,978,128	\$	20,016,465	\$	19,831,384	\$	25,427,747	\$	29,251,313	\$	28,450,130	\$	23,702,277	\$	17,264,215
Restricted Net Position:																				
Governmental activities	\$	2,577,468	\$	2,917,856	\$	2,658,510	\$	1,947,912	\$	968,784	\$	753,569	\$	485,597	\$	711,122	\$	879,047	\$	994,663
Business-type activities		28,280		31,044		108,597		108,597		183,115		1,814,513		5,456,129		5,298,985		844,957		844,957
Total primary government	\$	2,605,748	\$	2,948,900	\$	2,767,107	\$	2,056,509	\$	1,151,899	\$	2,568,082	\$	5,941,726	\$	6,010,107	\$	1,724,004	\$	1,839,620
Unrestricted Net Position:																				
Governmental activities	\$	7,030,597	\$	10,101,099	\$	10,624,458	\$	13,319,979	\$	14,033,970	\$	7,672,816	\$	7,694,974	\$	6,914,109	\$	7,689,924	\$	5,852,883
Business-type activities		21,497,983		18,563,385		15,226,143		15,488,277		14,406,046		5,550,686		1,235,949		5,265,964		14,084,654		14,566,239
Total primary government	\$	28,528,580	\$	28,664,484	\$	25,850,601	\$	28,808,256	\$	28,440,016	\$	13,223,502	\$	8,930,923	\$	12,180,073	\$	21,774,578	\$	20,419,122
Total Net Position:																				
Governmental activities	\$	17,051,228	\$	20,494,837	\$	20,923,525	\$	22,353,294	\$	23,180,791	\$	18,148,476	\$	18,806,420	\$	18,928,072	\$	18,221,646	\$	11,742,972
Business-type activities		38,540,621		33,990,896		29,672,311		28,527,936		26,242,508		23,070,855		25,317,542		27,712,238		28,979,213		27,779,985
Total primary government	\$	55,591,849	\$	54,485,733	\$	50,595,836	\$	50,881,230	\$	49,423,299	\$	41,219,331	\$	44,123,962	\$	46,640,310	\$	47,200,859	\$	39,522,957

#### CITY OF GULF BREEZE, FLORIDA CHANGES IN NET POSITION LAST TEN FISCAL YEARS UNAUDITED

		2020		2019		2018		2017		2016		2015		2014		2013		2012		2011
Expenses:					_									,						
Governmental activities -																				
General government	\$	2,966,666	\$	2,277,727	\$	2,861,010	\$	2,307,012	\$	2,355,653	\$	2,140,000	\$	2,159,875	\$	1,939,342	\$	1,780,088	\$	2,140,853
Public safety		3,647,928		3,614,370		3,256,172		3,116,311		3,672,304		3,708,802		3,389,678		3,259,673		2,848,296		2,582,913
Transportation		1,083,492		1,143,987		977,564		1,083,623		518,675		830,933		645,097		1,040,137		392,737		431,961
Economic environment		413,228		336,300		293,423		659,419		550,405		539,671		480,967		458,622		470,558		434,757
Culture and recreation		2,262,678		2,567,123		2,403,308		2,547,734		2,256,254		2,204,301		2,120,714		1,853,545		1,800,355		3,758,787
Debt service interest		323,191		334,785		342,652		343,507		357,915		369,894		395,462		305,046		310,536		315,231
Total government activities		10,697,183		10,274,292		10,134,129		10,057,606		9,711,206		9,793,601		9,191,793		8,856,365		7,602,570		9,664,502
Business-type activities -															-					
Water and sewer		2,513,018		2,295,977		2,238,392		2,167,688		2,172,973		2,019,512		1,956,060		1,626,874		1,557,810		1,523,787
Natural gas		2,513,805		2,444,999		2,472,995		2,288,516		2,220,768		2,495,520		2,460,185		1,897,522		1,286,806		1,388,342
South Santa Rosa Utility		9,791,800		8,411,601		8,296,183		7,404,006		6,081,605		9,034,748		9,020,191		7,298,787		4,918,789		4,887,012
Solid waste control		880,359		693,248		648,776		587,226		577,155		564,709		547,242		702,888		896,904		870,997
Stormwater management		570,162		511,330		527,044		491,625		511,473		431,285		566,526		258,411		259,933		246,276
Gulf Breeze Financial Services		240,887		247,735		1,218,479		423,343		359,021		204,582		235,163		245,537		240,070		725,702
Innerarity Point		8,585		16,499		13,716		23,708		15,003		16,663		-		-		-		-
Total business-type activities		16,518,616		14,621,389		15,415,585		13,386,112		11,937,998		14,767,019		14,785,367		12,030,019		9,160,312		9,642,116
Total primary government expenses	\$	27,215,799	\$	24,895,681	\$	25,549,714	\$	23,443,718	\$	21,649,204	\$	24,560,620	\$	23,977,160	\$	20,886,384	\$	16,762,882	\$	19,306,618
Program Revenues:																				
Government activities -																				
Charges for services -	Φ.	100.022	•	526.651	•	120 202	•	410.400	Φ.	246.260	•	05.414		64.546	•	04.01.5	•	67.002	•	02.002
General government	\$	499,823	\$	536,651	\$	430,302	\$	419,408	\$	246,268	\$	87,414	\$	64,546	\$	94,215	\$	67,903	\$	92,983
Public safety		490,999		541,391		611,389		626,234		1,113,580		1,012,910		845,318		901,465		749,597		345,228
Culture and recreation		120,634		313,130		378,847		354,538		355,232		327,605		385,295		242,762		217,271		231,431
Operating grants and contributions		1,649,954		1,902,586		266,785		404,699		595,981		1,377,663		1,984,125		3,154,938		7,195,117		4,054,298
Capital grants and contributions						314,312		1 004 050						2 250 204		- 4 202 200	_	-		
Total governmental activities program revenues		2,761,410	_	3,293,758	_	2,001,635		1,804,879		2,311,061		2,805,592		3,279,284		4,393,380		8,229,888		4,723,940
Business-type activities -																				
Charges for services -		2.720.011		2.711.222		2.570.244		2.560.106		2 402 (20		2 220 650		2.015.042		1 017 720		1.050.025		1 000 222
Water and sewer		2,720,911		2,711,322		2,578,344		2,560,106		2,492,620		2,339,659		2,015,843		1,816,720		1,850,835		1,889,323
Natural gas		2,949,615		3,048,149		3,030,245		2,773,322		2,681,257		2,594,132		2,515,805		1,888,721		1,596,774		1,893,196
South Santa Rosa Utility		6,518,867		6,165,315		6,235,896		6,089,546		5,860,774		5,396,766		5,205,377		4,686,102		4,933,717		4,876,402
Tiger Point Golf Course		1,554,015		1,435,469		1,397,998		676,274		206,562		1,586,638		1,805,228		1,312,696		1 012 054		-
Solid waste control		839,642		841,055		761,776		675,885		645,519		593,891		571,504		725,172		1,012,054		986,019
Stormwater management		458,084		440,406		238,246		237,125		236,275		234,086		205,282		190,324		197,504		195,304
Gulf Breeze Financial Services		50,588		51,583		169,367		176,209		695,289		577,096		635,849		875,171		926,632		777,842
Innerarity Point		37,617		58,508		24,666		80,986		60,402		44,882		-		-		-		-
Operating grants and contributions		2.560.050		- 225 465		- 126 126		1,183		22,110		15,503		-		- 252 222		415.500		-
Capital grants and contributions		3,569,878		2,325,462	_	2,136,120	_	3,494,650	_	1,457,975	_	501,998	_	507,249		373,323	_	417,520		319,969
Total business-type activities program revenues	Φ.	18,699,217	•	17,077,269	•	16,572,658	•	16,765,286	Φ.	14,358,783	•	13,884,651	•	13,462,137	•	11,868,229	•	10,935,036	•	10,938,055
Total primary government progam revenues	\$	21,460,627	\$	20,371,027	\$	18,574,293	\$	18,570,165	\$	16,669,844	\$	16,690,243	\$	16,741,421	\$	16,261,609	\$	19,164,924	\$	15,661,995

#### CITY OF GULF BREEZE, FLORIDA CHANGES IN NET POSITION LAST TEN FISCAL YEARS UNAUDITED (Continued)

		2020		2019		2018		2017		2016		2015		2014		2013		2012		2011
Net Program (Expense)/Revenue:																				
Governmental activities	\$	(7,935,773)	\$	(6,980,534)	\$	(8,132,494)	\$	(8,252,727)	\$	(7,400,145)	\$	(6,988,009)	\$	(5,912,509)	\$	(4,462,985)	\$	627,318	\$	(4,940,562)
Business-type activities		2,180,601		2,455,880		1,157,073		3,379,174		2,420,785		(882,368)		(1,323,230)		(161,790)		1,774,724		1,295,939
Total primary government program		_								<u>.</u>										
net (expense)/revenue	\$	(5,755,172)	\$	(4,524,654)	\$	(6,975,421)	\$	(4,873,553)	\$	(4,979,360)	\$	(7,870,377)	\$	(7,235,739)	\$	(4,624,775)	\$	2,402,042	\$	(3,644,623)
General Revenues and Other Changes																				
in Net Position:																				
Governmental activities -																				
Property taxes	\$	2,531,028	\$	2,255,487	\$	2,157,048	\$	2,114,746	\$	1,972,239	\$	1,950,694	\$	1,817,161	\$	1,739,120	\$	1,731,906	\$	1,767,275
Tourist development taxes		260,273		359,800		209,300		211,692		183,857		149,108		113,541		64,755		39,529		36,060
Fuel taxes		225,447		241,532		233,944		226,447		281,937		255,638		230,880		231,438		232,681		228,653
Franchise taxes		427,835		399,509		344,871		327,060		366,834		349,322		327,992		288,767		305,448		334,218
Communication services taxes		325,497		262,779		259,313		256,618		267,399		298,398		278,448		361,484		298,469		312,900
Utilitity service taxes		779,813		768,612		790,916		776,473		660,134		472,984		450,533		357,489		347,131		342,531
Intergovernmental, unrestricted		991,793		939,971		924,404		785,669		543,531		570,938		520,130		499,149		1,070,901		819,245
Gain (Loss) on sale of capital assets		(25,690)		5,883		103,468		20,830		5,883,665	*	-		-		-		-		-
Miscellaneous		93,943		148,044		762,524		784,763		829,237		455,119		640,712		796,089		608,104		953,952
Investment earnings		111,654		172,634		44,410		56,261		5,879		6,240		11,844		13,904		35,537		30,688
Total revenues		5,721,593		5,554,251		5,830,198		5,560,559		10,994,712		4,508,441		4,391,241		4,352,195		4,669,706		4,825,522
Transfers		(1,229,429)		997,595		872,527		1,864,671		1,437,748		1,481,217		1,399,616		1,217,588		1,181,650		849,344
Total government activities		4,492,164		6,551,846		6,702,725		7,425,230		12,432,460		5,989,658		5,790,857		5,569,783	_	5,851,356		5,674,866
Business-type activities -																				
Gain on sale of capital assets		6,419		1,479,082		-		-		-		-		-		-		-		-
Income from joint venture		599,625		530,756		477,532		468,052		527,820		-		-		-		-		-
Other operating revenues		186,315		191,372		210,501		147,128		343,899		270,568		123,641		329,682		268,959		547,198
Investment earnings		347,336		659,090		171,796		155,745		266,066		174,969		204,509		18,721		337,195		19,272
Total revenues		1,139,695		1,381,218		859,829		770,925		1,137,785		445,537		328,150		348,403		606,154		566,470
Transfers		1,229,429		(997,595)		(872,527)		(1,864,671)		(1,437,748)		(1,481,217)		(1,399,616)		(1,217,588)		(1,181,650)		(849,344)
Total business-type activities		2,369,124		383,623		(12,698)		(1,093,746)		(299,963)		(1,035,680)		(1,071,466)		(869,185)		(575,496)		(282,874)
Total primary government	\$	6,861,288	\$	6,935,469	\$	6,690,027	\$	6,331,484	\$	12,132,497	\$	4,953,978	\$	4,719,391	\$	4,700,598	\$	5,275,860	\$	5,391,992
01																				
Change in Net Position:		(2.442.602)	•	(400, 600)	•	(1.400.500)	•	(027.407)	Φ.	5 022 215	•	(000.051)	•	(101 (50)	•	1.106.700	Φ.	C 450 C5:	•	524.20 <i>:</i>
Government activities	\$	(3,443,609)	\$	(428,688)	\$	(1,429,769)	\$	(827,497)	\$	5,032,315	\$	(998,351)	\$	(121,652)	\$	1,106,798	\$	6,478,674	\$	734,304
Business-type activities	Φ.	4,549,725	_	4,318,585		1,144,375	•	2,285,428		2,120,822		(1,918,048)		(2,394,696)	•	(1,030,975)	_	1,199,228	_	1,013,065
Total primary government	\$	1,106,116	\$	3,889,897	\$	(285,394)	\$	1,457,931	\$	7,153,137	\$	(2,916,399)	\$	(2,516,348)	\$	75,823	\$	7,677,902	\$	1,747,369

<sup>\*</sup> Represent gain on the sale and easement to Florida Department of Transportation.

### CITY OF GULF BREEZE, FLORIDA CHARGES FOR SERVICES BY FUNCTION AND PROGRAM LAST TEN FISCAL YEARS UNAUDITED

	 2020	 2019	 2018	 2017	 2016	 2015	 2014	 2013	 2012	 2011
Governmental Activities:										
General government	\$ 499,823	\$ 536,651	\$ 430,302	\$ 419,408	\$ 246,268	\$ 87,414	\$ 64,546	\$ 94,215	\$ 67,903	\$ 92,983
Public safety	490,999	541,391	611,389	626,234	1,113,580	1,012,910	845,318	901,465	749,597	345,228
Culture and recreation	120,634	 313,130	378,847	354,538	 355,232	327,605	385,295	 242,762	 217,271	 231,431
Total government charges	 1,111,456	 1,391,172	 1,420,538	 1,400,180	 1,715,080	 1,427,929	 1,295,159	 1,238,442	 1,034,771	 669,642
Business-Type Activities:										
Water and sewer	2,720,911	2,711,322	2,578,344	2,560,106	2,492,620	2,339,659	1,999,093	1,816,720	1,850,835	1,889,323
Natural gas	2,949,615	3,048,149	3,030,245	2,773,322	2,681,257	2,594,132	2,515,805	1,888,721	1,596,774	1,893,196
South Santa Rosa Utility	6,518,867	7,600,784	7,633,894	6,765,820	6,067,336	6,983,404	7,010,605	5,998,798	4,933,717	4,876,402
Solid waste control	1,554,015	841,055	761,776	675,885	645,519	593,891	571,504	725,172	1,012,054	986,019
Stormwater management	839,642	440,406	238,246	237,125	236,275	234,086	205,282	190,324	197,504	195,304
Gulf Breeze Financial Services	458,084	51,583	169,367	176,209	695,289	577,096	635,849	875,171	926,632	777,842
Innerarity Point	50,588	 58,508	 24,666	 80,986	 60,402	 44,882	 16,750	 	 	 
Total business-type charges	15,091,722	 14,751,807	14,436,538	 13,269,453	 12,878,698	13,367,150	12,954,888	11,494,906	10,517,516	10,618,086
Total primary government	\$ 16,203,178	\$ 16,142,979	\$ 15,857,076	\$ 14,669,633	\$ 14,593,778	\$ 14,795,079	\$ 14,250,047	\$ 12,733,348	\$ 11,552,287	\$ 11,287,728

#### CITY OF GULF BREEZE, FLORIDA COMPONENTS OF FUND BALANCE (1) LAST TEN FISCAL YEARS UNAUDITED

		2020	2019		2018	2017		2016	2015	2014	2013	2012	2011
Non-spendable Fund Balance:													
General fund	\$	27,558	\$ 22,258	\$	28,070	\$ 9,863	\$	15,532	\$ 100,977	\$ 5,349	\$ 5,488	\$ 5,980	\$ 6,074
Aggregate special revenue fund	ds	-	-		-	-		-	-	-	-	-	-
Total	\$	27,558	\$ 22,258	\$	28,070	\$ 9,863	\$	15,532	\$ 100,977	\$ 5,349	\$ 5,488	\$ 5,980	\$ 6,074
Restricted Fund Balance:													
General fund	\$	853,714	\$ 1,101,042	\$	864,098	\$ 431,962	\$	291,112	\$ 290,144	\$ 280,523	\$ -	\$ -	\$ -
Aggregate special revenue fund	ds	1,723,754	 1,816,814	_	1,794,412	1,515,950	_	677,672	 463,425	 329,403	 762,430	 916,350	994,663
Total	\$	2,577,468	\$ 2,917,856	\$	2,658,510	\$ 1,947,912	\$	968,784	\$ 753,569	\$ 609,926	\$ 762,430	\$ 916,350	\$ 994,663
Committed Fund Balance:													
General fund	\$	288,272	\$ 279,183	\$	416,564	\$ 599,437	\$	657,821	\$ 657,821	\$ 657,770	\$ 562,270	\$ 362,270	\$ 360,177
Aggregate special revenue fund	ds	-	 -		-	 -		-	 -	 475,409	 	 -	 -
Total	\$	288,272	\$ 279,183	\$	416,564	\$ 599,437	\$	657,821	\$ 657,821	\$ 1,133,179	\$ 562,270	\$ 362,270	\$ 360,177
											_		
Assigned Fund Balance:													
General fund	\$	115,993	\$ 115,993	\$	115,993	\$ 115,993	\$	115,993	\$ 115,993	\$ 115,993	\$ 115,993	\$ 115,993	\$ 115,993
Aggregate special revenue fund	ds	-	 303,000	_	332,279	439,785	_	806,815	 714,234	 530,095	 -	 416,854	384,162
Total	\$	115,993	\$ 418,993	\$	448,272	\$ 555,778	\$	922,808	\$ 830,227	\$ 646,088	\$ 115,993	\$ 532,847	\$ 500,155
Unassigned Fund Balance:													
General fund	\$	7,139,414	\$ 9,609,925	\$	9,912,601	\$ 12,260,202	\$	12,630,941	\$ 6,162,112	\$ 6,650,378	\$ 6,058,917	\$ 6,698,503	\$ 4,927,685
Aggregate special revenue fund	ds	-	-	_	-	-	_	-	-	 -	 -	 -	-
Total	\$	7,139,414	\$ 9,609,925	\$	9,912,601	\$ 12,260,202	\$	12,630,941	\$ 6,162,112	\$ 6,650,378	\$ 6,058,917	\$ 6,698,503	\$ 4,927,685
Total Fund Balance:													
General fund	\$	8,424,951	\$ 11,128,401	\$	11,337,326	\$ 13,417,457	\$	13,711,399	\$ 7,327,047	\$ 7,710,013	\$ 6,742,668	\$ 7,182,746	\$ 5,409,929
Aggregate special revenue fund	ds	1,723,754	 2,119,814		2,126,691	 1,955,735		1,484,487	 1,177,659	 1,334,907	 762,430	 1,333,204	1,378,825
Total	\$	10,148,705	\$ 13,248,215	\$	13,464,017	\$ 15,373,192	\$	15,195,886	\$ 8,504,706	\$ 9,044,920	\$ 7,505,098	\$ 8,515,950	\$ 6,788,754

<sup>(1)</sup> GASB Statement No. 54 was first implemented for the year ended September 30, 2011.

### CITY OF GULF BREEZE, FLORIDA CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS UNAUDITED

	2020		2019		2018		2017		2016		2015		2014		2013		2012		2011
Revenues:																			
Taxes	\$ 4,549,893	\$	4,287,719	\$	3,995,392	\$	3,913,036	\$	3,732,400	\$	3,476,144	\$	2,890,563	\$	2,754,286	\$	2,649,716	\$	2,687,419
Licenses and permits	83,635		85,186		91,382		108,451		92,871		87,414		392,538		382,850		373,351		427,201
Intergovernmental	1,641,747		1,342,557		1,191,189		1,190,368		1,139,512		1,948,601		2,434,281		3,624,993		8,202,214		4,797,182
Charges for services	536,822		764,595		717,767		665,495		508,629		327,605		311,099		232,418		243,576		251,342
Fines and forfeitures	490,999		541,391		611,389		626,234		1,113,580		1,012,910		826,754		879,725		742,280		340,415
Contribution from component unit	1,000,000		1,500,000		620,000		620,000		620,000		325,000		364,500		325,000		-		-
Other operating revenues	 205,597		320,678		186,934		221,024		215,116		136,359		450,790		546,303		688,458		980,341
Total revenues	8,508,693	_	8,842,126		7,414,053	_	7,344,608	_	7,422,108		7,314,033	_	7,670,525	_	8,745,575	_	12,899,595	_	9,483,900
Expenditures:																			
General government	2,506,835		2,119,306		2,372,030		2,281,623		2,164,224		1,979,557		2,031,432		1,818,220		1,729,301		2,082,950
Public safety	3,281,513		3,264,003		2,971,396		2,888,784		3,412,143		3,423,304		3,072,298		2,969,546		2,596,140		2,362,472
Transportation	725,808		677,323		476,733		957,608		249,971		519,423		328,318		713,559		204,519		249,113
Economic environment	331,930		307,769		273,158		235,928		229,567		198,758		136,168		116,579		133,073		122,413
Culture and recreation	1,576,042		1,850,474		1,681,318		1,797,584		1,481,765		1,424,236		1,382,952		1,119,344		1,251,795		3,462,148
Capital outlay	1,407,680		1,265,846		1,983,477		334,453		378,651		752,873		948,833		3,280,636		5,957,086		2,297,710
Debt service -																			
Principal	237,600		224,400		215,600		206,800		202,400		193,600		184,800		175,650		171,600		239,357
Interest	324,966		334,785		344,081		350,023		356,325		368,304		396,336		305,046		310,536		315,231
Total expenditures	10,392,374	_	10,043,906		10,317,793	_	9,052,803	_	8,475,046		8,860,055	_	8,481,137	_	10,498,580	_	12,354,050	_	11,131,394
Excess (deficiency) of revenue over																			
(under) expenditures	 (1,883,681)		(1,201,780)	_	(2,903,740)		(1,708,195)	_	(1,052,938)	_	(1,546,022)	_	(810,612)	_	(1,753,005)		545,545	_	(1,647,494)
Other Financing Sources (Uses):																			
Gain from sale of capital assets	13,600		5,883		103,468		20,830		6,306,370		-		-		-		-		-
Transfers in	1,585,197		2,055,899		2,261,907		3,366,912		2,207,628		1,957,284		1,850,176		2,115,010		1,815,781		1,240,844
Transfers out	(2,814,626)		(1,058,304)		(1,389,380)		(1,502,241)		(769,880)		(476,067)		(450,560)		(897,422)		(634,130)		(391,500)
Contributions	-		-		314,312		-		-		-		-		-		-		-
Settlement	-		(17,500)		(295,742)		-		-		-		-		-		-		-
Total other financing																			
sources (uses)	 (1,215,829)		985,978	_	994,565		1,885,501	_	7,744,118	_	1,481,217	_	1,399,616	_	1,217,588	_	1,181,651	_	849,344
Net change in fund balance	\$ (3,099,510)	\$	(215,802)	\$	(1,909,175)	\$	177,306	\$	6,691,180	\$	(64,805)	\$	589,004	\$	(535,417)	\$	1,727,196	\$	(798,150)
Debt service as a percentage of																			
noncapital expenditures	6.26%		6.37%		6.72%		6.39%		6.90%		6.93%		7.72%		6.66%		7.54%		6.28%

## CITY OF GULF BREEZE, FLORIDA PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN FISCAL YEARS UNAUDITED

Year 2020	 Total Tax Levy (1)	 Amount of Current Taxes Collected	Percent of Current Taxes Collected This lev	 Amount of Delinquent Taxes Collected	duri	Total Collected for the Year ng Fiscal Year	Ratio of Total Taxes Collected to Current Levy	Deliquent Taxes	Ratio of Deliquent Taxes to Current Levy
2019	\$ 1,713,415	\$ 1,670,583	97.5%	\$ 3	\$	1,670,586	97.5%	\$ 42,832	2.5%
								·	
2018	\$ 1,598,271	\$ 1,594,917	99.8%	\$ 153	\$	1,595,070	99.8%	\$ 3,354	0.2%
2017	\$ 1,518,203	\$ 1,516,918	99.9%	\$ 130	\$	1,517,048	99.9%	\$ 1,285	0.1%
2016	\$ 1,444,728	\$ 1,441,960	99.8%	\$ 3,748	\$	1,445,708	100.1%	\$ 2,768	0.2%
2015	\$ 1,394,497	\$ 1,393,472	99.9%	\$ 26	\$	1,393,498	99.9%	\$ 1,025	0.1%
2014	\$ 1,350,376	\$ 1,305,276	96.7%	\$ 5,874	\$	1,311,150	97.1%	\$ 45,100	3.3%
2013	\$ 1,282,755	\$ 1,243,086	96.9%	\$ 4,059	\$	1,247,145	97.2%	\$ 39,669	3.1%
2012	\$ 1,200,632	\$ 1,163,879	96.9%	\$ 3,864	\$	1,167,743	97.3%	\$ 36,753	3.1%
2011	\$ 1,194,763	\$ 1,158,863	97.0%	\$ 3,973	\$	1,162,836	97.3%	\$ 35,900	3.0%

SOURCE: Santa Rosa County Tax Collector Office

<sup>(1)</sup> Includes Discounts Taken for Early Payment (maximum of 4%)

## CITY OF GULF BREEZE, FLORIDA ASSESSED VALUE OF TAXABLE PROPERTY (1) LAST TEN FISCAL YEARS UNAUDITED

			Total		Assessed	Total
	Real	Personal	Assessed		Value of	Direct
Year (2)	 Property	Property	Value	 Exemptions	Operations	Tax Rate
2020	\$ 1,445,745,451	\$ 39,847,176	\$ 1,233,041,387	\$ 313,133,476	\$ 919,907,911	1.9723
2019	\$ 1,344,736,243	\$ 40,976,333	\$ 1,180,243,171	\$ 311,503,441	\$ 868,739,730	1.9723
2018	\$ 1,210,105,835	\$ 38,694,102	\$ 1,112,552,121	\$ 303,336,303	\$ 809,215,818	1.9723
2017	\$ 1,139,386,798	\$ 38,912,786	\$ 1,065,804,563	\$ 297,203,059	\$ 768,601,504	1.9723
2016	\$ 990,275,803	\$ 37,447,989	\$ 1,027,723,792	\$ 296,547,192	\$ 731,176,600	1.9723
2015	\$ 964,310,659	\$ 38,849,877	\$ 1,003,160,536	\$ 297,339,426	\$ 705,821,110	1.9723
2014	\$ 944,207,937	\$ 36,927,142	\$ 981,135,079	\$ 296,777,679	\$ 684,357,400	1.9723
2013	\$ 903,420,497	\$ 33,761,170	\$ 937,181,667	\$ 287,072,951	\$ 650,108,716	1.9000
2012	\$ 883,720,244	\$ 35,023,885	\$ 918,744,129	\$ 287,168,164	\$ 631,575,965	1.9000
2011	\$ 879,382,858	\$ 35,300,296	\$ 914,683,154	\$ 286,262,042	\$ 628,421,112	1.9000

SOURCE: Santa Rosa County Property Appraiser

<sup>(1)</sup> Florida State Law requires all property to be assessed at current fair market value.

<sup>(2)</sup> As of January 1 of each year listed

Table VIII

# CITY OF GULF BREEZE, FLORIDA PROPERTY TAX RATES PER \$1,000 OF TAXABLE VALUE ALL DIRECT AND OVERLAPPING GOVERNMENTS LAST TEN FISCAL YEARS UNAUDITED

Fiscal Year	Millage
2020	1.9723
2019	1.9723
2018	1.9723
2017	1.9723
2016	1.9723
2015	1.9723
2014	1.9723
2013	1.9000
2012	1.9000
2011	1.9000

SOURCE: Santa Rosa County Property Appraiser

The base rate and the total rate are identical for the City of Gulf Breeze.

#### CITY OF GULF BREEZE, FLORIDA PRINCIPAL TAXPAYERS 2018 AND NINE YEARS AGO UNAUDITED

		Fiscal Ye	ar 2020		201	1
		Total			Total	
		Taxable			Taxable	
Taxpayer		Value	Percentage		Value	Percentage
A 1 I I I'V M I' ID 1 0 ACC	Φ	10.015.005	1.060/	Ф	16 606 006	2.650/
Andrews Institute Medical Park & ASC	\$	18,015,805	1.96%	\$	16,696,996	2.65%
Real Sub LLC		14,617,227	1.59%		-	0.00%
GB Senior Living		13,988,600	1.52%		-	0.00%
Gulf Power (GB)		11,146,611	1.21%		5,964,350	0.95%
Mullet Willis J as Trustee		8,226,965	0.89%		7,458,210	1.18%
Jerome Gulf Breeze LLC		6,830,673	0.74%		-	0.00%
Belleau George A & Ann F		5,759,026	0.63%		4,417,781	0.00%
Falzone Timothy D		5,454,615	0.59%		4,941,295	0.78%
Quietwater LLC		5,101,212	0.55%		5,011,929	0.80%
GB Hotel Investments LP		5,041,826	0.55%		-	0.00%
Total of Principal Taxpayers		94,182,560	10.24%		44,490,561	7.07%
Total All Other Taxpayers		825,725,351	89.76%		585,130,357	92.93%
Total Taxable Value	\$	919,907,911	100.00%	\$	629,620,918	100.00%

SOURCE: Santa Rosa County Property Appraiser

## CITY OF GULF BREEZE, FLORIDA SPECIAL ASSESSMENT BILLINGS AND COLLECTIONS LAST TEN FISCAL YEARS UNAUDITED

Fiscal Year	Asses	ssment	sessments Collected	Ratio of Collections to Amount Assessed	Cı D	Total utstanding urrent and elinquent sessments
2020	\$	-	\$ -		\$	-
2019	\$	-	\$ -		\$	-
2018	\$	-	\$ 15,627		\$	-
2017	\$	-	\$ 14,468		\$	15,627
2016	\$	-	\$ 13,396		\$	30,095
2015	\$	-	\$ 12,404		\$	43,491
2014	\$	-	\$ 11,485		\$	55,895
2013	\$	-	\$ 10,635		\$	67,380
2012	\$	-	\$ 24,774		\$	78,015
2011	\$	-	\$ 12,322		\$	102,789

<sup>(1)</sup> Septic abatement assessment provided up to 10 years for payment

### CITY OF GULF BREEZE, FLORIDA OUTSTANDING DEBT LAST TEN FISCAL YEARS UNAUDITED

		2020		2019		2018		2017		2016		2015	_	2014	_	2013	 2012	 2011
Revenue Bonds and Note Payal	ole:																	
Governmental activities	\$	6,683,243	\$	6,919,253	\$	7,140,473	\$	7,354,483	\$	7,559,693	\$	7,760,503	\$	7,952,513	\$	8,135,723	\$ 8,311,723	\$ 8,481,734
Business-type activities		11,767,840		11,764,012		13,023,595		14,232,918		15,438,447		8,785,821		9,687,627		5,471,974	5,959,853	 6,432,134
Total primary government	\$	18,451,083	\$	18,683,265	\$	20,164,068	\$	21,587,401	\$	22,998,140	\$	16,546,324	\$	17,640,140	\$	13,607,697	\$ 14,271,576	\$ 15,521,159
Notes Payable:																		
Governmental activities	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$ -	\$ -
Business-type activities		2,340,597		722,472		767,148		810,492		852,543		893,340		932,922		4,759,964	 4,897,432	 5,051,438
Total primary government	\$	2,340,597	\$	722,472	\$	767,148	\$	810,492	\$	852,543	\$	893,340	\$	932,922	\$	4,759,964	\$ 4,897,432	\$ 5,051,438
Line of Credit:																		
Governmental activities	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$ -	\$ -
Business-type activities							_		_			3,000,000	_	3,000,000		3,000,000	 	 -
Total primary government	\$		\$		\$		\$		\$		\$	3,000,000	\$	3,000,000	\$	3,000,000	\$ 	\$ 
Capital Leases Payable:																		
Governmental activities	\$	-	\$	-	\$	-	\$	_	\$	-	\$	_	\$	-	\$	-	\$ -	\$ -
Business-type activities	_	2,476,773	_	2,841,594	_	3,215,303		3,598,056		3,941,854	_	4,292,398		4,663,665		262,557	 	 
Total primary government	\$	2,476,773	\$	2,841,594	\$	3,215,303	\$	3,598,056	\$	3,941,854	\$	4,292,398	\$	4,663,665	\$	262,557	\$ 	\$ <u>-</u>
Total Debt:																		
Governmental activities	\$	6,683,243	\$	6,919,253	\$	7,140,473	\$	7,354,483	\$	7,559,693	\$	7,760,503	\$	7,952,513	\$	8,135,723	\$ 8,311,723	\$ 8,481,734
Business-type activities		16,585,210		15,328,078	_	17,006,046		18,641,466		20,232,844	_	16,971,559		18,284,214		13,494,495	 10,857,285	 11,483,572
Total primary government	\$	23,268,453	\$	22,247,331	\$	24,146,519	\$	25,995,949	\$	27,792,537	\$	24,732,062	\$	26,236,727	\$	21,630,218	\$ 19,169,008	\$ 19,965,306

# CITY OF GULF BREEZE, FLORIDA RATIO OF TOTAL DEBT TO ASSESSED VALUE AND TOTAL DEBT PER CAPITA LAST TEN FISCAL YEARS UNAUDITED

Fiscal Year	Estimated Population (1)	(	Assessed Value for Operations (2)	 Total Outstanding Debt (3)	Ratio of Total Outstanding Debt to Assessed Value	Amount of Total Outstanding Debt Per Capita	Percentage of Personal Income (4)
2020	5,910	\$	919,907,911	\$ 23,268,453	2.5%	\$ 3,937	6.95%
2019	5,849	\$	868,739,730	\$ 22,247,331	2.6%	\$ 3,804	7.16%
2018	5,849	\$	809,215,818	\$ 24,146,519	3.0%	\$ 4,128	8.12%
2017	5,838	\$	768,601,504	\$ 25,995,949	3.4%	\$ 4,453	8.69%
2016	5,818	\$	731,176,600	\$ 27,792,537	3.8%	\$ 4,777	9.52%
2015	5,815	\$	705,821,110	\$ 24,732,062	3.5%	\$ 4,253	9.45%
2014	5,805	\$	684,357,400	\$ 26,236,727	3.8%	\$ 4,520	10.77%
2013	5,763	\$	650,108,716	\$ 21,630,218	3.3%	\$ 3,753	8.64%
2012	5,790	\$	631,575,965	\$ 19,169,008	3.0%	\$ 3,311	7.67%
2011	5,765	\$	628,421,112	\$ 19,965,306	3.2%	\$ 3,463	7.95%

(1) SOURCE: Bureau of Economic and Business Research, University of Florida

(2) From Table VII

(3) From Table XI

(4) Calculated using Total Personal Income from Table XVII

#### Table XIII

### CITY OF GULF BREEZE, FLORIDA COMPUTATON OF LEGAL DEBT MARGIN UNAUDITED

The Constitution of the State of Florida, Chapter 200.181, Florida Statutes, and the Charter of the City of Gulf Breeze, Florida set no legal debt margin.

# CITY OF GULF BREEZE, FLORIDA RATIO OF NET GENERAL BONDED DEBT TO ASSESSED VALUE AND NET BONDED DEBT PER CAPITA LAST TEN FISCAL YEARS UNAUDITED

Fiscal Year	Estimated Population (1)	Assessed Value for Operations (2)	Gross Bonded Debt	Debt Service Monies Available	Net Bonded Debt	Ratio of Net Bonded Debt to Assessed Value		Net Bonded Debt Per Capita
2020	5,910	\$ 919,907,911	\$ -	\$ -	\$ -	-	%	\$ -
2019	5,849	\$ 868,739,730	\$ -	\$ -	\$ -	-	%	\$ -
2018	5,838	\$ 809,215,818	\$ -	\$ -	\$ -	-	%	\$ -
2017	5,818	\$ 768,601,504	\$ -	\$ -	\$ -	-	%	\$ -
2016	5,815	\$ 731,176,600	\$ -	\$ -	\$ -	-	%	\$ -
2015	5,805	\$ 705,821,110	\$ -	\$ -	\$ -	-	%	\$ -
2014	5,763	\$ 684,357,400	\$ -	\$ -	\$ -	-	%	\$ -
2013	5,790	\$ 650,108,716	\$ -	\$ -	\$ -	-	%	\$ -
2012	5,765	\$ 631,575,965	\$ -	\$ -	\$ -	-	%	\$ -
2011	5,751	\$ 628,421,112	\$ -	\$ -	\$ -	-	%	\$ -

<sup>(1)</sup> SOURCE: Bureau of Economic and Business Research, University of Florida

<sup>(2)</sup> From Table VII

Table XV

## CITY OF GULF BREEZE, FLORIDA COMPUTATON OF DIRECT AND OVERLAPPING DEBT GENERAL OBLIGATIONS UNAUDITED

The City of Gulf Breeze, Florida does not have any overlapping debt.

#### CITY OF GULF BREEZE, FLORIDA REVENUE BOND COVERAGE -SOUTH SANTA ROSA UTILITY CERTIFICATES LAST TEN FISCAL YEARS UNAUDITED

						Debt Service	Requi	rements	
Fiscal Year	 Operating Revenue	Tap Fees	Direct Operating Expenses (1)	 Available for Debt Service	Principal	Interest		Total	Coverage
2020	\$ 6,518,867	\$ 2,648,535	\$ 5,839,481	\$ 3,327,921	\$ 320,000	\$ 2,148	\$	322,148	10.33
2019	\$ 6,165,315	\$ 1,692,691	\$ 4,457,067	\$ 3,400,939	\$ 815,000	\$ 9,768	\$	824,768	4.12
2018	\$ 6,245,896	\$ 1,016,851	\$ 4,434,395	\$ 2,828,352	\$ 775,000	\$ 12,823	\$	787,823	3.59
2017	\$ 6,089,546	\$ 1,048,478	\$ 3,903,384	\$ 3,234,640	\$ 740,000	\$ 17,791	\$	757,791	4.27
2016	\$ 5,860,774	\$ 1,378,577	\$ 3,600,268	\$ 3,639,083	\$ 700,000	\$ 180,000	\$	880,000	4.14
2015	\$ 5,396,766	\$ 464,272	\$ 3,687,756	\$ 2,173,282	\$ 660,000	\$ 200,500	\$	860,500	2.53
2014	\$ 5,205,377	\$ 490,196	\$ 3,477,099	\$ 2,218,474	\$ 645,000	\$ 223,075	\$	868,075	2.56
2013	\$ 4,686,102	\$ 358,338	\$ 2,869,620	\$ 2,174,820	\$ 620,000	\$ 247,875	\$	867,875	2.51
2012	\$ 4,933,717	\$ 389,166	\$ 2,848,490	\$ 2,474,393	\$ 595,000	\$ 267,213	\$	862,213	2.87
2011	\$ 4,876,402	\$ 309,563	\$ 2,781,874	\$ 2,404,091	\$ 580,000	\$ 285,192	\$	865,192	2.78

<sup>(1)</sup> Excluding Depreciation

## CITY OF GULF BREEZE, FLORIDA MISCELLANEOUS DEMOGRAPHICAL STATISTICS LAST TEN FISCAL YEARS UNAUDITED

	Popula	ation						
Fiscal Year	Gulf Breeze City	Santa Rosa County	City as a Percentage of County	County Population Growth	 Total Personal Income	Per Capita Income	Unemployment Rate	Median Household Income
2020	5,910	184,313	3.21%	2.94%	\$ 401,131,535	\$ 56,665	3.80%	\$ 102,970
2019	5,849	179,054	3.34%	2.37%	\$ 310,915,293	\$ 53,157	3.80%	\$ 102,970
2018	5,838	174,887	3.42%	2.29%	\$ 297,538,630	\$ 50,870	2.70%	\$ 100,880
2017	5,818	170,835	3.48%	2.51%	\$ 299,034,036	\$ 51,222	3.50%	\$ 98,308
2016	5,815	167,009	3.57%	1.14%	\$ 292,034,510	\$ 50,195	3.90%	\$ 84,423
2015	5,805	162,925	3.60%	1.63%	\$ 261,611,035	\$ 44,989	2.70%	\$ 85,529
2014	5,763	161,096	3.64%	2.01%	\$ 243,606,828	\$ 41,965	2.65%	\$ 80,433
2013	5,790	158,512	3.73%	0.32%	\$ 250,475,196	\$ 43,463	2.65%	\$ 73,012
2012	5,765	155,390	3.72%	6.09%	\$ 249,926,200	\$ 43,165	2.50%	\$ 67,214
2011	5,751	154,901	3.94%	1.04%	\$ 251,008,100	\$ 43,540	2.95%	\$ 70,575

SOURCE: U.S. Department of Census; Bureau of Economic and Business Research, University of Florida

## CITY OF GULF BREEZE, FLORIDA Table XVIII SCHEDULE OF PROPERTY VALUE, CONSTRUCTION, AND BANK DEPOSITS LAST TEN FISCAL YEARS UNAUDITED

		Commercia	al Cons	truction	Residentia	ıl Constı	ruction	
Fiscal Year	Assessed Value Operations (1)	Number of Units (2)		Value	Number of Units (2)		Value	 Bank Deposits (3)
2020	\$ 919,907,911	5	\$	7,413,000	22	\$	11,457,673	\$ 566,059,000
2019	\$ 868,739,730	5	\$	9,600,000	16	\$	9,152,800	\$ 525,069,000
2018	\$ 809,215,818	15	\$	1,526,985	17	\$	15,937,426	\$ 471,041,000
2017	\$ 768,601,504	7	\$	2,943,448	14	\$	4,746,469	\$ 435,762,000
2016	\$ 731,176,600	1	\$	20,000,000	22	\$	5,721,000	\$ 446,668,000
2015	\$ 705,821,110	3	\$	1,300,000	13	\$	5,010,000	\$ 424,212,000
2014	\$ 684,357,400	0	\$	-	15	\$	7,552,000	\$ 398,443,000
2013	\$ 650,108,716	1	\$	80,000	18	\$	10,737,000	\$ 347,134,000
2012	\$ 631,575,965	4	\$	8,011,500	10	\$	4,193,000	\$ 292,221,000
2011	\$ 628,421,112	4	\$	602,500	13	\$	6,297,000	\$ 247,182,000

<sup>(1)</sup> SOURCE: Table VII

<sup>(2)</sup> Santa Rosa County Inspection Department

<sup>(3)</sup> Florida Bankers Association, FDIC Website - Summary Deposits as of June 30 of respective years

#### CITY OF GULF BREEZE, FLORIDA PRINCIPAL EMPLOYERS (OVER 50 EMPLOYEES REPORTED) UNAUDITED

		Percentage of
Fiscal Year 2020 (1)	Employees	Labor Force
Hampton Inn	450	9.2%
Andrews Research and Education Institute	421	8.6%
Gulf Breeze Hospital	402	8.2%
Andrews Orthopedics and Sports	270	5.5%
Publix	150	3.1%
AppRiver	114	2.3%
Exos	99	2.0%
Gulf Breeze High School	90	1.8%
Gulf Breeze Middle School	68	1.4%
Gulf Breeze Elementary School	61	1.2%
Total Labor Force (1)	4,891	

<sup>(1)</sup> SOURCE: Haas Center for Business Research and Economic Development

## CITY OF GULF BREEZE, FLORIDA PERMITS LAST TEN FISCAL YEARS UNAUDITED

		Reside	ntial			Comme	ercial	
Year	Additions/ Renovations	New Construction	Pool Permits	Miscellaneous/ Permits	Additions/ Renovations	New Construction	Sign Permits	Miscellaneous/ Permits
2020	8	21	31	360	1	0	9	7
2019	22	20	15	360	4	3	11	6
2018	28	19	19	360	6	1	22	11
2017	17	6	17	259	4	2	21	2
2016	30	13	10	185	9	3	23	8
2015	32	11	12	218	1	2	22	17
2014	5	1	1	60	0	0	3	10
2013	23	17	8	67	8	1	17	17
2012	12	11	12	67	4	6	30	16
2011	14	14	9	53	19	1	22	16

SOURCE: City of Gulf Breeze Community Services Department

#### CITY OF GULF BREEZE, FLORIDA WATER SERVICE RATES AS OF SEPTEMBER 30, 2020 UNAUDITED

			Inside	e City Limits	3				Outsic	le City Limit	S	
Meter Size	D	esidential	Co	ommercial	(	ate per 000's Gallons Iditional	D	esidential	Co	ommercial	C	ate per 000's Gallons
WICKET SIZE		CSIGCIIIIAI		JIIIIICICIAI	А	iditional		CSIGCIIIIAI		himiciciai	Au	lattionar
0.75"	\$	12.99	\$	12.99	\$	3.63	\$	15.66	\$	15.66	\$	3.79
1.00"	\$	22.63	\$	22.63	\$	3.63	\$	27.29	\$	27.29	\$	3.79
1.50"	\$	55.04	\$	55.04	\$	3.63	\$	66.36	\$	66.36	\$	3.79
2.00"	\$	88.00	\$	88.00	\$	3.63	\$	106.11	\$	106.11	\$	3.79
3.00"	\$	175.00	\$	175.00	\$	3.63	\$	211.03	\$	211.03	\$	3.79
4.00"	\$	262.03	\$	262.03	\$	3.63	\$	315.98	\$	315.98	\$	3.79
6.00"	\$	514.56	\$	514.56	\$	3.63	\$	620.46	\$	620.46	\$	3.79
Tech Fee	\$	2.00	\$	2.00			\$	2.00	\$	2.00		
Reclaim Service		N/A		N/A			\$	6.11	\$	6.11		
Surcharge per Cha	pter 18	0.191, F.S.						6%		6%		

SOURCE: City Water and Sewer Department and South Santa Rosa Utility

#### CITY OF GULF BREEZE, FLORIDA SEWER SERVICE RATES AS OF SEPTEMBER 30, 2020 UNAUDITED

			Inside	e City Limit	S				Outsic	le City Limi	ts	
					R	ate per					R	ate per
						000's						000's
						Gallons					G	allons
Meter Size	Re	esidential	Сс	mmercial	Ac	lditional	R	esidential	Co	mmercial	Ad	ditional
0.75"	\$	18.41	\$	18.41	\$	4.66	\$	19.68	\$	19.68	\$	4.98
1.00"	\$	31.90	\$	31.90	\$	4.66	\$	34.11	\$	34.11	\$	4.98
1.50"	\$	72.04	\$	72.04	\$	4.66	\$	77.02	\$	77.02	\$	4.98
2.00"	\$	113.38	\$	113.38	\$	4.66	\$	121.22	\$	121.22	\$	4.98
3.00"	\$	221.49	\$	221.49	\$	4.66	\$	236.83	\$	236.83	\$	4.98
4.00"	\$	326.96	\$	326.96	\$	4.66	\$	349.59	\$	349.59	\$	4.98
6.00"	\$	628.44	\$	628.44	\$	4.66	\$	671.92	\$	671.92	\$	4.98

SOURCE: City Water and Sewer Department and South Santa Rosa Utility

#### CITY OF GULF BREEZE, FLORIDA SOLID WASTE SERVICE RATES AS OF SEPTEMBER 30, 2020 UNAUDITED

-			a 1:	1
עם	C1 da	ntial	( 'AL	lection
11	SILIC	ша	<b>V</b> (1) 1	ICCLIOIL

		Curbside		Sideyard									
Regular	\$	24.99	\$	44.00									
Senior Rate	\$	22.49	\$	22.49									
Disable Rate	\$	22.49	\$	22.49									
Extra Kart	\$	14.82	\$	19.18									
Sideyard Waste & Recyc			\$	44.00									
_				Commerc	ial C	Collection							
	Collection Frequency (Per Week)												
Container Size (Waste)		1		2		3		4		5		Per Extra Call	
Container Size (waste)						<u> </u>						Call	
Kart (96 Gal)	\$	31.37	\$	48.66									
2 Cubic Yards	\$	84.50	\$	122.62	\$	189.98	\$	245.80	\$	306.48	\$	27.01	
4 Cubic Yards	\$	132.57	\$	229.31	\$	338.46	\$	450.07	\$	556.71	\$	54.03	
6 Cubic Yards	\$	186.92	\$	334.19	\$	485.73	\$	639.67	\$	797.32	\$	81.04	
8 Cubic Yards	\$	172.02	\$	297.51	\$	432.49	\$	566.29	\$	701.92	\$	108.06	
6 Cubic Yard Compactor *	\$	373.77	\$	710.88	\$	1,039.96	\$	1,380.51	\$	1,613.05	\$	N/A	
30 Cubic Yard Compactor	\$	1,126.51											
30 Cubic Yard Roll Off *+	\$	1,126.51	\$	2,253.02	\$	3,379.53	\$	4,506.04	\$	5,632.55	\$	260.17	
Container Size (Recycling)		Co	llection	n Frequency (p	er w	eek)							
		1		3		5							
Kart (96 Gal)	\$	14.48											
2 Cubic Yards*	\$	46.27	\$	82.91	\$	138.17							
4 Cubic Yards*	\$	64.78	\$	124.79	\$	215.56							
6 Cubic Yards*	\$	82.56	\$	150.17	\$	262.57							
8 Cubic Yards*	\$	110.69	\$	181.92	\$	337.63							
				tractor / franch	isee								
	' P	lus actual disp	osal co	osts									
Transfer Station (Non Class 1 Wast	te Only)		C	City Resident		Non-Resident		Commercial					
Minimum Charge per "Pick Up Truck Load"			\$	10.00	\$	46.00	\$	78.00					

SOURCE: City Water and Sewer Department

#### CITY OF GULF BREEZE, FLORIDA NATURAL GAS SERVICE RATES YEAR ENDED SEPTEMBER 30, 2020 UNAUDITED

#### **Inside City Limits - Residential and Commercial**

Minimum monthly service charge: \$7.00 / \$10.00 if usage is under 3 therms per month

Monthly Usage (Therms)	Rate	Rate per Therm			
<del></del>					
0 - 3	\$	0.8621			
4 - 8	\$	0.8229			
9 - 166	\$	0.7837			
167 - 4,166	\$	0.6662			
over 4,167	\$	0.5486			

#### **Outside City Limits - Residential and Commercial**

Minimum monthly service charge: \$9.00 / \$10.00 if usage is under 3 therms per month

Monthly Usage (Therms)	Rate	Rate per Therm			
0 - 3	\$	0.9483			
4 - 8	\$	0.9052			
9 - 166	\$	0.8621			
167 - 4,166	\$	0.7328			
over 4.167	\$	0.6035			

Gross Receipts Tax - All residential and commercial accounts: .025% of service and consumption charges

Florida State Sales Tax - Commercial accounts only: .075% of service and consumption and gross receipts tax

SOURCE: Gulf Breeze Natural Gas Department

#### CITY OF GULF BREEZE, FLORIDA INSURANCE COVERAGE AS OF SEPTEMBER 30, 2020 UNAUDITED

Туре	Effective Dates	Company	Policy Number		Amount	
Auto (Person) Auto (Occurrence)	10/01/2020- 10/01/2021	Florida Municipal Insurance Trust	FMIT # 0224	\$ \$	200,000 300,000	
General liability Extra contractual legal liability Fire legal liability Medical malpractice liability Errors and omissions liability Law enforcement liability		Florida Municipal Insurance Trust	FMIT # 0224	\$ \$ \$ \$ \$	1,000,000 25,000 500,000 1,000,000 1,000,000 1,000,000	
Workers Compensation	10/01/2020- 10/01/2021	Florida Municipal Insurance Trust	FMIT # 0224	Si	tatutory Limit	
Employers Liability	10/01/2020- 10/01/2021	Florida Municipal Insurance Trust	FMIT # 0224	\$	1,000,000	
Real Property	10/01/2020- 10/01/2021	Florida Municipal Insurance Trust	FMIT # 0224	\$	37,562,006	
Personal Property	10/01/2020- 10/01/2021	Florida Municipal Insurance Trust	FMIT # 0224	\$	4,219,432	
Inland Marine	10/01/2020- 10/01/2021	Florida Municipal Insurance Trust	FMIT # 0224	\$	587,116	
Accounts Receivable	10/01/2020- 10/01/2021	Florida Municipal Insurance Trust	FMIT # 0224	\$	250,000	
Named Storm Coverage	10/01/2020- 10/01/2021	Florida Municipal Insurance Trust	FMIT # 0224	\$	26,756,308	
Storage Tank Liability	10/01/2020- 10/01/2021	Commerce & Industry Insurance	FPL007509065	\$ \$	1,000,000 2,000,000	

SOURCE: City of Gulf Breeze Departments

### CITY OF GULF BREEZE, FLORIDA FULL-TIME EQUIVALENT CITY GOVERNMENT EMPLOYEES BY FUNCTION LAST TEN FISCAL YEARS UNAUDITED

	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
Full-time employees on City Payroll										
as of September 30, (1)										
General Government:										
City manager and city clerk	6	6	4	4	4	5	5	4	4	4
Community services	4	4	4	3	3	3	3	2	2	2
Finance and accounting	6	5	4	3	3	3	3	5	5	5
Parks and recreation center	15	15	13	12	13	10	10	8	8	8
Special projects	1	1	1	1	1	1	0	0	0	0
Sworn officers	21	20	19	19	17	18	18	17	15	15
Civilian employees	8	8	8	7	8	8	8	8	7	7
Police	29	27	26	25	26	26	25	22	22	25
Total general government	61	53	49	49	48	47	44	41	41	45
Enterprises (2):										
Gulf Breeze Financial Services	3	3	3	3	3	3	2	2	2	3
Gas, water and sewer	24	24	22	13	13	13	13	13	12	12
South Santa Rosa Utility	31	29	27	27	29	29	28	27	26	26
Tiger Point Golf Course (3)	0 (3)	0 (3)	0 (3)	0 (3)	0 (3)	17	19	19	0	0
Total enterprises	58	52	43	45	62	62	61	40	41	38

<sup>(1)</sup> Personnel figures may reflect instances of temporary vacancies or transition period staffing that existed at fiscal year-end.

The City benefits from efforts of volunteer and use of inmate labor in a variety of areas for which full time equivalents cannot be calculated for this schedule.

The City uses an outside temporary labor agency for up to three part-time staff at its transfer station and for other requirements on an as needed basis.

<sup>(2)</sup> Employees in enterprise operations are often used to support multiple Fund operations so exclusive attribution to a particular program as of year-end may not accurately reflect typical allocation throughout the year. City's utility staffing typically ranges 400 to 425 utility accounts per employee. Tiger Point Golf Course was acquired by the City in fiscal year 2013.

<sup>(3)</sup> On October 1, 2015 a management agreement with Integrity Golf became effective for operation of the Tiger Point Golf facility resulting in the dismissal of those 17 employees from the City's payroll. Honours Golf Company, LLC took over management of the golf course in April 2017.

### CITY OF GULF BREEZE, FLORIDA OPERATING INDICATORS BY FUNCTION LAST TEN FISCAL YEARS UNAUDITED

	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
Fire Department:	347	593	792	733	606	645	439	495	449	511
Emergency medical calls Fire and other calls	347	530	792 418	432	394	366	439	495 361	300	289
The and other cans	367	330	416	432	394	300	401	301	300	289
Total calls	734	1,123	1,210	1,165	1,000	1,011	840	856	749	800
Police Department:										
Arrests	287	391	401	436	505	314	304	415	466	245
Citations	2,149	3,373	518	5,101	4,943	3,917	5,455	6,734	5,462	5,748
Parks and Recreation:										
League registrations	1,718	1,765	1,863	1,853	1,773	1,718	1,640	1,745	1,566	1,777
Water:										
Customers at year end	2,635	2,602	2,602	2,600	2,612	2,580	2,591	2,579	2,580	2,558
Usage (000's gallons)	334,201	278,641	256,613	219,373	249,999	228,795	227,259 *	217,800	233,565	244,322
Sewer:										
Customers at year end	1,576	1,551	1,549	1,545	1,554	1,548	1,528	1,517	1,514	1,463
Treatment (000's gallons)	212,218	173,517	158,637	143,056	162,071	146,576	172,157 *	134,652	147,327	157,743
Natural Gas:										
Customers at year end	4,527	4,235	4,139	3,990	3,874	3,722	3,591	3,460	3,371	3,311
Therms (000's 100's ft3)	1,734,930	1.992,920	1,961,449	1,624,936	1,690,019	1,603,182	1,754,132 *	1,270,690	1,037,415	1,195,192
SSRUS - Water:										
Customers at year end	4,534	4,431	4,474	4,413	4,358	4,337	4,300	4,145	4,196	4,178
Usage (000's gallons)	384,245	283,915	230,438	250,942	272,180	280,525	289,186 *	270,288	286,027	296,911
SSRUS - Sewer:										
Customers at year end	7,176	6,795	6,774	6,599	6,418	6,321	6,160	5,966	5,958	5,850
Treatment (000's gallons)	626,319	462,381	427,630	406,408	400,093	406,407	422,883 *	373,787	395,337	412,452
Wastewater Treatment:										
Treatment (Millions of Gallons)	629.2	617.0	572.7	601.0	606.0	545.2	614.9	558.6	519.2	487.7
Tiger Point Golf Course:										
Annual rounds played (1)	33,169	27,514	26,202	12,755 **	N/A	31,305	37,248	32,159	25,828	24,724

SOURCE: Department Records and Gulf Breeze Sports Association

<sup>\*</sup> Billing delays due to major software transition resulted in 1 month's activity being billed in the following (FY 2014) fiscal year

<sup>(1)</sup> Tiger Point Gulf Course was acquired by the City of Gulf Breeze in December 2012. Amounts reported prior to that time are based on prior owner's activity. In 2016 Integrity Golf Courses LLC operated the course and the City did not require reports of rounds played.

<sup>\*\*</sup> Honours Golf Company, LLC took over management of the golf course in April 2017; Figures reflect April to September 2017

### CITY OF GULF BREEZE, FLORIDA CAPITAL ASSET STATISTICS BY FUNCTION LAST TEN FISCAL YEARS UNAUDITED

_	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
Streets:										
Miles of roads	34.7	34.7	34.7	34.7	34.7	34.7	34.7	34.7	34.7	34.7
Miles of sidewalks	10.5	10.5	10.5	10.5	10.5	10.5	10.5	10	10	10
Signs installed	213	213	174	174	172	172	172	172	171	171
Traffic signal (City owned)	1	1	1	1	1	1	1	1	1	1
Water:										
Water line (miles)	43.5	43.5	43.5	43.5	43.5	43.5	43.5	43.5	43.5	43.5
Elevated storage tanks	1	1	1	1	1	1	1	1	1	1
Elevated storage capacity (000's)	100	100	100	100	100	100	100	100	100	100
Ground storage tanks	1	1	1	1	1	1	1	1	1	1
Ground storage capacity	•	•	•	•	•	•	•	•	•	•
(000,000's gallons)	1	1	1	1	1	1	1	1	1	1
Water pump facilities	1	1	1	1	1	1	1	1	1	1
water pump racinates	1	1	1	1	1	1	1	1	1	1
Sewer:										
Sewer line (miles)	35.2	35.2	34.8	34.7	34.7	34.7	34.7	34.7	16.4	16.0
Lift stations	26	26	26	26	26	10	10	10	25	25
Natural Gas:										
Gas main (miles)	160.3	160.3	160.3	159.6	141.3	141.3	141.3	141.3	129.5	119.3
South Santa Rosa Utility System: Water										
Water line (miles)	63.1	63.1	62.9	62.9	62.9	62.9	62.9	62.5	62.3	62.3
Elevated storage tanks	1	1	1	1	1	1	1	1	1	1
Elevated storage capacity (000's)	150	150	150	150	150	150	150	150	150	150
Ground storage tanks	1	130	130	1	1	130	1	130	1	1
Ground storage capacity	1	1	1	1	1	1	1	1	1	1
(000,000's gallons)	1.5	1.5	1.5	1.5	1.5	1.5	1.5	1.5	1.5	1.5
Water pump facilities	1.5	1.5	1.5	1.5	1.5	1.5	1.5	1.5	1.3	1.5
water pump facilities	1	1	1	1	1	1	1	1	1	1
Sewer										
Sewer line (miles)	70.1	67.4	65.9	62.8	59.4	59.4	59.4	59.0	57.8	57.0
Lift stations	61	63	63	62	61	61	61	61	60	60
Treatment Facilities										
Treatment Facilities	1	1	1	1	1	1	1	1	1	1
Capacity (000,000 gal/day)	2	2	2	2	2	2	2	2	2	2
Reclaimed Elevated Storage Tanks	1	1	1	1						
Elevated storage capacity 000s	300	300	300	300						
Stormwater Utility:										
Stormwater pipe (miles)	11.4	11.4	11.4	11.4	11.4	9.1	9.1	9.1	9.1	9.1
Inlets	262	262	262	262	262	186	186	186	186	186
Pump stations	6	6	6	6	6	5	5	5	5	5
Police Department:										
Patrol units	21	19	20	16	18	18	18	17	17	17
Fire Department:										
Response and support vehicles	10	11	12	11	10	10	10	10	10	10
response and support venicles	10	11	12	11	10	10	10	10	10	10

SOURCE: Department Records

This page intentionally left blank.

### **IV. Compliance Section**

- **Compliance Matters**
- ❖ Management Letter \
- Responses to the Management Letter





## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor, City Council Members City of Gulf Breeze, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Gulf Breeze, Florida, (the City) as of and for the year ended September 30, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements and have issued our report thereon dated May 26, 2021.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

-149-

Honorable Mayor, City Council Members City of Gulf Breeze, Florida

Saltmarch Cleansland of Gund

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instance of noncompliance or other matters that are required to be reported under *Government Auditing Standards* 

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Pensacola, Florida

May 26, 2021



#### **MANAGEMENT LETTER**

To the Honorable Mayor, City Council Members City of Gulf Breeze, Florida

#### **Report on the Financial Statements**

We have audited the financial statements of the City of Gulf Breeze, Florida, (the City) as of and for the fiscal year ended September 30, 2020, and have issued our report thereon dated May 26, 2021.

#### **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and Chapter 10.550, Rules of the Auditor General.

#### **Other Reporting Requirements**

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* and our Independent Accountant's Report on an examination conducted in Accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports and schedules, which are dated May 26, 2021, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding financial audit report. Corrective actions have been taken to address findings and recommendations made in the preceding annual financial report.

Honorable Mayor, City Council Members City of Gulf Breeze, Florida

#### Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The official title and legal authority for the City of Gulf Breeze, Florida and each component unit of the City has been disclosed in Note 1 to the financial statements.

#### **Financial Condition and Management**

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the City has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific condition(s) met. In connection with our audit, we determined that the City did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the City. It is management's responsibility to monitor the City's financial condition, and our financial condition assessment was based in part on representations made by management and review of financial information provided by the same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such communications.

#### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Honorable Mayor, City Council Members City of Gulf Breeze, Florida

Saltmarch Cleansland & Gund

#### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

Pensacola, Florida

May 26, 2021



### INDEPENDENT ACCOUNTANT'S REPORT ON COMPLIANCE WITH SECTION 218.415, FLORIDA STATUTES

Honorable Mayor, City Council Members City of Gulf Breeze, Florida

Saltmarch Cleansland & Gund

We have examined the City of Gulf Breeze, Florida's (the City's) compliance with Section 218.415, Florida Statutes, regarding the investment of public funds during the year ended September 30, 2020. Management is responsible for the City's compliance with those requirements. Our responsibility is to express an opinion on the City's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the City's compliance with those requirements and performing such procedures as we considered necessary in the circumstances. We believe that our examination provided a reasonable basis for our opinion. Our examination does not provide a legal determination on the City's compliance with specified requirements.

In our opinion, the City of Gulf Breeze, Florida complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2020.

This report is intended solely for the information and use of the City of Gulf Breeze, Florida, and the Auditor General, State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.

Pensacola, Florida May 26, 2021

-154-